IN THE SUPREME COURT OF FLORIDA (Before a Referee)

THE FLORIDA BAR,

Petitioner,

-vs-

Case No. 51,266

ROSEMARY W. FURMAN, d/b/a Northside Secretarial Service,

Respondent.

REPORT OF REFEREE

I respectfully report to the Supreme Court of
Florida the following proceeding had before me (Referee)
by authority of the Order of the Supreme Court of Florida
appointing the undersigned as Referee on August 1, 1977,
to proceed in the premises and report his findings to the
Supreme Court. Lacy Mahon, Jr. and H. Glenn Boggs appeared
for the Petitioner and Albert J. Hadeed and Allen B. Morrison
appeared for the Respondent. Heretofore, the pleadings have
been settled, the discovery completed and on July 18, 1978,
the testimony commenced and having been taken and other matters
received and admitted into evidence in this cause and having
been completed and the same having been reviewed and considered,
and, being advised in the premises the Referee hereby submits
the following:

1. This cause was properly brought before this
Referee pursuant to the applicable provisions of the Florida
Constitution and the Intergrated Rules of the Florida Bar.

2 -That the Respondent, Rosemary W. Furman, d/b/a/ Northside Secretarial Service, is the sole proprietor and owner of said secretarial service. The Northside Secretarial Service has never registered under the fictitious name law. Respondent has never received any legal training or education; is not now nor ever been a licensed attorney of law of the State of Florida or elsewhere; that she is not now and never has been a member of the Florida Bar. That said Respondent is sui juris and was at all times pertinent hereto a resident of Duval County, Florida. That the Respondent under the guise of secretarial services for a fee prepares all papers considered by her to be necessary for the filing and securing a dissolution of marriage, as well as detailed instructions as to how the papers should be filed, service secured, hearings set and a briefing session as to the quesitons and answers to be offered at the trial of the case before the Court and for entry of Final Judgment of Dissolution. The Respondent admitted, when a person comes to her place of business, they state they want to get a divorce or they want her to help them get a divorce, although many of the people deposed insisted that they only asked that she type papers to enable them to obtain the divorce. So after some discussion, the customer is provided with the appropriate intake sheet for the facts listed at the first visit - either Respondent's Exhibit 11 or 12. In addition to the intake sheet the Respondent

furnishes papers outlining the legal steps, the law and the procedures, as shown by Respondent's Exhibits 13, 14 and 15, advising them to read the matter and it will help them in filling out the intake sheet.

The Respondent admits that the customer returns with the intake sheet not completed, because the people are unfamiliar with the legal terms and some are illiterate and, of course, she then proceeds to ask questions to complete the intake sheet for preparing the Petition for Dissolution of Marriage. Then after she types the Petition for Dissolution of Marriage, she advises the customer to take the papers for filing to the Office of the Clerk of Circuit Court, and Respondent follows the progress of the case every step of the way until it She then notifies the customer to come in for a is at issue. briefing session preferably the day before the date set for trial. In the course of briefing Respondent furnishes the customer with a diagram of the Court chambers and where to find the Judge to which that particular case has been assigned. A copy of the diagram of chambers that she furnishes to the customer is shown by Respondent's Exhibit 10. She also explains the full procedure that will take place before the Judge, including the questions the customer should ask the customer and the resident witness. A copy of same is shown by Respondent's Exhibit 20. The facts in the record of this case establish very clearly that the Respondent performs every essential step in the legal proceedings to obtain a dissolution of marriage, except taking the papers and filing them in the Clerk's office and going with the customer to the final hearing and interrogating the witness.

ě

- 4 -Respondent's standard fee for her services is Fifty Dollars (\$50.00), but she has performed this service for a few customers for Twenty-Five Dollars (\$25.00) and claimed that a few were gratis, but other than her statement there is nothing in the record to substantiate performing services gratis, because she claims that she did not keep any of the records and could not remember to whom such services were performed. Respondent admitted that she could not follow the guidelines as set forth in the Florida Bar vs Brumbaugh, Supreme Court Opinion, for the reason that the customers who come to obtain her services are not capable for various and sundry reasons, mainly not being familiar with legal terminology or illiterate, and were unable to write out the necessary information. Therefore, she was compelled to ask questions and hold conferences with her customers. I. Pre-trial Stipulation, Joint Evidentiary Exhibit 1, briefly enumerates the factual situation in each of the cases which I believe I can state the substance of the Stipulation, even though there are some varying circumstances in each case, for the purpose of my findings without quoting the Stipulation in full. The cases involved were Green vs Green, Ammons vs Ammons, Kirkby - Petition for Adoption, Howland vs Howland, Mayden vs Mayden, Holmes vs Holmes, and Touchton vs Touchton. The substance of this Stipulation is as follows: The factual information contained in the pleadings was obtained by Respondent from the customer as a result of oral questions asked by Respondent and answered by the customer,

which information was written upon Respondent's standardized intake sheet. Respondent by both oral and written instructions informed the customer as to the procedures to be followed in filing the pleadings and in processing the same to final hearing. Respondent specifically informed customers that she was not an attorney nor licensed to practice law in the State of Florida and at no time did the customers believe that the Respondent was an attorney or licensed to practice law. In paragraphs 16 and 17 of said stipulation the parties agreed that the customers did not think or know that they had suffered any damage as a result of Respondent's services; that they did not think that the Respondent gave them legal advice or engaged in legal counseling.

- 2. Subparagraph I herein taken from the Joint Stipulation probably is sufficient to show that the Respondent was engaged in the unauthorized practice of law under the disguise of operating a secretarial service, but I have attempted to gleen from the depositions and testimony direct quotes that touch directly upon the issue, as follows:
- A. In the case of <u>Green vs Green</u>, Petitioner's Exhibit 2, Joyce Green Shelton testified as follows:

Page 9

BY MR. MAHON

"Q You asked her would she help you get a divorce and she said yes? A Yes."

- 6 -Page 9 (continued) BY MR. MAHON "Q And then she asked you questions and you gave her the answers and she wrote it down, is that the way it went? She asked me questions, she told me I would have to put them in my own words, she couldn't do it for me, so she asked me questions and I'd tell her these things right here (indicating). Page 10 BY MR. MAHON What is this irretrievably broken, did you give her that word? No, I didn't. Q And that was what your, well, did she ask you was the marriage irretrievably broken or did you come up and use that word yourself? No, I didn't use the word. In other words, this is her wording that's put in there, is that correct, from what you told her? Yes." Page 25 BY MR. MAHON 0" Who sent you papers in the mail? Whatever the date, you know, the date that I was supposed to have went to court for my divorce. I'm trying, I don't know if it say it on there where to go or if Ms. Furman told me, I'm not sure. Who mailed you papers, Ms. Furman? (Witness nodded.)" Page 26 BY MR. MAHON What folder did you take? I had a folder with my papers in it. Who gave you the folder? And it probably was these papers. Who gave you the papers? Ms. Furman did. When did she give you those? Let's see, I think it was the same day."

- 7 -Page 26 (continued) BY MR. MAHON You came back later on and she had all of the rest of the papers prepared for you, is that correct? Uh-huh. And did she tell you what to do with them? Yeah, she told me, yes, uh-huh. What did she tell you to do with them? Well, to take them to court, you know." Page 27 BY MR. MAHON "Q How did you know to take the Dissolution of Marriage paper there? Ms. Furman told me. _-Did she tell you to have them filed? I think she told me to have them filed there. Page 28 BY MR. MAHON You didn't know you were supposed to do that yourself, did you, Mrs. Green? wouldn't have known that not being a lawyer, would you? No, I wouldn't have known. How did you know what day you were supposed to go in front of the judge? Let's see, when I had -- I'm trying to think." Page 29 BY MR. MAHON Who finally told you what day? I don't remember, I really don't. You don't know how you happened to get down there at all? What you mean, happened to get down to --To the Courthouse to get the divorce and to --Ms. Furman gave me my papers and she told me where to take them, I'm sure, and after I had gotten there and gave these papers to the lady, I asked her where do I go, then what to do and she told me.

- 8 -Page 29 (continued) BY MR. MAHON How did you know you needed to take somebody with you? Because, after I -- let me see now, I think after I saw, I don't know if this was the judge's secretary who told me -- well, Ms. Furman told me I had to bring somebody with me." Page 30 BY MR. MAHON Ms. Furman told you you would have to have a witness as to your residence here? Uh-huh, somebody who, you know, had been knowing me." Page 31 BY MR. MAHON Mrs. Furman told you you would have to have a witness, did you know what that meant? Yeah, I knew what it meant, uh-huh." In the case of Ammons vs Ammons, Petitioner's Exhibit 3, Donald Ray Ammons testified as follows: Page 24 BY MR. FARLEY "Q Do you recognize those? Uh-huh, yeah.
Is that the document that Ms. Furman typed up? Yeah, I think it's one. I think this is what's on that tissue paper, that thing,

you know, I think.

This being the first page of a petition for dissolution of marriage?

This is? Is this it?

This.

A Yeah, what about it?

You say Q

Is this the first page, yeah, yeah, that's the first page."

Page 25

BY MR. FARLEY

- You signed the second page, is that right?
 - Yeah, looks like -- that's mine, uh-huh.
- Q And did you also sign this third --
- Yeah.

- 9 **-**Page 25 (continued) BY MR. FARLEY -- page which is titled Sworn Statement for Constructive Service of Process? Uh-huh. Α That's your signature? Q Α Yeah. 0 I think we can just show that it's Case No. 77-501-CA, and marked Exhibit C." In the case of Ammons vs Ammons, Petitioner's Exhibit 3, Gladys Patricia Ammons testified as follows: Page 32 BY MR. FARLEY Do you know what to put in a petition for dissolution of marriage? Uh-huh, don't you? Do you? Know what to put, are you talking about getting a divorce? O Yes. Near about, yeah. Α What? That, what my husband has done to me, what I want, this and that. What you want? Α Yes. You didn't tell her what to type, did you? No, huh-uh. Well, I told her what I wanted, I didn't tell her word for word, no, huh-uh." In the Kirkby adoption case, Petitioner's Exhibit 3, William Stewart Kirkby testified as follows: Page 37 BY MR. MAHON The first time you went there, did you go alone or did you go with your wife? No, I went with my wife. Would you tell me what happened when you went there, sir? Well, as near as I can recollect, she asked us for information as far as, you know, the birth certificate and, you know, just general information as far as my name, my wife's name, the reason for the adoption. You're not a lawyer? No, sir. Did you have any legal advice from a lawyer with regard to the adoption? No, sir. Did you know how you adopted a child? No, sir, I was not familiar with that. Did you know that there had to be a Petition when you went to Mrs. Furman? Α No, sir."

- 10 -Page_38 BY MR. MAHON Did you know what was necessary to put in a Petition to adopt a child? No, sir. Did you do anything about consenting or anything such as that? No, sir. Here is a paper which is entitled a Petition for Adoption, it's two pages, excuse me, I say a paper, it's a document and it bears your signature on the second page, does it, sir? Yes, sir. May I ask you where did you sign that, sir? I signed that at Mrs. Furman's. All right, sir. And the information, who typed it, sir, do you know?
I -- that I couldn't tell you, sir. have no idea who typed it, you know, I didn't see anybody type it so that I would have to say that I don't know." Page 39 BY MR. MAHON Did she ask you how old you were and such questions as that? Yes, sir. Did you know it was necessary to put in a Petition for Adoption your age and where you worked and different kinds of things like that? No, sir, I did not. Then you gave her the information in answer to the questions that she asked and then what happened, did she then type it up or did you go back and get it or what happened? I just gave her the informatin and we returned a second time to pick up all the papers. And what did you do with them when you picked them all up? We went to court with them. How did you know where to go? We were told where to go. Who told you? Ms. Furman. Page 42 BY MR. MAHON -- Did you furnish anything, a copy of the birth certificate? Yes, sir. Who did you give that to? Ms. Furman. How did you know you needed that? Well, she asked for a copy of the birth certificate."

- 11 -Page 43 BY MR. MAHON Did Mrs. Furman ask you where you worked and what you were doing, how much you were making? Yes, sir. And in other words, would it be correct to say, Mr. Kirkby, you had no consent or knowledge of what would go into a Petition for Adoption when you went there? No, sir, I did not, no. Q And the only thing you did was, the questions Mrs. Furman asked you, you answered them? Yes, sir." In the Kirkby adoption case, Petitioner's Exhibit 3, Marsha Lynn Kirkby testified as follows: Page 54 BY MR. MAHON After you went to the court? Uh-huh, because we needed another paper. What kind of paper was it that you needed, do you know? Huh-uh. And did the judge tell you that when you went in front of him? Uh-huh, that we needed a paper for him to sign and if we could go get the paper that day, bring it back up there and he would sign it, sign it right then and there and it would be over with.

by the judge?

Where did you go then? Back to her office.

and what you needed?

when we got back.

that type of paper.

Said that she had it there?

Right.

Yes, sir.

Yes, sir.

Right."

BY MR. MAHON

Page 55

Α

Α

Was that a Final Judgment for Adoption, the paper to really authorize the adoption

Did you tell her what the judge had said

Had she agreed to provide that for you or

My ex-husband said that she had the paper there, that she would type it up for us

Uh-huh, that they didn't think we had needed

how did you know to go back to her?

And she went ahead and drew a Final Judgment?

Did she then prepare it for you?

Q Your husband said that he had told her that he didn't think he would need that type of paper?

A Yeah, because it was -- yeah.

Q All right. Did you pay Mrs. Furman anything?

A No, I didn't pay her nothing."

F. In the case of <u>Howland vs Howland</u>, Petitioner's Exhibit 3, Henry Martin Howland testified as follows:

Page 69

BY MR. MAHON

- "Q Did you know what the proper information was to go in there?
- A No.
- Q So then what did you do?
- A I went to a secretarial service.
- Q Is that Mrs. Furman?
- A Mrs. Furman, and told her that I needed to -that I had heard that she could type up the
 legal papers in order for me to take down
 to the Courthouse and submit to them.

So then what happened then?

- A So I was asked -- well, she said that I could receive these papers from her, that she could type them up and that I would need to just give her a certain amount of information that she would need to type on the papers.
- Q Did she as you you all's names?
- A Names, addresses, so on.
- Q Did she ask you how long you had been married and where you got married?
- A Yes.
- Q Did she ask you how long you had been a resident of the State of Florida?
- A Yes."

Page 70

- "Q Did she ask you why you wanted to get a divorce?
- A Well, she needed to know the reason why in order to put it on the form that she was going to type up.
- Q Well, did she ask you if the marriage was irretrievably broken, have you ever heard of that before?
- A Yes, sir.
- Q Did she ask you if that was the case?
- A Yes. --"

- "Q Have you ever heard of an Answer and a Waiver?
- A Answer and a Waiver?
- Q Have you ever heard that word before?
- A No, sir, I have heard the words but not in that phrase.
- Q Did she tell you you needed to have an Answer and Waiver?
- A What is an Answer and Waiver?
- Something to be signed by your wife.
- A Right. Well, she had to have something signed in front of a notary and I took the form to her and she had to sign it in front of a notary.
- Q Did Mrs. Furman prepare it for you there at the same time?
- A Well, what I'm speaking of is the same thing that I submitted to the Courthouse. Now there was some papers that I kept and there was papers she kept."

BY MR. MAHON

- "Q And then after you gave this information, after Mrs. Furman asked you the question and gave you the papers, what did you do then?
 - A After she gave me the papers, what did I do?
 - Q Yeah, did you get your wife to sign?
 - A I got her to sign it. After she signed it, I took it down to the Courthouse.
- Q How did you know where to take it?
- A She informed me which room I needed to take it to."

Page 73

- "Q Mrs. Furman?
 - A Mrs. Furman.
- Q Did she tell you you'd have to pay to file it?
- A She explained to me the process involved in taking it down to the Courthouse and what they would ask me and what the fees would be and so on.
- Q And with this information you did that?
- A I did."

- 14 -Page 75 BY MR. MAHON All the papers you had there you got from Mrs. Furman, you didn't draw that? None at all. If there was a Final Judgment that was presented to the judge, that came from Mrs. Furman? Anything that was presented to the judge came from Mrs. Furman. The net effect is you had no idea of the procedure? Α Well, she --" You didn't know what you were supposed Q to file to get a divorce? I didn't know the legal procedures or any of that. Or what kind of paper you were supposed to draw up or what was supposed to go in them when you went there? No, sir, I was told there was a kit I could receive from her, a divorce type kit." Page 76 BY MR. MAHON And she asked you the questions and filled in the information you gave and told you where to take it and you did it and got the divorce, correct? Correct. How much did you pay, sir? Pay who? Mrs. Furman \$50." Page 77 BY MR. MAHON Did you yourself, did you want to represent yourself in this action, in your divorce action, is that what you wanted to do? That was the way I wanted, yes, I wanted to and I was shown on some laws where it stated that I could represent myself in a Court of Law. Who explained that to you, who showed those laws to you? It was showed to me by Mrs. Furman."

BY MR. MAHON

- Would it be a fair statement to say that without Mrs. Furman's assistance, you would not have been able to represent yourself alone in terms of what forms were necessary?
- Without a secretarial service to handle those forms, I wouldn't have been able to do the work myself, no."
- In the case of Mayden vs Mayden, Petitioner's Exhibit 5, James H. Mayden testified as follows:

Page 7

BY MR. MAHON

- Do you have secretaries in your office?
- Α I sure do.
- Do you pay any of them \$10 a page?"

Page 8

- I'm not allowed to use secretarial help for business work.
- You don't have any idea what the going rate is for secretarial work?
- I really don't, I honestly don't.
- Well, how long did it take to do them? I don't -- I was probably there maybe an hour.
- What's an eight-hour day, roughly \$400 a day, \$2,000 a week? You feel that was reasonable?
- I feel it was reasonable concerning the alternative.
- What was the alternatives that you were considering?
- I guess the alternatives would be -- A lawyer?
- I thought -- pardon me? Α
- A lawyer?
- The alternative to typing a paper, I don't think that's the purpose of the lawyer.
- No, I say, was that the alternative, you figured that was a fair price compared to the alternative?
- No, no, not at all. I don't think I like the way this is going. It's making me uncomfortable."

- 16 -Pages 9 and 10 BY MR. MAHON You paid her \$50 only to type up papers? Is that correct? I guess that's basically it, yes. In other words, you said, I want to give you a petition for dissolution of marriage and she wrote down Petition for Dissolution of Marriage? I honestly don't remember what they said. Would you have known to tell her that's what you wanted to draw? A dissolution of marriage? A petition for dissolution of marriage, would you know that's what ---My wife would have." Page 11 BY MR. MAHON Well, you're the one who filed and you're the one who paid? Α Okay. All right. Did you dictate the petition to her to type? Α To Rosemary? Yes. 0 No, I did not. Now, we had it wrote down on a piece of paper and we sat there, yeah, I guess we did because I sat there and I said this said this way and this to be done and this to be done and she typed it." Page 20 BY MR. MAHON An Answer and Waiver, have you ever heard of that? I do not know the names, by the specific names of the documents, no. How did you know you needed one? That seems -- I don't know, you know, what are you asking me to say? Well, did you need one? Obviously if there's one there I needed one. Well, Mr. Mayden, what I'm trying to say is, from your testimony that you have given me, Mrs. Furman served only as a secretary. Now, if that is correct, then you told her what you wanted, you told her what papers you wanted and you told her what you wanted drawn. Now, all I'm trying to say is if under oath you're telling me that, please tell me what you told her you wanted, that's all I'm asking you to do. It seems a sensible series of questions, doesn't it? No, it doesn't seem sensible at all."

You hired her to type up divorce papers? I did not hire her for legal Right. counseling.

Q Who furnished the papers?

- I went to a lawyer for legal counseling.
- Who was furnishing the papers, you or her?
- You mean those papers, it was me, I guess.
- You told her what paper you wanted drawn?
- Not by the specific name, no."

Page 22

- "Q You didn't know, did you?
- No, obviously I didn't know, you knew that.
- Did you know or not that you needed an Answer and Waiver?
- I don't know because I don't know what an Answer and Waiver is.
- Well, if there was one filed in your case, where did you get the information from as to what should go into it?
- Was there one filed in my case? Α
- Yes.
- I do not know.
- Did Mrs. Furman tell you what went in it?
- At the time, I don't remember.
- You didn't know about an Answer and Waiver, did you?
- Α
- Do you even know what it is now?
- Obviously I don't know what one is, you
- You know, so what I'm asking you is there's one in your case. Where did it come from? All she did was type for you.
- She must have typed that."

- 18 -Page 23 BY MR. MAHON Somebody must have told her, I want an Answer and Waiver and here's what I want you to type down, who did it, you? I really don't remember how the conversation -- I'm trying to remember the conversation. She might have said -- well, I don't know whether she would or not. No, because that's going to get past that typing thing, isn't it? No, I don't think so. What did Ms. Furman might have said? I was trying to remember. I really don't But you know that you didn't tell her what to put in it because you don't know what goes in an Answer and Waiver, do you? Well, I don't at the time. She might have said something -- I don't know, I really don't. You think you might know what goes in an Answer -I don't understand why -- obviously I already said I didn't understand what goes in. You make the questions, I give you a direct yes or no." Page 24 BY MR. MAHON Did Mrs. Furman tell you what goes in an Answer or Waiver? Α No. Who told you? I don't even know what Nobody told me. one is, obviously. How did it get drawn? Evidently they typed it with the rest of the papers. How did she get the information that went in there? I guess she, if it's something that I have to tell her, then she must have asked me

Page 26

BY MR. MAHON

say."

"Q If you only hired Mrs. Furman to type for you, how was the information determined as to what was necessary to go in here?

A Can I ask you something? What's my

if that's what you're trying to get me to

A Can I ask you something? What's my alternative to sitting here listening to this crap?

Q To go in front of the judge."

- 19 -Page 29 BY MR. MAHON Did somebody ask you how long have you been a resident of Florida? And if so --Well, if it's in there and I didn't write it down, which I don't think I did, then I guess at the time it must have been asked. Did Ms. Furman ask you the question? I guess I don't really remember, but if it's in there and I didn't know it, then obviously she must have asked it. not sure if it was me or her." In the case of Mayden vs Mayden, Petitioner's Exhibit 6, Judith Marie Mayden Testified as follows: Page 13 BY MR. MAHON And the information that you gave her with regard to the settlement and such as that, you told her about it, and the other stuff she asked you questions in order that she could put it in there, correct? Yeah." Page 22 BY MR. MAHON Or did she prepare that as part of the papers that you had to file? She may have prepared it as part of the papers. I don't remember which it was. Did she ask you whether you wanted to admit the allegations or deny them, either one of those questions? I don't --Do you know what that means? Well, as far as I was concerned, there weren't really that much, what I would call allegations in the petition. Well, what parts were you admitting or denying? I think that I decided or, yeah, that if you admit the allegations, then that's saying no contest because then if you deny them, then you have to go back to court and have somebody say, you know, you have to tell why you deny them and you have to prove that they were untrue."

- 20 -Page 25 BY MR. MAHON Well, but did they tell you that he could proceed to get it without your being there, whether you wanted to or not? Well, yeah. Did they tell you that he wouldn't even have to tell you when it was? No, I don't -And, Ms. Mayden, did anybody tell you if he decided not to put that stipulation in evidence where he agreed to pay you any money that he could go ahead and get a divorce without that being in there? I didn't know that but it was in the agreement. Page 26 BY MR. MAHON I understand it was in the agreement but did you know it was not necessary for him to put the agreement in at the final hearing? No, I didn't know that. Would you have signed a Waiver knowing that that might have occurred? Well, it wouldn't have occurred because it was in the agreement. You don't understand me. In other words, at a final hearing if you are not there? Uh-huh. The agreement doesn't have to be in evidence? No I guess it wouldn't have to be." Page 28 BY MR. MAHON Ms. Mayden, has the trust fund been set up for the child? Yes, uh-huh. Whose name is the trust fund in? It's in our daughter's name and both of our names. All three? Uh-huh. And is it being deposited according to the terms of the stipulation? Uh-huh. Has the house been sold? No, he's still living in the house. He is living in the home? Yes. And you and the child are living somewhere else or is the child living with him? No, the child is with me. We're living in an apartment. I assume then he's paying the payments and the taxes and everything such as that on the house? There's nothing about that in your joint stipulation and agreement?" No.'

I. In the case of <u>Holmes vs Holmes</u>, Petitioner's Exhibit 4, Frances R. Holmes testified as follows:

Page 6

BY MR. MAHON

"Q No, ma'am, I'm just trying to get you to answer the question for me and nothing else.

You said she did nothing but type. Now you work in an office, you know, you either dictate or something, the same thing, and all I'm asking you is did you dictate this Petition to her?

A Did I say these -- no, I didn't say these words to her.

Page 7

BY MR. MAHON

"Q Certainly you didn't, you're not a lawyer, are you?

A Right.

Q You wouldn't have known the meaning of them or necessity for them, would you?

A Right.

Q Would you?

- A No, she typed them, I told you that.
- Q Let's go back and start again. Tell me what happened when you went in.
- A I just told her I wanted to get a divorce, would you, could she prepare the papers for me.
- Q And she told you that she could?

A Right.

- Q All right. Did she tell you how much she would charge you?
- A Yes.

Page 7 (continued)

- Q Now, then what did you all discuss?
- A How much did she charge me?
- Q Yes.

Page 8

BY MR. MAHON

- "A It was right in the neighborhood of \$50.
- Q Did you pay her?
- A Sure.
- Q Check or cash, do you remember?
- A I don't remember.
- Q All right. Now then, what happened then, she said yeah and you said all right, I want you to do it?
- A Right.
- Q So what happened then?
- A So when she had them typed up, I went back and picked them up.
- Q Well, somehow or another something had to go in them. Did she ask you how many children you had or if you had any children?
- THE WITNESS: Like I said, I just don't -I do know that she typed them up for me.
 I went back and picked them up.

BY MR. MAHON:

Q I'd just like to get your best memory is all I'm trying to do. Did she ask you if you had any children?"

Page 9

BY MR. MAHON

- "A I don't remember if she asked me that question.
- MR. MAHON: Did she ask you if you owned a home?

THE WITNESS: See, I just don't remember."

Page 10

- "Q Did you have any property at all?
 - A I had a mobile home but my husband had already said he would give it to me, so --
 - Q Did she ask you that?
 - A She didn't ask me, I already knew.
 - Q Well, does it say anything about it in the papers?
 - A I don't think it does.

said and I don't."

Page 11

BY MR. MAHON

- I'm not expecting you at all, you have the perfect right to tell me I don't remember. Okay. That's what I am trying to tell you.
- All you have to do is say it.
- Okay.
- I'll stop, I don't want to harass you.
- I don't want to be harrassed because I resent being down here.
- I understand you do perfectly.
- Because I don't think you got a right to probe into what I consider is my own personal business and I just don't feel like you got a right to do this to me.
- Well, we do.
- You proceed then, you proceed."

Page 13

- And I tell you, that is the truth. Now, if you would, please, ma'am, how did the information get in there? Could you tell me that?
- Well, okay, like I said, I'm sure I give her what information she needed.
- Did she ask you any questions at all, do you know? --
- All the information I had was what I got from a friend.
- Did she tell you what you needed to put in a petition?
- I can't remember what all she told me I needed at this point.
- Did you even know you had to file a thing called a Petition?
- Oh, yes; oh, yes."

BY MR. MAHON

- He was in Brazil? Where was he in Brazil?
 - Rio, close to Rio.
 - You were in contact with him and in touch with him?
 - Oh, sure."

Page 15

BY MR. MAHON

- All right. Did you know what you had to do with regard to him? I mean, how were you going to get him involved in the case?
- Oh, I knew all I had to do was send him the papers.
- What papers?
- The divorce papers.
- Well, I mean but what else did you have to send?
- Because he had to go before a notary.
- What else did you have to send him?
- I can't remember what all papers I did send him now.
- Had you ever heard the words, Answer and Waiver?
- Right.
- Who told you those words?
- I don't remember.
- Did you tell her you wanted an Answer and Waiver filed, Mrs. Holmes?
- See, I don't remember. Did you know the words, Answer and Waiver, and that they were necessary in a case of this type when you went there?"

Page 16

BY MR. MAHON

- I don't remember.
- Q And you're answering to the best of your ability?
- I definitely am.
- And honestly with me?
- Right.
- And did anybody ask you where your husband was?
- I'm sure she did ask me.
- Did she ask you was your husband agreeable to the divorce? --

THE WITNESS: I told her that he was, I remember telling her that he was --__

BY MR. MAHON:

- But it has to be written down I understand. on some paper, didn't it?
- Yeah."

BY MR. MAHON

Did you know that?

Yes, I did.

What had to be put down?

It's written on the paper.

- What had to be put down on the paper?
- Who got the custody, how much support. Was that to go into the Final Petition

for Dissolution, you put all of that in there?

Right.

- And you knew it had to go in there, that you were going to get custody and your husband was going to pay you how many dollars?
- Right. Α
- Did you put in the Petition what was going to be done with your mobile home?
- Do you know I can't remember that.
- Not any of what you just told me went into the Petition at all, did it?

Does it say anything in there about the custody and how much support he's going to pay you or what, do you know?

It doesn't seem to be in here.

How about the Answer and Waiver, did you tell her you wanted that filed, which is the next paper?"

Page 18

BY MR. MAHON

Which one, this one here?

No, this one here. Just let me ask you: What goes in an Answer and Waiver, what's necessary to have in one in order for it to be good, do you have any idea? I already told you I had her do the papers,

so -

What is that, do you know what that is? Did you tell her you wanted a joint stipulation for a motion for a final hearing drawn?

I didn't use those words, no.

You didn't even know what one is, do you, did you at that time?

Α No.

Who told you you needed that?

Possibly she told me.

Well, were you consulting with somebody else at that time? Or was she the only one you consulted?

No, I had consulted but I couldn't afford it, so I give it up.

- Let's go a little bit further, the Final Judgment, who drew that up?
- She typed it up. Α
- Mrs. Furman? 0

Uh-huh.'

BY MR. MAHON

- You were telling yourself to introduce yourself, why did you do that?
- Well, these were notes to myself, but, you know, I just can't imagine anybody that would pick up something like this that I accidentally left in the Courthouse and not return it to me.
- Well --
- That's unreal, and then use it against me or whatever, you know, whatever. I just can't imagine, like where I work, taking something that somebody accidentally left there and not returning it to them.
- I can't imagine that. I can't imagine any of those things either myself, Mrs. Holmes, so let's go ahead.

Page 21

BY MR. MAHON

- Let's go ahead. Okay.
 - Why did you write it?

 - Why did I write it? Yes, ma'am, what were you doing, were you making something up for yourself?
 - Yes, evidently I sure was.
 - And you decided to strike out Petitioner Requests and put, I hereby request?
 - Yeah.
 - Nobody told you to do that?
 - No. Anything I have got written on here, I did myself.
 - And did you have a witness? Q
 - Α
 - Yes, I did. Who told you you had to have a witness?
 - I don't remember.
 - Was anything done in the Final Judgment about the mobile home?
 - My husband signed it over to me. А
 - Was that any agreement by you that you would waive alimony?
 - No.
 - Did you ever ask anything, what would happen in the event that you became permanently disabled and was not able to support your child, would you be able to go back and ask for some alimony under those circumstances?
 - No, I didn't."

Page 22

- How many times did you go to Mrs. Furman?
- As I recall it must have been a couple."

- 27 -Page 23 BY MR. MAHON Did you go down and file it with the clerk? Yes. The first time you went? Right. The first day? How did you know where to take it? I inquired, I can't remember who I asked. Who did you inquire of? I probably asked Rosemary, I don't remember now. She didn't tell you, you take this down to the Court and take X number of dollars down there and file it with the clerk? I can't remember those exact words, no. Α Something like that? Something I say because I don't remember." Pages 25 and 26 BY MR. MAHON Correct. Then, the sum and substance of your testimony as I understand it is that really the only thing Mrs. Furman did is type out some papers you dictated to her? Right. And you paid her \$50 to do that typing? I think it was \$50, I'm not going to say for sure. Just to do that typing? The papers, yeah. Nothing else? A No. Do you think that was rather high for a few minutes of typing? Not considering when I went to see a lawyer and he wanted \$400. In other words, it was a question of paying the lawyer \$400 or paying her \$50? That's right. That's exactly right, you weren't paying just for the typing then, you were paying for somebody to instruct you in how to get the divorce and what to do, correct? Well, if you want to put it that way." Pages 27 and 28 BY MR. MAHON Does that say, May I hand this to the Court, please?
Yeah, that's what it says. Why did you write that, what does it mean, what was it even talking about? What does it even refer to, Mrs. Holmes? You don't have the faintest idea, do you? Well, like I said, I remember writing all this. Well, why did you write that last part, did somebody tell you write it? I don't remember?"

- 28 -Page 36 BY MR. HADEED Would you have been able to process your papers and know what papers to have filed without having hired a lawyer and without having gone to Mrs. Furman? Is that because you wouldn't know what forms were necessary? Right." Page 38 BY MR. MAHON You have said you would not know what papers to file or what proceedings or where to go without the help of a lawyer or Mrs. Furman, correct? Right. And you didn't have a lawyer? Α No. So acutally that information was supplied to you by Mrs. Furman, correct? Α The papers, yeah. Well, you didn't have a lawyer then, all you had then was Mrs. Furman to give you this information? Right. And she did that for you, correct? Yeah.' Page 39 BY MR. MAHON "Q And told you what to file and where to go and what proceedings to take, in other words, you didn't know how to go to the Clerk's Office? She possibly told me I had to go, naturally. Ά Q And you didn't know you had to actually file a Petition as opposed to an Affidavit to get a divorce, did you? I told you, I did not know about the papers. And she told you you had to have a Petition, correct, to start it off with, isn't that right? Possibly. Is that correct? Α Possibly. And you gave her the information to put in it and she told you you all would have to have a Motion to set it down and you gave her the information for that, correct? Sure, I probably gave her the information."

"MR. MAHON: Isn't that correct? I mean you didn't know that yourself, did you, Mrs. Holmes?

THE WITNESS: I'm not a lawyer.

- Q And she told you that's what you needed and you gave her the information to put in it and she drew that up, correct, and she told you you'd have to have a final hearing in the matter and how you got that, isn't that correct?
- I don't remember the words. Α
- I understand. Not the words, but that's how you knew you had to go down in front of the judge, correct? Right."
- In the case of Touchton vs Touchton, Petitioner's Exhibit 11, Daniel Andrew Touchton testified as follows:

Pages 3 and 4

BY MR. HADEED

- Do you recall what happened at the office?
- Yeah, we went in, she asked us questions, typed up papers.
- Do you remember any of the questions that she asked you?
- Yeah, where do you live, what you want a divorce for and just told us how much it was going to cost.
- Do you remember some of the other questions Q she asked?
- Not in detail. She just asked questions and typed it up as she asked the questions."

Page 6

BY MR. HADEED

- Were you satisfied with Mrs. Furman's services?
- Yeah, because I come out on top. lose the house or get taken for a lot or nothing because I went and signed the papers.
- You say you didn't lose the house, what do
- you mean by that? Well, other friends have had lawyers that had gotten divorces, the husband's been put out of the house and the wives have been given the house and I just went ahead and moved out but I knew I could move back in whenever I wanted to.
- Did you and your wife have an agreement about that?
- A No."

- asked me if I owned any property. I told him yes. He asked me why wasn't it in the papers and I told him, I don't know and he asked me who sent me and I told him woman's war.
- I'm sorry, I didn't understand your answer.
- The Judge asked me who sent me and I told him woman's war because that's what they told me and I told him woman's war and \bar{I} made a fool of myself and he kept telling me, remember, you're under oath so he told me that my husband, could, you know, kick me out of the house and I wouldn't have no place to go and asked me if I still wanted the divorce and --"

BY MR. HADEED

- What was your answer?
 - Yes.
- Was your husband present at this hearing? No, sir."

BY MR. HADEED

- Do you recall whether while you and your husband were present at Mrs. Furman's office and she was asking you questions and you were answering and you were having your instructions that she was typing anything while you were talking, do you recall that?
- Yeah, she was."

Page 20

BY MR. HADEED

- Well, or that you said?
- The only thing I remember is she was saying how pretty my little girl was. That's all I remember and she was saying she looked like her Daddy and wanting to know if we really wanted a divorce.
- And what was your answer?
- I said, yes, I wanted it. Α
- What was your husband's answer, did he answer?
- He said he didn't care.
- Well, then what happened, can you remember after that?
- She just typed up some papers. Did she ask you your full name?
- Α Yes.
- And address?
- Α Yes.
- And your husband's full name? Q
- Α Yes.
- And address?
- Α Yes.
- And where you were married?
- Yes."

Page 21

BY MR. HADEED

- And when you were married?
- Yes
- Did she ask if you had any other children other than your daughter, Jennifer?
- Α Yes.
- And what was your answer? Q
- Α No.

Page 21 (continued)

- Q And did she ask you about who was to have custody?
- A Not that I remember.
- Q Did you tell her who was to have custody?
- A Yes.
- Q What did you tell her?
- A Told her I wanted custody of her.
- Q Did she ask you about what visitation privileges Danny should have, do you recall that?
- A Huh-uh.
- Q Do you recall any other discussions about the things that went in your divorce?
- A She just said about child support, she said the lowest you can get in Court would be \$25.00."

Page 22

BY MR. HADEED

- "Q Did she just tell you that or did you ask her a question, I mean how did that happen?
- A She just said it. She just said, child support, the least you can get in Court is \$25.00 and wrote it up."

Page 23

BY MR. HADEED

- "Q Could you have represented yourself in Court without Miss Furman's assistance, could you have done it by yourself?
 - A You mean went up there and said what I said and all?
 - Q Yes.
 - A I wouldn't have known what to say, what to do.
 - Q Or what papers you needed?
 - A Right."

Page 24

- "Q Did he ever tell you it was his house?
 - A All the time, all the time.
- Q And that he didn't have to let you stay there?
- A Right.
- Q Unless he wanted to?
- A Right."

BY MR. MORRISON

"Q You said what to them?

I said, "Have you lived in the State of Florida more than six months so the Court can, in fact, grant you a divorce?"

Page 41

BY MR. MORRISON

- By whom was this Exhibit 4 prepared?
- By the Florida Bar, I believe. No, it says legal -- says National Organization of Women, Legal and Defense Fund, 1975."

Page 43

BY MR. MORRISON

- You prepared that form yourself?
- A Well, what I did was hand one to the person and put the other in the typewriter so they could anticipate the questions and dictate to me the answers.
- You would then what?
- Type it. I would type the answers they gave and at that time it was much easier to read than it is now.
- You typed the answers to the questions yourself? Yes, sir, I did."

Page 44

BY MR. MORRISON

- Ms. Furman, after you prepared the Respondent's Exhibit 3 by filling in the blanks on the questionnaire resulting from the questions you asked the individual clients, what next took place?
- A Well, we had to ascertain whether or not the spouse would sign, the spouse was willing to agree to the divorce. In most of the cases the spouse was not willing to agree to the divorce because they were wives who had been abused and we had to ask for -- "

Page 45

BY MR. MORRISON

- The questions had to be requested to determine whether it would be with consent or without consent.
- Right.

- 36 -Page 45 (continued) So you ascertained then whether the spouse would or would not consent to the dissolution? Yes, sir. And after that what next did you ask the clients? Well, it was a matter of completing the pleadings and telling the people to return when they would be all typed up so they could be instructed on how to file it. At that time did you receive any payment? Oh, yes, sir. When we made out the form originally the people paid the fee, which was a flat fee of \$50." Page 46 BY MR. MORRISON Did you give the people a receipt for that? Yes, sir. Well, I would not accept their money until they signed an acknowledgment Yes, sir. that they understood clearly that I was not an attorney, that I did not dispense legal advice. They had not asked for legal advice and they clearly understood they were to represent themselves in court. They were paying their fee for secretarial services only. Did you have a form that you used for the receipt? Yes, sir. I show you a document marked Respondent's Exhibit 9 for identification and ask you if that's the receipt form (tendering document to witness)? Yes, sir." Page 47 BY MR. MORRISON Tell us specifically what papers you prepared. "Q Yes, sir, that included the petition for dissolution of marriage, an answer, a waiver, especially when the respondent was out of state or would have diffiuclty in traveling. Then in which case we sent the pleadings, the answer and waiver, one complete copy of the dissolution together with the answer and waiver to the person out of state with instructions to return them to the petitioner. That was included in the \$50. The joint stipulation for a motion for a final hearing and the final order for the judge's signature was included. Did it include any other services? Yes, sir, in the event it was necessary, it included injunction against abuse. It included restraining order. It included -- that is, restraining order that minor children are not to be moved from the jurisdiction of the Court.

Page 47 (continued)

It included restraining order against harrassment of the wife; physical abuse of the wife; telephone calls; vandalism of the wife's property and whatever the injunction needed to be.

This is all included in the \$50.

- Q And do you include any post-judgment services in that \$50?
- A Yes, sir, if after the divorce the instruction
 -- the injunction is violated by the person who
 has been enjoined, we make motion on behalf of
 the -- petitioner comes in and says "The Court's
 order is not being obeyed." And the only way
 we can call this to the attention of the Court
 is by typing up a motion for enforcement and
 three copies of a notice of hearing that he
 show cause, if any there be, why he should not
 be held in contempt of court for violation of
 the Court's order."

Page 48

BY MR. MORRISON

- "Q You mentioned typing up of some other papers. I show you documents marked Respondent's Exhibits 1 and 2 for identification. I believe one of them is marked on the back (tendering documents to witness.)
- A Yes, sir."

Page 49

BY MR. MORRISON

- "Q Thank you. You say that the person was instructed to return at that time to pick up the papers?
- A And to be sworn and their signatures notarized and they are instructed on how to file.
- Q Are you a notary public?
- A Yes, sir.

Page 50

- "Q You say people had to be instructed on how to file it. Would you tell us a little bit about your instruction process at that point when they come back and pick up the papers?
- A --- Most of them have never been to the courthouse in their lives. You have to tell them to go to the courthouse. It's next to City Hall, one is the tall building and one is the short. You go to the main floor in the courthouse and find Room 103.

Page 50 (continued)

- Q Incidentally, you do handle divorces for men as well?
- A Very rarely, sir.
- Q About what percentage?
- A Maybe ten percent."

Page 51

BY MR. MORRISON

- "Q You are now explaining to the Court what you instruct the self-filers to do?
- A Yes, sir, exactly. So I say, "Take this folder". You have two folders, one folder with their own papers in them and one folder for the Court, which has to be kept separate. And they understand that these are the originals.

"These are the signed, sealed, notarized originals and these are what you give the Court. The other folder is marked Personal Folder. Disregard that for these purposes.

"You are going down to file. When you go down to file you go to the courthouse through the main entrance and find Room 103 marked Clerk of the Court, S. Morgan Slaughter, with double doors.

"You enter there and walk straight forward and see a sign that is marked Law Department. You find the counter and put your folder down. The young lady will ask you, 'May I help you?'

"You say, 'Yes, ma'am, I would like to

file this action.' ...

Page 52

(continued by Mrs. Furman)

"The young lady will say, 'That will be \$32 cash filing fee, cash, no checks.' You be prepared to pay cash and she will give you a filing receipt.

"At that time she will get a case number when she rings your money. She keys that into a computer. She will write the name of the judge and room number on the receipt.

judge and room number on the receipt.

"She will remove the pleadings from the file and mark them case number and division. She will mark also the final order, which she does not remove, with a case number and division.

"Then she will give you back your folder only with the final order in it because one cannot presume that the judge will grant it until he does.

"Then you close your folder and you put it away and take your filing receipt and go out to the elevator and go up to the second floor and the information clerk will tell you where the room is."

And then I show them, I hope, a diagram.

Page 52 (continued)

- Q Is that diagram marked Respondent's Exhibit 10?
- A 10, yes, sir. And I explain --
- Q Who prepared this diagram?
- A I did.
- Q Proceed.
- A There is no other way to explain it except by drawing a picture."

Page 53

BY MR. MORRISON

- 'Q And you verbally explain what you tell the people?
- A I tell them to, "Come into the door that has the number and you will find two secretaries to two judges to two sets of chambers. Approach the desk of the secretary which has the name of your judge on it and give her your filing receipt and say, 'I have filed an action downstairs. Please, ma'am, I need a date for final hearing,' whereupon the secretary will look at the judge's docket, count down the necessary number of days and say, 'What is your name,' and she will fill in your name on the opening and on your filing receipt she will put the date and the time that you will present yourself at final hearing."
- Q And those are the instructions you give to each person?
- A Every person.
- Q And you continue to do that today; is that correct?
- A Yes, sir."

Page 56

- "Q Ms. Furman, I take it that these, one of the three forms is given to each of the clients; is that correct?
- A Originally, and I don't have it any more, but it was all on one form, but it was too confusing.
- Q You now give one of the --
- A Yes, it simplifies matters.
- Q Would you tell the Court what time you are talking about in the terms of the use of these three --
- A It was done verbally before Brumbaugh. After Brumbaugh it was converted to paper in compliance with Brumbaugh."

- 40 -Page 57 BY MR. MORRISON You indicated that after the client has been given the copies of the papers and instructed how to go down and file them to the Court, what other instructions, if any, do you give at that time?
Well, I say, "You will be given a date for a final hearing and please come back to be briefed on how to conduct it so you don't waste the Court's time. If the client chooses to come back, and incidentally, what portion of the clients come back to your office for this final briefing? Almost 100 percent." Page 58 BY MR. MORRISON "Q Let's talk about beforehand. Before Brumbaugh I used to give it all orally. I'd tell them how to present themselves to the secretary and -Try as best you can to recall specifically what you would say to a typical client who would come in at this point in anticipation of the final hearing. I don't have my map. Page 60 BY MR. MORRISON Ms. Furman, I show you a document marked as Respondent's Exhibit 20 for identification, and ask you if you would tell us if you recognize that document (tendering document to witness)? Yes, sir, this is -- Would you tell us what it is? It's a strip with the three questions and -most people are-very upset and they don't remember what you tell them. What you have to do is stick this strip on the bottom of the petitioner's copy of his or her petition. Did you prepare that series of questions? Yes, sir, I did."

- 41 -Pages 70 and 71 BY MR. MORRISON Let me proceed, Ms. Furman. Would you tell us in general where your clients come from, how they come to you? Mostly by word of mouth, recommendations from other people who have been through the same process. And you place ads in the newspaper? Yes, I do." Have you conducted any meetings or seminars? Oh, yes, sir, by way of public education. Have you received clients from those seminars? Yes, sir. Can you tell us roughly speaking how many dissolution of marriage papers you have prepared in the last three years? Not with any degree of accuracy. In the beginning it was very, very few but it has, as people begin to refer other people, I would say several hundred." Page 73 BY MR. MORRISON And in the event that the dissolution of marriage is granted, you then take the records, the copies of the intake forms and other records you maintained, and discard them? We don't need them any more. They are useless. But the client has maintained a copy? Oh, yes, the client has a copy." Pages 74 and 75 BY MR. MORRISON Am I correct, based on your testimony, that there are no records from which you can ascertain the percentages of fees, a percentage of cases of which the fees paid were \$50, 25 or some other amount; is that correct? I don't have -- I would be guessing. quessed. But you have no records that would indicate that? The reason why the four intake sheets are available on those cases mentioned in the Bar's complaint was because I provided in my counterpetition and motion for dismissal copies of them. Which you obtained from the individuals? No, those were current. Yeah, I did obtain from individuals in two cases."

- 42 -Page 80 BY MR. MORRISON "Q Ms. Furman, earlier you testified that you previously gave to each client who came to you a document entitled a Woman's Guide to Florida Law, Respondent's Exhibit 4, and thereafter you gave an excerpt of it. you still give those publications? No, sir, we do not." Page 81 BY MR. MORRISON Do you give them anything in place of it? Yes, sir. What do you give them now? The Legal Status of Homemakers in Florida by James F. O'Flaherty, Chairman of the Family Law Section of the Florida Bar. Of the Florida Bar? Yes, sir. Is that the portion you give to the clients who come into your office? Every client." Page 82 BY MR. MORRISON "Q Ms. Furman, do you currently give any other pieces of paper to the clients at the time of your initial intake process? Yes, sir. What are those? Florida Statute Chapter 61 You give tham a copy of that? Oh, yes, sir, every client.
What else, if anything?
A copy of Florida Statute 454 having to do with attorneys-at-law because it shows a portion where it says that the people have a right to represent themselves in court. They have to be assured of that You make that with yellow pencil? Yes, sir, on every one." Page 84 BY MR. MORRISON But you still have them sign the acknowledgement that you are not a lawyer at the bottom? Yes, sir. With regard to the instructions that you previously described to us that you gave to the clients regarding filing, do you still give those instructions? Not unless it's necessary. Oh, you mean as far as where to file, yes, we do.

- "Q Do you give any written instructions regarding the conducting of the case in court when the final hearing comes up?
 - A We do now.
- Q Do you have in front of you a copy of those written instructions?
- A Yes, sir.
- Q Is that Respondent's Exhibit 16 for identification?
- A Yes, sir.
- Q In addition to those written instructions, do you also give oral instructions?
- you also give oral instructions?

 A Well, we say, "Would you read it, please, and if you have any questions we'll try to answer them."
- Q Do the clients have questions of you from time to time?
- A Some can't read it at all.
- Q Unable to read it at all?
- A Unable to read it at all. They read it and say, "What do you mean," and you have to read it to them and explain each section."

- "Q Besides those who are unable to read, you answer questions for others as well?
- A When they don't understand, for clarification purposes, yes, sir.
- Q When do you now give this written instruction to the clients?
- A The day before they are going for the final hearing or two days before, whenever they come back for their briefing.
- Q You give it to them right before the hearing rather than the original papers?
- A When they sign the original papers they are given these papers and asked, "Please study this before you come back for your final briefing. If you do not understand it when you come back" --

Page 86 (continued)

- Q In your experience since you have written instructions, do your clients still return to you for final briefing?
- A Yes, sir."

Page 87

BY MR. MORRISON

- "Q Have you encountered any other problems besides your inability to read some of the forms?
 - A Some people's inability to understand.
- Q Would you explain more fully what you mean by that?
- A Well, they don't understand the system. They don't understand why they have to go before a judge if they are both in agreement on getting a divorce.
- Q And they ask you questions about that?
- A Yes.
- Q Are there people who are unable to understand portions of the form?
- A Yes."

Page 88

BY MR. MORRISON

- "Q You have illiterates as clients?
- A Oh, yes, sir.
- Q People who are unable to read and write at all?
- A Yes, sir."

Page 89

- "Q Do you have people who are able to read and write minimally but not read and write forms?
- A Yes.
- Q And is it possible for you to service them without giving them oral instructions?
- A I don't see how.
- Q Do you at any time read the form over before they leave the office?
- A Well, if I don't, then I have to call them and ask for clarification.
- Q Will you explain to the Court why it's necessary to call in these cases?
- A If I'm unable to read something."

BY MR. MORRISON

- You have experimented with various types of forms?
 - We are always trying to make the forms more responsive to the people.
- In your opinion, do you think forms can do
- the job?
 Not very well, but this is what we must do under Brumbaugh if we are to comply."

Page 93

BY MR. MORRISON

- Will you tell us, Ms. Furman, what, if any, practical problems the Brumbaugh decision has had in your delivering the service to your clients that you have been delivering in the past?
- It makes it extremely difficult to communicate with the client and it hampers me to providing good service.
- Now, beyond the intake forms, have you encountered any problems at the stage of which you brief the clients regarding the filing in the court or in the ultimate court appearance in terms of being limited only to written instructions?
- Yes, sir, I have difficulty. I need to use my map.
- And you interpret Brumbaugh to prohibit you from using the map and describing on the map what people are going to do?
- I am not clear on the meaning of Brumbaugh.
- It has yet to be interpreted to me.
 But you do not attempt to give written instructions in connection with your map?
- That's what the yellow sheet is. Exhibit No. whatever.
- Is that Exhibit 16?
- Yes, sir, and this, together with the map, ought to service the purpose, but if it doesn't, then we have to clarify it."

Page 98

- Ms. Furman, do you do any adoptions?
- Yes, sir.
- And do you now have an intake form which you utilize for adoptions?
- Yes, sir.
- Is that Respondent's Exhibit 17 for identification which now appears before you? Yes, sir."

- 46 -Page 99 BY MR. MORRISON Do you have any forms for written instructions in connection with the adoption proceedings, Ms. Furman? Yes, sir, stepparent adoption instructions. Has a copy of that been marked as Respondent's Exhibit 19 for identification? Yes, sir." Page 100 BY MR. MORRISON Since the adoption of the decision of Brumbaugh, have you begun to utilize as many forms as possible in connection with the adoption? Yes, sir, in every effort to apply with Brumbaugh. Have you encountered any problems in connection with using those forms? The same as with divorce forms. People have difficulty understanding and they need clarification. Ms. Furman, can you tell us approximately what percentage of your business over the last three years has been in dissolution of marriage and adoption work as opposed to all the rest of your business? Very small part of my business. What percentage would you say? Maybe 20 percent, 20 and 25 percent." Page 101 BY MR. MAHON Ms. Furman, in order that we might be straight, Northside Secretarial Service is not a charitable organization, is it? No, sir. It is a pure profit-making business that you operate; correct? Yes, sir." Page 102 BY MR. MAHON "Q Do you file income tax returns? Of course. Α Do you keep records to sustain the income tax returns? Of course, yes, sir. Do your records reflect the amount of payments that are made by the individual customers who come to and utilize the service? On an individual basis, no sir. It's bulk. You do not reflect in any of your tax forms or any of your forms from whom you receive the money and in --No." Α

BY MR. MAHON

- -- what amount?
- No.
- Q Excuse me, please, ma'am. Would you consider that to be an overwhelming detail to keep the list of the people, a couple of hundred cases in three years, and the \$50 they paid you?

There is no requirement, Mr. Mahon, that I

- know of to do so. You don't. Then your statement before the Court that you do cases at low fees and cases at no fees is completely unsustainable by any records?
- Do you have any records to reflect that? No, sir."

Page 104

- And may I ask you this: You stated on direct examination that at the conclusion of the case you immediately destroy your records? There was no purpose in keeping them.
- Is that what you do?
- Yes, sir.
- And that includes your intake forms?
- Yes, sir.
- Let me ask you with regard to the specific cases that the Bar Association mentioned in its complaint, were any of those cases open cases or were they all closed cases?
- I don't recall. They might have been all closed cases, yes, sir.
- Let me respectfully try to refresh your memory. Do you remember if they all were?
 I'm not sure. 1976, it's difficult to remember
- I'm not sure. Α back that far.
- Well, we can just take them one at a time. the Green case final judgment was entered.
- I presume. I don't know.
- You have stipulated that it was. Would you like to look at the records and refresh your memory? I will be happy to give them to you. You feel the need of it?
- As I recall, it was closed.
- Well, would you like to look or is that correct, that it was closed?
- What is the answer you want?" I don't follow you.

BY MR. MAHON

Was it closed or not?

As of the time that the charges were filed against me?

Yes.

It might have been, yes.

Look at it and tell me, please, ma'am.

- The charges, I believe, were filed November -- I'm sorry, March 17th, 1977. This case was closed November the 4th, 1976, so it was, in fact, closed.
- Did you manage to salvage out of your records an intake form?
- No, I got that from Mrs. Green.
- From Mrs. Green?
- Yes.

You went and got it from her?

- No, she came to my office when I was typing my motion for dismissal to the Bar and I needed a copy of it for my motion because I wanted to show the acknowledgement at the bottom and I didn't have it. So I asked Mrs. Green for a copy of hers.
- And in the Green case, the first one, then you got it from her; correct?

I imagine I got it from them all.

- Does it have on it the amount that was paid?
- "In full."

Page 106

- \$50; correct?
- Would like to look at it?
- Is that what it was?
 It says, "In full," so I assume it was \$50.
 Anything less than that is not in full.
- In the Green case there was no reduction?
- No, sir.
- Did she have a particularly bad problem?
- Oh, Mr. Mahon.
- So, you could give her some reduction or did you just charge her full?
- She did not come through the Hubbard House intake process so I had no way of knowing myself. I would have only her word."

BY MR. MAHON

- Let me ask you about Ms. Ammons. the second one. Was that one completed?
- Α I believe it was.
- Well, actually the Ammons case never was completed, was it? That was just where you prepared --
- All right.
- You prepared --
- Yes.
- You prepared nothing but a petition, did you?
- Well, Ms. Ammons was a brutally beaten wife, Mr. Mahon, who had been beaten on a daily basis for eight years.
- So bad she dismissed her own case; didn't she?
- She had filed divorce before through the attorney at Regency Square, so she dropped it.
- Notwithstanding, you never completed any of the forms for her and never did any of the work for her except draw the petition and you didn't give her a refund and charged her the full \$50?
- Yes, and she said it was the best 50 --

THE WITNESS: She said that \$50 was the best \$50 she ever invested in her life and her husband hasn't laid a finger on her since the day she filed it."

Page 108

BY MR. MAHON

- Notwithstanding, the fact it was closed, you managed to find an intake sheet on that; didn't you?
- She brought it to me -- \mathbf{A}
- Was it closed at the time of the petition? No, because it was not complete. She made She made a motion, I think she made a motion herself. think her husband persuaded her.

He made promises to stop abusing her and made a statement for her to sign to drop it.

- You kept this one because, in your opinion, it wasn't closed?
- I don't recall.
- This was another one that you didn't throw away the dissolution of marriage sheet, did you, in the Ammons case?
- Well, it was still open.
- Notwithstanding --'

BY MR. MAHON

- "A She had never come in to be briefed to go to final hearing.
- Q She had never come back. You had never filed any more papers. All you prepared for her was the one paper and but you didn't consider that closed, so you kept that?
- A I was never informed that she dropped that case.
- Q Let me go to the next one. That is Holmes.
- A Yes.
- Q Was the Holmes case closed?
- A I don't remember.
- Q Well, was there a final judgment entered in it?
- A I believe there was.
- Q Would you look at the papers involving Holmes and see if there was a final judgment entered on the 23rd of February, 1976?
- A Yes, sir, there was indeed.
- Q That was closed; wasn't it?
- A That was 30 January, 1976. It was closed, yes, sir.
- Q But you also had the dissolution of marriage form, your intake form, still in your files on that one?
- A No, sir, I did not. She brought it back to me."

Page 110

- "Q Another one who brought it in to you?
- A Also to sign an affidavit.
- Q How did she happen to bring it in to you?
- Q Let me ask you this question: You advised the Court in your direct examination that when files were closed you disposed of all of the papers, including the intake sheet?
- A Yes.
- Q And, therefore, you couldn't tell the Court if you had charged lesser fees in any cases or how much you had charged; isn't that correct?
- A In all the cases mentioned in the charges against me, those people returned to my office.
- Q Every one of them? You have got every single sheet; haven't you? Tell me about the Touchtons bringing the paper back. Did Mrs. Touchton bring her paper back or did Mr. Touchton?
- A I don't remember.
- Q You don't remember that one?
- A I do not remember."

BY MR. MAHON

- They didn't bring it back and you had it, didn't you?
- I don't recall. Α
- Where did it come from? You produced it in evidence.
- I would have to ask them.
- Didn't you produce it? Where did you get it?
- It's two years ago, Mr. Mahon. I don't recall. I have procedures that were undergoing changes all along. It's a very small part of my business and I do not recall these small details.
- Let me ask you this: Of all of the cases that the Bar has charged you with, is there a single case, according to your intake sheet, where you have charged a reduced fee or less than the \$50?
- I don't believe so.
- Even if they are battered, on dope or no matter what the causes, they pay the full \$50; correct? Is that right?
- Yes, sir."

Page 112

BY MR. MAHON

- I don't give any advice, Mr. Mahon.
- No legal advice at all?
- I don't know what legal advice is. I give no advice at all, period."

Page 113

- In other words, if a person is indigent or if they have got \$100,00, you charge them the same, \$50?
- I do the same work.
- Is your answer yes? I would say yes.
- Then, the basis for the need of your service that you perform for indigents, you do for any class. If a person is a \$100,000 a year executive you are still willing to get them the divorce for the \$50?
- Or if they are rich they are? I wouldn't know.
- You have no way of knowing?
- No, sir.

Page 113 (continued)

- Now, may I ask you this, Ms. Furman: is no contention on your part, as I understand it from your direct testimony, that you have any formal legal training; is that correct?
- I don't know what you mean by formal legal training.
- Have you ever been to college or taken any formal courses relating to the practice of

If so, where and when?"

Page 114

BY MR. MAHON

- I have taken legal stenography courses.
- To learn how to type in shorthand, such as that; correct?
- It's also familiarity with legal phraseology.
- Other than legal secretarial course, what, if any, legal training do you possess?
- None whatsoever.
- Q Any person sitting in the audience, the bum on the street, the alcoholic, as far as qualifications are concerned, they would be as qualified to provide the service as you in that you have no legal training either?
- If they could take -- "

Page 115

- "THE WITNESS: I would say anyone who is able to type accurately, anyone who has put in 20 years as a court stenographer who understands basic procedures, anyone who has put in a number of years as a legal stenographer under the supervision of an attorney, yes, they would be qualified to do what I do.
- Q Now, let me ask you this: There is no basic contention on your part that you only handle You do handle contested uncontested divorces. ones also; don't you? A Yes, sir."

- 53 -Page 116 BY MR. MAHON You also handle cases involving custody of children, alimony? Well, I type up the pleadings at the instruction of the people with the information they have given me. And property; correct? That's their property to dispose of as they see fit. Then there is no contention on your part that you only handle uncontested cases or that you only handle cases which do not involve children, alimony, child support and property rights? No, sir.
You handle them all? Whatever comes in the door and what people wish to dictate, the pleadings that they want, I type for them. Let me ask you this question: The people come in to you and they put down the wife is to have custody. Do you just type it down? Correct? Yes. Whether she's an alcoholic or whether she's on narcotics or whether she's leased the child out every night and doesn't take care of them, you make no inquiry of that at all? That is for the other parent of the child to contend and for the Court to adjudicate. I put on paper what the am a stenographer. people ask me to put on and leave the adjudication to the judges." Page 118 BY MR. MAHON Of course, the time hasn't come for the payment of the trust yet either, has it? That is not my function. You never handle those type of cases -where there is children, child custody and trust, and all of those, you make no inquiry. You charge them the \$50 and type it down and that's it. I would like to make inquiry but Brumbaugh forbids it. Did you before Brumbaugh? These were before Brumbaugh, weren't they? Yes, sir. Page 119 BY MR. MAHON You didn't make any inquiry then about those matters. There was a question in my mind whether or not that might constitute legal advice. one has ever defined for me legal advice. Would you be kind enough to do so now?"

- 54 -Page 122 BY MR. MAHON "Q Mrs. Furman, at the present time are you asking -- let me ask you this: Was your testimony that it is still necessary today for you to ask questions to supplement your printed forms? Clarification between the customer and the secretary requires that certain questions be asked." Page 123 BY MR. MAHON That was a petition of dissolution of marriage that was filed after Brumbaugh, of course; wasn't it? Yes, it was. Now, the initial pleadings, you left out that there were any children; didn't you? You didn't even mention the children in the inital pleadings, did you? Obviously, children were not mentioned on the intake sheet. You put it in there." Page 124 BY MR. MAHON Where was --You put in the initial pleadings, you put in they had reached an agreement concerning how much child support was going to be paid. was in there; wasn't it? It says here the parties, parents of minor children, blank, blank, and blank. Obvious Obviously there were three children. She must have put that in on the intake form. Did you put it in the petition? Well, this is the petition. Oh, this is the amended petition. Yes, that's the amended petition. Where is the original? That's the petition you filed. You never put children in. Α I didn't file. The client files this themselves. Who drew it? I don't recall. Is it from one of your intake forms? Obviously, they must have put on the intake -whoever originally -- whoever -- I don't recall whether the male or female person came in. You filed a petition for dissolution of marriage for these people charging them \$50? Sir, I have never filed a dissolution of marriage for anyone."

at the Texas address?

carried them back there.

<u> Page 127</u>

BY MR. MAHON

Look.

I do not recall.

Mr. and Mrs. Morales.

Yes, I believe -- I believe there is -- I think he left town and came back to town when

the papers in Texas and he, himself, hand

I don't know. I'd have to ask Mrs. Morales."

If you will look at the dates you will see the first papers he signed was the first date

I would suggest you get your information from

he came in, April the 2nd; wasn't it?

No, ma'am, that wouldn't be correct.

Served with

he was served with the papers.

- 56 -Page 127 (continued) Would you look and see? Doesn't it show the first date that the papers were signed? Isn't it April the 2nd?
I wish I had the intake sheet. There is the court file. But you don't have the intake sheet. Do you have it? I didn't know. I don't even know if it's been granted. THE WITNESS: I don't know if it's been granted. If it's been granted, we no longer have it. Has it been granted? BY MR. MAHON: There is a final judgment in there. Then we no longer have it. I see. Let me ask you again, if you examine the court file, the court file shows that the original petition was notarized on what date? 10 April, '78." Page 128 BY MR. MAHON Yes, ma'am. Now, it shows that a copy of the above was furnished by hand to the husband in El Paso, Texas; correct? This was notarized in my office as being signed by the wife. If it was served to him by hand, he either came here or the Sheriff in the county in Texas served him and the wife should have proof of service signed by the Sheriff of that county. Then you go to the answer and waiver and it's signed the same -- I know he came here. He came here? I know that he -- why don't you ask the Morales? I don't know where they are. Α I would love to ask them myself. You're on the stand. You don't know, or do you know, whether he came here or whether he signed the papers? I know they were very strange people and very little understanding. Spoke broken English and had difficulty understanding the process but I know that these -- nobody's signature gets notarized unless they are present in the flesh in front of the notary. That's a flat rule in my office. Let me ask you this question: Did you include the provision in the stipulation which you drew that that man gave up all parental rights to that child and had to consent to any adopttion thereafter and did you put that in the stipulation?"

BY MR. MAHON

- It must have been stated on his part if it had been done.
- Do you know if anyone explained to him what that meant with regard to his --
- I have no idea. He can retain his own counsel wherever he is and get explanations if he wants them.
- Where did the information come from? don't see any place on your intake sheet.
- You have an intake sheet for these people?
- I have an intake sheet you gave me in blank and there is nothing on it that says, "Do you want the child to be adopted, " for the husband to sign. Is that any place on there?
- Only one person signs the intake sheet the petitioner. The respondent doesn't sign it.
- Where did you get the information from that you put in that joint stipulation that the husband wanted to give -
- From the petitioner.
- Orally?
- I would presume. I don't know.
- Fine. Then you are not really following Brumbaugh in all of its aspects?
 I'm afraid not, but I conformed to the extent
- that is possible."

FINDINGS

- The foregoing facts show by a great weight of the evidence, Rosemary W. Furman, shielded behind the cloak of Northside Secretarial Service, has been engaged in the unauthorized practice of law for approximately three years.
- That the Opinion in Florida Bar vs Brumbaugh is being interpreted by many as a license to individuals, who are trained and experienced in secretarial work, to practice This creates a grave danger to the citizens of Florida.

<u>Client</u> as defined in Black's Law Dictionary Fourth Edition (Page 321):

"Client. A person who employs or retains an attorney, or counsellor, to appear for him in courts, advise, assist, and defend him in legal proceedings, and to act for him in any legal business. McCreary v. Hoopes, 25 Miss. 428."

1977 FLORIDA STATUTE 90.502 (Page 329) - Lawyer-client privilege.

"(1) For purposes of this section:

(a) A "lawyer" is a person authorized, or reasonably believed by the client to be authorized, to practice law in any state or nation.

any state or nation.

(b) A "client" is any person, public officer, corporation, association, or other organization or entity, either public or private, who consults a lawyer with the purpose of obtaining legal services or who is rendered legal services by a lawyer."

any court.

1977 FLORIDA STATUTE 454.18 (Page 199) - Officers not allowed to practice.

"And any person, whether an attorney or not, or whether within the exceptions mentioned above or not, may conduct his own cause in any court of this state, or before any public board, committee, or officer, subject to the lawful rules and discipline of such court, board, committee, or officer."

For those people who have the time and desire to represent themselves in proper person, it is recommended that they should have free access to the law libraries and the use of all the forms that have been approved by the Supreme Court of Florida; that the doors of all Circuit Court chambers should be open all the time to allow people to attend the hearings in chambers, to observe the procedure and proceedings, and to see and learn how it is done. The chambers should always be open, except when matters of great delicacy are being considered similar to the rule that generally prevails in courtrooms when jury trials are being held.

themselves have a right to hire for a fee or otherwise an unauthorized person to perform the legal steps necessary to obtain the dissolution of marriage or the adoption of a child under the pretext of self-representation. They are breaking the lawful rules and discipline of the Court, and are not being deprived of their civil right, because they forfeited that privilege when they violated the rules and discipline of the Court. In each of the cases reviewed, which were processed through Rosemary W. Furman's office, the petitioners were not

representing themselves in proper person; they were actually hiring a third person, who is not a licensed and authorized legal advisor, to assist them. One who represents to the Court they are representing themselves in proper person and has actually employed a third party, who is an unlicensed person to assist them, is making false representation and is committing a fraud upon the Court and subjecting themselves to disciplinary action by the Court.

- 6. This record demonstrates very clearly the extent of harm and damage that can be done by an unlicensed and non-regulated person attempting to perform legal services for a third party. Children and their rights are ignored, wives are not being properly provided for, wives and children are being deprived of home and shelter to which they are entitled until the youngest child reaches majority, the wife is being deprived of her property rights and a fair share of the accumulated estate, the right of visitation of either parent with the children is ignored. That if this type of proceeding is allowed to continue unbridled as it now appears to be developing throughout the state, a chaotic mess will be created to the detriment of society as a whole.
- 7. Rosemary W. Furman in her direct testimony said that she "did not know what is legal advice". It is truly tragic when one is dealing in delicate legal matters, and not able to discern whether one is giving legal advice or not is a hazardous and dangerous thing. It could create damage and life-time misery and suffering to a multitude of people. It opens the door for great numbers of defenseless people to be victimized.

- legal representation, as well as anyone else. The Florida
 Bar should become conscious of the fact that much of the work
 that the legal profession and the courts are being called upon
 to perform in this age is social, as well as legal. It should
 take note of this immediately and make provisions so the legal
 aid service in every county will be capable and adequate to
 provide competent representation to those who are not able to
 pay. Fees should not be on a fixed and inflexible rate, but
 should be applied according to the work involved and the ability
 to pay by those who need the service of the legal profession.
 Fees for mortgage foreclosures, probate, etc., are not fixed,
 but are based upon the amount involved or a reasonable amount
 to be fixed by the trial court.
- 9. The only way to protect the public from the hazards of unauthorized practice of law is for the Florida Bar to provide legal service to everyone who is in need. The Supreme Court could exercise its administrative and rule making power to stop this dangerous and insidious movement which, under the guise of a small fee, is leading many innocent people's future into mudholes and quicksand.
- 10. More lawyers should take a dissolution of marriage for a fee within the means of the parties to pay and set up reasonable payment plans. Also, more lawyers should take destitute wives' cases and ask the Court to allow reasonable attorney's fees, which the law permits, and in most cases the husband is working and can pay a reasonable fee on a reasonable payment plan. With the co-operation of the Courts, the Florida

- 62 -Bar, local bars, and lawyers, this procedure could be operated within the law and no one would need to seek an unlicensed third party to assist them. This will stop this unauthorized practice of law, which is a menace to society. only way to protect the public from being victimized, damaged, and the suffering caused by those engaged in the unauthorized practice of law. Rosemary W. Furman should be adjudged guilty of contempt of the Supreme Court of Florida, and permanently enjoined from engaging or pursuing any course of action personally or in her secretarial service that touches or resembles in any way the practice of law. She should be prohibited from typing legal papers of any kind, filling blanks on any legal forms, or giving oral or written advice or directions. The fact she is an expert stenographer does not give her any legal right to engage in divorce and adoption practice anymore than a nurse has the right to set up an office for performing tonsillectomy or appendectomy operations or a dental assistant to do extractions or fill teeth. Respectfully submitted this $17^{1/2}$ day of August, A.D., 1978. P. B. Revels Referee Copies to: Lacy Mahon, Jr., Esquire H. Glenn Boggs, Esquire and . Attorney for Petitioner Attorney for Petitioner Assistant Staff Counsel Mahon, Mahon, & Farley 350 East Adams Street Florida Bar Tallahassee, Florida 32304 Jacksonville, Florida 32202 Alan B. Morrison, Esquire Albert J. Hadeed, Esquire and Attorney for Respondent Attorney for Respondent Public Citizen Litigation Group Southern Legal Counsel, Inc. 115-A, Northeast 7th Avenue Washington, D.C. Gainesville, Florida 32601