#### IN THE SUPREME COURT OF FLORIDA

J. ROBERT ROWE,

CASE NO.: 65,322

Appellant,

vs.

PINELLAS SPORTS AUTHORITY, PINELLAS
COUNTY, FLORIDA and CITY OF ST. PETERSBURG,
FLORIDA, THE STATE OF FLORIDA, THE TAXPAYERS,
PROPERTY OWNERS AND CITIZENS OF PINELLAS COUNTY,
OR SUBJECT TO TAXATION THEREIN, THE TAXPAYERS,
PROPERTY OWNERS AND CITIZENS OF THE CITY OF
ST. PETERSBURG, FLORIDA, INCLUDING NONRESIDENTS
OWNING PROPERTY OR SUBJECT TO TAXATION THEREIN,
PINELLAS RESORT ORGANIZATION, INC. a Florida
Not-For-Profit Corporation, HOLIDAY HOUSE
MOTEL-APTS.INC., a Florida Corporation,
HAROLD E. SLAUGHTER, WILLIAM A. TOLLIVER AND
STATE OF FLORIDA, DEPARTMENT OF REVENUE,
PINELLAS RESORT ORGANIZATION, INC.,

Appellees,

PINELLAS RESORT ORGANIZATION, INC., a Florida Corporation, not-for profit, HOLIDAY HOUSE MOTEL-APTS., INC., HAROLD E. SLAUGHTER, and, WILLAIM A. TOLLIVER,

Appellants,

vs.

PINELLAS SPORTS AUTHORITY, PINELLAS COUNTY, FLORIDA, CITY OF ST. PETERSBURG, FLORIDA, THE STATE OF FLORIDA, THE TAXPAYERS, and, J. ROBERT ROWE,

Appellees.

REPLY BRIEF OF APPELLANT, J. ROBERT ROWE

JONES & FOSTER, P.A. Attorneys for Appellant, Rowe P.O.Drawer E West Palm Beach, Florida 33402 (305) 659-3000

CASE NO.: 65,420

SID J. WHITE

AUG 8 1984

CLERK, SUPREME COURT

Chief Deputy Clerk

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A REFERENDUM WAS REQUIRED BECAUSE THE INTERLOCAL AGREEMENT CONTAINS A CONTINGENT CONTRACUAL COMMITMENT BY THE CITY TO IMPOSE A MINIMUM AD VALOREM TAX

Appellees' Answer Brief (p.39) concedes that the Interlocal Agreement and Bond Resolution include a contractual commitment by the City to collect a minimum amount of revenue from three alternate sources, one of which is ad valorem taxes. Hence, Appellees admit that the controlling documents contain a contractual commitment, albeit contingent, to levy an ad valorem tax.

Appellees' Brief (p.38) seeks to justify the making of this ad valorem commitment, without referendum, on the basis that the alternate sources of revenue are presently sufficient to avoid the imposition of ad valorem taxes. This Court, however, has never permitted, without referendum, a commitment of non-ad valorem revenue coupled with a supporting commitment of ad valorem taxes. State v. Halifax Hospital District, 159 So.2nd 231, 233 (Fla. 1963). This, regardless of the apparent present sufficiency of the non-ad valorem revenue to meet the contractual commitment.

Appellees' Brief (p.39) also seeks to justify the ad valorem tax commitment, without referendum, on the ground that the Interlocal Agreement and the Bond Resolution pledged only Guaranteed Entitlement Funds and argues that therefore the commitment has only an "incidental effect" on ad valorem taxes.

This Court has already ruled, however, that the ad valorem tax revenue need not itself be pledged to service the bonds. All that is needed to require a referendum is that the ad valorem tax power might be directly or indirectly compelled. State v. Halifax Hospital District, supra.

Appellees' Brief (p.39) cites State v. City of

Daytona Beach, 321 So.2nd 981 (Fla. 1983) for the proposition
that a pledge of Guaranteed Entitlement Funds without referendum
is permissible because the pledge has only an incidental effect
on ad valorem taxes. In Daytona Beach, however, this Court
focused on a provision in an interlocal agreement stating that the
payments required to be made by Daytona Beach "may be made from
any funds of the City derived from sources other than ad valorem
taxation". (431 So.2nd at 983). The taxpayer argued that that
provision obligated Daytona Beach to use all its non-ad valorem
funds to make the payments. This Court disagreed as to the
meaning of this language and therefore approved the validation
of the interlocal agreement. Appellants' contention on this
appeal is entirely different and apparently was not considered
in Daytona Beach.

### CONCLUSION

The Final Judgment validating the Bond Resolution and the Interlocal Agreement should be reversed because they contain a contingent contractual commitment to impose a minimum ad valorem tax.

Respectfully submitted,

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By Centre H. Bailes

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing has been furnished by United States mail on this 6th day of August, 1984 to Julian Clarkson, Esq., Holland & Knight, P.O. DRawer 810, Tallahassee, Florida 32302; Jim Smith, Esq., Attorney General and J. Terrell Williams, Esq., Assistant Attorney General, Department of Legal Affairs, The Capitol, Tallahassee, Florida 32301; Gerald F. Richman, Esq., Floyd, Pearson, Stewart, Richman, Greer, Weil & Zack, P.A., One Biscayne Tower, 25th Floor, Two Biscayne Blvd., Miami, Florida 33131; and to James T. Russell, Esq., State Attorney, P.O.Box 5028, Clearwater, Florida 33518.

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