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Resolution of the Taxation and Budget Reform Commission
A resolution proposing the creation of a new section in
Article VII of the State Constitution to require the
Legislature to review certain exemptions from the tax on
sales, use, and other transactions and to vote on whether
to retain exemptions.

Be It Resolved by the Taxation and Budget Reform Commission:

That the following creation of a new section in Article VII of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE VII

FINANCE AND TAXATION

Legislative review of exemptions from the tax on sales, use, and other transactions.—

- (a) The legislature shall, prior to January 1, 2009, establish a procedure to review, except as provided in subsection (b), each exemption from the tax on sales, use, and other transactions codified in Chapter 212, Florida Statutes. The legislature shall consider as part of the review whether an exemption complies with the following principles of taxation:
- (1) Equity.--The Florida tax system should treat individuals equitably. It should impose similar tax burdens on people in similar circumstances and should minimize regressivity.

(2) Compliance The Florida tax system should facilitate
taxpayer compliance. It should be simple and easy to understand
so as to minimize compliance costs and increase the visibility
and awareness of the taxes being paid. Enforcement and
collection of tax revenues should be done in a fair, consistent,
professional, predictable, and cost-effective manner.
(3) Pro-competitiveness The Florida tax system should be
responsive to interstate and international competition in order

- (3) Pro-competitiveness. -- The Florida tax system should be responsive to interstate and international competition in order to encourage savings and investment in plant, equipment, people, and technology in Florida.
- (4) Neutrality. -- The Florida tax system should affect competitors uniformly and not become a tool for "social engineering." It should minimize government involvement in investment decisions, making any such involvement explicit, and should minimize pyramiding.
- (5) Stability.--The Florida tax system should produce revenues in a stable and reliable manner that is sufficient to fund appropriate governmental functions and expenditures.
- (6) Integration. -- The Florida tax system should balance the need for integration of federal, state, and local taxation.
- (7) Public purpose. -- Sales and use tax exemptions for businesses should promote an important state interest in either economic development, job creation and retention, economic diversification, or community revitalization.
- (b) The review and vote mandated by this section shall not include a review of exemptions for sales of groceries, health services, prescription drugs, residential rent, electricity and heating fuel, items purchased for subsequent resale, intangible personal property, tangible personal property imported or

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produced for export, and purchases of agricultural products for further processing for resale.

- (c) During the 2010 regular session of the legislature, the legislature shall make a roll-call vote on whether to repeal each exemption from the tax on sales, use, and other transactions authorized under chapter 212, Florida Statutes, one exemption at a time.
- (1) Each exemption presented to a vote of the legislature shall be structured as follows:

"Shall the exemption from the tax on sales, use, and other transactions for (the subject of exemption) authorized under (the specific section, subsection, paragraph, etc.), Florida Statutes, be repealed?" The exemption shall also be accompanied by an estimate of the revenue impact of repealing the exemption.

- (2) For purposes of this section, an exemption means a single transaction or an exemption set forth in a section, subsection, or paragraph of chapter 212, Florida Statutes, whichever describes the fewest number of transactions.
- (3) An exemption that is rejected by both houses shall stand repealed.
- (d) Any additional revenues gained as the result of this section must be used to lower the tax rate on sales, use, and other transactions or to reduce the required local effort component of property taxes.
- (e) Public testimony on the issues subject to a vote under this section shall be taken by at least two committees of each house of the legislature.
 - (f) This section shall stand repealed on January 1, 2011.

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BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

CONSTITUTIONAL AMENDMENT

ARTICLE VII

LEGISLATIVE REVIEW OF EXEMPTIONS FROM THE TAX ON SALES, USE, AND OTHER TRANSACTIONS.—This amendment to the State Constitution requires the Legislature to review exemptions from the tax on sales, use, and other transactions. The Legislature must vote on whether to repeal each exemption singly. Certain exemptions, including exemptions for groceries, prescription drugs, and items that would substantially alter the character of the tax are not subject to review or vote. New revenues must lower the tax rate or reduce property taxes. The amendment repeals January 1, 2011.