FLORIDA TAXATION AND BUDGET REFORM COMMISSION

IN RE: Committee Meeting

DATE: February 13, 2008

TIME: Commenced at 10:08 a.m.

Concluded at 12:05 p.m.

LOCATION: Knott Bldg., Room 412

Tallahassee, FL

REPORTED BY: LISA D. FREEZE, RPR

Notary Public

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MEMBERS OF THE COMMITTEE:

Hoyt "Barney" Barnett Martha W. Barnett Allan Bense R. Mark Bostick (by phone) Talbot "Sandy" D'Alemberte Mike Haridopolos Mike Hogan Julia Johnson Bruce Kyle Carlos Lacasa Patricia Levesque Alan Levine Gwen Margolis Roberto "Bobby" Martinez Jacintha Mathis (by phone) John M. McKay Robert "Bob" McKee Lesley J. "Les" Miller, Jr. Randy Miller Jade Thomas Moore Frank Peterman Nancy J. Riley Darryl E. Rouson Ray Sansom James "Jim" A. Scott Susan Story William Gregory "Greg" Turbeville Kenneth "Ken" Wilkinson Brian Yablonski

1	PROCEEDINGS
2	* * *
3	CHAIRMAN BENSE: Okay. Let's call the
4	meeting to order.
5	Good morning, everybody. I think we have
6	18 members present this morning. That's great
7	Nancy, would you please call the roll?
8	MS. FRIER: Yes.
9	Commissioner Barney Barnett.
10	MR. BARNETT: Here.
11	MS. FRIER: Commissioner Martha Barnett.
12	MS. BARNETT: Here.
13	MS. FRIER: Commissioner Bostick.
14	MR. BOSTICK: Here, by phone.
15	MS. FRIER: Commissioner D'Alemberte.
16	MR. D'ALEMBERTE: Here.

- 17 MS. FRIER: Commissioner Haridopolis.
- 18 (No response.)
- 19 MS. FRIER: Commissioner Hogan.
- 20 (No response.)
- 21 MS. FRIER: Commissioner Johnson.
- MS. JOHNSON: Here.
- MS. FRIER: Commissioner Kyle.
- 24 (No response.)
- 25 MS. FRIER: Commissioner Lacasa.

- 1 MR. LACASA: Here.
- 2 MS. FRIER: Commissioner Levesque.
- 3 MS. LEVESQUE: Here.
- 4 MS. FRIER: Commissioner Levine.
- 5 (No response.)
- 6 MS. FRIER: Commissioner Margolis.
- 7 (No response.)
- 8 MS. FRIER: Commissioner Martinez.
- 9 (No response.)
- 10 MS. FRIER: Commissioner Mathis.
- MS. MATHIS: Here, on the phone.
- 12 MS. FRIER: Commissioner McKay.
- MR. MCKAY: Here.

- 14 MS. FRIER: Commissioner McKee.
- 15 MR. MCKEE: Here.
- 16 MS. FRIER: Commissioner Les Miller.
- 17 MR. LES MILLER: Here.
- 18 MS. FRIER: Commissioner Randy Miller.
- 19 MR. RANDY MILLER: Here.
- 20 MS. FRIER: Commissioner Moore.
- 21 MR. MOORE: Here.
- 22 MS. FRIER: Commissioner Peterman.
- 23 (No response.)
- 24 MS. FRIER: Commissioner Riley.
- 25 MS. RILEY: Here.

1 MS. FRIER: Commissioner Rouson.

MR. ROUSON: Here.

5

- MS. FRIER: Commissioner Sansom.
- 4 (No response.)

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- 5 MS. FRIER: Commissioner Story.
- 6 MS. STORY: Here.
- 7 MS. FRIER: Commissioner Turbeville.
- MR. TURBEVILLE: Here. 8
- MS. FRIER: Commissioner Wilkinson. 9
- 10 MR. WILKINSON: Here.

11	MS. FRIER: Commissioner Yablonski.
12	(No response.)
13	MS. FRIER: Vice Chair Scott.
14	VICE CHAIR SCOTT: Here.
15	MS. FRIER: Chair Bense.
16	CHAIRMAN BENSE: Here.
17	MS. FRIER: You have a quorum.
18	All right. We have a quorum.
19	CHAIRMAN BENSE: Just a few remarks. We will
20	continue to have long meetings now as we move
21	forward in committees with these bills and
22	proposals and amendments. So it's very important
23	for us to have quorums, so do your best to make
24	these meetings.
25	Now, we hope to have as many of these
	6
1	proposals out of the committees by the end of
2	this month or first of March, as possible, so
3	we can then just deal with these issues in the
4	full commission.
5	So we're working on meeting spaces and
6	scheduling, and we should have a calendar out

7 for you as soon as possible. Susan says maybe

8	Tuesday or Wednesday of next week that we'll
9	have a schedule out for you.
LØ	We're going to try to go out as far as we
11	can on the schedule so you can attend.
L2	Because, obviously, as we get into March and
L3	April, the Commission meetings become extremely
L4	important. Not that they aren't important now,
L5	but we will be voting up or down a lot of
L6	proposals.
L7	So we will get you that schedule. Part of
L8	our problem actually is the fact that session
L9	begins, and we are having to find other
20	locations that have the ability to have our
21	members phone in and things like that.
22	And just a reminder that on committee
23	meetings you can vote by phone, and commission
24	meetings, you must be here to cast your vote.
25	Let's have the report of committees.

1	Finance and Tax Committee.	Chairman
2	Story, you are recognized.	

MS. STORY: Thank you, Mr. Chairman. We did
meet twice this week for a total of nine hours.

- 5 We passed CP45 by Commissioner Hogan. We TP'd
- 6 CP41. We passed a combination of CP6 by
- 7 Commissioner Wilkinson, CP8 by Commissioner Scott
- 8 and CP34 by Commissioner Lacasa, working
- 9 waterfronts and passed it. We passed Statutory
- 10 Recommendation 13.
- 11 We TP'd CP23 by Commissioner Margolis. We
- 12 passed CP42 by Commissioner Barney Barnett. We
- 13 TP'd CP43. We TP'd to February 25th
- 14 Constitutional Proposal 2. We TP'd to
- 15 February 25th Constitutional Proposal 21. We
- 16 passed Constitutional Proposal 7. We passed
- 17 Statutory Recommendation 29 and CP12 failed.
- 18 That's the end of my report.
- 19 CHAIRMAN BENSE: Okay. It was a lengthy
- 20 two-day meeting.
- 21 Governmental Procedures and Structure
- 22 Committee, Greg Turbeville.
- Commissioner, would you make that report,
- 24 please?
- MR. TURBEVILLE: Yesterday in committee we

Commissioner Hogan which would change the timing
and the frequency of the meetings of the Tax and
Budget Reform Commission, along with other things.

And the amendments were adopted so that
the Tax and Budget Reform Commission would meet
every ten years beginning in 2012, and, also,
it restored the original intent to the
Constitutional Reform Commission and the Tax
and Budget Reform Commission so that all tax
and budget issues that directly affect those
areas would be handled by the TBRC and not the
Constitutional Revision Commission.

CHAIRMAN BENSE: Any questions of acting Chairman Turbeville?

16 0kay.

Planning and Budgetary Process Committee.

Chairman Lacasa, you are recognized.

MR. LACASA: We had presentations yesterday from the Florida School Board Association and the Florida Education Association with respect to Commission Proposal 26 by Commissioner Turbeville. After hearing their testimony and after some discussion, the committee passed CP26.

1	Rouson on Statutory Recommendation 19, and that
2	was passed as well by the committee,
3	unanimously.
4	CHAIRMAN BENSE: Any questions of Chairman
5	Lacasa?
6	Okay.
7	That concludes the reports of committees.
8	Next up, representative David Simmons.
9	Representative Simmons would like to make a
10	presentation on property taxes, his ideas and
L1	thoughts. I've known Representative Simmons
12	for a long time, and he has some thoughts he
13	would like to share with the Commission.
L4	Representative Simmons, welcome.
L5	REPRESENTATIVE SIMMONS: Mr. Chair.
L6	CHAIRMAN BENSE: Oh, it's on.
L7	REPRESENTATIVE SIMMONS: Can you hear me all
L8	right?
L9	CHAIRMAN BENSE: I don't know if it's on or
20	not. Talk to us, David.

REPRESENTATIVE SIMMONS: All right. Well, I

22 will just begin talking to you. How's that? 23 First, I want to say thank you to Mr. Chairman, and I know a lot of you. And I, 24 25 certainly, last night sat down and reviewed the 1 resumes for each of you so that I would have 2 some feel. Some of you know I know so well that I didn't. It was like reading things that 3 4 I had seen so much before. 5 But you have a great Chair. I mean, 6 having served under now Chair Bense, but Speaker Bense was an opportunity and an honor 7 8 for me. And to serve with Mike Hogan as a 9 fellow representative, it was great, and all of 10 you. I want to start out by telling you about 11 12 what I feel is a serious, serious concern. If there's one thing -- within all the broad 13 14 discretion that you have to make a decision about, the one thing I suggest that you look 15 16 most strongly at is the issue of property tax 17 relief.

Because I believe on January the 29th,

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while we did take a step forward, we, at the same time -- while we made a step forward, we truly jeopardized the fiscal responsibility that we have to the people of the state of Florida because of the way that the constitutional amendment deals with people who are long time homeowners and new homeowners.

You-all may recall that in the spring of 2007 there was a lot of discussion about what needed to be done with respect to property tax reform. Why? One of the main reasons was that new homeowners were treated so poorly here in the state of Florida. And I am sure that you have heard the stories about someone who has a \$400,000 house in the neighborhood and is being taxed at approximately \$7,500 for that home, if you're assuming about 20 mills for the ad valorem taxation on that house. And right across the street is another house that's being taxed at \$1,500.

Well, there is a fundamental problem with treating people like that. Fundamental problem

that new homeowners almost everybody is a
new homeowner. Certainly, families who come
here to the state of Florida are new
homeowners. People who have children who are
building communities are homeowners, new
homeowners, and unless we do something to
provide them for the relief that they
believe and deserve that they need, we are not
going to have a business, that is a business
community in this state that's thriving.

segregated to new homeowners. This is something that's going to affect and is affecting the entire economy of the state of Florida. Why is it that we have schools, public schools, that are reduced -- having diminished population of students. You've heard and read all about how our school populations are decreasing, and the reason why is because people are not moving here and people are leaving here. And, in particular, families are leaving here.

It is not some kind of coincidence that we are having diminishing populations in our schools. It is a fact that the reason that people don't live here is because they can't afford to live here. They cannot have a home here in the state of Florida.

Well, how are we supposed to solve that?

Certainly, in the spring of 2007 as the

Legislature was debating all of this, I came to

Speaker Rubio and I suggested to him in about

March that there needed to be some form of

equity created. At that time, I presented to

him the concept of what's called -- what

ultimately became called the super exemption, a percentage exemption.

It's not something I came up with on my
own and said, my goodness, how do I solve this?
What I did, as Speaker Bense knows I'm prone to
do, I sat down and started reading the
constitution. And in the provisions of Article
7, it specifically says that this one section
would stand repealed in the event that the

10	Legislature adopted a percentage exemption.
11	And I said to myself, that is the
12	solution. That, in fact, is the solution.
13	Somebody in 1992 had already figured out that a
14	percentage exemption would provide equity that
15	is necessary for people who are living in
16	homes. And so what I did is I said well, what
17	can you do with a percentage exemption. And
18	the fact of it is, is a percentage exemption
19	smooths out everything, with respect to
20	homeownership.
21	You don't have the problems of the
22	\$400,000 house that a person is being taxed
23	\$7,500 and next door somebody is being taxed
24	\$1,500. And, as each of you are aware, the

because long time homeowners have the

benefit -- the accumulated benefit of Save Our

Homes. When Save Our Homes caps the amount of

the assessment on a house -- and I know that

Mr. Wilkinson is here and is a father of that.

The concept is great that, in fact, it did

reason why this great disparity exists is

save our homes. It provides protection. But, at the same time, when there is a massive appreciation in the values of properties so that over a period of ten years properties appreciate, for example, two to three times what their original values were, but the assessment is capped at 3 percent each year.

You can see just by simple math that if you had a house that originally was purchased at \$100,000 back in the early 1990s so that the assessed value, due to the accumulated benefits of Save Our Homes is no more than \$130,000, but, at the same time, someone is a new homeowner who is buying a house next door that's \$400,000, that there is a massive disparity between the two.

If you go ahead and adopt a simple percentage exemption, you can, in fact, even that out. And, believe it or not, because

there are so many people over here on this side, which I call the haves, who have so much accumulated benefit, and there's so many people

over here so that when you do actual
mathematical curves on it, who are new
homeowners who are being taxed like crazy over
here, if you even it out at 50 percent, say a
significant revenue impact.

The first thing that somebody thinks is if I have a 40 percent or 50 percent exemption, what will it do. Well, if you don't go ahead and give that exemption to the people who already have it -- in other words, you do it so it's the best of both worlds. Either you get the percentage exemption or you're able to keep your accumulated benefit so the long time homeowners don't also share in that. Then what happens is that all of that benefit actually goes to the new homeowners.

So the idea is that you do not give an exemption to people who do not need it. That was, what I believe, the shortcoming with respect to Amendment One, which was passed on January the 29th of this year.

And that is that the additional \$25,000 exemption, which is from the range of 50,000 up to \$75,000, is across the board. As a matter of fact, whatever number it comes up to be as to the impact on local governments, some say 3 billion. I don't know what it's going to ultimately be, but the fact of it is is that money was wasted on people who didn't need it.

The people who are long time homeowners were not crying out down on the southeastern coast of the state of Florida for tax relief.

They already had tax relief. They were crying out for portability.

When Representative Domino consistently presented his amendment -- his constitutional appointment to the Florida House, he was not talking about giving more exemptions to long time homeowners down on the east coast, along the gold coast. He's always talked about giving the portability.

So the idea is never and should never be to give an across-the-board exemption to everybody, an additional exemption. The idea

was to take the person who is paying \$7,500 in taxes on their \$400,000 house and reducing it

down to something like three or \$4,000.

And you can actually do it, and the number runs that were done in the House of Representatives and, ultimately, the Senate, in the spring and late summer, midsummer of 2007, absolutely showed that the revenue impact was no more than 5 or 6 percent.

Now, when you have a 30 billion or now \$32 billion tax base, in ad valorem taxation, so that you do only a 5 percent reduction, there was no significant impact on local governments in doing that. And it created the equity, and it permitted people who want to buy a house and have a family here in the state of Florida to be able to afford to do that.

When you've got property insurance the way we've got property insurance and the risk now that the people of the state of Florida have with respect to property insurance, you've got property taxes on a \$400,000 house of 7,000 or

\$7,500. And you got a mortgage where you

finance \$300,000 on that house. Before you

know it, you are spending over \$30,000, \$40,000

a year just to live in a house in the state of

Florida.

That's why we have so many what are called "half backs." People that have come from some place up north and now moved halfway back. And for us to deny that is for us to stick our heads in the sand and ignore a very basic principle that this state is not going to continue to have any economic prosperity unless we do something about this gross inequity that admittedly exists. Not only is it fundamentally wrong to treat people so that new homeowners are paying \$7,500 in taxes while the adjacent land homeowner is paying \$1,500.

Maybe we, who have been living here, can justify it in our minds and say, hey, so long as I've got it, I don't care about those who don't get it. We can't do that. Because the impact on the economy of the state of Florida

18	is going to be so great, and you're already
19	seeing it. Read the newspaper today. You
20	know, the concrete industry, which is really
21	the harbinger of what is going on. When
22	concrete is going downhill, we know
23	construction is going downhill.

They are saying we are in the middle of a recession right now. Look around. Look at the

value of houses. The latest report shows that, again, we've got a terrible, terrible, terrible month with respect to housing sales here in the state of Florida.

Property values continue to decline. You have the opportunity, and I hope that the Florida Legislature this spring has the opportunity and will do something about the this. Because what happened is, I am going to go through the history, is the Florida House and the Florida Senate went ahead and adopted in June of 2007 a percentage exemption.

Now, that percentage exemption was squashed down sort of to the low end. It was

75 percent of the first \$200,000, and
15 percent for everything from 200 up to
\$500,000; you recall that?

We passed that. You may recall the glowing, glowing statements that legislators were making about the super exemption, the percentage exemption, that it did create the equity that needed to be created. You heard them all talking about the fact that the percentage exemption can actually be molded to exactly however you want it because all you

have to do is change the percentage. If you are causing too much revenue impact on local government, drop the percentage down.

But if you treat everybody equally and give everybody a homestead exemption -- now, this homestead exemption that we ultimately adopted in June of 2007 was going to ultimately replace Save Our Homes because you had the right to elect. And, ultimately, what would happen is enough people over a period of time would, in fact, probably elect except for the

people who have a whole lot of savings and don't want to ever move out of their house.

That homestead exemption that we passed, that super exemption in 2007 of June, was geared for the majority of people living in the state of Florida. It was. It was so heavily set -- and the reason -- the mind-set why they were using it and why the Legislature used 75 percent, if somebody said why, is because there were raw numbers done.

And the idea was, who were winners. Who could make it just \$1 of better benefit of having this new super exemption compared to a person who has Save Our Homes? That was the

1 reason it was done that way. Sheer numbers.

2 It was a political decision. More people could

3 go ahead and get the benefit of this than Save

4 Our Homes.

And that's okay. Because, most people do live in homes less than \$250,000 here in the state of Florida, and so it was geared for those people. Well, not all of those people

are voters. As a matter of fact, voters probably need a substantially different demographic, and that should have been that we would have adopted something like a 50 percent exemption that could have been across the board for everybody up to \$500,000 and then had some kind of increase based upon CPI or either the mean values of homes here in the state of Florida.

As a matter of fact, some people would suggest, as I originally suggested, that there be a declining percentage exemption. That for the first hundred thousand dollars, it should be 60 percent; for the second hundred thousand, it should be 50 percent; for the next hundred thousand, 40 percent, 30, 20, until it actually, you know, finally diminished to

nothing at, say, around six or \$700,000.

Now, there are those people who believe that the percentage exemption should never ever cap out at \$500,000. That's a political decision. The reason why is for someone who

has a million dollar house or \$2 million house, there are those who say we'll never pass something that gives a 50 percent exemption to a person who has a \$2 million house because they automatically have a million dollar exemption.

The answer to that is that, you know, what are ad valorem taxes? Do they have any -- what is the purpose of them? Well, they are supposed to be a rational relationship between ad valorem taxation and the amount of governmental, local governmental services that you receive. And that a house that costs about 250 or \$300,000 probably doesn't use or consume any more ad valorem -- any more government services than a house that's down the street or that happens to be on the beach that is worth 1 million, 2 million, or \$3 million, so that ad valorem taxation has simply become a wealth tax in many respects.

Be that as it may that the political decision is that at some point in time the

percentage exemption diminishes to zero, say after 500, 600, \$700,000 so that a person is taxed full percentage, 20 mills on everything greater than, for example, \$600,000. That's a political decision.

It's certainly a decision that someone looks at it and says as a fundamental conservative Republican you ask yourself -- and I don't mean to be talking to you in that sense. But I am saying to you the question is it's debatable as to whether or not the percentage exemption should in fact diminish to zero at some point in time.

The point that I make to you is that there needs to be a rational relationship between the percentage exemption and the amount of services that somebody's receiving. But what I also say to you -- what I also say to you is that the decision was made in June of 2007 to go with 75 percent of the first \$200,000 and 15 percent of the remaining \$300,000 up to \$500,000.

Just a few hours before that was ultimately decided to do that, there were

1	strong discussions to go with a straight
2	50 percent exemption. Major discussions to go
3	with straight 50 percent exemption that would
4	overlap the existing Save Our Homes, not
5	duplicate, but, in fact, throw its benefit for
6	those people who are new homeowners.

Ultimately, that was not done. Now, why was that constitutional amendment that passed the Florida House and the Florida Senate, why was it held unconstitutional. It had nothing to do -- had nothing to do with the fundamental basis, the merits of that. It had to do with the fact that 2:00 o'clock in the morning we forgot to change the ballot summary language so that it coincided with and coordinated with the actual merits, the language of the constitutional amendment.

And when you read the decision by the circuit court judge who struck it from the ballot, the reason that he did that was because the ballot summary language was misleading compared to the actual language of the joint

resolution, the constitutional amendment. It

had nothing to do with the ultimate

constitutionality, the merits of the percentage

1 exemption.

I will just digress for one second to also tell you that the court, the circuit court judge, went ahead and affirmed the constitutionality of the statutory rollback that the Legislature did in the 2007 session, or whenever we did that, but when we passed that one. They all merge together.

And I can say to you that, you know, from my own point of view, I was the person who suggested to the speaker that a statutory rollback was in fact constitutional. I had gone and researched that issue. I went to him, and I said, you know, that a rollback can be done and can be controlled by the Legislature because there was a general belief that the Legislature had no authority to deal with the millage rates and the ability to force local governments to roll back. And there are a

20	couple of cases that had been decided in the
21	courts here in Florida that clearly indicated
22	that the Legislature had that authority.
23	And when the Legislature went ahead and
24	did that, of course, that was constitutionally
25	tested in that same case, because in that same
1	circuit court case that struck the
2	constitutional amendment with the super
3	exemption from the ballot, the court affirmed
4	the Legislature's authority to do the statutory
5	rollback.
6	As a matter of fact, in the opinion that
7	was written by the circuit court judge, he
8	looked at cases, very same cases that I had
9	discussed with the speaker and used those very
10	same cases and said, we are compelled to the
1.4	and the the training to the

7 was written by the circuit court judge, he
8 looked at cases, very same cases that I had
9 discussed with the speaker and used those very
10 same cases and said, we are compelled to the
11 conclusion that the Legislature has the
12 authority to do a statutory rollback. Now, to
13 get back to the fundamental issue here.
14 CHAIRMAN BENSE: Speaker, you are recognized.
15 VICE CHAIR SCOTT: I was just going to --

16

Representative, thank you, for being here

17	with us. I know you may or may not be aware,
18	but the Finance and Tax Committee is having
19	detailed discussions of a lot of the subject
20	matter and similar provisions including
21	Representative Lacasa and others, and we're
22	meeting again on the 25th to keep wrestling
23	with this subject matter. I wanted to make
24	sure you are you aware of that?
25	REPRESENTATIVE SIMMONS: I am aware, and I
	27
1	commend you for doing something about this,
2	because there is a solution. The solution is ${\tt I}$
3	don't believe politically people will ever give up
4	Save Our Homes. They've got it. They are not
5	going to give it up. What you have to do is a
6	percentage exemption that just overlays right on
7	top of Save Our Homes. And it can be done.
8	It can be done very easily, and the House
9	did it in October of 2007. Because after it
10	was struck from the ballot, after it was
11	stricken from the ballot, there were those of
12	us who asked that we get back to this.

There was even one view that all we needed

13

to do was reenact with the proper ballot

language the super exemption that was passed in

June of 2007. Even though it should have been

percent or 40 percent or even 60, 50, 40,

whatever percent there would have been better.

There were those who said, let's just simply reenact the super exemption from June of 2007. That wasn't done. There became this difference of between the House and the Senate. And for all the reasons, for whatever the reasons were, you may recall that the House went along with the idea of the 40 percent

exemption laid on top of -- laid on top of the Save Our Homes, so that you can go ahead and simply have Save Our Homes.

And if you get the best of both worlds, is what I call it, you can have -- you move into a new house, \$400,000 house, think about this.

You don't have any Save Our Homes benefits.

You get under Florida law a \$25,000 exemption, and you got a \$7,500 tax bill in most places, many places.

11	Let's say some places it's 7,000, but
12	depending on the millage rate you've got about
13	a seven to a \$7,500 tax bill that you can't
14	afford, if you're an average person here in the
15	state of Florida.
16	CHAIRMAN BENSE: Representative, if we could,
17	we have members that have to catch planes. Can
18	you wrap maybe five minutes?
19	REPRESENTATIVE SIMMONS: Yes.
20	CHAIRMAN BENSE: Great.
21	REPRESENTATIVE SIMMONS: The end result is
22	I submit that it is part of your duty your
23	duty, because you have a very important duty, is
24	to do something about this.
25	Now, maybe the Legislature will do it, but
	29
1	you ought to do something about this. You
2	ought to create the equity that does not exist.
3	Because everybody who has ever looked at this
4	knows that we didn't solve the problem. The
5	Florida Legislature did not solve the problem
6	this last year.
7	Somebody needs to solve this problem. I

am now -- I talked to you about the fundamental and equity. I talked to you about how it's going to affect our economy. I am now going to discuss with you the belief that what we have done may very well, may be unconstitutional under the privileges and immunities clause of the federal constitution. Why?

Because we are treating people who are
here -- because the very thing that caused this
to be passed, which was this Amendment One to
be passed, which was the portability, is the
very Trojan horse that may cause it to be
unconstitutional without a percentage exemption
that creates equity between the haves and the
have nots.

If you are now a nonresident of the state of Florida, you don't have any chance to ever be treated like a person who is a resident of

Florida who has a homestead. That's one of the reasons -- one of the existing -- one of the reasons why that the Save Our Homes was held constitutional, as far as I'm concerned, was

- because it all trued up when you sold your

 house, even if you were a long time homeowner,

 you sold your house, you got a tax like

 everybody else.
 - But now you are in a situation where

 people who have Save Our Homes, due to

 portability, have a permanent benefit over

 nonresidents, and the fiscal impact, you know,

 to this state to have to give back billions of

 dollars to people like that who are

 nonresidents, in the event this is held

 unconstitutional, is another fundamental reason

 that you need to do something about this.

The fiscal integrity of this state,
whether it's due to just the economy or whether
it's due to having to give back a bunch of
money to people who have been unjustly treated
as a result of this constitutional amendment, I
believe compels you to do something about this.

Thank you.

25 CHAIRMAN BENSE: Any questions of the

2	MR. RANDY MILLER: Mr. Chairman?
3	CHAIRMAN BENSE: Commissioner Miller, you are
4	recognized.
5	MR. RANDY MILLER: I think your analysis is
6	right on point. We have been struggling with how
7	do you change the structure of the system. Now,
8	with Amendment One being passed, I think the
9	portability does complicate it, and I tend to
10	agree with what you said at the end about the
11	constitutionality of it.
12	Let me understand one thing, though. Your
13	proposal or the proposal that was only applied
14	to homestead property did not go across the
15	board with a fractional assessment to
16	nonhomestead property; is that correct?
17	REPRESENTATIVE SIMMONS: Mr. Chair?
18	CHAIRMAN BENSE: You are recognized.
19	REPRESENTATIVE SIMMONS: Yes. It only dealt
20	with that because and the only reason I dealt
21	with that I believe the percentage exemption
22	can apply to any kind of properties. It can apply
23	to second homes or anything like that or even

commercial property.

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1	distinct issue and then if we could financially
2	afford it, certainly expand it into second
3	homes. And there were a lot of discussions
4	about expanding it into second homes, but the
5	idea that I had at the time was in fact to stop
6	this gross inequity that exists between the
7	long time and the new homeowners.
8	MR. RANDY MILLER: Mr. Chairman, one final
9	comment.
10	CHAIRMAN BENSE: You are recognized.
11	MR. RANDY MILLER: Your research of the
12	constitution was right on point. In 1980 when we
13	were debating increasing the homestead exemption
14	from 5,000 to 25,000, the fractional assessment
15	issue had been one of the other issues that was
16	being discussed. At that time, it was across the
17	board 65 percent.
18	So the drafters of that amendment said
19	that if we grant them a \$25,000 exemption,

anything later on a fractional basis would

not -- would kill the 25, so you are exactly

22	right in your analysis.
23	CHAIRMAN BENSE: Okay. Any more comments or
24	questions?
25	Thank you Representative Simmons.
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1	REPRESENTATIVE SIMMONS: Thank you.
2	CHAIRMAN BENSE: I really appreciate you
3	coming up here.
4	We'll now consider the reconsideration of
5	CP0003 by Commissioner Les Miller relating to
6	starting dates for regular legislative
7	sessions. I think someone has and we have
8	officially moved to reconsider, so it's back on
9	the table.
10	Commissioner Miller, you are recognized on
11	your proposal.
12	MR. LES MILLER: Thank you, Mr. Chairman.
13	And let me thank Commissioner Martha Barnett for
14	moving to reconsider this proposal concerning the
15	moving of the commencement date for the beginning
16	day of session.
17	And, basically, what it says the proposed

18 amendment of the Florida Constitution requires

the Legislature to convene annually in the 20 regular session, and the original proposal said 21 on the second Tuesday of January. It says, 22 however, it also permits the Legislature to 23 establish alternative commencement dates, one 24 session at a time by law by supermajority vote

of the Legislature.

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And, if I remember, we accepted an amendment by Commissioner McKay to change that from January to February. I think that's already been done, but I think it's already been approved. That's what the proposal says.

At this point, it says have the session start on the second Tuesday in February, and it allows them to change that to have an alternative commencement day one session at a time by a supermajority vote.

CHAIRMAN BENSE: Are there questions to sponsor of the proposal? Any questions? Debate? Is there any debate?

Commissioner Scott, you are recognized in debate.

VICE CHAIR SCOTT: Well, without belaboring
this, as we discussed this before, we recall the
history that for a long time, the Legislature met
in April and May, except during reapportionment
years when we had to keep moving back the meeting
in January so we could meet Federal Court and
Supreme Court constitutional requirements for
getting the plan done.

We then at this -- there were some problems with April and May. We moved it back

to, basically, March and April, like it is now.

For a couple of years, they tried February and

March, and the problems with that -- and these

are refreshed by the staff and the members who

have been around here for some time to do -
trying to do the budget was revenue estimating.

Even then, and, of course, the many years the problems have been good ones because revenue would be more than we thought it would be. But it's clearly going the other way, at least at the moment.

But regardless of whether it might be up

or down, if you are sitting in -- if the

Legislature is sitting here in February trying

to do the budget, and if those of you that have

watched it, they try to get this done, Speaker

Bense knows, out of committee and out of

everything by the fifth week so that there's

time to get it in, get it to conference, meet

these new advertising requirements of 72 hours.

So to try to do that six months in advance, basically, was a very difficult problem. And so it was, basically, moved back to the current March and April. While with Commissioner McKay's amendment, it was better

than January, February, as it started out.

I would submit to you that that reason alone would be enough not to try to move it back. The second -- and other reasons are trying to get ready for a session on February 1st when people elected in November and election years and then Christmas and holidays and end of year, whatever, so it's January before they really start doing

10	anything.
11	And to get bills introduced, referred,
12	which is a major job for leadership, referred
13	to committees, heard in committees, could well
14	mean that legislative product would not even be
15	anywhere in the first month of the session.
16	And, meanwhile, you are trying to do a budget
17	without even knowing what new laws the
18	Legislature might pass.
19	So all these reasons, I, with all due
20	respect to Senator Miller, can't support trying
21	to move it back to February and March.
22	CHAIRMAN BENSE: Further debate?
23	Commissioner Story, you are recognized to
24	debate.
25	MS. STORY: Thank you, Mr. Chairman, and it
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1	indirectly affects this, I guess, to go back to
2	processes. I don't have a problem with this
3	particular proposal except that I made the comment
4	earlier that I don't see this committee putting

6 is a second vote, if we see what passes and

ten, 15, 20 amendments on the ballot, and if there

- there's a large number, I am okay with this.
- 8 However, if a vote today puts it on the
- 9 ballot, I think that might change my vote. So
- 10 I am a little concerned. I don't have a
- 11 problem with this, but I am concerned about the
- 12 process. And I am very much against this
- 13 commission having ten or 15 amendments on the
- 14 ballot.

- 15 CHAIRMAN BENSE: My response to that,
- 16 Commissioner Story, is the way we have the rules
- 17 written right now it has potential to go on the
- 18 ballot after your vote today.
- 19 Now, next up on our agenda is we are going
- 20 to talk about the number of roll call votes
- 21 needed to place an item on the ballot. We are
- 22 going to have some good discussion. I want to
- 23 hear from all members on how we go from a
- 24 proposal having passed out of the commission,
- 25 sent to styling and drafting and then out of
 - styling and drafting back to the commission for
- 2 approval.

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3 So we are going to have that debate after

- 4 this proposal here, but my advice to you would
- 5 be that the way our rules are currently
- 6 written, it would go to -- it would have
- 7 potential to go straight to the ballot.
- 8 MS. STORY: Thank you.
- 9 CHAIRMAN BENSE: Commissioner Lacasa, you are
- 10 recognized.
- 11 MR. LACASA: Thank you, Mr. Chair. And on
- 12 the bill -- I am looking at the amendment to the
- bill as amended by Commissioner McKay, and I have
- one concern.
- 15 It says in Section 3B that a regular
- session of the Legislature shall convene
- annually, annually is underlined, and then it
- 18 says a little further down on line 29 that the
- 19 Legislature may fix an alternative date by law
- 20 approving three-fifths vote of the membership,
- 21 fixing a date -- fixing an alternative date.
- 22 And even though at line 31 it says that
- 23 alternative date could be the next -- I'll read
- 24 it. Such law may fix only the date of the next
- 25 annual regular session. That does not in and

- 1 of itself suggest to me that this is a 2 requirement for a session each year, and my 3 concern here is, and maybe it's overstated, 4 that by three-fifths vote of the membership of 5 the Legislature they could fix a date that's 6 two years out. And I would be concerned with that, not having an annual legislative session. 7 CHAIRMAN BENSE: Okay. Further debate? 8
- 9 Commissioner Miller, you are recognized in debate.

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- MR. RANDY MILLER: Mr. Chair, I think I agree with Commissioner Story if this is the only thing that ever ends up on the ballot, I would be reluctant to vote right now. I was wondering maybe we could TP this until after we finish the rule change to give us some comfort that it would come back before the commission if we adopt the rule changes.
- 19 CHAIRMAN BENSE: Commissioner Miller, your 20 thoughts?
- 21 MR. LES MILLER: I'm sorry. I was talking to
 22 Commissioner Lacasa. Could you repeat that,
 23 please.

24	CHAIRMAN BENSE: Commissioner Miller?
25	MR. RANDY MILLER: Basically, Commissioner
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1	Les Miller, I would suggest that we TP this right
2	now and take up rule changes so that it could come
3	back before the full commission on final adoption,
4	but right now as Chairman Bense has stated that if
5	we don't change the rule or if we vote on it right
6	now, it has the potential to go on right to the
7	ballot. And that gives me some concern when I
8	look at what our overall charge is here.
9	MR. LES MILLER: Mr. Chairman?
10	CHAIRMAN BENSE: You are recognized,
11	Commissioner Miller.
12	MR. LES MILLER: I will move to temporarily
13	pass it until after we discuss the rules.
14	Commissioner Miller, this might be the
15	only thing we put on the ballot.
16	CHAIRMAN BENSE: Okay. Without objection
17	show CP0003 temporarily postponed. Let's move on
18	to discussion about our rules.
19	If you will recall our last meeting,
20	commissioners, many of you were concerned about

when a bill clears this committee, it goes
before the commission and gets the 17 votes
from the commission that currently our rules
state -- that's still a pretty high mountain to
climb. And some of you have expressed concern

about that, and we outlined to you at the meeting that we would put some thought into it.

And I think that Mr. Goodlette is prepared to

make some recommendations.

But -- and I will tell you, Members, I have personally -- whatever the majority of you wants is fine with me. I have argued it in my mind several ways, and one morning I wake up and I think it's A and the next morning it's B. So -- but I do think we need to be careful that the final vote out of this commission as per the constitution says it has to be by two thirds.

I think based upon that, I think

Mr. Goodlette has some comments. And based

upon Mr. Goodlette's comments, let's have some

good discussion, unless someone has a different

- method.
- 19 Mr. Goodlette, you are recognized.
- 20 MR. GOODLETTE: Thank you, Mr. Chairman and
- 21 Members. I will try to be brief, but what I would
- 22 like to do is summarize for you, as succinctly as
- I can, conversations that I've had with various
- 24 members of the commission since the last
- 25 discussion about this issue. Then I would like --

- 1 at the conclusion, I would like for Tom to make
- 2 the presentation of the two options that I really
- 3 would like to place before you to choose from the
- 4 menu today.
- 5 And that is as follows: I think it's
- 6 important to reflect the current rules without
- 7 any changes require, Rule 6.010, Rule 6.012 and
- 8 Rule 6.013 require three separate 17 votes.
- 9 That's the current rule. That's why we are
- 10 talking about making a change.
- In summary, the change that we will
- present to you today, the option, the menu, is
- option number one would be two votes,
- 14 potentially two votes of the supermajority of

1/ or the second option would be just one vote.
Clearly, just one vote of the supermajority of
the 17. And it's important to differentiate,
and I think it's important for to you to know.
And I want to digress and explain an overview,
if I may, of what is the role of style and
drafting in this process.

That's really the critical issue from my judgment and my perspective looking at the current rules and the proposed rules. And that is this: The style and drafting Committee that

the chairman appointed at the last or recent committee meeting is their review is -- it has not been appointed? I thought it had been.

It's been discussed.

The Style and Drafting Committee is a technical review. And what they're reviewing is they're reviewing the title and the ballot summary to assure compliance with Section 101.61 of the Florida statutes, and that and the case law relevant to that statutory provision. So that the work of the Style and

Draftir	ng	Committee	is	purely	technical	to
ensure	СО	mpliance	with	currer	nt law.	

And the reason that that's important is because if any measure that's approved by this commission makes it to the ballot and it is challenged by any person, any citizen, then the court would review the title and ballot summary, even though there's no automatic review by the court, the court may be called upon to review it if there's a challenge.

Someone's saying, for example, that the title and the ballot summary is either not clear and unambiguous, does not fairly inform the voters of what's contained in the proposal

or is misleading, for any reason. So the work
of the Style and Drafting Committee is
understandably technical but important. And I
think that -- I think that's an overlay here.

Now, the proposals -- the two options before you today -- and as I say, Tom can get into the detail of it. Let me summarize what I will call option one. Option one would require

9	at the first hearing, I'll call it a first
10	hearing, 17 votes, supermajority votes.
11	Now, after that vote, the Style and
12	Drafting Committee would do its work, what

Drafting Committee would do its work, what I just described. If the sponsor of that proposal says I don't want style and drafting to make any changes, then style and drafting can make no changes. They can still review it and come back and recommend changes be made, but they can't make any changes, okay.

And that's an important distinction here.

I think that that places a very heavy burden on the proponent of a proposal to make sure before it gets voted on at that first hearing under 6.010 of your rules to be sure that the title and the ballot summary will pass that constitutional statutory test and the case law

test that I just outlined. It's going to be very important.

Tom has done an excellent job of putting together titles of ballot summaries and working with members to do that. But the reason for

the Style and Drafting Committee is really a	l
safety net, in my judgment, to make sure tha	it
that is going to occur.	

Now, so under proposal number one, it will go to the first hearing, and it requires a 17 vote to pass. If it passes, it's then reviewed by style and drafting. Styling and drafting can make recommendations -- no substantive change -- can make recommendations for a change in language, but may only make those recommendations.

By that, I mean, recommendations if the sponsor says, I don't want any changes, no matter what styling and drafting says. Because this -- and the reason why a proponent may choose to do that is because they don't want to be subject to a 17 votes again.

They have already overcome that 17 vote, and they just do not want to even have any chance of another supermajority vote. So they

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1 can say if there's no change at the styling and drafting, then there is no second vote under

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- 3 proposal number one.
- 4 In other words, the first vote is the
- 5 final vote, because styling and drafting can
- 6 suggest where change is needed but the sponsor
- 7 said no and so there are no recommended
- 8 changes.
- 9 CHAIRMAN BENSE: If they do request styling
- 10 and drafting review it, then styling and drafting
- 11 would vote on the final product by a majority
- 12 vote.
- MR. GOODLETTE: By majority vote.
- 14 CHAIRMAN BENSE: Then it goes back to the
- 15 commission for a 17 vote.
- MR. GOODLETTE: If there are any changes,
- 17 that's number one.
- 18 Let me try to now put it before you what
- the second option would be, and then I'm happy
- to answer any questions.
- 21 The second option, option number two,
- 22 would at the 6.010, the first period, would
- 23 only require a majority vote, okay? It would
- then go to style and drafting.
- Now, understand that's going to increase

1	the labor of the Style and Drafting Committee
2	because every vote even a majority at the
3	first hearing goes to style and drafting.
4	Style and drafting then reviews it, the title
5	and ballot summary, it's still a technical
6	review. It's still to in order to try to
7	comply with the statutory and the case law.
8	But the sponsor cannot indicate in the
9	second proposal that the style and drafting
10	can't change it. The style and drafting under
11	the second proposal can make changes
12	notwithstanding the sponsor's feelings, okay?
13	And then it comes back for a second vote a
14	final vote is a better word, under the statute
15	of the constitution, which would require 17
16	notes, okay? So that's the difference.
17	I hope you understand what the goal in
18	the second proposal is that under no
19	circumstances would there be more than one 17
20	vote required, and that's for final passage.
21	And the reason for that, and I'll conclude, is

in the constitution itself. Article 11,

24	sentence in Subsection C.
25	An affirmative vote of two thirds of the
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1	full commission shall be necessary for any
2	revision of this constitution or any part of it
3	to be proposed by the commission. I believe,
4	and I'm confident that that means it has to be
5	a final vote of this commission, has to be by
6	two thirds, by the supermajority. I am happy
7	to answer any questions. I hope that has not
8	been too laborious.
9	CHAIRMAN BENSE: Commissioner Scott, you are
10	recognized.
11	VICE CHAIR SCOTT: Did I hear you say that
12	under option two there would just be a majority
13	vote the first time it came before the commission?
14	MR. GOODLETTE: Right.
15	VICE CHAIR SCOTT: Well, I would ask you to
16	think about I believe hearing some of the
17	members here, Commissioner Story and others, I
18	think that a third option or an amendment to that
19	option should be that you have one vote to show

Section 6 that creates this commission has this

that there's 17 votes of support before you go forward with, you know, with the proposal.

Then it would go to style and drafting, and style and drafting, regardless of what they do, it has to be approved by another final vote of the commission. So, in effect, it's like a

committee report or committee recommendation.

And one of the concerns I have when you say it's just technical and just ballot, yesterday in the Finance and Tax Committee, it was pointed out on one of the proposals that the January 29th proposal had the language in it that this exemption, really meaning the whole homestead exemption was repealed on the effective date of any amendment, et cetera.

So if something got passed with that kind of problem, whereas -- what this says is if you change the assessment -- so if we did any kind of percentage like Representative Simmons was talking, we would have to repeal that section. The point I'm making is that kind of change should be -- the style and drafting should

I want them, whoever they are, to review everything before our final vote. And so this would say that, first of all, you get the vote that there's 17 people that want to go forward rather than just a majority on some issue, whether it's any -- whatever it is. And then it goes to style and drafting.

And in the end, I can picture us, like

constitutional revision, we would come back here on a day or two, or whatever, go over, this is the package that we are going to finally send. And maybe at that point, we may say we no longer need number three because we have done nine and ten, and they cover that, et cetera. And we would have one final vote that would transmit it.

Meanwhile, style and drafting wouldn't have authority on their own to mess up anybody's proposal. They can say we recommend this version and here's the reasons. In the final vote, the commission can approve it. So

14	to me, that's sort of what I see as a way to do
15	it rather than saying, okay, if we can get 12
16	out of 23 or something or we can get a majority
17	for 28 different things. But there is no way
18	they are going to get two thirds, so there's no
19	use going forward with all the work.
20	MR. GOODLETTE: May I just add?

21 CHAIRMAN BENSE: Sure.

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MR. GOODLETTE: I think what I just heard you say Senator -- Commissioner Scott, would be option number one but without permitting the sponsor to dictate that the style and drafting could not

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- review and make any recommendations for change.
- 2 VICE CHAIR SCOTT: Why does this require 3 three votes?

MR. GOODLETTE: It doesn't. Option one still only requires two votes. I should digress -- and thanks for asking. Under what's being proposed under either option one or two, that I just articulated, the last vote under 6.013 only requires a majority. To transmit it to the secretary of state, we do not believe requires a

two-thirds vote. I don't think the constitution requires the two-thirds vote there. I think you can do that with just a majority vote.

And so under either one or two, the proposal, there will not be that third supermajority vote that the current rule contemplates, 6.013 contemplates. We have changed that in both options one and two, and I should have made that clear.

VICE CHAIR SCOTT: Well, in any event, just to clarify, I think that we should have a prefinal vote of 17 votes on what proposals we're going to send forward here, and then you can transmit it by majority, maybe we can't get enough people, whatever, I can see that.

I just feel like that if some of the members and I share the concerns that we don't have -- if we end up with three next week, four the week after and six the week after, and now all of a sudden you say well, we got 20 of them and maybe we need to rethink some of these to see if we want to send them forward.

8	CHAIRMAN BENSE: So I think what you are
9	saying, Senator Scott, is the commission takes
10	the it takes 17 votes to pass it through the
11	commission. From there it goes to style and
12	drafting to get to be cleaned up, so to speak,
13	for the ballot. And then what I think you may be
14	saying is we hold them, every one of them after
15	styling and drafting.
16	And then at the end, when we have 20 or

And then at the end, when we have 20 or five or three or six proposed constitutional amendments that have cleared the 17 votes and gone through styling and drafting, I think what you are saying is we gather up here, and we figure out well, boy, number one and seven are exactly alike or they conflict or whatever.

And at that point in time we agree which ones we want to send forward.

Is that kind of what you are saying?

1	VICE	CHAIR	SCOTT:	Yes.

MR. GOODLETTE: That's currently contemplated that that element of coordination would be done by the coordinating committee under your current

- 5 rules as a precursor to a final recommendation of
- 6 transmittal, which would require the majority
- 7 vote.
- 8 CHAIRMAN BENSE: Let's hear from some other
- 9 folks.
- 10 Commissioner McKay, you are recognized.
- MR. MCKAY: I think Senator Scott is right on
- 12 the money with everything he has recommended. I
- am a little confused by what Dudley just -- the
- issue Dudley just raised, and if you'd help me
- through this, Dudley. We pass ten items or ten
- 16 constitutional amendments.
- 17 CHAIRMAN BENSE: They get the 17 votes.
- 18 MR. MCKAY: Right, exactly.
- 19 Then how does that occur with this
- 20 coordinating committee, and who is on the
- 21 coordinating committee?
- 22 CHAIRMAN BENSE: I don't understand that
- either.
- 24 MR. GOODLETTE: Again, under the current rule
- 25 it says the coordinating committee specifies the

- 2 that would only require a majority vote. That's
- 3 not the final vote of the commission that I
- 4 understood Senator Scott to be talking about. As
- 5 I understood what Senator Scott was talking about,
- 6 there would be a 17 vote -- that's the first
- 7 hearing.
- 8 MR. MCKAY: What you said that confused me,
- 9 which is perhaps easy to do, is if there were ten
- 10 issues that passed the first -- at what point does
- 11 the coordinating committee come into play?
- 12 Between the first and second vote or after the
- 13 second vote?
- 14 MR. GOODLETTE: After the second vote under
- 15 the current rules.
- Tom, correct me if I'm wrong.
- 17 MR. MCKAY: I think the only thing necessary
- 18 to change the current rules to comply with what
- 19 Senator Scott suggested is that the last vote to
- 20 transmit to the secretary of state only require a
- 21 majority vote.
- 22 MR. GOODLETTE: That's correct.
- 23 MR. MCKAY: So the coordinating committee
- 24 would then hop in between the second vote, the

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1	transmit to the secretary of state, correct?
2	MR. GOODLETTE: That's correct.
3	MR. MCKAY: And the coordinating committee
4	would recommend to this body that we only deal
5	with, hypothetically, of course, six we only
6	advance six of the ten issues to the secretary of
7	state. Could they do that?
8	MR. GOODLETTE: As it's currently
9	contemplated, they could not. They only order
10	up if there were 13, they would they would
11	specify in what order those 13 should appear on
12	the ballot, as it's transmitted to the secretary
13	of state.
14	MR. MCKAY: If I may, Mr. Chairman, who is on
15	the coordinating committee?
16	CHAIRMAN BENSE: I don't remember who is on
17	it.
18	MR. GOODLETTE: It was established early in
19	your deliberations, but I don't recall who they
20	are. We can get that information. I should have

been prepared to answer that.

22	MR. MCKAY: I think before we address I
23	think the coordinating committee could be very
24	could be very important. And, certainly, those of
25	us that have been involved in an election before
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1	know that placement on the ballot is important,
2	and if the if the coordinating committee
3	happened to oppose one particular item that got
4	the if a majority of the coordinating committee
5	happened to oppose an item that received a
6	supermajority vote, then they could place it in a
7	a more disadvantaged that's not
8	CHAIRMAN BENSE: Lower slot.
9	MR. MCKAY: lower slot. Thank you very
10	much. So that it's more apt that the voters would
11	reject that.
12	We all know as the voters go farther down
13	the ballot the less likely they are to vote
14	unless they are particularly motivated, so I'm
15	concerned about I am concerned about that

and wonder why we would delegate. And perhaps

this is for another discussion, Mr. Chairman,

why we would delegate that kind of authority as

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19 opposed to say you filed yours first, you're 20 first, you filed yours 14th, you happen to be 21 the third one that passed, so --22 CHAIRMAN BENSE: Okay. 23 MR. MCKAY: -- so you are third up. So at 24 some point, I think we ought to address that 25 issue. CHAIRMAN BENSE: Commissioner Scott. 1 2

- VICE CHAIR SCOTT: Let me just ask, wouldn't this still come back for the final vote of 3 commission because we are very democratic here? 5 We are not delegating something that one committee 6 can just sit and do. It will come back for final 7 transmittal, and if people didn't like what was 8 going on and maybe wanted to change the order and 9 have a good reason, it would all be -- it's not just going to this committee and that's the end of 10 11 it.
- MR. GOODLETTE: Done by majority vote.
- 13 CHAIRMAN BENSE: Right.
- 14 Commissioner Hogan.
- 15 MR. HOGAN: Thank you, Mr. Chairman.

Mr. Goodlette, when you were giving us the instructions on the choices, I guess I should say, on one and two, you mentioned that a commissioner could pass it through to style and drafting and recommend those changes.

If styling and drafting, upon review of that legislation bill found there was some problems, would they make a report to the full commission or to the chairman, or just have to be silent on them?

MR. GOODLETTE: As I read -- as I would

construe the rule, yes, they could. They could

still advance it and say, you know, we are not

recommending any changes because the sponsor would

not agree to it. However, we believe that there

is a shortcoming in this measure.

MR. HOGAN: I want would that. That's what I was curious about.

MR. GOODLETTE: I don't think there's anything that precludes, the way either option one and two is drafted, that from occurring. I don't think there's anything that would prevent the

13	committee from so stating, notwithstanding the
14	fact, you know, it's just a report back, to what I
15	would call a report, back to the full commission
16	without a recommendation.
17	CHAIRMAN BENSE: Commissioner Barnett.
18	Martha Barnett.
19	MS. BARNETT: Thank you. I am confused, so
20	let me ask a couple questions and maybe make a
21	comment, Dudley, about this.
22	I think the process you described in
23	number one begins to get burdensome and raises
24	a potential for confusion along the way. My
25	sense is if you have a Style and Drafting
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1	Committee, its purpose is to, as you said, give
2	a very focused technical review of the ballot
3	language, the summary.
4	I would think it should also give a
5	technical review of the proposal itself. You
6	know, sometimes commas, the word a, and, the.
7	Or there could be unintended consequences that
8	when you really review it, as a scrivener that

the style and drafting should have the ability,

10	and,	in	fact,	the	responsibility,	to	make	that
11	kind	of	techni	ical	review.			

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So -- and this is regardless of whether the sponsor wants it or not. This is just the job of that committee. So, to me, putting that additional layer in there that the sponsor doesn't want it, willing to roll the dice; ultimately, this is going to be a proposal of the commission, if it passes. And so I think there's a point at which the sponsor probably, after it's been adopted by the commission, loses control of it. That would be one thought.

Secondly, some of these proposals will have more than one sponsor. You create the specter of the sponsors having a different view

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on whether it wants to go to style and drafting. If you have three, do you have to get two of the three? Do you have to get unanimous? It's just another detail that I am not sure -- I think it creates more problems than it solves.

The coordinating committee having the role
of ordering matters no, that's okay. He's
more interesting than me anyway.
Tom, do you want me stop? I want you to
hear.
CHAIRMAN BENSE: Continue on.
MR. GOODLETTE: Please. I just want to make
sure because Tom was whispering something in my
ear. I may have misstated something. Finish your
question.
MS. BARNETT: Whatever you call it, whether
it's style and drafting or the coordinating
committee, I think it is important to ultimately
have a committee. And commissions I have been on
in the past have done this. Once you have the
work of the commission, you know, the work product
of the commission available to the full
commission, you know, we may have five amendments.
We may have 25 various amendments.

To package those in a way that the issues are germane to each other that the -- and this is where the ballot language becomes very

important. And so there's an overlap between these two committees as you've got them currently structured. You can package a number of amendments that this commission comes up with in one amendment because they're germane. They relate to the same subject. They'll make sense to the citizens if you put them together.

So just the fact that we may pass 25 amendments we may end up only having four or five, six, seven that go on the ballot. And that's an appropriate role for any committee, whether it's style and drafting or coordinating committee to say, all right. What goes together, you know, how do we package these in a way that we send them to the secretary of state.

And I am not so sure they need to be separate entities because the ballot language will be directly impacted by what the commission decides how it wants to package these and put them on the ballot and including the order they go on the ballot.

1	MR. GOODLETTE: I am now realizing and
2	appreciate what Tom was saying, and what I think I
3	misstated in response to your question
4	Commissioner McKay is that the under the
5	current rules as drafted and as proposed, the
6	coordinating committees ordering those up is after
7	the final vote of commission on everything that's
8	going to go up, not before.
9	MS. BARNETT: Excuse me, Mr. Chairman.
10	But the issue there, Dudley, becomes the
11	ballot language that goes to the secretary of
12	state.

MR. GOODLETTE: I understand. I just wanted to clarify what I had misstated in response to your question, which is what I think Tom was trying to get my attention on. And I realized what it was as I was listening to your question.

CHAIRMAN BENSE: Commissioner Barnett, summarize, in your view, how you feel the process should occur.

MS. BARNETT: Well, I think I certainly liked option two, maybe option three better than option one. The only issue is the number of times we

- 24 have a 17 -- that we have 17 votes. I mean,
- 25 that's a concern that's been raised, is how many

- 1 times. Can there be mischief? If you vote 17 --
- 2 you get 17 votes today, does that mean you got to
- 3 keep them for the next two weeks and get them
- 4 again?
- 5 So to me, I think it -- I don't know the
- 6 answer to that. I really think you have to
- 7 have one. You clearly constitutionally have to
- 8 have a 17-person vote for final passage.
- 9 Whether it's a majority or 17 to get to that
- 10 point, I am probably open to what the will of
- 11 the majority of this group is.
- 12 But I do think whatever you have should go
- to style and drafting for the kind of technical
- and substantive review, not to change anything
- 15 the commission has done, but the review
- 16 necessary to meet the constitutional and
- 17 statutory requirements.
- 18 CHAIRMAN BENSE: Let's begin to whittle down
- 19 the issues. When you mention every proposal that
- 20 meets the 17 vote task and then goes to style and

21	drafting, you said it should not have to go to
22	style and drafting. When you said that, I saw a
23	lot of heads nodding. So let's talk about that.
24	Let's get one of the options off the board.
25	Are there is there anyone here who
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1	feels that after you've received your 17 votes
2	on your proposal that you should have the
3	option of bypassing the Styling and Drafting
4	Committee? Is there anyone here who feels
5	that's an option? Okay. So we've got one off
6	the table now.
7	So your proposed option one
8	MR. RANDY MILLER: Mr. Chair?
9	CHAIRMAN BENSE: Commissioner Miller.
10	MR. RANDY MILLER: I would like to clarify
11	one of the options, and I am not sure which one,
12	would not require the first vote to be the 17.
13	And I think we are wasting time if you don't get
14	17 votes the first time up.
15	CHAIRMAN BENSE: Let's but that's the
16	second issue. Right now everyone feels every

proposal that passes this commission should go to

styling and drafting, absolutely. And I

wholeheartedly agree with Commissioner Barnett.

The product of this commission needs to

certainly not be a tainted product that doesn't meet a court challenge. If it doesn't meet a court challenge, it's not because we didn't give it our best effort. I guess I should say it that way.

MR. GOODLETTE: I think the easiest way to get to that result is looking at option one, and just take out the provision that says that the sponsor has to approve any changes.

CHAIRMAN BENSE: Right.

MR. GOODLETTE: Just take that out. That notion totally disappears, and I think that establishes -- what that doesn't accommodate is the desire of some members to avoid a mandatory second vote of 17. But that's what you're given, and that's what you are getting. That's why I tried to lay it out in two options.

CHAIRMAN BENSE: Let me ask you this question, Mr. Goodlette. Let's say we get the 17

- 15 votes. It then goes to styling and drafting and
- then it comes back to the commission. You are
- 17 telling me that the constitution says we don't
- 18 have to get another 17 votes?
- MR. GOODLETTE: We do have to.
- 20 CHAIRMAN BENSE: We do have to?
- MS. BARNETT: Yes.
- 22 CHAIRMAN BENSE: I thought that's what it
- 23 said. I thought you said earlier it does not.
- 24 MR. WILKINSON: Even if there's no changes?
- MR. GOODLETTE: If there's no changes, then

- 1 the first vote is tantamount to a final vote.
- 2 That's correct. I did say that because --
- 3 CHAIRMAN BENSE: So if there are no
- 4 changes --
- 5 MR. GOODLETTE: If there are no changes,
- 6 there's no need for a second vote.
- 7 CHAIRMAN BENSE: That's no commas, no
- 8 capitalization --
- 9 MR. GOODLETTE: No changes at all, none.
- 10 Then there is no need for that second vote.
- 11 CHAIRMAN BENSE: Commissioner Scott, you had

12	a comment?
13	VICE CHAIR SCOTT: I was just going to say
14	that's not what we want. What we want, I'm
15	hearing, is we want to have a final 17 vote on the
16	whole, on each one of them so we can determine for
17	sure what we want to send. I mean
18	CHAIRMAN BENSE: We are not sure where we are
19	yet.
20	VICE CHAIR SCOTT: But that's what everybody
21	is shaking their head. I just option two, if
22	you just, you know, put the 17 vote requirement in
23	there to me was a better option.
24	CHAIRMAN BENSE: Okay.
25	Commissioner Turbeville, you've had your
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1	hand up. Sorry.
2	MR. TURBEVILLE: Yeah, I think I have the

MR. TURBEVILLE: Yeah, I think I have the same concerns that some of the others members do about passing a number of amendments, and so my question is under option two: Where is it contemplated that we could possibly combine amendments that are similar, that are germane, so that we don't have such a large number of

9 amendments on the ballot for voters.

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- Because I am not concerned about multiple
 of 17 votes. That doesn't concern me quite as
 much as the ability not to have an option to
 combine those various measures that should be
 combined.
 - CHAIRMAN BENSE: Mr. Goodlette, I don't think we've addressed that.
 - MR. GOODLETTE: I think under the current rules that would be -- a combination of measures would have to be done before the first hearing at the first hearing of the commission. I mean, if you got -- but the problem with that as a practical matter is you don't have them all there yet.
 - So you don't know what you are combining unless you have -- and I guess that's an option

- we need to contemplate, based upon this
- 2 discussion, is not only the role of a
- 3 coordinating committee as we discussed here
- 4 this morning, but also how many measures are we
- 5 going to -- at some point in time if you

- 6 have -- I think one of the commissioners at the
- 7 last meeting said I may vote for this if it's
- 8 one of six, but I may not vote for this if it's
- 9 one of 16. And I think that's the question
- 10 that neither option one or two addresses.
- 11 MS. BARNETT: Mr. Chair?
- 12 CHAIRMAN BENSE: Okay. Commissioner Martha
- 13 Barnett.
- 14 MS. BARNETT: Let me try this as an option.
- 15 CHAIRMAN BENSE: Turn your mic on,
- 16 Commissioner.
- 17 MS. BARNETT: 17 are a majority, but let's
- say a proposal that gets 17 votes or more of this
- 19 commission goes to style and drafting. Style and
- 20 drafting provides a technical review. Does not
- 21 make -- cannot make substantive changes; although,
- the technical review is of the ballot language as
- 23 well as the language of the proposal. If there
- are changes, those would be presented to the
- commission and approved on a majority vote on the
- 1 theory that these are technical changes as opposed

2 to substantive.

If they're substantive, style and drafting has overstepped its bounds. Those proposals then go to the coordinating committee or whatever the committee is to put together in a package because these have had 17 votes. They have been reviewed for technical compliance. Then they go to the additional committee that decides how to package them and what order to put them on to submit to the secretary of state, and that requires a 17 vote of the commission.

That would be your final vote, final passage of the proposals that would then be presented to the secretary of state.

CHAIRMAN BENSE: So then you do have that 17 vote, final vote?

MR. GOODLETTE: That's -- you know, my major concern, obviously, Mr. Chairman is in complying with Article 11, Section 6 of the Constitution.

And that requires the final vote, whatever is submitted to the voters, has to be a supermajority, 17 members voted favorably. At what point in time that vote occurs is at the will

of the commissioners, but that is not contemplated by the rules that you currently have adopted.

CHAIRMAN BENSE: Commissioner Barnett, to summarize. You get your 17 votes. Then it goes to styling and drafting, which, of course, will only make technical changes. As you say, if they're substantial changes, they have overstepped their boundaries.

From there, they go to the coordinating committee where they are sort of put in a pool, in a holding tank for a while until we get all of our proposals completed. And the coordinating committee then recommends, of the 18 that are in there, seven to the full commission to be sent to the secretary of state, and it would take 17 votes of this full commission -- no?

MS. BARNETT: No, no.

19 MR. GOODLETTE: Until the last step.

MS. BARNETT: No. Once they have been passed by the commission, with the requisite number of votes, I mean, we can debate whether that's

majority or not, but I think it should be 17 as I
reflect on it. Then the style and drafting
changes are a majority, then they go into holding

pattern until we complete the work of the
commission.

All of those proposals then get packaged into either one or more. Some could be combined; some may be freestanding. The coordinating committee would make that determination and make a recommendation back to the full commission. The full commission would have to approve that by 17 votes, which is the final vote. The recommendations of the coordinating committee would be available for amendment by the full commission.

I mean it's a committee recommendation, whether that's a majority or not, I don't know, but that would then become the final vote of the commission on requisite 17 votes to put it on the ballot. That's what -- I am thinking and talking at the same time, which is dangerous.

20	MR. GOODLETTE: May I just ask something? I
21	want to make sure I'm clear on what Commissioner
22	Barnett is saying, if I may, Mr. Chair.
23	My role should not be asking questions,
24	but I just want to make sure that what you said
25	that you also contemplates that each one of
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1	those that comes back would be voted upon
2	separately if combined or whatever by the
3	commission; is that what you're
4	MS. BARNETT: Actually, let me try again. I
5	think this is a work in progress, and I am sure
6	CHAIRMAN BENSE: That's what we are here
7	for today.
8	MS. BARNETT: Any proposal that gets 17 votes
9	of this commission will go to style and drafting.
10	Now some people, as a footnote, may want that to
11	be majority. We could debate that. I think it's
12	better to do 17. Because if you are going to do
13	the work, you ought to know that you've at least
14	got a basic minority basic majority.
15	Style and drafting, if it makes
16	recommendations, those recommendations probably

need to be approved by the commission, by
majority vote. I don't see that you need a
supermajority for a technical approval.

That's then a proposal that's sitting out there, and when we finish the work of the commission and we have one to 25 or 30 proposals, those will all be within the jurisdiction of the coordinating committee which will package those for presentation as

they would be presented to the secretary of state.

That comes back to the full commission, and those, as a recommendation, they have to be adopted by 17 votes, not individually on each proposal but as they are packaged. Because they now -- what were 25 could be seven proposals to go on the ballot, and that has to have the 17 votes of the full commission. And that could be debated and amended by the full commission, probably on majority vote, but it would have to have the 17 votes. And that's the constitutional vote.

14	MR. GOODLETTE: I understand. The only
15	concern I have about that, just for what it's
16	worth, is that 75-word limitation. When you start
17	to combine measures, if we don't have some waiver
18	of that 75-word limitation, then I think it's
19	going to make the challenge of that combining
20	pretty
21	MS. BARNETT: May I, Mr. Chairman?
22	It is a problem, and, I mean, it is a
23	problem, but it can be done. I mean, last
24	Constitutional Revision Commission that's
25	exactly what was done. But it sometimes
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1	impacts the decision it can be done.
2	CHAIRMAN BENSE: Commissioner McKay, you had
3	some comments.
4	MR. MCKAY: My question, Commissioner
5	Barnett, subsequently answered, and that is the
6	voting en masse as the two-thirds vote that has to
7	be transmitted to the secretary of state.
8	I think that is a very wise thing to do
9	because there are going to be a number of
10	proposals mine, I think, TABOR of

11	Representative Hogan. I think there are going
12	to be a number that are very controversial, and
13	I don't think we want any of those that are
14	dealing with controversial matters, don't want
15	a weak link in the chain to be able to be
16	broken.
17	And so, if you have the one two-thirds

And so, if you have the one two-thirds vote of this commission and then you take the entire product together as recommended by the coordinating committee or whatever we happen to call it, you eliminate any opportunity for those kinds of shenanigans or the picking off of the weak link. So I think Commissioner Barnett's proposal is quite wise.

CHAIRMAN BENSE: Okay. Commissioner

Levesque, you had some thoughts.

MS. LEVESQUE: Thank you, Mr. Chairman.

I agree with the process, for the most part, that Commissioner Barnett has set up. I had one question about once the amendments are combined by the coordinating committee, if there is any combination should there be

8	another style and drafting review then of the
9	new ballot summary of three or four things that
10	are combined?
11	MS. BARNETT: There would have to be that
12	review to comply with the 75 words.
13	CHAIRMAN BENSE: But, again, we're looking at
14	technical issues, not substantive issues.
15	MS. LEVESQUE: The only other comment I would
16	have is I think we're all a bunch of volunteers,
17	but also I think come to the table with our
18	reputations here and our life experiences. And if
19	any amendment passes 17 votes of this commission,
20	which is a high hurdle, after that first round of
21	voting, every member of this commission should be
22	supportive of that proposal, whether or not you
23	voted for or against it.
24	Once a measure passes and gets 17 votes,
25	it's something that's now a commission product.
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1	And then all of the other steps through style
2	and drafting and through the combination of the
3	coordinating committee are really attempts to

perspective and packaged in a way that may make it easier for voters to understand or have a decent number for them to grasp the substance of.

So even that last 17 vote, I think, is not a vote on the substance of what's in the provisions. They've passed a 17 vote hurdle. It's more now a -- it's more now a vote of is this a good way to package it before the voters.

And so as long as we all go into it knowing there is a 17-vote hurdle for the substance of the measure and then everything else that comes after that is -- is really looking at making the ballot summary strong, making the packaging good.

I think we come before in pretty good faith here. Because I too wouldn't want a measure to be stricken later when it had passed that big hurdle at the beginning, and that's the whole point, is getting consensus on that

- CHAIRMAN BENSE: Commissioner Lacasa, youhave been patient.
- 4 MR. LACASA: Thank you, Mr. Chairman.

I can't help feeling like I am seeing one of those machines that that guy developed that has a ball and it knocks over dominoes and something else happens down the line with this kind of procedure. It's getting a little Byzantine for me.

Having said that, I have a question and a comment. I would support option two. I think the first vote should be majority vote, and the final vote to be supermajority vote. I think that the quality of the work that we have from our staff would not make that regime too burdensome on the Styling and Drafting Committee, even if they to had to review 20 proposals.

Theoretically, all of that vetting has been done through the committee process already, and this is just a final review. So I would support a majority vote on that first consideration by the full commission and then

1	I have a serious concern about my
2	colleague's proposal that we vote en masse out
3	of the coordinating committee all of the
4	proposals in a final 17, with a final
5	supermajority. Wouldn't that supermajority,
6	required in the constitution, have to apply to
7	individual proposals in order to be valid?
8	CHAIRMAN BENSE: Good question.
9	Mr. Goodlette?
10	MR. GOODLETTE: Yes, in my judgment, it
11	would. Any measure.
12	MR. LACASA: If we vote en masse on a package
13	of say 20 measures
14	MS. LEVESQUE: Mr. Chairman?
15	MS. BARNETT: If the coordinating committee
16	had ten proposals, you would have to vote on
17	CHAIRMAN BENSE: Put your mic on.
18	MS. BARNETT: If the coordinating committee
19	had ten proposals, you would if the
20	coordinating committee had ten proposals, as an
21	example, you would have to vote individually on

- 22 each of those ten proposals.
- MR. GOODLETTE: Yes.
- 24 MR. LACASA: Second supermajority.
- 25 MS. BARNETT: Right. But they would be --

- they would have already received either a majority
- or supermajority, whatever this group decides.
- But if they have been combined, however they have
- 4 been combined, they may not be; but if they have
- 5 been, you would vote on them individually as a
- 6 combined package.
- 7 MR. LACASA: Follow-up, Mr. Chairman?
- 8 CHAIRMAN BENSE: You are recognized, Mr.
- 9 Lacasa.
- 10 MR. LACASA: Thank you, Mr. Chairman.
- With respect to the issue of combining
- 12 proposals, if we had a supermajority vote, the
- proposals go to style and drafting. They come
- out of style and drafting with a majority vote,
- 15 come back to the commission. As I understand
- what you just said, Commissioner Barnett, there
- would be another supermajority vote on each
- individual proposal. Then there would be a

19	coordinating committee
20	MS. BARNETT: No.
21	MR. LACASA: There would not be second
22	supermajority? I apologize. I am very confused.
23	CHAIRMAN BENSE: Commissioner Barnett, why
24	don't you run through your scenario, briefly and
25	quickly?
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1	MS. BARNETT: All right. Proposals that
2	receive proposals that receive 17 votes of the
3	commission, although, could be a majority,
4	Commissioner Lacasa; but 17 votes of the

commission, although, could be a majority,

Commissioner Lacasa; but 17 votes of the

commission would go to style and drafting, which

would make technical changes to the ballot --

proposed ballot language and the substance.

That would be presented to the commission for -- accept the report of the committee by a majority vote. Those would then be given to the coordinating committee until the commission had finished reviewing all of the proposals that had -- all the constitutional proposals is what we are talking about now, not legislative,

constitutional proposals.

16	That coordinating committee's	
17	responsibility would be to package the various	
18	proposals into one or more proposed amendments	
19	to the constitution. That would require	
20	potentially require a second review by style	
21	and drafting of the ballot language that the	
22	coordinating committee would either ask style	
23	and drafting to do or do itself.	
24	Those proposals which can contain one	
25	or more of the constitutional amendments that	
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1	have been voted on individually by the full	
2	commission would then be presented to the full	
3	commission for a vote to send the proposal or	
4	proposals to the secretary of state and that	
5	would be the final constitutional vote which	
6	would require 17 votes.	
7	CHAIRMAN BENSE: Okay.	
8	MR. GOODLETTE: Of each one separately.	
9	MS. BARNETT: Of each proposal or proposals	
10	separately.	
11	A proposal may contain one, two, ten of	

the individual constitutional proposals that

13	have already been voted on. It may just be
14	one, but the final vote it would be on the
15	proposal as combined. But there would be
16	individual votes on each proposal.
17	CHAIRMAN BENSE: Okay. We have that down.
18	Commissioner Rouson, you have not been
19	recognized yet. You are recognized.
20	MR. ROUSON: I want to thank you and just
21	state that I passed the test. I had drawn that
22	diagram that Commissioner Barnett just did, and,
23	you know, I remember back to when we first
24	started. And everyone went around the room and
25	kind of introduced themselves and talked about
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1	their backgrounds and their experiences in
2	government.
3	And I felt like I wasn't up to the task,
4	given that I had not served on certain
5	legislative bodies and some things. And I knew
6	they would come just like this when we were
7	debating these kinds of rules, but thank you
8	Commissioner Barnett. You have answered my

question, and I drew the diagram right.

10	CHAIRMAN BENSE: Commissioner Story, you have	
11	not spoken yet. You are recognized.	
12	MS. STORY: Just a question.	
13	Commissioner Barnett, let me make sure I	
14	understand. I think you said this but if	
15	I clearly understand that if proposals are	
16	combined, there would be a second supermajority	
17	vote. But what if there is a proposal that	
18	ends up looking like it did the first time	
19	through, would that get a second vote also or	
20	only if it's been changed?	
21	MS. BARNETT: Mr. Chairman?	
22	CHAIRMAN BENSE: You're recognized.	
23	MS. BARNETT: As I would contemplate it,	
24	whatever comes back from the coordinating	
25	committee, whether it's a proposal that let's	
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1	cay they have six prepared amondments amondment	

say they have six proposed amendments, amendment number one, is a stand-alone issue. TABER, just pull something out that's really complicated, and it's a stand-alone issue. It would still have to be voted on by this commission because it is now the proposal to the secretary of state.

7	MS. STORY: Follow-up, Mr. Chairman?
8	CHAIRMAN BENSE: You are recognized.
9	MS. STORY: Thank you. That clarifies.
LØ	Now, going back to my main concern, and I
L1	am fine with either process we want to go with.
L2	But I need to know before I vote this round
13	because some things that I don't have a problem
L4	with that sound good, I may go ahead and vote.
L5	If I know that that may show up at the end and
L6	there's not a second chance to prioritize, I
L7	would probably vote no a lot more.
L8	So I am hearing you say there is a second
L9	vote before it's sent in the final packaging
20	even if let's say, if you'll excuse me,
21	Commissioner Miller, if this passes today and
22	there's nothing similar to it and it's not
23	repackaged and it goes through, there is a
24	second chance to vote on that if there are 20
25	proposals versus if there are six. There would
	8
1	be a second chance to vote on that proposal; is
2	that correct? Am I saying that correctly?

MS. BARNETT: I think you would have a

second -- if that was a stand-alone -- if that

came out as a stand-alone proposal from the

coordinating committee, it has to come back to

this committee for a vote, of supermajority vote.

If it was packaged in with a group of other constitutional proposals and you decided at that point you didn't want that, you didn't want to vote on Senator Miller's, you would have to amend -- move to amend the recommendation, I believe, of the coordinating committee to take that out. But I think it would be difficult at that point.

I think once the commission votes on something and gets 17 votes, it's going to be -- you'll have another shot at it, but it's going to be difficult, I believe, to do that.

MS. STORY: Mr. Chairman, I would just like -- philosophically, I am fine with that. I am really okay, but I just would like -- as a commission, I would like us to understand that first vote, in essence, could be the final vote.

And that very potentially, as you started

- this conversation, it could go on the ballot.
- 2 So if we have a concern about something
- 3 that we don't have a problem with, but it's not
- 4 a priority for us, then our vote will -- we
- 5 need to -- I'm hearing you say -- please
- 6 correct me if I say this wrong. This is very
- 7 important to me.
- 8 That this first vote could send that
- 9 straight to the ballot, to not send it to the
- 10 ballot could be very difficult because you
- 11 would have to amend the final package to not
- 12 have it there.
- 13 CHAIRMAN BENSE: Is that correct,
- 14 Commissioner Barnett?
- MS. BARNETT: That's the way I would
- interpret what we are talking about now, you know.
- 17 CHAIRMAN BENSE: I assumed that after it
- 18 leaves the coordinating committee then it goes for
- one more supermajority vote before the commission
- 20 before it goes to the ballot. I thought that's
- 21 what you said, and I think that's --
- MS. STORY: But that's not what I just heard.
- 23 What I just heard is: When it comes out that it

- 24 will go through unless it's amended to not go
- 25 through from the coordinating committee. I heard
 - 86

- something very different.
- 2 CHAIRMAN BENSE: Commissioner Story's concern
- 3 is while she kind of sorta likes Commissioner
- 4 Miller's proposal, if there are 21 amendments out
- 5 there, you know, we don't need to perhaps put 21
- 6 on there. She may only want to put five or four.
- 7 Therefore, she may not vote the second time
- 8 around. Am I --
- 9 MS. STORY: Yes, sir, that's my concern. And
- 10 I'm okay if we decide we are not going to do that.
- I just need to know now, because I am probably not
- 12 going to vote for it now.
- 13 MS. BARNETT: Under this scenario,
- 14 Commissioner Miller -- sorry to pick you on
- 15 Commissioner Miller.
- 16 MR. LES MILLER: I am picked on a lot.
- 17 MS. BARNETT: Commissioner Miller's proposal
- is either going to come back -- if it passed out
- of the commission, it will come back as an
- 20 individual freestanding proposal for us or it will

21	come back combined with other proposals. And
22	you'll have an opportunity to vote on it again,
23	but it's likely that it would be combined unless
24	we only have two or three proposals.
25	It's at least possible it will be combined
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1	and then the burden will be on people who want
2	to revisit that to try to amend it up out and
3	bring it, say see if it can get 17 votes.
4	CHAIRMAN BENSE: Commissioner Scott.
5	VICE CHAIR SCOTT: Look, I really think,
6	again, Martha and I and some others on
7	constitutional we don't need to come back,
8	Martha, I don't think, for a majority vote after
9	style and drafting. We have less than 90 days to
10	finish this whole thing.
11	So what I think that we should do is you
12	should require 17 votes, that way you know you
13	got the will, and then it would go to style and
14	drafting and coordinating. And they are going
15	to be working with the proponents, and anyone
16	that has a hig problem is going to have the

final say to appeal to the full commission.

We don't want to combine the other
thing that may happen unless we can get this 75
word, which is questionable, at least on the
Senate side, waived, is that you may have to
separate to meet the 75 word and all of that.
And you are going to have to trust and I for
one in my career, anybody that knows, I may be
the worst substantive opponent on something,

but once it's the will of the majority, just like an election in this country, that's it.

We're all going to be working to make sure that the intent of the proposal and everything is preserved. So I think you are going to have to let us go to style and drafting, coordinating, and, in the end, you will have a final vote of 17 votes for everything combined or separated or individual or whatever. And if we leave it like that, then we come up here for a day or two or whatever and we deal with all of them. And if someone's got a problem or wants to amend it to get the 17 votes, they can talk about that.

15	CHAIRMAN BENSE: Commissioner Wilkinson.
16	MR. WILKINSON: I kind of want to be sure
17	that I hope what I'm hearing is if an issue gets
18	17 votes, goes to the style and drafting, nothing
19	changes, that it doesn't have to come back and get
20	another 17 votes. That's like double jeopardy or
21	something.
22	CHAIRMAN BENSE: Yes, it does. Because of
23	the way the constitution is the language was
24	drafted.
25	MR. WILKINSON: Martha, if you want to pick
	89
1	on me that's okay, because I'm used to it.
2	CHAIRMAN BENSE: Commissioner Riley, you have
3	not spoken. You are recognized.
4	MS. RILEY: I am trying to follow the
5	proposal the way it is. I think what we are back
6	to is the way it currently exists, am I not
7	correct?
8	CHAIRMAN BENSE: Closer.
9	MS. RILEY: It looks like that original
10	proposal that we have dated January 30th, 2008, is
11	what we have come around to. We have come back to

this, we need the 17 votes. I think the big
difference was whether we were going to need a
majority vote or supermajority vote. I think we
have come back to saying, we are going to need two
supermajority votes, one in the beginning and one
in the end. And from what I see, this is exactly
what we pass to do.
CHAIRMAN BENSE: Commission Turbeville.

MR. TURBEVILLE: I think the difference between the current rules and the option that Commissioner Barnett has discussed is having the coordinating committee, giving them the ability to combine some of the measures that's not currently contemplated in the current rules, and that kind

of segways into my question.

Is there -- does the coordinating

committee have the ability to exclude one of

the proposals that receives 17 votes the first

time around? So I've seen the answer's no.

Every proposal that receives 17 votes
would come out of the coordinating committee in
some way, shape, or form, either combined or

9 stand-alone; is that correct? 10 CHAIRMAN BENSE: Yes. For another 17 vote 11 final approval. 12 MR. TURBEVILLE: Correct. 13 CHAIRMAN BENSE: Here is how I want to finish 14 this up today. While we are getting closer and closer to clarity, I would like for Commissioner 15 Barnett and Mr. Goodlette and Mr. Cibula to work 16 17 on putting in layman's terms what we have 18 discussed today because I seem to think there's some common ground here amongst all of us on the 19 20 process. 21 And I would like for Mr. Cibula and 22 Goodlette, once that product is completed to 23 submit it to each individual member of this commission and visit with each individual 24 25 member of this commission. And let's find out 91 if there are problems or if we're way off on 1 2 these issues. Unless there's -- is there 3 anyone that has a problem with that 4 methodology?

5 Commissioner Johnson, you are recognized.

MS. JUHNSUN: I just have a question. We		
will have a proposal to vote on today, and I want		
to better understand if we're using the current		
process, perhaps you can reiterate for me again		
what that process is. Does it require two		
supermajority votes under the same standard of		
review?		

Now, I've heard some members say you vote once. When it comes backs, if it stays the same, it should be somewhat ministerial. I want to know if when it comes back do I have the opportunity to say well, I liked it but not that much.

So could you speak to that issue?

MR. GOODLETTE: Yes, I can. Under the

current rule, as I started out, the current rule,

that has not been amended that you adopted early

in this proceeding, requires three separate 17

votes, three. So the answer to your question is:

Yes.

1 VICE CHAIR SCOTT: What is the third one?

MR. GOODLETTE: Under the current rule, the

- third one is to transmit, but I've already
 indicated to you earlier that in any event, we do
 not think that that's necessary.
- 6 VICE CHAIR SCOTT: It can be combined with 7 the last 17.
- 8 MR. GOODLETTE: The question was under the 9 current rule.
- 10 VICE CHAIR SCOTT: So you could do that all
 11 at once, wouldn't have to be a third vote.
- MR. GOODLETTE: The question I was answering,

 Senator Scott, is current rule. That was what

 Commissioner Johnson's question was, and I was

 answering her question.
- MS. JOHNSON: If I could --
- 17 CHAIRMAN BENSE: Commission Johnson, you are 18 recognized.
- MS. JOHNSON: So then following up on that to
 Commissioner Story's point, we would have the
 opportunity to vote something out, and then it
 will come back to us under the current process if
 we vote this out today to vote on it again. And
 we are not prejudicing ourselves in any way.
- Thank you.

Ţ	CHAIRMAN BENSE: In fact, Commissioner Scott
2	had a very good point. Once Mr. Goodlette and
3	Commissioner Barnett have drafted this language,
4	we transmit it to each individual member, if you
5	have questions, let's just leave it like this,
6	instead of them having to make 25 phone calls. If
7	you have a question about it, I would suggest you
8	call Mr. Goodlette to have your questions
9	resolved.
10	MR. GOODLETTE: I am sorry if we caused if
11	I caused more confusion than clarity today. I
12	think these issues needed to be
13	CHAIRMAN BENSE: It was a good healthy
14	debate.
15	Commissioner Story, you are recognized.
16	MS. STORY: As a matter of process, getting
17	back to what Commissioner Johnson said, though, we
18	already voted on Commissioner Yablonski's. And I
19	think the question that Commissioner Johnson asked
20	was great.
21	If we vote today, are the ones we've
22	addressed under the current process going to be

the ones we've already done?

I appreciate you asking that question because that was my question also.

CHAIRMAN BENSE: I don't think the process as

Commissioner Barnett has proposed alters the way

we have passed Commissioner Yablonski's bill.

Still, the next stop is going to be style and

drafting anyway. Now, had he -- had his proposal

been adopted by a majority vote and we request a

supermajority vote, then that would be a problem.

But I think since he had both majority and supermajority vote on his proposal, his next logical stop is style and drafting.

MR. GOODLETTE: Perhaps -- I think in answer to your question and to give you the comfort that I think the commissioner may be looking for. I think there has to be in whatever we submit to you in the form of revision to these rules, some savings clause to ensure that those bills that are

20	proposals that have already proceeded to a certain
21	point are going to be treated the same as those
22	that go from that point forward, and I think we
23	can do that.
24	If you look at the rule in front of you,
25	that was drafted by Mr. Cibula, I think it
	95
1	contemplates that in 6.017 but since we're not
2	asking you to vote on that today. But I think
3	that, in his wisdom, in the drafting that was
4	before you, we had already contemplated the
5	ability to make sure that all proposals at the
6	end of the day would have been treated the
7	same.
8	Now, how that affects your vote on
9	Commissioner Miller's proposal today, it may be
LØ	that by the time it was drafted I think it
11	would be fair for Tom to answer.
12	CHAIRMAN BENSE: Is everyone sort of in
13	agreement that this is the path we want to travel
L4	down, having Commissioner Barnett and
L5	Mr. Goodlette draft something in layman's terms

that we can all look at and then have feedback?

- 17 Is there anyone that objects to that?
- So we're going to move forward along those
- 19 lines.
- 20 Mr. Cibula, what are you going to talk
- 21 about today?
- MR. CIBULA: Well, I have a couple comments,
- 23 if it's the will of the commission. I think I
- could explain why the proposed rules were drafted
- 25 the way they were, but I don't want to belabor the

- 1 point. But I just would want to remind the
- 2 commission --
- 3 CHAIRMAN BENSE: I think it might be
- 4 belaboring the point. Nothing personal, but I
- 5 think we've done our due diligence in making sure
- 6 we understand the process.
- 7 Okay. It's 12:00 o'clock.
- 8 Commissioner Miller.
- 9 MR. RANDY MILLER: When will we bring this
- 10 back? The next full meeting of the commission on
- 11 the 26th?
- 12 CHAIRMAN BENSE: Yes. I am not suggesting,
- 13 Commissioner Miller, that you continue to TP your

- bill, but I think until we get these rules
- 15 passed -- do you wish to continue to TP your bill,
- the proposal?
- 17 MR. LES MILLER: Well --
- 18 CHAIRMAN BENSE: It's your call.
- 19 MR. LES MILLER: Is it going to make any
- 20 difference? I don't think it really matters.
- 21 It's either going to get 17 votes or not going to
- get 17 votes, whether it's here today or next
- Tuesday or the last day of the meeting. I don't
- really think it's going to make that much of a
- 25 difference, but if that's what you want,

1 Mr. Chairman.

- 2 CHAIRMAN BENSE: No, no, no. I think my
- 3 concern is you have a member, that until these new

- 4 rules are passed, might have concerns about voting
- for your proposal.
- 6 MR. LES MILLER: I think even having new
- 7 rules, the way Commissioner Barnett explained, you
- 8 are still going to have some concerns because you
- 9 still have to have 17 votes, and it's still going
- 10 to come back and have 17 votes again.

11	I don't think it makes a difference
12	whether it's today or after the rules are
13	adopted or we take up this proposal after the
14	rules.
15	CHAIRMAN BENSE: It's your call.
16	MR. LES MILLER: If it's the will of this
17	commission that we wait until after the rules are
18	adopted, I will abide by the rules and the wishes
19	of this commission, and I will wait until after
20	those rules are adopted. If that's what the
21	majority want to do, I will do it.
22	CHAIRMAN BENSE: Let's bring the proposal
23	back up, if that's what you wish.
24	MR. LES MILLER: Let's do it.
25	CHAIRMAN BENSE: Okay. Without objection,
	98
1	let's move on to Commissioner Les Miller's
2	Proposal No. CP0003. You are you recognized on
3	your proposal.
4	MR. LES MILLER: I think we have had some
5	members have debated and asked questions. If we

7 if you don't mind, I would like to close.

want to go back into debate, we can do that, but

8 CHAIRMAN BENSE: Are there questions or any 9 debate? You are recognized to close, 10 Commissioner Miller. 11 12 MR. LES MILLER: Thank you, Mr. Chairman. 13 Don't worry about Les Miller getting beat up. I was beat up for 14 years. I have the suits to 14 prove it, with tire tracks. 15 16 Let me close and be brief as I possibly 17 can on this. To answer one of the questions 18 that the Legislature passed on 9/29, we would 19 be able to change, affix a date and have 20 meetings every other year. If you go back to 21 line 25, it starts off by saying regular 22 session of the Legislature shall convene 23 annually. So I think that that covers the 24 Legislature must meet annually according to 25 these particular rules. And with the

- amendment, it says the second Tuesday inJanuary.
- 3 To address some of the other questions,
- 4 when I came to the Legislature in 1993, I think

we were meeting in February. We met February and March, and I was elected November. And by the time session started that February, I had all of my bills filed. I had a staff in place, had an office in place, and we had a training of members of the Legislature well before the February start date, and members were ready to roll.

So I think that the fact of members not being ready after the election in November, doesn't hold credence because I was elected, and I think we even had a training session -- and we don't even do that anymore -- if I recall right, that prepared members of the Legislature to be ready for that particular date in February.

I have not had any staff members of the

Legislature call me or even go to any of you or

staff members that said they have concerns

about moving this to February. I have had some

phone calls from local government saying that

2 the way the process happens now.

When the budget is passed in May and by
the time it gets to governor's office and his
staff reviews that, and by the time the
governor signs that, they only have a couple
weeks before the fiscal year starts in July.

Because you are talking about the bill passing in May, and it has to go through -- by our staff here in the Legislature, and then it has to be prepared and go to the governor. By the time that happens, the governor does not get this bill in the budget sometimes until May -- sometimes first part of June.

And by the time the governor goes through the line item veto and prepares that, it's passed sometime in June, middle of June. They have two weeks before they know what's going on, and that's the same thing that holds true also for our agencies.

At least this gives them a certain period of time, a month more to get those things in place, if a bill is passed on time.

Understand, I can only recall one time when I

1 Thursday.

Every year I was in the Legislature, we passed a bill the last day of session. It was that 72 cooling off period, and it always hit the desk on Tuesday and we took it up on Friday. I think one time when I was in the Legislature it hit the desk on Monday, and we passed it on Thursday but it was still that time period. It always is the last day of session that we pass this.

Now, I've heard, well, the governor has to have it to us by a certain period of time. If you move it to up that one day, it puts us in a bind with the governor having to have it in place and the revenue estimating conference.

Remember, the revenue estimating conference also meets earlier on besides March.

You still will get that particular revenue estimate in March, but we still get one earlier. And if I recall right, in 1996 when we had a new governor elected in 1997, the

22	budget was already put in place by that	
23	previous administration being the Chiles/MacKay	
24	administration.	
25	Governor Bush accepted the budget that was	
	10	2
1	put forth by that administration, and he put	
2	forth a supplemental budget. The same thing	
3	happened when Governor Crist took over. The	
4	budget was put in place by that administration.	
5	I think Governor Crist submitted his	
6	supplemental budget.	
7	The same thing can happen with this	
8	governor or any other governor because it's	
9	only going to happen every four years. And if	
10	we have a change in governors, that governor	
11	will more than likely accept that governor's	
12	budget and also submit a supplemental budget.	
13	Also, remember the governor's budget is only a	
14	recommendation. The Legislature writes the	
15	budget. Legislature writes the budget.	
16	So I really don't see how we're going to	
17	have any problems with moving that date up.	
18	The only thing I can see it doing is helping	

agencies, helping local government. And if we run into a time period we have to go over that 60 days to get the budget in place, it also gives a time frame that we are not rushing or they would be rushing.

But you are not putting it under the gun where you are going past May, getting closer

and closer to the beginning of the fiscal year, and agencies and local governments are really, really put in a hardship. We are talking about some changes.

We are talking about budget crises. Local governments are now in the process of having to make some major cuts. They are going to have to look at what's coming up in the next fiscal year and fiscal years beyond, and I think this is really going to help agencies. It's going to help local governments and really going to help the state.

I ask you to please consider a favorable vote on this, and let's get busy giving everyone an opportunity to work a little bit

- 16 harder but get it done a little bit earlier so
- 17 we can put some things in place much better.
- 18 With that, Mr. Chairman, I close.
- 19 CHAIRMAN BENSE: Commissioner Miller having
- 20 closed on his proposal, the question occurs on
- 21 passage of the proposal, and the secretary will
- 22 call the roll, please.
- MS. FRIER: Chair Bense.
- 24 CHAIRMAN BENSE: Yes.
- MS. FRIER: Commissioner Barney Barnett.

- 1 MR. BARNETT: Yes.
- MS. FRIER: Commissioner Martha Barnett.
- 3 MS. BARNETT: No.
- 4 MS. FRIER: Commissioner D'Alemberte.
- 5 MR. D'ALEMBERTE: Yes.
- 6 MS. FRIER: Commissioner Hogan.
- 7 MR. HOGAN: No.
- 8 MS. FRIER: Commissioner Johnson.
- 9 MS. JOHNSON: Yes.
- 10 MS. FRIER: Commissioner Lacasa.
- 11 MR. LACASA: No.
- MS. FRIER: Commissioner Levesque.

- MS. LEVESQUE: Yes.
- 14 MS. FRIER: Commissioner McKay.
- MR. MCKAY: Yes.
- MS. FRIER: Commissioner McKee.
- 17 MR. MCKEE: No.
- 18 MS. FRIER: Commissioner Les Miller.
- 19 MR. LES MILLER: Yes.
- 20 MS. FRIER: Commissioner Randy Miller.
- MR. RANDY MILLER: Yes.
- MS. FRIER: Commissioner Moore.
- MR. MOORE: Yes.
- 24 MS. FRIER: Commissioner Riley.
- MS. RILEY: Yes.

- 1 MS. FRIER: Commissioner Rouson.
- 2 MR. ROUSON: Yes.
- 3 MS. FRIER: Commissioner Story.
- 4 MS. STORY: No.
- 5 MS. FRIER: Commissioner Turbeville.
- 6 MR. TURBEVILLE: Yes.
- 7 MS. FRIER: Commissioner Wilkinson.
- 8 MR. WILKINSON: Yes.
- 9 MS. FRIER: Vice Chair Scott.

10	VICE CHAIR SCOTT: No.
11	CHAIRMAN BENSE: By your vote, the proposal
12	does not pass.
13	Okay. Any other business to come before
14	the commission today? Any other business? I
15	know we have planes to catch, and, members,
16	thanks for your participation in committee
17	meetings this week. We have about ten or 11
18	weeks left to go. The pace will continue to be
19	pretty fast.
20	Commissioner Barnett, you are recognized.
21	MS. BARNETT: I am sorry, Mr. Chairman, our
22	next meetings are February 25th and 26th. We have
23	all day meetings on the 25th and 26th. I would
24	like to invite the commission members, the staff,
25	anybody else who would like to come out to my home
	106
1	that evening, that Monday night, for a casual
2	cookout and dinner.
3	CHAIRMAN BENSE: Including the media?
4	MS. BARNETT: Anybody. They are certainly
5	welcome. We would enjoy having you-all. My
6	husband, Rick, and I would enjoy having you out

7	for fellowship and hospitality, and we will talk	
8	about everything except the work of the	
9	commission.	
10	But I just wanted to let you know that in	
11	case it affected your travel plans at all that	
12	we would love to have a chance to get everybody	
13	together for some, hopefully, good food and	
14	good company.	
15	CHAIRMAN BENSE: Okay. Anything else?	
16	Commissioner Rouson moves we rise.	
17	(The proceedings concluded at 12:05 PM)	
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2	CERTIFICATE OF REPORTER	

4	
5	
6	STATE OF FLORIDA)
7	COUNTY OF LEON)
8	
9	I, LISA D. FREEZE, Notary Public, certify
10	that I was authorized to and did stenographically
11	report the proceedings herein, and that the transcript
12	is a true and complete record of my stenographic notes.
13	I further certify that I am not a relative,
14	employee, attorney or counsel of any of the parties,
15	nor am I a relative or employee of any of the parties'
16	attorney or counsel connected with the action, nor am I
17	financially interested in the action.
18	WITNESS my hand and official seal this 13th
19	day of February, 2008.
20	
21	
22	
23	LISA D. FREEZE, RPR, NOTARY PUBLIC 2894 REMINGTON GREEN LANE
24	TALLAHASSEE, FL 32308 850-878-2221
25	030 0.0 2221