

047
FILED

SID J. WHITE

JAN 8 1993

CLERK, SUPREME COURT

By _____
Chief Deputy Clerk

IN THE SUPREME COURT OF FLORIDA

CASE NO. 80,911

STATE OF FLORIDA,

Petitioner,

vs.

GREG WALLACE,

Respondent.

ON APPEAL FROM THE DISTRICT COURT OF APPEAL
OF THE STATE OF FLORIDA, FOURTH DISTRICT

PETITIONER'S BRIEF ON THE MERITS

ROBERT A. BUTTERWORTH
Attorney General
Tallahassee, Florida

JOAN FOWLER, Bureau Chief
Florida Bar No. 339067

MELVINA RACEY FLAHERTY
Assistant Attorney General
Florida Bar No. 714526
111 Georgia Avenue, Suite 204
West Palm Beach, Florida 33401
Telephone: (407) 837-5062

Counsel for Petitioner

TABLE OF CONTENTS

	<u>PAGE</u>
TABLE OF CITATIONS	i-ii
PRELIMINARY STATEMENT.....	1
STATEMENT OF THE CASE AND FACTS.....	2
SUMMARY OF THE ARGUMENT.....	3
ARGUMENT.....	4-8

THE FOURTH DISTRICT COURT OF
APPEAL WAS WRONG WHEN IT HELD
THAT THE USE OF "CRACK" ROCKS
RECONSTITUTED FROM POWDER
COCAINE IN A REVERSE STING
VIOLATED A DEFENDANT'S RIGHT TO
DUE PROCESS OF LAW. ANY
ILLEGALITY IN THE MANUFACTURE OF
THE ROCKS SHOULD NOT SHIELD THE
DEFENDANT FROM CRIMINAL
LIABILITY.

CONCLUSION.....	9
CERTIFICATION OF SERVICE.....	9

TABLE OF CITATIONS

<u>CASE</u>	<u>PAGE</u>
<u>Kelly v. State,</u> 593 So. 2d 1060 (Fla. 4th DCA 1992).....	2
<u>People v. Wesley,</u> 224 Cal. App. 1130, 274 Cal. Rptr. 326 (Cal. App. 2 Dist. 1990).....	6
<u>State v. Bass,</u> 451 So. 2d 986, 988 (Fla. 2d DCA 1984).....	6,8
<u>United States v. Beverly,</u> 723 F.2d 11 (3d Cir. 1983).....	4,6
<u>United States v. Tobias,</u> 662 F.2d 381, 386-387 (5th Cir. Unit B 1981), cert. denied, 457 U.S. 1108, 102 S.Ct. 2908, 73 L.Ed.2d 1317 (1982).....	6
<u>United States v. Twigg,</u> 588 F.2d 373 (3d Cir. 1978).....	5,6
<u>Williams v. State,</u> 593 So. 2d 1064 (Fla. 4th DCA), rev. granted, No. 79,507 (Fla. July 6, 1992).....	2,4
 <u>STATUTES</u>	
§893.13(1)(a), Fla. Stat.....	2

PRELIMINARY STATEMENT

Petitioner, the State of Florida, was the Appellant in the Fourth District Court of Appeal and the prosecution in the trial court. The Respondent was the appellee and the defendant, respectively, in the lower courts. In this brief, the parties will be referred to as they appear before this Honorable Court.

The symbol "R" will be used to reference the record on appeal. "PA" refers to the appendix to this initial brief.

All emphasis has been added by Petitioner.

STATEMENT OF THE CASE AND FACTS

Respondent, Greg Wallace, was charged by information with purchase of cocaine in violation of §893.13(1)(a), Fla. Stat. (R. 10). Respondent entered into an open-ended plea agreement on December 9, 1991, and came before the trial court for sentencing on February 24, 1992 (R. 14, 1). At that time, Respondent moved to withdraw his plea and to dismiss the charge (R. 2). As grounds, Respondent cited Kelly v. State, 593 So. 2d 1060 (Fla. 4th DCA 1992), and asserted that the crack cocaine purchased was manufactured (R. 2-4). Over objection by the State, the trial court granted Respondent's motion and dismissed the charge (R. 4). The state filed its notice of appeal to the Fourth District Court of Appeal (R. 16).

On October 28, 1992, the Fourth District Court of Appeal issued an opinion affirming the trial court's order granting Respondent's motion to dismiss, citing Kelly v. State, 593 So. 2d 1060 (Fla. 4th DCA), rev. denied, 599 So. 2d 1280 (Fla. 1992), and Williams v. State, 593 So. 2d 1064 (Fla. 4th DCA), rev. granted, No. 79,507 (Fla. July 6, 1992). Upon Petitioner's Motion for Rehearing and/or Certification, the Fourth District certified the same question to this Court certified in Williams v. State, 593 So. 2d 1064 (Fla. 4th DCA 1992):

Does the source of illegal drugs used by law enforcement personnel to conduct reverse stings constitutionally shield those who become illicitly involved with such drugs from criminal liability?

The state filed its notice to invoke the discretionary review of this court. This court has postponed its decision on jurisdiction while ordering briefing, and this brief follows.

SUMMARY OF THE ARGUMENT

The opinion of the Fourth District Court of Appeal should be quashed, and this case remanded with directions that Respondent's conviction be reinstated. The District Court was incorrect in holding that the practice of the Broward Sheriff's office of reconstituting powder cocaine seized as contraband into the crack rock form of cocaine was illegal. Further, even if the actions of the sheriff's office was illegal, this illegality would not insulate Respondent from criminal liability as his right to due process of law was not violated. Respondent would have purchased the crack cocaine, no matter what the source, so there was no prejudice.

ARGUMENT

THE FOURTH DISTRICT COURT OF APPEAL WAS WRONG WHEN IT HELD THAT THE USE OF "CRACK" ROCKS RECONSTITUTED FROM POWDER COCAINE IN A REVERSE STING VIOLATED A DEFENDANT'S RIGHT TO DUE PROCESS OF LAW. ANY ILLEGALITY IN THE MANUFACTURE OF THE ROCKS SHOULD NOT SHIELD THE DEFENDANT FROM CRIMINAL LIABILITY.

The state requests that the question certified in Williams¹ be answered in the negative. The state further argues that the actions of the Broward County Sheriff's office in reconstituting powder cocaine to crack cocaine was not illegal manufacture of contraband. The Sheriff's office was not acting in an outrageous manner by reconstituting powder crack cocaine which had no evidentiary value into unadulterated crack cocaine rocks for use in a reverse sting.

The propriety of the actions of the Sheriff's laboratory are supported by United States v. Beverly, 723 F.2d 11 (3d Cir. 1983), which held in response to a similar "violation of due process of law claim":

Unlike the entrapment defense, the argument defendants now raise is constitutional and should be accepted by a court only to "curb the most intolerable government conduct." [*State v. Jannotti*, [673 F.2d 578 (3d Cir. 1983)] at 608. The Supreme Court has admonished us that the federal judiciary should not exercise "'a Chancellor's foot' veto over law enforcement practices of which it [does] not approve." *United States v. Russell*, 411 U.S. 423, 435, 93 S.Ct. 1637, 1644, 36 L.Ed.2d 366 (1973). We are not prepared to conclude that the police conduct in this case

¹ Does the source of illegal drugs used by law enforcement personnel to conduct reverse stings constitutionally shield those who become illicitly involved with such drugs from criminal liability?

shocked the conscience of the Court or reached that "demonstrable level of outrageousness" necessary to compel acquittal so as to protect the Constitution. *Hampton [v. United States]* 425 U.S. [484] at 495 n.7, 96 S.Ct. [1646] at 1653 n.7, [48 L.Ed.2d 113 (1976)](Powell, J., concurring). This conclusion, however, should not be construed as an approval of the government's conduct. To the contrary, we have grave doubts about the propriety of such tactics.

Id., at 12-13.

While finding that the tactics used by the government agents in facilitating the defendants' participation in a conspiracy and attempt to destroy a government building by fire troubled the court, it was not a constitutional violation, and was not a violation of due process. Id. The same result should apply here.

The instant case does not meet the level of outrageous conduct found in United States v. Twigg, 588 F.2d 373 (3d Cir. 1978). That court found that "the government involvement in the criminal activities of this case ... reached 'a demonstrable level of outrageousness,'" at 380, because in that case:

At the behest of the Drug Enforcement Agency, Kubica, a convicted felon striving to reduce the severity of his sentence, communicated with Neville and suggested the establishment of a speed laboratory. The Government gratuitously supplied about 20 percent of the glassware and the indispensable ingredient, phenyl-2-propanone. ... The DEA made arrangements with chemical supply houses to facilitate the purchase of the rest of the materials. Kubica, operating under the business name "Chem Kleen" supplied by the DEA, actually purchased all of the supplies with the exception of a separatory funnel. ... When problems were encountered in locating an adequate production site, the Government found the solution by providing an isolated farmhouse well-suited for the

location of an illegally operated laboratory. ... At all times during the production process, Kubica [the government agent] was completely in charge and furnished all of the laboratory expertise.

Id., at 380-381. Therefore, the finding that the actions of the DEA agents were "egregious conduct" because it "deceptively implanted the criminal design in [the defendant's] mind," is limited to the facts of that particular case. Clearly, Twigg is not applicable to the facts in the case at bar, since Respondent was not set up or enticed by the police into any criminal enterprise analogous to the criminal enterprise which took place in Twigg. Further, Twigg was limited by Beverly. See also, United States v. Tobias, 662 F.2d 381, 386-387 (5th Cir. Unit B 1981), cert. denied, 457 U.S. 1108, 102 S.Ct. 2908, 73 L.Ed.2d 1317 (1982).

Respondent would have purchased the crack cocaine from someone, whether or not the reverse sting was taking place. The Sheriff's Office's actions in having for sale unadulterated reconstituted crack does not vitiate the lawfulness of the reverse sting. Respondent was a willing buyer. As such, any alleged illegality of the actions of the Sheriff's Office would not insulate Respondent from criminal liability for his crime. State v. Bass, 451 So. 2d 986, 988 (Fla. 2d DCA 1984). The District Court erred when it found that the actions of the police below created a violation of Respondent's right to due process of law. The government conduct was not "outrageous."

Reversal of the district court's opinion is also supported by an opinion from a California appellate court. People v.

Wesley, 224 Cal. App. 1130, 274 Cal. Rptr. 326 (Cal. App. 2 Dist. 1990). In that case, the defendant argued that the state was prevented from prosecuting him on due process grounds because it was the state which sold him the cocaine. In rejecting that argument, the court stated:

While Officer Qualls' possession of the rock cocaine was not legal, defendant's due process rights were not violated by his use of the cocaine in this operation, no matter how or from whom Qualls had obtained the cocaine.

First, the source of the contraband is not an element of the crime (possession of cocaine) with which defendant was charged. "The elements of the crime of possession of narcotics are physical or constructive possession thereof coupled with knowledge of the presence of the drug and its narcotic character." (citations omitted)

Second, defendant had no constitutional or other right to purchase only unrecycled street cocaine which had not been obtained by police from another case, or only that which had not been illegally manufactured by police or, for that matter, *any* kind of cocaine at all regardless of the source. Indeed, *all* cocaine is contraband, and it is a crime to possess it or manufacture it or possess it for sale or sell it; and possession or manufacture of cocaine is illegal, even when possessed or manufactured by police. (citations omitted) As to the possession by a duly authorized police officer, it is still a crime, but he is immune from prosecution under section 11367 if possession or sale occurs while investigating narcotic violations in the performance of his official duties. But there is simply no way at all in which defendant would have any immunity from prosecution; thus, we fail to perceive any "substantial right" of defendant that was implicated because of the source of the cocaine.

*

*

*

In any case, we fail to perceive in what manner the source of the cocaine, or Qualls' illegal possession of the contraband would

have affected defendant's criminal conduct or would have had a bearing on his due process rights. Further, Qualls' use of the cocaine in this operation, alone, would not constitute "outrageous governmental conduct."

* * *
Given California, federal and out of state authorities and the record before us, we can only conclude that the police activity here did not rise to the level of outrageous governmental conduct which would preclude the prosecution of defendant on due process grounds. 274 Cal.Rptr. at 329-332.

The result in the California case should be the same here.

Respondent should not be protected from prosecution against a prosecution for purchase of cocaine within 1000 feet of a school any more than the California defendant should be protected against prosecution for possession of cocaine, as the source of the drug is not an element of the crime.

The holding below was in error², conflicts with Bass, and should be reversed.

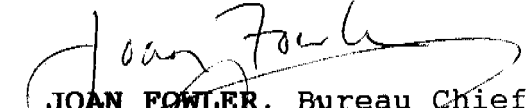
² Petitioner would note that six judges, one senior judge, and one senior justice of the Fourth District have indicated their disagreement with Kelly and its progeny. See Kelly v. State, 593 So.2d 1060, 1061 (Fla. 4th DCA 1992), Robertson v. State, 17 F.L.W. D1713 (Fla. 4th DCA July 15, 1992), and Nero v. State, 17 F.L.W. D (Fla. 4th DCA, August 19, 1992)[case no. 91-2515, J. Hersey, specially concurring].

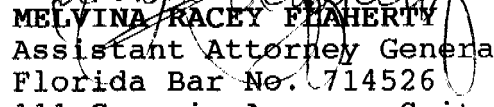
CONCLUSION

WHEREFORE, based on the foregoing reasons and authorities cited therein, Petitioner respectfully requests this Honorable Court, **QUASH** the opinion of the District Court, and **REVERSE** this cause with directions that the charge against Respondent be reinstated.

Respectfully submitted,

ROBERT A. BUTTERWORTH
Attorney General
Tallahassee, Florida

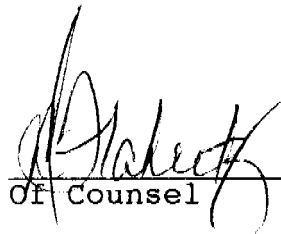

JOAN FOWLER, Bureau Chief
Florida Bar No. 339067


MELVINA RACEY FLAHERTY
Assistant Attorney General
Florida Bar No. 714526
111 Georgia Avenue, Suite 204
West Palm Beach, Florida 33401
(407) 837-5062

Counsel for Petitioner

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing has been furnished by Courier to: **CHERRY GRANT**, Counsel for Defendant, Public Defender Fifteenth Judicial Circuit of Florida, 421 3rd Street, West Palm Beach, Florida, 33401 this 10th day of January, 1993.



Of Counsel

A P P E N D I X

EXHIBIT A-1

92-0775

M

IN THE DISTRICT COURT OF APPEAL OF THE STATE OF FLORIDA
FOURTH DISTRICT
JULY TERM 1992

STATE OF FLORIDA,)
)
Appellant,)
)
v.)
)
GREG WALLACE,)
)
Appellee.)

CASE NO. 92-0775.
L.T. CASE NO. 91-22075 CF

NOT FINAL UNTIL TIME EXPIRES
TO FILE REHEARING MOTION
AND, IF FILED, DISPOSED OF.

Opinion filed October 28, 1992

Appeal from the Circuit Court
for Broward County; Richard D.
Eade, Judge.

Robert A. Butterworth, Attorney
General, Tallahassee, and Melvina
Racey Flaherty, Assistant Attorney
General, West Palm Beach, for
appellant.

Richard L. Jorandby, Public
Defender, and Cherry Grant,
Assistant Public Defender, West
Palm Beach, for appellee.

RECEIVED
OFFICE OF LEGAL AFFAIRS
OCT 28 1992
CRIMINAL OFFICE
WEST PALM BEACH, FL

PER CURIAM.

Affirmed on the authority of Kelley v. State, 593 So.
2d 1060 (Fla. 4th DCA), review denied, 599 So. 2d 1280 (Fla.
1992) and Williams v. State, 593 So. 2d 1064 (Fla. 4th DCA),
review granted, No: 79,507 (Fla. July 6, 1992).

LETTS, GUNTHER, JJ., and OWEN, WILLIAM C., JR., Senior Judge,
concur.

EXHIBIT A-2

92-00775 M
IN THE DISTRICT COURT OF APPEAL OF THE STATE OF FLORIDA
FOURTH DISTRICT, P.O. BOX 3315, WEST PALM BEACH, FL 33402

STATE OF FLORIDA

CASE NO. 92-00775

Appellant(s),

vs.

GREG WALLACE

L.T. CASE NO 91-22075 CF
BROWARD

Appellee(s).

December 2, 1992


BY ORDER OF THE COURT:

ORDERED that appellant's motion filed October 29, 1992,
for rehearing is hereby denied; further,

ORDERED that appellant's motion filed October 29, 1992,
for certification of question is granted, and the following
question is hereby certified to the Supreme Court of Florida:

DOES THE SOURCE OF ILLEGAL DRUGS USED BY
LAW ENFORCEMENT PERSONNEL TO CONDUCT REVERSE
STINGS CONSTITUTIONALLY SHIELD THOSE WHO
BECAME ILLICITLY INVOLVED WITH SUCH DRUGS
FROM CRIMINAL LIABILITY?

I hereby certify the foregoing is a
true copy of the original court order.


MARILYN BEUTTENMULLER
CLERK.

cc: Attorney General-W. Palm Beach
Public Defender 15

/CH


RECEIVED
DEPT. OF LEGAL AFFAIRS

DEC 03 1992

CRIMINAL OFFICE
WEST PALM BEACH, FL

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing Appendix has been furnished by Courier to: CHERRY GRANT, Counsel for Defendant, Public Defender Fifteenth Judicial Circuit of Florida, 421 3rd Street, West Palm Beach, Florida, 33401 this 10th day of January, 1993.



of Counsel