

By Commissioner Thompson

8 It is proposed by the Florida Constitution Revision Commission  
9 that:

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11           Section 1. Sections 8 and 19 of Article III of the  
12 Florida Constitution are revised by amending those sections to  
13 read:

### ARTICLE III

## LEGISLATURE

## SECTION 8. Executive approval and veto.--

29 (b) When a bill or any specific appropriation of a  
30 general appropriation bill has been vetoed by the governor, he  
31 shall transmit his signed objections thereto to the house in

1 which the bill originated if in session. If that house is not  
2 in session, he shall file them with the secretary of state,  
3 who shall lay them before that house at its next regular or  
4 next special session, whichever occurs first, and they shall  
5 be entered on its journal. Legislative action on such veto  
6 shall be available only during the next regular or next  
7 special session, whichever occurs first.

8 (c) If each house shall, by a two-thirds vote,  
9 re-enact the bill or reinstate the vetoed specific  
10 appropriation of a general appropriation bill, the vote of  
11 each member voting shall be entered on the respective  
12 journals, and the bill shall become law or the specific  
13 appropriation reinstated, the veto notwithstanding.

14 SECTION 19. State Budgeting, Planning and  
15 Appropriations Processes.--

16 (a) ANNUAL BUDGETING. Effective July 1, 1994, general  
17 law shall prescribe the adoption of annual state budgetary and  
18 planning processes and require that detail reflecting the  
19 annualized costs of the state budget and reflecting the  
20 nonrecurring costs of the budget requests shall accompany  
21 state department and agency legislative budget requests, the  
22 governor's recommended budget, and appropriation bills. For  
23 purposes of this subsection, the terms department and agency  
24 shall include the judicial branch.

25 (b) APPROPRIATION BILLS FORMAT. Separate sections  
26 within the general appropriation bill shall be used for each  
27 major program area of the state budget; major program areas  
28 shall include: education enhancement "lottery" trust fund  
29 items; education (all other funds); human services; criminal  
30 justice and corrections; natural resources, environment,  
31 growth management, and transportation; general government; and

1 judicial branch. Each major program area shall include an  
2 itemization of expenditures for: state operations; state  
3 capital outlay; aid to local governments and nonprofit  
4 organizations operations; aid to local governments and  
5 nonprofit organizations capital outlay; federal funds and the  
6 associated state matching funds; spending authorizations for  
7 operations; and spending authorizations for capital outlay.  
8 Additionally, appropriation bills passed by the legislature  
9 shall include an itemization of specific appropriations that  
10 exceed one million dollars (\$1,000,000.00) in 1992 dollars.  
11 For purposes of this subsection, "specific appropriation,"  
12 "itemization," and "major program area" shall be defined by  
13 law. This itemization threshold shall be adjusted by general  
14 law every four years to reflect the rate of inflation or  
15 deflation as indicated in the Consumer Price Index for All  
16 Urban Consumers, U.S. City Average, All Items, or successor  
17 reports as reported by the United States Department of Labor,  
18 Bureau of Labor Statistics or its successor. Substantive bills  
19 containing appropriations shall also be subject to the  
20 itemization requirement mandated under this provision and  
21 shall be subject to the governor's specific appropriation veto  
22 power described in Article III, Section 8. This subsection  
23 shall be effective July 1, 1994.

24 (c) APPROPRIATIONS REVIEW PROCESS. Effective July 1,  
25 1993, general law shall prescribe requirements for each  
26 department and agency of state government to submit a planning  
27 document and supporting budget request for review by the  
28 appropriations committees of both houses of the legislature.  
29 The review shall include a comparison of the major issues in  
30 the planning document and budget requests to those major  
31 issues included in the governor's recommended budget. For

1 purposes of this subsection, the terms department and agency  
2 shall include the judicial branch.

21 ( f ) TRUST FUNDS.

22 (1) No trust fund of the State of Florida or other  
23 public body may be created by law without a three-fifths ( 3/5  
24 ) vote of the membership of each house of the legislature in a  
25 separate bill for that purpose only.

1 trust fund. By law the legislature may set a shorter time  
2 period for which any trust fund is authorized.

3 (3) Trust funds required by federal programs or  
4 mandates; trust funds established for bond covenants,  
5 indentures, or resolutions, whose revenues are legally pledged  
6 by the state or public body to meet debt service or other  
7 financial requirements of any debt obligations of the state or  
8 any public body; the state transportation trust fund; the  
9 trust fund containing the net annual proceeds from the Florida  
10 Education Lotteries; the Florida retirement trust fund; trust  
11 funds for institutions under the management of the Board of  
12 Regents, where such trust funds are for auxiliary enterprises  
13 and contracts, grants, and donations, as those terms are  
14 defined by general law; trust funds that serve as clearing  
15 funds or accounts for the comptroller or state agencies; trust  
16 funds that account for assets held by the state in a trustee  
17 capacity as an agent or fiduciary for individuals, private  
18 organizations, or other governmental units; and other trust  
19 funds authorized by this Constitution, are not subject to the  
20 requirements set forth in paragraph (2) of this subsection.

21 (4) All cash balances and income of any trust funds  
22 abolished under this subsection shall be deposited into the  
23 general revenue fund.

24 (5) The provisions of this subsection shall be  
25 effective November 4, 1992.

26 (g) BUDGET STABILIZATION FUND. Beginning with the  
27 1994-1995 fiscal year, at least 1% of an amount equal to the  
28 last completed fiscal year's net revenue collections for the  
29 general revenue fund shall be retained in a budget  
30 stabilization fund. The budget stabilization fund shall be  
31 increased to at least 2% of said amount for the 1995-1996

1 fiscal year, at least 3% of said amount for the 1996-1997  
2 fiscal year, at least 4% of said amount for the 1997-1998  
3 fiscal year, and at least 5% of said amount for the 1998-1999  
4 fiscal year. Subject to the provisions of this subsection,  
5 the budget stabilization fund shall be maintained at an amount  
6 equal to at least 5% of the last completed fiscal year's net  
7 revenue collections for the general revenue fund. The budget  
8 stabilization fund's principal balance shall not exceed an  
9 amount equal to 10% of the last completed fiscal year's net  
10 revenue collections for the general revenue fund. The  
11 legislature shall provide criteria for withdrawing funds from  
12 the budget stabilization fund in a separate bill for that  
13 purpose only and only for the purpose of covering revenue  
14 shortfalls of the general revenue fund or for the purpose of  
15 providing funding for an emergency, as defined by general law.  
16 General law shall provide for the restoration of this fund.  
17 The budget stabilization fund shall be comprised of funds not  
18 otherwise obligated or committed for any purpose.

19 (h) STATE PLANNING DOCUMENT AND DEPARTMENT AND AGENCY  
20 PLANNING DOCUMENT PROCESSES. The governor shall recommend to  
21 the legislature biennially any revisions to the state planning  
22 document, as defined by law. General law shall require a  
23 biennial review and revision of the state planning document,  
24 shall require the governor to report to the legislature on the  
25 progress in achieving the state planning document's goals, and  
26 shall require all departments and agencies of state government  
27 to develop planning documents consistent with the state  
28 planning document. The state planning document and department  
29 and agency planning documents shall remain subject to review  
30 and revision by the legislature. The department and agency  
31 planning documents shall include a prioritized listing of

1 planned expenditures for review and possible reduction in the  
2 event of revenue shortfalls, as defined by general law. To  
3 ensure productivity and efficiency in the executive,  
4 legislative, and judicial branches, a quality management and  
5 accountability program shall be implemented by general law.  
6 For the purposes of this subsection, the terms department and  
7 agency shall include the judicial branch. This subsection  
8 shall be effective July 1, 1993.

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