

047

IN THE SUPREME COURT OF FLORIDA

**FILED**

SID J. WHITE

JUL 22 1991

CLERK, SUPREME COURT  
By [Signature]  
Chief Deputy Clerk

RENETHEA WYCHE, )  
 )  
 Petitioner, )  
 )  
 vs. )  
 )  
 STATE OF FLORIDA, )  
 )  
 Respandent. )  
 \_\_\_\_\_ )

SUPREME COURT NO. 77,440

DISCRETIONARY REVIEW OF  
A DECISION OF THE DISTRICT COURT  
OF APPEAL OF FLORIDA, SECOND DISTRICT

AMICUS CURIAE BRIEF OF FLORIDA  
ASSOCIATION OF CRIMINAL DEFENSE  
LAWYERS (FACDL), ON BEHALF OF PETITIONER

JAMES T. MILLER, ESQUIRE, ON  
BEHALF OF FLORIDA ASSOCIATION  
OF CRIMINAL DEFENSE LAWYERS  
407 Duval County Courthouse  
Jacksonville, Florida 32202  
(904) 630-1548

ATTORNEY FOR AMICUS CURIAE ON  
BEHALF OF PETITIONER

FLORIDA BAR NO. 0293679

TABLE OF CONTENTS

	<u>PAGE NO.</u>
TABLE OF CONTENTS	i, ii
TABLE OF CITATIONS	iii, iv, v
PRELIMINARY STATEMENT	1
STATEMENT OF THE CASE AND FACTS	3
SUMMARY OF ARGUMENT	4
ARGUMENTS	
<u>ISSUE I. THE ORDINANCE IS UNCONSTITUTIONAL BECAUSE IT OVERBROADLY AND UNNECESSARILY INFRINGES ON THE FIRST AMENDMENT RIGHTS OF PROSTITUTES TO FREEDOM OF SPEECH, MOVEMENT AND ASSOCIATION.</u>	7
A. <u>The overbreadth issue in this case.</u>	7
B. <u>Section 24-61 can prohibit the exercise of First Amendment rights: free speech, association, movement and assembly.</u>	8
C. <u>The overbreadth of Section 24-61 is both real and substantial.</u>	13
D. <u>The Second District Court of Appeal gave no limiting construction to Section 24-61.</u>	15
<u>ISSUE II. THE ORDINANCE IS UNCONSTITUTIONALLY VAGUE BECAUSE IT GIVES OFFICERS TOO MUCH DISCRETION TO DECIDE WHO SHOULD BE ARRESTED AND IT INHIBITS THE FREE EXERCISE OF FIRST AMENDMENT RIGHTS.</u>	18

TABLE OF CONTENTS (CONT.):

PAGE NO.

A. Section 24-61 permits arbitrary and capricious law enforcement because its provisions force the police to provide an ad hoc definition of what conduct constitutes loitering for the purpose of prostitution.

18

B. Section 24-61 is vague.

21

C. Section 24-61 chills and deters the exercise of First Amendment rights.

22

ISSUE IV. THE ORDINANCE IMPROPERLY ALLOWS FINDERS OF FACT TO CONSIDER A PROSTITUTE'S PREVIOUS CONVICTIONS AND ACTIVITY AS A PROSTITUTE.

24

ISSUE V. THE TAMPA ORDINANCE CONTRADICTS THIS COURT'S RULING THAT LOITERING LAWS ARE PERMISSIBLE ONLY IF THEY CRIMINALIZE LOITERING UNDER CIRCUMSTANCES WHICH GIVE RISE TO A JUSTIFIABLE BELIEF THAT THE PUBLIC SAFETY IS THREATENED.

28

CONCLUSION

30

CERTIFICATE OF SERVICE

30

TABLE OF CITATIONS

<u>CASES CITED:</u>	<u>PAGE NO.</u>
<u>Aladdin's Castle, Inc. v. Mesquite</u> 630 F.2d 1029 (5th Cir.), modified, 455 U.S. 283, 102 S.Ct. 1020, 71 L.Ed.2d 152 (1982)	14
<u>B.A.A. v. State</u> 356 So.2d 304 (Fla. 1978)	5,29
<u>Barnes v. United States</u> 412 U.S. 837, 93 S.Ct. 2357, 37 L.Ed.2d 380 (1973)	26
<u>Broadrick v. Oklahoma</u> 413 U.S. 601, 93 S.Ct. 2908, 37 L.Ed.2d 830 (1973)	7,13,23
<u>Brown v. Municipality of Anchorage</u> 584 P.2d 35 (Alaska 1978)	10
<u>Brown v. State</u> 358 So.2d 20 (Fla. 1978)	17
<u>Carroll v. State</u> 361 So.2d 144 (Fla. 1978)	26
<u>Christian v. City of Kansas City</u> 710 S.W.2d 11 (Mo.App. 1986)	11
<u>City of Akron v. Massey</u> 381 N.E.2d 1362 (Mun.Ct., Akron, Ohio 1978)	15
<u>City of Detroit v. Bowden</u> 149 N.W.2d 771 (Mich.Ct.App. 1971)	10,27
<u>City of Seattle v. Jones</u> 488 P.2d 750 (Wash. 1971)	15
<u>Coates v. City of Cincinnati</u> 402 U.S. 611, 91 S.Ct. 1686, 29 L.Ed.2d 214 (1971)	12
<u>Coleman v. City of Richmond</u> 364 S.E.2d 239 (Va.Ct.App. 1988), <u>on rehearing</u> , 368 S.E.2d 298	10,11,13 16,21,23
<u>Craig v. Boren</u> 429 U.S. 190, 97 S.Ct. 451, 50 L.Ed.2d 397 (1976)	26
<u>E.B. v. State</u> 537 So.2d 148 (Fla. 2d DCA 1989)	20
<u>Erznoznik v. City of Jacksonville</u> 422 U.S. 205, 95 S.Ct. 2268, 45 L.Ed.2d 125 (1975)	7
<u>Farber v. Rochford</u> 407 F.Supp. 529 (N.D.Ill. 1975)	16
<u>Gammon v. Cobb</u> 335 So.2d 261 (Fla. 1976)	26
<u>Gooding v. Wilson</u> 405 U.S. 518, 92 S.Ct. 1103, 31 L.Ed.2d 408 (1972)	15
<u>Grand Faloon Tavern, Inc. v. Wicker</u> 670 F.2d 943 (11th Cir. 1982), <u>cert. den.</u> , 459 U.S. 859, 103 S.Ct. 132	7

CASES CITED (cont):

PAGE NO.

<u>Grayned v. City of Rockford</u> 408 U.S. 104, 92 S.Ct. 2294, 33 L.Ed.2d 222 (1972)	7,20,21,23
<u>In Re D.</u> 557 P.2d 687 (Or.Ct.App. 1976), <u>app. dismissed</u> , 434 U.S. 914, 98 S.Ct. 395, 54 L.Ed. 271	15
<u>In Re Griffiths</u> 413 U.S. 717, 93 S.Ct. 2851, 37 L.Ed. 910 (1973)	25
<u>Johnson v. Carson</u> 569 F.Supp. 974 (M.D.Fla. 1983)	10,11,12,13 14,16,19,23
<u>Kolender v. Lawson</u> 461 U.S. 352, 103 S.Ct. 1855 (1983)	20
<u>Lambert v. City of Atlanta</u> 250 S.E.2d 456 (Ga. 1978)	15
<u>Lanzetta v. New Jersey</u> 306 U.S. 451, 59 S.Ct. 618 (1939)	24
<u>Leary v. United States</u> 395 U.S. 6, 89 S.Ct. 1532 (1968)	27
<u>Levy v. Louisiana</u> 391 U.S. 68, 88 S.Ct. 1509 (1968)	25
<u>Morgan v. Detroit</u> 389 F.Supp. 922 (D.C.Mich. 1975)	14
<u>Northern Virginia Chapter, ACLU v. City of Alexandria</u> 747 F.Supp. 324 (E.D.Va. 1990)	11
<u>Papachristou v. City of Jacksonville</u> 405 U.S. 156, 92 S.Ct. 839, 31 L.Ed.2d 110 (1972)	12,14,16,19,24
<u>People v. Gibson</u> 521 P.2d 774 (Colo. 1974)	11
<u>People v. Smith</u> 378 N.E.2d 1032 (N.Y.Ct.App. 1978)	15
<u>Profit v. City of Tulsa</u> 617 P.2d 250 (Okl.Cr.App. 1980)	10
<u>Ricks v. District of Columbia</u> 414 F.2d 1097 (D.C.Cir. 1968)	11,20
<u>Robinson v. California</u> 370 U.S. 661, 82 S.Ct. 1417 (1962)	24
<u>Sawyer v. Sandstrom</u> 615 F.2d 311 (5th Cir. 1980)	11,15
<u>Shelton v. Tucker</u> 364 U.S. 479, 81 S.Ct. 247, 5 L.Ed.2d 231 (1960)	7,16
<u>Short v. City of Birmingham</u> 393 So.2d 518 (Ala.Ct.Cr.App. 1981)	15
<u>Shuttlesworth v. City of Birmingham</u> 394 U.S. 147, 89 S.Ct. 935 (1969)	20
<u>State v. Ecker</u> 311 So.2d 104 (Fla. 1975), <u>cert. den.</u> , 423 U.S. 1019, 96 S.Ct. 455	5,28,29

CASES CITED (cont):

PAGE NO.

<u>Terry v. Ohio</u> 392 U.S. 1, 88 S.Ct. 1868, 20 L.Ed.2d 889 (1968)	20
<u>Turner v. United States</u> 396 U.S. 398, 90 S.Ct. 642 (1970)	27
<u>United States v. Reese</u> 92 U.S. 215, 23 L.Ed. 563 (1875)	11
<u>V.E. v. State</u> 539 So.2d 1170 (Fla. 3d DCA 1989)	20
<u>Yick Wo v. Hopkins</u> 118 U.S. 356, 6 S.Ct. 1064 (1886)	26

OTHER AUTHORITIES:

First Amendment, United States Constitution	4, 5, 7, 8, 10 11, 12, 13, 17 18, 21, 22, 23 28, 29
Fourteenth Amendment, United States Constitution	24
Article I, Section 2, Florida Constitution	24
Article I, Section 9, Florida Constitution	24
Section 90.610, Florida Statutes	24
Section 796.07, Florida Statutes (1990)	9
Section 856.021, Florida Statutes	6, 28, 29
Municipal Ordinance 24-61(A)(10), City of Tampa	4, 5, 7, 8, 9 10, 11, 12, 13 14, 15, 17, 18 19, 20, 21, 22 23, 24, 25, 26 27, 28, 29
<u>Comment</u> 43 Miss.L.J. 403-05 (1972)	13
<u>Vagrancy, A Crime of Status</u> 2 Suffolk U.L.Rev. 156 (1968)	13
<u>Vagrants, Roques and Vagabonds, Old Concepts in Need of Revision</u> 48 Calif.L.Rev. 557 (1960)	13
<u>Vagrancy and Other Crimes of Personal Condition</u> 66 Harv.L.Rev. 1203 (1953)	13

PRELIMINARY STATEMENT

On July 16, 1991, this Court granted the Florida Association of Criminal Defense Lawyers (FACDL) permission to file an Amicus Curiae Brief on behalf of Petitioner.

The FACDL is a not for profit Florida corporation formed to assist in the reasoned development of the criminal justice system. Its statewide membership includes lawyers who are daily engaged in the defense of individuals accused of criminal activity. The founding purposes of FACDL include the promotion of study and research in criminal law and related disciplines, the promotion of the administration of criminal justice, fostering and maintaining the independence and expertise of the criminal defense lawyer, and furthering the education of the criminal defense community through meetings, forums, **and** seminars. FACDL members serve in positions which bring them into daily contact with the criminal justice system.

FACDL will address the issues **as** framed by Petitioner. FACDL will address the significant constitutional issues of statewide importance and, to avoid unnecessary duplication, FACDL will address the following issues in Petitioner's Initial Brief on the Merits: I. THE ORDINANCE IS UNCONSTITUTIONAL BECAUSE IT OVERBROADLY AND UNNECESSARILY INFRINGES ON THE FIRST AMENDMENT RIGHTS OF PROSTITUTES TO FREEDOM OF SPEECH, MOVEMENT, **AND** ASSOCIATION: II, THE ORDINANCE IS UNCONSTITUTIONALLY VAGUE BECAUSE IT GIVES OFFICERS TOO MUCH DISCRETION **TO** DECIDE **WHO** SHOULD BE ARRESTED AND IT INHIBITS THE FREE EXERCISE OF FIRST AMENDMENT

RIGHTS; IV. THE ORDINANCE IMPROPERLY ALLOWS FINDERS OF FACT TO CONSIDER A PROSTITUTE'S PREVIOUS CONVICTIONS AND ACTIVITY AS A PROSTITUTE; **and** V. THE TAMPA ORDINANCE CONTRADICTS THIS COURT'S RULING THAT LOITERING LAWS ARE PERMISSIBLE ONLY IF THEY CRIMINALIZE LOITERING UNDER CIRCUMSTANCES WHICH GIVE RISE TO A JUSTIFIABLE BELIEF THAT THE PUBLIC SAFETY IS THREATENED. A copy of the **Second District Court of Appeal's decision in this cause is included as Appendix I.**



STATEMENT OF THE CASE AND FACTS

The FACDL accepts the Statement of the Case and Facts in  
Petitioner's Initial Brief on the Merits.

## SUMMARY OF ARGUMENT

Section **24-61** is overbroad and vague because it can prohibit First Amendment activities. The essential problem with 24-61 is that it does not require actual proof of prostitution activities; it permits an arrest for activities which look like or appear to be nascent Prostitution activities: for example, a "known prostitute" talking to individuals or hailing a car. Without the need for specific proof of actual prostitution activities, the police and courts will always have to guess or speculate that the observed conduct was for the purpose of prostitution. Section **24-61** could also ensnare innocent persons in an area known for prostitution activity. If the police get actual proof of prostitution, then 24-61 is superfluous. Consequently, **24-61** is overbroad. It is also vague because a police officer must make an ad hoc decision that otherwise legal conduct is actually illegal, based upon the discretionary criteria in 24-61 (circumstances which allegedly manifest loitering for the purpose of prostitution). Therefore, **24-61** chills and deters the exercise of legitimate First Amendment activities.

**As** Section **24-61** is overbroad and vague, it gives the police too much discretion. Section 24-61 forces the police to decide, on the street, whether conduct is legal or illegal. The observed conduct will not be inherently, by itself, illegal conduct. A person repeatedly talking to passers-by is not intrinsically illegal. However, Section **24-61** forces the police to make a subjective judgment as to whether such conduct is

illegal. This discretion ensures arbitrary **and** capricious law enforcement.

The known prostitute provision of 24-61 violates due process and equal protection under the laws. The classification punishes individuals for their status and creates an immutable characteristic for one year. The status permits the police to arrest a person for otherwise legal conduct, merely because of status. Section **24-61** perniciously assumes that the prostitute of yesterday will continue to be a prostitute of today. Section 24-61 significantly chills and deters the First Amendment rights of known prostitutes because such persons may forego such rights to avoid an arrest.

Section 24-61 conflicts with the State loitering law, Section 856.021, Florida Statutes and this Court's decisions in State v. Ecker, 311 So.2d 104 (Fla. 1975), cert. den., 423 U.S. 1019, 96 S.Ct. 455, and B.A.A. v. State, 356 So.2d 304 (Fla. 1978). In State v. Ecker, supra, this Court upheld the loitering statutes against First Amendment challenges because it required conduct done in a manner not usual for law-abiding citizens and conduct which threatened public safety. These **two** requirements eliminate the possibility that such conduct would be mistaken for legitimate First Amendment activities. Section **24-61** does not contain such provisions. The conduct described in 24-61 is most usual for law-abiding citizens, e.g. talking to passers-by. Such conduct **also** does not threaten public safety. This Court in B.A.A. v. State, supra, specifically held that a person loitering

for the purposes of prostitution could not be convicted under  
Section 856.021, Florida Statutes.

ARGUMENT

ISSUE 1

THE ORDINANCE IS UNCONSTITUTIONAL BECAUSE IT OVERBROADLY AND UNNECESSARILY INFRINGES ON THE FIRST AMENDMENT RIGHTS OF PROSTITUTES TO FREEDOM OF SPEECH, MOVEMENT AND ASSOCIATION.

A. The overbreadth issue in this case.

A law is overbroad if it can prohibit constitutionally protected conduct **as** well as unprotected conduct. Grand Faloon Tavern, Inc. v. Wicker, 670 F.2d 943 (11th Cir. 1982), cert. den., 459 U.S. 859, 103 S.Ct. 132. Overbroad laws are unconstitutional because the First Amendment needs breathing space and statutes attempting to restrict or burden the exercise of First Amendment rights must be narrowly drawn. Grayned v. City of Rockford, 408 U.S. 104, 92 S.Ct. 2294, 33 L.Ed.2d 222 (1972); Shelton v. Tucker, 364 U.S. 479, 81 S.Ct. 247, 5 L.Ed.2d 231 (1960).

The United States Supreme Court has held that a law will be held overbroad only if a limiting construction cannot be readily placed upon it and the overbreadth of the challenged provision is both real and substantial. See Broadrick v. Oklahoma, 413 U.S. 601, 93 S.Ct. 2908, 37 L.Ed.2d 830 (1973); Erznoznik v. City of Jacksonville, 422 U.S. 205, 95 S.Ct. 2268, 45 L.Ed.2d 125 (1975). Consequently, this Court must review Tampa ordinance, Section 24-61(A)(10), Loitering **for** the **Purpose** of Prostitution (hereafter Section 24-61), to determine: 1) if it can prohibit legal as well **as** illegal activities; 2) the overbreadth is both

real and substantial; and 3) whether a limiting construction can be placed upon Section 24-61.

FACDL initially notes that Petitioner has framed this issue as an overbreadth question **as** to the rights of prostitutes. Although even prostitutes (**those** past convicted of or presently seeking to commit prostitution) have First Amendment rights, FACDL respectfully submits Section 24-61 also affects the First Amendment rights of all citizens, especially those who happen to live or be in an area of "high Prostitution activity."

This case presents an extremely important question to this Court: Whether a city can prevent individuals from exercising their guaranteed rights to be out on the streets when certain conduct by them looks like it might be for the purpose of prostitution. Like most such laws, Section **24-61** will most likely affect the poor or those who live in areas where prostitution would occur. FACDL will demonstrate later how Section **24-61** can chill and deter the First Amendment rights of all citizens, not just prostitutes. Consequently, this Court should not limit its consideration of the overbreadth question merely to the rights of "prostitutes."

B. Section 24-61 can prohibit the exercise of First Amendment rights: free speech, association, movement and assembly.

Section 24-61 attempts to prevent individuals from loitering in such a manner and under such circumstances which manifests a purpose of committing an act or prostitution as

defined in Section 796.07, Florida Statutes (1990). Section 24-61 lists a series of circumstances which *may* be considered to determine if an individual is loitering for the purpose of prostitution. There is no requirement that these circumstances must be considered. These circumstances are not elements of the crime, but merely ways of proving a violation of 24-61. The only elements of 24-61 are: loitering **as a** pedestrian or while in a car in or near any thoroughfare or place open to the public in a manner and under circumstances manifesting the purpose of inducing, enticing, soliciting or procuring another to commit an act of prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering or other lewd or indecent act.

The circumstances allegedly manifesting the purpose of prostitution listed in 24-61 are: 1) a known prostitute, pimp, sodomist, performer of fellatio, performer of cunnilingus, masturbator for hire; 2) repeatedly beckons to, stops or attempts to stop, or engages passers-by in conversation, or repeatedly stops or attempts to stop motor vehicle operators by hailing, waving or arms or any bodily gesture for the purpose of inducing, enticing, soliciting or procuring another to commit an act of prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering or other lewd or indecent act.

Section 24-61 unquestionably could prohibit protected conduct. A known prostitute (convicted of such crimes within the last year) could be simply engaging individuals in conversation on the street and this activity could be mistaken as loitering for the purpose of prostitution. A known prostitute could be trying

to hail a cab and such activity could be mistaken for loitering for the purpose of prostitution.

The United States District Court in Johnson v. Carson, 569 F.Supp. 974 (M.D.Fla. 1983), invalidated a Jacksonville loitering for the purpose of prostitution ordinance which was virtually identical to 24-61. The District Court expressly found that such loitering laws could prohibit First Amendment rights in the following circumstances: a known prostitute merely loitering in a public place; a known prostitute talking to friends in a public place; a known prostitute window-shopping, waiting for a bus, hitchhiking, merely getting into a car with another person or waving at passing vehicles. 569 F.Supp. at 978.

Courts in Alaska and Michigan have also found that loitering for the purpose of prostitution laws can prohibit (because there is no need to prove actual prostitution activities) First Amendment activities. Brown v. Municipality of Anchorage, 584 P.2d 35 (Alaska 1978); City of Detroit v. Bowden, 149 N.W.2d 771 (Mich.Ct.App. 1971); See also Profit v. City of Tulsa, 617 P.2d 250 (Okl.Cr.App. 1980).

A Virginia Court of Appeal in Coleman v. City of Richmond, 364 S.E.2d 239 (Va.Ct.App. 1988), on rehearing, 368 S.E.2d 298, also invalidated a loitering for the purpose of prostitution ordinance on overbreadth grounds because:

"A person once convicted of prostitution could be arrested and convicted for window-shopping. A hitchhiker could be arrested and convicted because she waved and beckoned to cars though she said not a word regarding solicitation or prostitution. The ordinance may force people to curb their freedom



of expression and association or risk  
arrest. See Johnson v. Carson, 569  
F.Supp. 974 (M.D.Fla. 1983)." 364  
S.E.2d at 243.

The Coleman court then noted the chilling effect such laws would  
have on **First** Amendment rights:

"Even if the hitchhiker or former  
prostitute were acquitted due to lack  
of evidence of intent, an arrest would  
be justified under the statute, and the  
arrest itself chills First Amendment  
rights." 364 S.E.2d at 243.

The United States District Court in Johnson v. Carson,  
supra, also found that such arrests would deter the exercise of  
First Amendment rights and noted, "it would certainly be dangerous  
if the legislature could set a net large enough to catch all  
possible offenders and leave it to the courts to step inside and  
say who could be rightfully detained, and who should be set at  
large." 569 F.Supp. at 979 citing United States v. Reese, 92 U.S.  
215, 23 L.Ed. 563 (1875); Ricks v. District of Columbia, 414 F.2d  
1097 (D.C.Cir. 1968). Other courts have also found loitering for  
the purpose of prostitution laws to be overbroad due to the  
infringement on First Amendment rights. Christian v. City of  
Kansas City, 710 S.W.2d 11 (Mo.App. 1986); People v. Gibson, 521  
P.2d 774 (Colo. 1974). Federal courts have also found loitering  
for the purpose of using/buying/selling drugs laws to be overbroad  
for the same reasons as discussed above. See Northern Virginia  
Chapter, ACLU v. City of Alexandria, 747 F.Supp. 324 (E.D.Va.  
1990); Sawyer v. Sandstrom, 615 F.2d 311 (5th Cir. 1980).

Section 24-61 undoubtedly affects the First Amendment  
rights of free speech, free movement, association and assembly.

See Coates v. City of Cincinnati, 402 U.S. 611, 91 S.Ct. 1686, 29 L.Ed.2d 214 (1971); Papachristou v. City of Jacksonville, 405 U.S. 156, 92 S.Ct. 839, 31 L.Ed.2d 110 (1972). As the District Court in Johnson v. Carson, supra, noted in describing the rights potentially limited by a loitering for the purpose of prostitution law:

"The rights of locomotion, freedom of movement, to go where one pleases, and to use the public streets in a way that does not interfere with the personal liberty of others are implicit in the First and Fourteenth Amendments." 569 F.Supp. at 976.

Section 24-61 affects and **could** prohibit First Amendment activities because there is no certain way, without proof of actual prostitution activities, of knowing whether loitering is for a legitimate purpose or for the purpose of prostitution. Section 24-61 essentially says that if a known prostitute is doing things that could be loitering for an illegal purpose, then that person can be arrested. However, without actual proof of the purpose (no proof of actual words or acts of prostitution), the police and courts will always have to guess at the purpose.

Loitering for the purpose of prostitution is a unique crime because it involves acts which are not intrinsically unlawful (none of the circumstances listed in 24-61 are illegal by themselves) and it involves future conduct which **may** or may not occur. The ordinance itself states that it prohibits loitering which manifests but does not prove a purpose of prostitution. This attempt to prohibit activity which may be for an unlawful purpose affects, by definition, the exercise of First Amendment

rights. Legal commentators have resolutely criticized loitering and vagrancy laws because of their impact on First Amendment freedoms. See Comment, 43 Miss.L.J. 403-05 (1972); Vagrancy, A Crime of Status, 2 Suffolk U.L.Rev. 156 (1968); Vagrants, Rogues and Vagabonds, Old Concepts in Need of Revision, 48 Calif.L.Rev. 557 (1960); Vagrancy and Other Crimes of Personal Condition, 66 Harv.L.Rev. 1203 (1953).

C. The overbreadth of Section 24-61 is both real and substantial.

The United States Supreme Court in Broadrick v. Oklahoma, supra, held that a law is unconstitutional if the overbreadth is both real and substantial. The courts in Coleman v. City of Richmond, supra, and Johnson v. Carson, supra, specifically found that the overbreadth from a loitering for the purpose of prostitution ordinance was substantial and real. The undersigned counsel participated in the Johnson v. Carson case. He provided the District Court with numerous arrests of innocent individuals under the Jacksonville ordinance. Consequently, **the Johnson v. Carson** court recounted specific examples of illegal arrests due to the overbroad Jacksonville ordinance: arrests for mere hitchhiking; getting in a car with another person; waving at passing vehicles. See 569 F.Supp. at 978. Therefore, the overbreadth of Section 24-61 **is real and** actual examples of illegal arrests under **a** similar ordinance demonstrate its overbreadth.

The Middle District in Johnson v. Carson, supra, also found that a known prostitute could be arrested for window-shopping, standing on a street corner waiting for a bus, or spending time idly. Consequently, the overbreadth of a loitering for the purposes of prostitution ordinance is not rare or hypothetical. The overbroad sweep of such ordinances permit arrests for innocent conduct.

Section 24-61 is also substantially overbroad because it is not limited to activities by known prostitutes. Nothing in Section 24-61 requires the police to arrest only known prostitutes. It is not hard to imagine an arrest based upon conduct delineated in 24-61 by a person who is not a known prostitute, but who is in an area or on a corner known for prostitution activity. See Johnson v. Carson, supra, at 978. All persons could be subject to an arrest under Section 24-61 if they engaged in conduct similar to the circumstances listed in 24-61 or a person engaged in such conduct in an area known for prostitution.

FACDL does not question the authority of the state or a city to attempt to prohibit prostitution. See Morgan v. Detroit, 389 F.Supp. 922 (D.C.Mich. 1975). However, mere loitering or hanging out on the streets are constitutionally protected activities. See Aladdin's Castle, Inc. v. Mesquite, 630 F.2d 1029 (5th Cir.), modified, 455 U.S. 283, 102 S.Ct. 1020, 71 L.Ed.2d 152 (1982); Papachristou v. City of Jacksonville, 405 U.S. 156, 92 S.Ct. 839, 31 L.Ed.2d 110 (1972). The fact that a city proscribes loitering with an alleged illegal purpose does not automatically make the law constitutional; such laws may have a valid purpose,

but they necessarily affect the exercise of First Amendment rights. The courts which have upheld loitering for the purpose of prostitution laws have either overlooked the effect of such laws on First Amendment activities or have placed limiting constrictions on them. See e.g. City of Akron v. Massey, 381 N.E.2d 1362 (Mun.Ct.,Akron,Ohio 1978); In Re D., 557 P.2d 687 (Or.Ct.App. 1976), app. dismissed, 434 U.S. 914, 98 S.Ct. 395, 54 L.Ed. 271; Lambert v. City of Atlanta, 250 S.E.2d 456 (Ga. 1978); City of Seattle v. Jones, 488 P.2d 750 (Wash. 1971); People v. Smith, 378 N.E.2d 1032 (N.Y.Ct.App. 1978); Short v. City of Birmingham, 393 So.2d 518 (Ala.Ct.Cr.App. 1981). Therefore, the above-cited cases are not persuasive precedents for this cause.

D. The Second District Court of Appeal gave no limiting construction to Section 24-61.

An appellate court can save an overbroad ordinance if it is possible to place a limiting construction upon the ordinance. Gooding v. Wilson, 405 U.S. 518, 92 S.Ct. 1103, 31 L.Ed.2d 408 (1972); Sawyer v. Sandstrom, 615 F.2d 311 (5th Cir. 1980). In this cause, the Second District made no effort to place a limiting construction upon 24-61. Consequently, this Court is free to consider the facial overbreadth of the statute because it is impossible to place a valid limiting instruction upon the ordinance. FACDL submits there is simply no way to cure the overbreadth of a loitering for the purpose of prostitution ordinance short of requiring actual proof of acts of prosti-

tution. However, if proof of actual acts of prostitution is necessary, there is no need for such loitering laws. The Virginia court in Coleman v. City of Richmond, supra, considered this **exact** question and stated: "There are already in place statutes and ordinances prohibiting solicitation for prostitution as well as harassment, disorderly conduct and breaching the peace. In this case and in virtually every case where the city could establish the intent element of the ordinance in question, it is likely the city could establish the elements of solicitation. To establish intent under the ordinance there must be an overt act which demonstrates the intent; that act will generally be sufficient to show solicitation, thus, less restrictive means for addressing the problem already exist." **364** So.2d at 244.

Loitering for the purpose of prostitution laws are mere law enforcement shortcuts which attempt to "nip crime in the bud" without adequate proof that an actual crime has or will occur. The Supreme Court, in reviewing a Jacksonville Vagrancy law, condemned such shortcuts which trampled upon constitutional rights. See Papachristou v. City of Jacksonville, supra; Farber v. Rochford, 407 F.Supp. **529** (N.D.Ill. 1975).

Section 24-61 also cannot be given a valid limiting construction because a law which affects the potential exercise of First Amendment rights must use the least intrusive alternative of achieving the state purpose. Shelton v. Tucker, 364 U.S. **479**, **81** S.Ct. **247**, **5** L.Ed.2d 231 (1960). The obvious state purpose is stopping prostitution activities. The United States District Court in Johnson v. Carson, supra, found that the least intrusive

means of achieving this purpose was to enforce the State prostitution or breach of the peace laws. 569 F.Supp. at 980. As Section 24-61 does not provide for such proof, this Court would have to re-write the law to make it constitutional. This Court should not invade the province of the legislative body by judicially re-writing a law. See Brown v. State, 358 So.2d 20 (Fla. 1978). As it is impossible to limit Section 24-61 to avoid possible infringement on First Amendment activities and use the least intrusive means of stopping prostitution, this Court must declare Section 24-61 overbroad on its face.

## ISSUE II

THE ORDINANCE IS UNCONSTITUTIONALLY VAGUE BECAUSE IT GIVES OFFICERS TOO MUCH DISCRETION TO DECIDE WHO SHOULD BE ARRESTED AND IT INHIBITS THE FREE EXERCISE OF FIRST AMENDMENT RIGHTS.

A. Section 24-61 permits arbitrary and capricious law enforcement because its provisions force the police to provide an ad hoc definition of what conduct constitutes loitering for the purpose of prostitution.

The most pernicious aspect of Section 24-61 is that it forces the police to decide on an ad hoc basis whether particular conduct is loitering for the purpose of prostitution. Section 24-61 **does** not guide the police - instead, it mandates a subjective judgment on whether conduct is mere loitering or loitering for the purpose of prostitution. By its very terms, Section 24-61 invites arbitrary and capricious law enforcement. **As** Section 24-61 does not require a consideration of the circumstances allegedly manifesting the purpose of prostitution, how will a police officer know when mere loitering is for the purpose of prostitution? Even if the police refer to the circumstances delineated in Section 24-61, the police will still have to guess subjectively when the loitering is for the purpose of prostitution.

An examination of each of the circumstances in Section 24-61 will demonstrate this subjectivity. Section 24-61 permits **a** consideration of the fact of the person being a known prostitute.



Does Section 24-61 permit an officer to arrest a known prostitute for merely loitering? If a person was convicted of a prostitution ordinance more than a year ago, may the officer still consider this fact? **As** was demonstrated in Johnson v. Carson, supra, **the** police will arrest known prostitutes for merely loitering. Such arrests are patently unconstitutional. See Papachristou v. City of Jacksonville, supra. However, Section 24-61 permits such arbitrary arrests because it does not require proof of any of the circumstances, it only permits a consideration of them.

Section 24-61 also permits **a** consideration of repeated beckoning, stopping or engaging of passers-by in conversation. **How** many times is meant by repeatedly? Does Section 24-61 mean repeatedly within the same time frame or does it mean repeatedly day after day or night after night? The lack of definitions within 24-61 force each police officer to decide what repeatedly means.

What does beckoning mean? If the police do not have to hear the contents of a beckoning, each officer will have to decide whether a beckoning is merely an innocent calling/talking to a friend or the hailing of a taxi as opposed to **a** beckoning for the purpose of prostitution. Without a need to prove the actual content of these actions, any interpretation of such acts will be, by definition, subjective.

How will an officer decide that **the** engaging of passers-by **in** conversation is not innocent discussion **as** opposed to conversation about illegal prostitution activities? No matter how you approach this issue, the controlling issue is that, with-

out proof of the actual conversation, a police officer will always have to guess at the intention of the person arrested. The necessity that the police guess at the purpose (short of the person confessing to loitering for the purpose of prostitution), makes Section 24-61 vague; this vagueness virtually ensures arbitrary and capricious law enforcement. The United States Supreme Court in Grayned v. City of Rockford, 408 U.S. 104, 92 S.Ct. 2294, 33 L.Ed.2d 272 (1972), held that a vague law violated due process if it failed to provide explicit standards **so** as to prevent arbitrary and capricious law enforcement. ~~See also~~ Shuttlesworth v. City of Birmingham, 394 U.S. 147, 89 S.Ct. 935 (1969).

The "opportunity to explain provision" in Section 24-61 does not eliminate the opportunity for arbitrary and capricious law enforcement. If persons stopped refuse to explain their conduct, then the police still have to guess at their conduct. Several courts have directly decided that such a provision does not save a loitering for the purpose of committing an offense law. See Johnson v. Carson, supra, at **980**; Ricks v. District of Columbia, 414 F.2d 1097 (D.C.Cir. 1968); ~~See also~~ Kolender v. Lawson, 461 U.S. 352, 103 S.Ct. 1855 (1983); Terry v. Ohio, 392 U.S. 1, **88** S.Ct. 1868, 20 L.Ed.2d 889 (1968), (refusal of person to answer questions by police cannot form a basis for arrest).

Florida courts have held that failure to explain one's self is not an element of a loitering charge. See V.E. v. State, 539 So.2d 1170 (Fla. **3d** DCA 1989); E.B. v. State, 537 So.2d 148 (Fla. 2d DCA 1989). Therefore, the opportunity to explain provision does not prevent arbitrary police action. The provision

encourages arbitrary police action because it asks the police officer to judge whether the explanation given proves/dispels the officer's initial suspicion. This provision makes the police officer an ad hoc judge and jury.

B. Section 24-61 is vague.

For the reasons discussed above, Section 24-61 is vague. Although the language of 24-61 is relatively clear, the meaning of the language does not adequately apprise the public and the police of what conduct is proscribed. The Virginia Court of Appeals reached this conclusion in Coleman v. City of Richmond, supra, at 243-44. The Coleman court noted:

"Though the language of this ordinance is clear, the public is not adequately apprised of the behavior that is proscribed. Indeed, the statute essentially proscribes loitering with an unlawful intent; since loitering is not unlawful the statute proscribes no illegal conduct. If no particular act is proscribed, those wishing to conform to the ordinance do not know what conduct to avoid."

Citizens and the police have to guess at the meaning of Section 24-61 and whether particular conduct, legal by itself, secretly manifests an illegal purpose. The United States Supreme Court in Grayned v. City of Rockford, supra, discussed the evils of such vague laws which affected the exercise of First Amendment rights:

"Vague laws offend several important values. First, because we assume that man is free to steer between lawful and unlawful conduct, we insist that laws give the person of ordinary intelligence a reasonable opportunity to know

what is prohibited, so that he may act accordingly. Vague laws may trap the innocent by not providing fair warning. Second, if arbitrary and discriminatory enforcement is to be prevented, laws must provide explicit standards for those who apply them. A vague law impermissibly delegates basic policy matters to policemen, judges, and juries for resolution on an ad hoc and subjective basis, with the attendant dangers of arbitrary and discriminatory application. Third, but related, where a vague statute "abut{s} upon sensitive areas of basic First Amendment freedoms," it "operates to inhibit the exercise of {those} freedoms." Uncertain meanings inevitably lead citizens to "'steer far wider of the unlawful zone' ... than if the boundaries of the forbidden areas were clearly marked." (Footnotes omitted.)

408 U.S. at 108-09, 92 S.Ct. at 2298-2299.

Section 24-61 does not give fair warning of the conduct it seeks to prohibit. A citizen reading the law would know that it is unlawful to loiter for the purpose of prostitution. If a person lacked the intent of loitering for the purpose of prostitution, then would that person also know that certain innocent activities could lead to arrest? Would a known prostitute know that repeatedly hailing a cab would lead to arrest? Would an innocent person in an area known for prostitution know that repeatedly engaging passers-by in conversation (for example, for political seasons) could lead to arrest? Section 24-61 is vague because citizens and the police alike must necessarily guess at its meaning in a particular context.

C. Section 24-61 chills and deters the exercise of First Amendment rights.

An overbroad and vague law chills and deters the exercise of legitimate First Amendment rights. The mere possibility of an arrest could force some individuals to forego the exercise of First Amendment rights to avoid entanglement with the police. See Grayned v. City of Rockford, supra. The United States District Court in Johnson v. Carson, supra, specifically held that the Jacksonville loitering for the purpose of prostitution ordinance chilled and deterred the exercise of First Amendment rights. The Virginia Court in Coleman v. City of Richmond, supra, also found that a loitering for the purpose of prostitution ordinance could inhibit the exercise of basic First Amendment **freedoms**. 364 S.E.2d at 243.

Section 24-61 manifestly chills and deters the exercise of First Amendment rights because individuals convicted of past prostitution crimes or individuals in an area of prostitution may forego First Amendment activities to avoid an arrest under Section **24-61**, due to a police officer's opinion that such activities look like loitering for the purpose of prostitution. The fact that an innocent person may be exonerated at trial does not remove the chilling affect of Section 24-61. Such a person would have to run the gauntlet of arrest, possible incarceration and the anxiety of a trial all to exercise supposedly guaranteed rights. The First Amendment needs breathing space to prevent individuals from refraining from First Amendment activities to avoid arrest. See Broadrick v. Oklahoma, supra. Section 24-61 does not provide that space and is not narrowly drawn to prohibit only illegal activities.

#### ISSUE IV

THE ORDINANCE IMPROPERLY ALLOWS FINDERS OF FACT TO CONSIDER A PROSTITUTE'S PREVIOUS CONVICTIONS AND ACTIVITY AS A PROSTITUTE.

Petitioner argues that Section 24-61 conflicts with Section 90.610, Florida Statutes, because it permits the trier of fact to consider past convictions for prostitution. FACDL agrees with this position. Section 24-61 also violates due process because it allows the police to consider the status of an individual to decide whether otherwise legal First Amendment activities are illegal. Section 24-61 directly permits the use of the status of individuals to decide if certain conduct is illegal. This status classification is repugnant to due process and creates a suspect classification prohibited by the equal protection clause of the Fourteenth Amendment to the United States Constitution and Article I, Sections 2 and 9, of the Florida Constitution.

The United States Supreme Court has resolutely condemned such criminal status classifications. In Lanzetta v. New Jersey, 306 U.S. 451, 59 S.Ct. 618 (1939), the court invalidated a law which created the status offense of being a gangster. The criminal status of being a narcotic addict was found to be unconstitutional in Robinson v. California, 370 U.S. 661, 82 S.Ct. 1417 (1962). In Papachristou v. City of Jacksonville, *supra*, the Supreme Court invalidated an ordinance which punished the status of being a common gambler, drunkard, thief, pilferer, pick pocket or night wanderer. All those cases hold that under the American

system of jurisprudence one should be punished for what one does, not for what one is or was.

Section 24-61 does not directly punish an individual for being a known prostitute. However, the ordinance creates a pernicious suspect classification for at least one year: the police and courts can take into account the fact of a prior prostitution conviction to infer that otherwise legal conduct is illegal. The problem with 24-61 is that a person who was a prostitute yesterday may not be a prostitute today or tomorrow. Section 24-61 brands a person with the equivalent of a scarlet letter for at least one year. A person who has been previously convicted of prostitution may now attempt to engage in lawful activities, but would be arrested because the police think the now lawful activities were for the purpose of prostitution.

Known prostitutes may not be able to engage in lawful activities, which other citizens can enjoy, without fear that their activities will be considered loitering for the purpose of prostitution. Consequently, for one year **such** a person will have an immutable, unalterable status and will be denied equal protection under the laws. See Levy v. Louisiana, 391 U.S. 68, 88 S.Ct. 1509 (1968).

The Supreme Court in In Re Griffiths, 413 U.S. 717, 93 S.Ct. 2851, 37 L.Ed. 910 (1973), enunciated the standard of review where suspect classifications are present:

"In order to justify the use of a suspect classification, a state must show that its purpose or interest is both constitutionally permissible and substantial and that its use of the classification is necessary ... to the

accomplishment of its purpose on the  
safeguarding of its interest." 93  
S.Ct. at 2855.

Florida courts have followed a similar test for equal protection -  
"for a statutory classification not to deny equal protection, it  
must rest on some difference bearing a just and reasonable  
relation to the statute in respect to which the classification is  
proposed." Carroll v. State, 361 So.2d 144 (Fla. 1978); Gammon v.  
~~Carroll~~, 335 So.2d 261 (Fla. 1976); See also Craig v. Boren, 429 U.S.  
190, 97 S.Ct. 451, 50 L.Ed.2d 397 (1976); Yick Wo v. Hopkins, 118  
U.S. 356, 6 S.Ct. 1064 (1886).

The City of Tampa certainly has a constitutionally  
permissible and substantial interest in stopping prostitution.  
However, under the methods used in 24-61 to achieve that purpose,  
the methods are not substantially and reasonably related to the  
goal. The methods lack a substantial relation because 24-61  
simply creates a presumption that a person who was once a prosti-  
tute will still be a prostitute up to one year later. Section  
24-61 also creates a presumption that a known prostitute engaging  
in certain otherwise legal activities will actually be engaging in  
them for the purpose of prostitution. This irrebuttable presump-  
tion is simply not substantially related to its purpose; it also  
is simply not substantially true.

The United States Supreme Court in Barnes v. United  
States, 412 U.S. 837, 93 S.Ct. 2357, 37 L.Ed.2d 380 (1973), held  
that where there is a possibility of an inference of innocence  
arising from a circumstance that involves the exercise of a funda-  
mental right, then the inference (of guilt) lacks the substantial



connection to the government interest. See also Turner v. United States, 396 U.S. 398, 90 S.Ct. 642 (1970); Leary v. United States, 395 U.S. 6, 89 S.Ct. 1532 (1968). All of the circumstances delineated in 24-61 carry a strong inference of innocence - for example - two people talking on a corner are simply talking about the weather or the time of day, not about prostitution activities.

The Michigan Court of Appeals in City of Detroit v. Bowden, 149 N.W.2d 771 (Mich.Ct.App. 1967), considered this precise question. The Bowden court held a known prostitute provision (convicted within the last two years) invalid because:

"The ultimate issue in a violation of the ordinance is whether the accused was, in fact, soliciting when she waved. The plaintiff argues that it is difficult to produce evidence of street solicitation without the language which amended this ordinance. This difficulty of proof without the 'conclusive presumption' that one who has been convicted of such a crime within the last two years is a 'known prostitute,' will not justify the amendment. Neither will calling the proof of this conviction an element of the crime cure the constitutional infirmity. As it is not permissible to shift the burden of proof to the defendant, so it is also not permissible to strip her of all defense because of her prior conviction." 149 N.W.2d 776.

Therefore, the known prostitute provision of 24-61 violates due process and equal protection because it permits proof of bad character before the trier of fact and permits the police to infer illegal conduct from otherwise legal activities, based solely upon the status of the actor.

ISSUE V

THE TAMPA ORDINANCE CONTRADICTS THIS COURT'S RULING THAT LOITERING LAWS ARE PERMISSIBLE ONLY IF THEY CRIMINALIZE LOITERING UNDER CIRCUMSTANCES WHICH GIVE RISE TO A JUSTIFIABLE BELIEF THAT THE PUBLIC SAFETY IS THREATENED.

This Court in State v. Ecker, 311 So.2d 114 (Fla. 1975), cert. den., 423 U.S. 1019, 96 S.Ct. 455, upheld the state loitering law against First Amendment attacks of vagueness and overbreadth. The Court upheld the state loitering law against such attacks primarily because the **state** loitering law requires two elements: 1) loitering or prowling in a place at a time and in **a** manner not usual for law-abiding individuals; and 2) such loitering and prowling were under circumstances that threaten the public safety. These two elements eliminate First Amendment problems because they decrease the possibility that legitimate First Amendment activities would be mistaken for illegal conduct.

The "time, place and manner not usual for law-abiding citizens" provision is significantly different than Section 24-61. In Section 856.021, Florida Statutes, the loitering must not be in a manner for law-abiding individuals: for example, hiding in the bushes next to a house at 3:00 a.m. with a screen removed from the window. There is simply no **First** Amendment activity involved in such a situation. However, **24-61** does not limit its scope to activity done in a manner not usual for law-abiding citizens. **The** conduct outlined in **24-61** is most **usual** for law-abiding citizens and **such** conduct is at the core of


legitimate First Amendment activities: for example, standing on a street, engaging people in conversation, beckoning or waving to others. Therefore, unlike Section 856.021, Florida Statutes, Section 24-61 does not limit its scope to conduct which is not within the ambit of the First Amendment. Section 856.021 also requires **proof** of conduct which threatens the public safety; this requirement prevents unnecessary intrusion upon First Amendment activity. Conduct which, by itself, threatens the public safety cannot be easily mistaken for First Amendment activities. Section 24-61 lacks such a public safety requirement and, therefore, conflicts with State v. Ecker, supra.

This Court in B.A.A. v. State, 356 So.2d 304 (Fla. 1978), specifically held that a person loitering for the purpose of prostitution could not be charged under Section 856.021 because there was no alarm for the safety of persons or property. Consequently, Section 24-61 also conflicts with B.A.A. v. State, supra.

CONCLUSION

This Court should declare Ordinance **24-61(A)(10)**, City of Tampa, unconstitutional on its face.

Respectfully submitted,

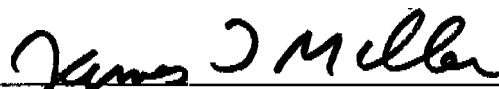
  
JAMES T. MILLER, ESQUIRE, ON  
BEHALF OF FLORIDA ASSOCIATION  
OF CRIMINAL DEFENSE LAWYERS  
407 Duval County Courthouse  
Jacksonville, Florida 32202  
(904) 630-1548

ATTORNEY FOR AMICUS CURIAE ON  
BEHALF OF PETITIONER

FLORIDA BAR NO. 0293679

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the above and foregoing has been furnished, by mail, to the Assistant Attorney General Peggy Quince, at the Office of the Attorney General, Suite 700, 2002 N. Lois Avenue, Tampa, FL 33607, Counsel for Respondent, and Assistant Public Defender Stephen Krosschell, Office of the Public Defender, Polk County Courthouse, Post Office Box 9000, Drawer P.D., Bartow, FL 33830, Counsel for Petitioner, and this 19<sup>th</sup> day of July, A.D. 1991.

  
JAMES T. MILLER, ESQUIRE, ON  
BEHALF OF FLORIDA ASSOCIATION  
OF CRIMINAL DEFENSE LAWYERS

**FILED**

SID J. WHITE

JUL 22 1991

CLERK, SUPREME COURT

By \_\_\_\_\_  
Chief Deputy Clerk

RENETHEA WYCHE, )  
 )  
Petitioner, )  
 )  
vs. )  
 )  
STATE OF FLORIDA, )  
 )  
Respondent. )  
\_\_\_\_\_ )

SUPREME COURT NO. 77,440

AMICUS CURIAE BRIEF OF FLORIDA  
ASSOCIATION OF CRIMINAL DEFENSE  
LAWYERS (FACDL), ON BEHALF OF PETITIONER

A P P E N D I X

to explain her conduct, the defendant stated that she was on her way to work. The police arrested her for loitering for the purpose of prostitution in violation of a Tampa ordinance.

The defendant was arrested and taken to a police station. During the arrest, the defendant appeared to be in physical problems. The two officers advised the defendant that they were going to take her to a hospital. As they began to transport her for the trip, she became violent, kicked and scratched the officers. This conduct resulted in the charges of assault on an officer with violence and battery on a law enforcement officer.

The defendant requested a jury trial on simple battery, as a lesser offense than battery on a law enforcement officer. The trial court denied the request. The jury found the defendant guilty of loitering for the purpose of prostitution, battery of a law enforcement officer, and resisting an officer with violence. The trial court sentenced the defendant to sixty days' imprisonment on the loitering offense, two years' imprisonment on the resisting offense, and five years' imprisonment on the battery offense. The sentences were consecutive to each other. Pursuant to the ordinance, the total sentence fell within the recommended guidelines range of five to seven years' imprisonment.

On appeal, the defendant argues that the ordinance prohibiting loitering for the purpose of prostitution is facially unconstitutional.<sup>1</sup> Although a federal district court has held a similar Jacksonville ordinance unconstitutional, the Florida Supreme Court has repeatedly upheld a less restrictive loitering statute. § 856.021, Fla. Stat. (1989); compare *Johnson v. Carson*, 569 F.Supp. 974 (M.D.Fla.1983) with *State v. Ecker*, 511 So.2d 104 (Fla., 1987).

The ordinance is a valid exercise of the public health, safety, and morals power and under the circumstances manifesting the purpose of deterring, soliciting, or procuring an act of prostitution, sod-

Cite as 573 So.2d 953 (Fla.App. 2 Dist. 1991)

omony, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act. Among the circumstances which may be considered in determining whether this purpose is manifested are: that such person is a known prostitute, pimp, sodomist, performer of fellatio, performer of cunnilingus, masturbator for hire or panderer and repeatedly beckons to, stops or attempts to stop, or engages passers-by in conversation, or repeatedly stops, or attempts to stop motor vehicle operators by hailing, waving of arms or any bodily gesture for the purpose of inducing, enticing, soliciting or procuring another to commit an act of prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act. No arrest shall be made for a violation of this subsection unless the arresting officer first affords such person the opportunity to explain this conduct, and no one shall be convicted of violating this subsection if it appears at trial that the explanation given was true and disclosed a lawful purpose.

[2] The defendant next argues that her conviction for battery of a law enforcement officer must be reversed because the trial court failed to instruct the jury on the necessarily lesser-included offense of battery. *State v. Wimberly*, 498 So.2d 929 (Fla.1986); *Ferrell v. State*, 544 So.2d 336 (Fla. 1st DCA 1989). The defendant correctly maintains that these precedents warrant a reversal of this conviction. If we had the option, we would find this error to be harmless because the evidence without dispute establishes that the battery victim was a law enforcement officer, and this jury expressly found the victim to be a law enforcement officer in its valid guilty verdict on resisting an officer with violence. Cf. *State v. Barritt*, 531 So.2d 338 (Fla. 1988) (no requirement in a vehicular homicide case to instruct on the lesser offense of reckless driving when death is not an issue). We cannot, however, distinguish this case from *Wimberly*, which was not overruled in *Barritt*.

Affirmed in part, reversed in part, and remanded.

omy, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act. Among the circumstances which may be considered in determining whether this purpose is manifested are: that such person is a known prostitute, pimp, sodomist, performer of fellatio, performer of cunnilingus, masturbator for hire or panderer and repeatedly beckons to, stops or attempts to stop, or engages passers-by in conversation, or repeatedly stops, or attempts to stop motor vehicle operators by hailing, waving of arms or any bodily gesture for the purpose of inducing, enticing, soliciting or procuring another to commit an act of prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act. No arrest shall be made for a violation of this subsection unless the arresting officer first affords such person the opportunity to explain this conduct, and no one shall be convicted of violating this subsection if it appears at trial that the explanation given was true and disclosed a lawful purpose.

a. For the purpose of this subsection 10, a "known prostitute, pimp, sodomist, performer

ON REQUEST FOR CERTIFICATION

The defendant has filed a motion for rehearing and a request for certification. We deny rehearing. Concerning certification, the defendant observes that *Johnson v. Carson*, 569 F.Supp. 974 (M.D.Fla.1983), as a federal decision, provides no basis for conflict jurisdiction in the Supreme Court of Florida. The defendant is likewise concerned that a decision expressly upholding the validity of a municipal ordinance, as compared to a state statute, may not be subject to further review. See Fla.R. App.P. 9.030(a)(2)(A)(i). Since this decision may affect many similar ordinances in other Florida communities, in order to give the supreme court discretion to review this decision, we certify the following question of great public importance to the Supreme Court of Florida:

IS SECTION 24-61, CITY OF TAMPA CODE (1987), FACIALLY CONSTITUTIONAL?

DANAHY, A.C.J., and FRANK, J., concur.



of fellatio, performer of cunnilingus, masturbator for hire or panderer" is a person who, within one (1) year previous to the date of arrest for violation of this subsection, had within the knowledge of the arresting officer been convicted of violating any ordinance of the city or law of any state defining and punishing acts of soliciting, committing, or offering or agreeing to commit prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act.

b. For the purpose of this subsection 10 and section 24-63, "any person" shall also include panderers or solicitors of sexual acts, commonly referred to as "johns" or "tricks," who loiter in a manner and under circumstances manifesting the purpose of participating in, procuring, purchasing or soliciting any sexual act for hire made illegal by state law. Among the circumstances which may be considered in determining whether this purpose is manifested are: that such person, while pedestrian or in a motor vehicle, repeatedly

**AMERICAN FAMILY PIZZA, d/b/a Godfather's Pizza, and St. Paul Fire and Marine Insurance Company, Appellants,**

v.

**Glenn TAYLOR, Appellee.**

No. 90-1454.

District Court of Appeal of Florida,  
First District.

Jan. 18, 1991.

Rehearing Denied Feb. 20, 1991.

Pizzeria employee injured in automobile accident filed action against his employer and workers' compensation carrier to recover for injuries sustained in accident. The Judge of Compensation Claims, Melanie Jacobson, awarded benefits to employee, and employer and carrier appealed. The District Court of Appeal, Allen, J., held that finding that injury occurred within the course and scope of claimant's employment was supported by competent substantial evidence.

Affirmed.

See also 525 So.2d 455.

**1. Workers' Compensation §-664**

Trip to theme park in which pizzeria employees were awarded tickets as a reward for their participation in a promotional contest was an activity "within the course of employment," testimony from upper level management demonstrated that purpose of contest was to promote sales and there was evidence that management considered trip to be a company activity.

See publication Words and Phrases for other judicial constructions and definitions.

**2. Workers' Compensation §-770**

Automobile accident which occurred while pizzeria employee was traveling from pizzeria to park and back again to retrieve vehicle, following company trip to theme park, was within the course of employment where, although employee attended Christ-

beckons to, attempts to stop, engages or attempts to engage in conversation with any person by hailing, waving of arms or any bodily gesture for the purpose of inducing,

mas party at manager's home after trip, employee had resumed his trip back to his employer's place of business when accident took place.

John M. Kelley of Adams, Kelley, Kronenberg & Kelley, Ft. Lauderdale, for appellants.

J.J. Goodmark of Goodmark & Goodmark, P.A., West Palm Beach, for appellee.

ALLEN, Judge.

In this workers' compensation appeal, the employer and carrier appeal the order of the judge of compensation claims awarding benefits to the claimant for injuries sustained in an automobile accident. We reject the arguments of the employer and carrier that the claimant was not in the course and scope of his employment at the time of the accident, and we affirm the order under review.

The claimant was an employee of American Family Pizza, d/b/a Godfather's Pizza. In October of 1983, Godfather's upper level management planned a promotional contest in conjunction with Six Flags Atlantis Water Theme Park. In this contest, the patrons of the various Godfather's locations took part in raffles and drawings. As part of the promotion, a competition was run between the employees of the various Godfather's pizzerias. Employees of each pizzeria were encouraged to decorate the contest boxes and exhibit enthusiasm for customer participation. The pizzeria which employed claimant was one of the winners, and its employees were awarded tickets to the theme park.

On December 20, 1983, claimant and his fellow employees met at their pizzeria to begin the trip. The manager and the assistant manager of the pizzeria drove the employees to the park. Arrangements had been made for their shifts to be covered by

enticing, soliciting or procuring another to commit an act of prostitution, sodomy, fellatio, cunnilingus, masturbation for hire, pandering, or other lewd or indecent act.

AMER  
ci  
employees from other God  
tions. The hourly employees  
for their time spent at the  
salaried manager and assist  
were paid.

At the conclusion of the  
park, the employees left in  
automobile and drove to a  
ther's location, the Forest  
where they were provided  
While there, they also uti  
rooms. The store manager  
employees to her home v  
planned a Christmas gift ex  
conclusion of the party, the  
set out to take an employ  
then planned to take claim  
pizzeria to pick up his veh  
dent occurred while the gro  
to take the employee home

Claimant filed a claim f  
injuries he sustained in the  
employer controverted the  
that the claimant was not w  
and scope of his employem  
the accident.

At the hearing, the empl  
el management testified th  
sales had been the reason  
the contest between empl  
ous locations. A memo f  
er's vice president specifi  
the prize as a "store trip,"  
er's area supervisor testi  
sidered the trip to be a c

The judge found (1) tha  
theme park was within  
scope of the claimant's  
that the scope of the trip  
by the company to includ  
the Godfather's location  
then back again to retr  
that since the Christmas  
ly sponsored by the empl  
ly a continuation of the  
not a deviation from it; a  
the Christmas party wa  
claimant had returned to  
employment at the time  
because the accident ha  
most direct route betwe  
pizzeria and the pizzeria  
ant worked and had left

tor, to file a Third Amended  
n. Because this claim meets  
ment of Rule 1.170(a) Fla.R.  
nd the trial court erred as a  
w in denying him his right to  
mpulsory Counterclaim. Ac-  
e reverse.

ED AND REMANDED.

and WALDEN, JJ., concur.



BERGER, n/k/a Patricia G.  
ntarcio, Appellant,

v.

V. BERGER, Appellee.

No. 89-2477.

court of Appeal of Florida,  
Fourth District.

Jan. 16, 1991.

otion for Clarification

Feb. 25, 1991.

sealed from order of the Cir-  
oward County, Dale Ross, J.,  
ed husband fees incurred in  
challenge wife's Chapter 13  
lan. The District Court of  
at trial court lacked authori-  
ees to husband for his unsuc-  
s in bankruptcy court.

2½

rt lacked authority to award  
incurred in husband's unsuc-  
s in bankruptcy court to chal-  
Chapter 13 bankruptcy plan,  
y that wife's motives in filing  
ere to avoid previous fee  
in connection with her merit-  
modification petition. West's  
§ 8; Bankr.Code, 11 U.S.C.A.

WYCHE v. STATE

Fla. 953

Cite as 573 So.2d 953 (Fla.App.2 Dist. 1991)

Andrew L. Siegel of Andrew L. Siegel,  
P.A., Plantation, for appellant.

Bruce G. Shaffner of Bruce G. Shaffner,  
P.A., Fort Lauderdale, for appellee.

PER CURIAM.

The appellant wife challenges an order  
by the trial court awarding her husband  
fees incurred in the husband's efforts to  
challenge the wife's chapter 13 bankruptcy  
plan. We reverse.

The trial court had previously awarded  
fees to the husband in connection with  
what the trial court termed a completely  
meritless petition to modify custody. In-  
stead of paying the fees as required in the  
order, the wife filed a chapter 13 proceed-  
ing in Federal Bankruptcy court. The hus-  
band then filed a motion in Bankruptcy  
court for relief from the automatic stay of  
bankruptcy. That motion was denied.  
Furthermore, the bankruptcy judge ruled  
that the fee order could be considered part  
of the plan. In further proceedings the  
plan was approved in the Bankruptcy  
court, over the husband's objection.

Subsequently, the husband filed a motion  
in the trial court to assess against the wife  
the fees he incurred in his unsuccessful  
efforts in bankruptcy court. The trial  
court found that the wife's motives in filing  
the Bankruptcy were to avoid the previous  
orders of payment and were a further ex-  
tension of her non-meritorious litigation  
with the husband. The court thereupon  
awarded the husband the fees.

Section 61.16, Florida Statutes (1987) pro-  
vides that the court may award attorney's  
fees and costs of "maintaining or defend-  
ing any proceeding under this chapter after  
considering the financial resources of the  
parties." Clearly, the bankruptcy proceed-  
ing was not a proceeding under chapter 61.  
Therefore, the trial court was without au-  
thority to award fees to the husband for  
his unsuccessful efforts in the bankruptcy  
court. See *In re Estate of Donner*, 364  
So.2d 742 (Fla. 3d DCA 1978). While we  
can appreciate the trial court's and the  
husband's frustration with some of the tac-  
tics of the wife, the trial court is neverthe-

less bound by the limitations of its statu-  
tory authority to award fees.

Reversed.

ANSTEAD, GUNTHER and WARNER,  
JJ., concur.

ON MOTION FOR CLARIFICATION

ORDERED that Appellant's January 25,  
1991 motion for clarification is granted,  
and appellant's motion for attorney's fees  
filed December 29, 1989, is provisionally  
granted and remanded to the trial court to  
determine both need and the ability to pay  
and reasonable attorney's fees.



Renetha C. WYCHE, Appellant,

v.

STATE of Florida, Appellee.

No. 88-01141.

District Court of Appeal of Florida,  
Second District.

Jan. 18, 1991.

Question Certified on Denial of  
Rehearing March 6, 1991.

Defendant was convicted in the Circuit  
Court, Hillsborough County, Susan C.  
Bucklew, J., of loitering for purpose of  
prostitution and battery of law enforce-  
ment officer. On appeal, the District Court  
of Appeal, Altenbernd, J., held that failure  
to instruct on necessarily lesser-included  
offense of simple battery was reversible  
error.

Affirmed in part, reversed in part and  
remanded.

1. Prostitution ⇐1

Municipal ordinance prohibiting loiter-  
ing for purpose of prostitution was facially  
constitutional; state Supreme Court had  
repeatedly upheld less specific state loiter-  
ing statute. West's F.S.A. § 856.021.

2. Assault and Battery ⇐96(1)

Criminal Law ⇐1173.2(4)

Failure to instruct on necessarily less-  
included offense of simple battery, in



prosecution of defendant for battery of law enforcement officer, was reversible error even though evidence without dispute established that battery victim was law enforcement officer.

James Marion Moorman, Public Defender, and Stephen Krosschell, Asst. Public Defender, Bartow, for appellant.

Robert A. Butterworth, Atty. Gen., Tallahassee, and Candance M. Sunderland, Asst. Atty. Gen., Tampa, for appellee.

ALTENBERND, Judge.

Renetha C. Wyche appeals her convictions and sentences of loitering for the purpose of prostitution and battery of a law enforcement officer. § 24-61, City of Tampa Code (1987); § 784.07, Fla.Stat. (1987). She does not contest her concurrent conviction and sentence for resisting an officer with violence. § 843.01, Fla. Stat. (1987). We affirm the defendant's loitering conviction and sentence, rejecting her argument that the Tampa ordinance is facially unconstitutional. We reverse her battery of a law enforcement officer conviction and sentence because the trial court refused to instruct the jury on the necessarily lesser-included offense of simple battery. Any error in the sentencing score-sheet which might affect the remaining sentence may be corrected in the trial court.

On February 1, 1988, two police officers observed the defendant for approximately thirty minutes at about 9 p.m. in Tampa, Florida. She was standing on the corner of Nebraska Avenue and East 12th Avenue, an area known for prostitution activity. While dressed in a black teddy negligee and a pair of brown high heel shoes, the defendant yelled and waved at passing cars. The officers observed her wave down a car, talk to the driver for a few minutes, and then enter the car. As the car was leaving, the officers stopped it and questioned the defendant. When given an

opportunity to explain her conduct, the defendant stated that she was on her way to a funeral. The police arrested her for loitering for the purpose of prostitution in violation of a Tampa ordinance.

After she was arrested and taken to central booking, the defendant appeared to have health problems. The two officers told the defendant that they were going to take her to a hospital. As they began to handcuff her for the trip, she became violent, and kicked and scratched the officers. This conduct resulted in the charges of resisting an officer with violence and battery on a law enforcement officer.

At trial, the defendant requested a jury instruction on simple battery, as a lesser offense of battery on a law enforcement officer. The trial court denied the requested instruction. The jury found the defendant guilty of loitering for the purpose of prostitution, battery of a law enforcement officer, and resisting an officer with violence. The trial court sentenced the defendant to sixty days' imprisonment on the loitering offense, two years' imprisonment on the resisting offense, and five years' imprisonment on the battery offense. The latter sentences were consecutive to each other and concurrent to the ordinance sentence. Thus, the total sentence fell within the recommended guidelines range of five and one-half to seven years' imprisonment.

[1] On appeal, the defendant argues that the city ordinance prohibiting loitering for the purpose of prostitution is facially unconstitutional.<sup>1</sup> Although a federal district court has held a similar Jacksonville ordinance unconstitutional, the Florida Supreme Court has repeatedly upheld a less specific state loitering statute. § 856.021, Fla.Stat. (1989); compare *Johnson v. Carson*, 569 F.Supp. 974 (M.D.Fla.1983) with *Watts v. State*, 463 So.2d 205 (Fla.1985) and *State v. Ecker*, 311 So.2d 104 (Fla.),

open to the public in a manner and under circumstances manifesting the purpose of inducing, enticing, soliciting, or procuring another to commit an act of prostitution, sod-

*cert. denied sub. nom.*, 423 U.S. 1019, 96 S.Ct. 455, (1975). Even if we are not to follow the supreme court, we agree with the supreme court and uphold the facial constitutionality of this ordinance.

[2] The defendant next argues that her conviction for battery of a law enforcement officer must be reversed because the trial court failed to instruct the jury on the necessarily lesser-included offense of simple battery. *State v. Wimberly*, (Fla.1986); *Ferrell v. State*, (Fla. 1st DCA 1989). The defendant correctly maintains that these arguments warrant a reversal of this conviction. If we had the option, we would find the conviction to be harmless because the evidence in dispute establishes that there was a law enforcement officer. The jury expressly found the defendant guilty of resisting an officer. *Cf. State v. Barritt*, 531 So.2d 104 (Fla. 1st DCA 1988) (no requirement in a case to instruct on the issue of reckless driving when the issue is not in dispute). We cannot, however, reverse this case from *Wimberly*, which was overruled in *Barritt*.

Affirmed in part, reversed in part, and remanded.

omy, fellatio, cunnilingus, hire, pandering, or other lewd or obscene act. Among the circumstances considered in determining whether a person is a known prostitute, pimp, or procurer are: that the person is a known prostitute, pimp, or procurer; that the person is a performer of or procurer of fellatio, performer of or procurer of cunnilingus, or procurer of hire or pandering; that the person beckons to, stops or attempts to stop, or attempts to entice passers-by in conversation; that the person stops, or attempts to stop, or attempts to entice operators by hailing, waving, or making any other bodily gesture for the purpose of enticing, soliciting or procuring another to commit an act of prostitution, cunnilingus, masturbation, or other lewd or obscene act; that the person shall be made for hire or pandering unless the arrest subsection unless the arrest is made for hire or pandering; that the person affords such person the opportunity to commit the plain this conduct, and no other person is convicted of violating this subsection. At trial that the explanation of the defendant and disclosed a lawful purpose. a. For the purpose of this section, "known prostitute, pimp, or procurer" means a person who is known to be a prostitute, pimp, or procurer.

1. Sec. 24-61. Prohibited actions.

A. It is unlawful for any person in the city to:

10. Loiter, while a pedestrian or in a motor vehicle, in or near any thoroughfare or place