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#### IN THE SUPREME COURT OF FLORIDA

CASE NO. 93,252

CLERK, SUPREME COURT

By

Chief Deputy Cierk

THIRD DISTRICT COURT OF APPEAL CASE NO. 98-288

LARRY WHITE,

Petitioner,

-vs-

#### HARRY K. SINGLETARY,

Respondent.

ON REVIEW FROM THE DISTRICT COURT OF APPEAL OF FLORIDA, THIRD DISTRICT

#### RESPONDENT'S BRIEF ON THE MERITS

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# TABLE OF CONTENTS

TABLE OF	AUTHO	RITI	ES	•	•	•	•	•	•	•		•	•	•	•	•	•	•	•	•	•	٠		ii
INTRODUCT	ION								-		•	•							•					. 1
STATEMENT	OF T	HE C	ASE	AN	D	FA	CI	's		•		•			•	•		•						2-3
ISSUE PRE	SENTE	D.		•	•	•		•				•		•					•		•		•	. 4
SUMMARY O	F THE	ARG	UME	1T	•					-			•	•				•	•	•				5-6
ARGUMENT							•		•	٠	•	-	•	•		•		-		•	•	•	7	7-24
	WHET PETI HIS ALLE BY E 1979	TION PLEA GE A ROBIN	ER'S OF NY ( NSON	G M GU OF V	TOI IIU HT	IC LTI E SI	NO Y I LI CAI	FC BA: MI E,	R SE TE	A D D 37	BE UP EX 3	CE CE	TE H IPI	D IS	AI E ONS	PPE AI	AI LU REÇ	, E RE UI	RC T RE	M CO CD				
CONCLUSION	. <i>I</i>				•	•					•		•	•		•			•		۰	•		25
CERTIFICA:	re of	SER	VICE	C			_	_	_	_	_				_									25

## TABLE OF CITATIONS

# FEDERAL CASES

Abney v. United States, 431 U.S. 651, 656 (1977)	9
<u>Anders v. California</u> , 386 U.S. 738, 87 S. Ct. 1396, 18 L. Ed. 2d 493 (1967)	19
Douglas v. California, 372 U.S. 353, 83 S. Ct. 814, 9 L. Ed. 2d 811 (1963)	17-18
Evitts v. Lucey, 469 U.S. 387 (1985)	10
Rodriguez v. United States, 395 U.S. 327, 89 S. Ct. 1715, 23 L. Ed. 2d 340 (1969)	19
Ross v. Moffitt, 417 U.S. 600 (1974)	9, 20-21
STATE CASES	
Amendments to Florida Rules of Appellate Procedure 9.020 (and 9.140(b) and Florida Rule of Criminal Procedure 3.80(21 Fla. L. Weekly S5 (Fla. 21 December 1995)	<u>,</u>
Amendments to Fla. Rules of Appellate Procedure, 685 So. 2d 773 (Fla. 1996)	. 10, 12
Amendments to Florida Rules of Criminal Procedure, 685 So. 2d 1253 (Fla. 1996)	10
Baggett v. Wainwright, 229 So. 2d 239 (Fla.1969)	. 17-18
Baggett v. Wainwright, 235 So. 2d 486 (Fla. 1970)	18
Bohlinger v. Higginbotham, 70 So. 2d 911 (Fla. 1954) .	22
Bridges v. State, 518 So. 2d 298 (Fla. 2nd DCA 1987) .	. 16-17
<u>Cohen v. State</u> , 121 So. 2d 155 (Fla. 1960)	22
Florida Rule of Criminal Procedure 3.800, 21 Fla. L. Weekly S5 (Fla. 21 December 1995)	11
Ford Motor Company v. Averill, 355 So. 2d 220, 221 (Fla. 1st DCA 1978)	23

386 So. 2d 520 (Fla. 1980)
<u>Gonzalez v. State</u> , 685 So. 2d 975 (Fla. 3rd DCA 1997)
<u>Kalway v. Singletary</u> , 708 So. 2d 267 (Fla.1998) 12, 1
<u>Loadhold v. State</u> , 683 So. 2d 596 (Fla. 3rd DCA 1996) 1
<u>Maddox v. State</u> ,708 So. 2d 617 (Fla. 5th DCA 1998) 1
<u>Mapoles v. Wilson</u> , 122 So. 2d 249 (Fla. 1st DCA 1960) 2
Mendez v. Ortega, 134 So. 2d 247, 248 (Fla. 1961) 2
<u>Polk County v. Sofka</u> , 702 So. 2d 1243 (Fla. 1997) 2
Robinson v. State, 373 So. 2d 898 (Fla. 1979) passi
<u>State v. Iacovone</u> , 660 So. 2d 1371 (Fla. 1995) 1
<u>Stein v. Darby</u> , 126 So. 2d 313 (Fla. 1961) 2
<u>Swad v. Swad</u> , 363 So. 2d 18 (Fla. 3d DCA 1978) 2
<u>Trowell v. State</u> , 706 So. 2d 332 (Fla. 1st DCA 1998) 17, 19-2
West 132 Feet v. City of Orlando, 80 Fla. 233, 86 So. 197 (Fla. 1920)
Williams v. State, 316 So. 2d 267 (Fla. 1975)
<u>Williams v. State</u> , 492 So. 2d 1051 (Fla. 1986) 1
<u>Zduniak v. State</u> , 620 So. 2d 1083 (Fla. 2nd DCA 1993) 1
STATUTES
Section 924.051(3), Florida Statutes (Supp. 1996) 1
Section 924.051(4), Florida Statutes (Supp. 1996) 12, 1

#### OTHER AUTHORITIES

Florida			Procedure ) - (v)					•		•	•	13-	-14
Florida			e Procedure 9.020(h)(3				•		•	•	•		15
Florida	Rule of	Appellate	Procedure	9.14	(d)0	(2)					•	14,	21
Florida	Rule of	Criminal	Procedure	3.170	(1)	ь	-	a		-			14
Florida	Rule of	Criminal	Procedure	3.800	(b)					a	a		13

#### INTRODUCTION

The Respondent, Harry K. Singletary, Secretary of the Department of Corrections, was the respondent in the Third District Court of Appeal, and the Petitioner, Larry White, was the petitioner. In this brief, the parties will be referred to as the Petitioner and the Respondent. The symbol "R" designates the record on review. The symbol "App." designates the appendix to the Respondent's brief on the merits. Emphasis is added unless otherwise noted.

#### STATEMENT OF THE CASE AND FACTS

The Respondent is in substantial agreement with the Petitioner's statement of the case and regarding the facts relevant to the issue before this Court the Respondent would state the following:

On November 24, 1993 the Petitioner pled guilty to sale of cocaine and possession of cocaine in violation of his community control, for which he was subsequently sentenced to a term of five years imprisonment. (App. A). The Petitioner has never filed a motion to withdraw his plea. In paragraph two of the written plea form Petitioner signed at the time of his plea, Petitioner acknowledged that he understood that he was giving up his right to appeal "all matters except the legality of (his) sentence or this Court's authority to hear the case." (App. A, p. 1).

On February 6, 1998 the Petitioner filed a petition for writ of habeas corpus for a belated appeal, referring to both the conviction and sentence entered in case number 93-79 following his guilty plea, as well as the conviction and sentence entered in case number 93-1103 following a jury trial. (R 1-16). In the petition, regarding case number 93-1103 only, the petitioner simply alleged his appointed trial counsel failed to file a notice of appeal of that judgment and sentence after the Petitioner instructed him to do so. (R 2). In particular, Petitioner alleged that, "After being adjudicated guilty by 'jury trial' in case number 93-1103,

Mr. White informed his trial attorney (Mr. Michael Wheeler) that he wished to pursue a direct appeal." (R 2) (Emphasis that of Petitioner). The Petitioner made no statement as to the issue sought to be appealed or whether it was within the limited exceptions allowed for a direct appeal from a guilty plea. (R 1-16).

On June 10, 1998 the Third District Court of Appeal denied in part and granted in part the petition. (R 92-93). The district court denied the petition as to the motion for belated appeal with respect to case number 93-79 based upon the Petitioner's failure "to allege any of the limited exceptions necessary for an appeal from a guilty plea set forth in Robinson v. State, 373 So. 2d 898 (Fla. 1979)." (R 92-93). The district court granted the petition with regard to case number 93-1103. (R 92).

#### ISSUE PRESENTED

WHETHER THE DISTRICT COURT PROPERLY DENIED THE PETITIONER'S MOTION FOR A BELATED APPEAL FROM HIS PLEA OF GUILTY BASED UPON HIS FAILURE TO ALLEGE ANY OF THE LIMITED EXCEPTIONS REQUIRED BY ROBINSON v. STATE, 373 So. 2d 898 (Fla. 1979), FOR SUCH AN APPEAL?.

#### SUMMARY OF THE ARGUMENT

The State initially submits that a separate basis for the Third District's denial of Petitioner's petition for belated appeal exists here. Indeed, it appears that Petitioner only sought to appeal his conviction and sentence following his jury trial in case number 93-1103. Certainly, there is nothing contained in the petition to indicate that Petitioner desired to pursue an appeal from the guilty plea he entered in case number 93-79. This being so, since an independent basis existed for the District Court's denial of Petitioner's petition for belated appeal other than the fact that Petitioner failed to set forth any of the exceptions required by Robinson v. State, 373 So.2d 898, 902-903 (Fla. 1979) for an appeal from a guilty plea, the District Court's decision should be sustained.

As this Court asserted in <u>Robinson</u>, there is no right to an appeal on unknown and unidentified grounds. This Court made clear that the right to a direct appeal from a guilty plea is severely restricted as only those issues that are contemporaneous with the plea may form the basis for a direct appeal.

The opinions holding that there is a right to general review from a guilty plea directly and expressly conflicts with statutory law prohibiting such appeals, case law from this Court upholding the authority of the Florida Legislature to place such terms and conditions on the right to appeal, and rules of criminal and

appellate procedure which this Court adopted in order to implement the statutory restrictions on appeals from criminal convictions.

The requirement that defendants who have entered guilty pleas must state, in their notices of appeal or motions for belated appeal, the ground upon which their appeal is based is not unfair, unconstitutional, nor overburdensome. As such appeals are very restricted, requiring a defendant to show that his claim fits within the limited exceptions for such appeals, provides notice of the court's jurisdiction to hear the case and eliminates the filing of numerous frivolous appeals. The decision of the Third District Court of Appeals to deny the Petitioner's petition for a belated appeal based upon his failure to state a cognizable ground for such an appeal should be affirmed.

#### ARGUMENT

THE DISTRICT COURT PROPERLY DENIED THE PETITIONER'S MOTION FOR A BELATED APPEAL FROM HIS PLEA OF GUILTY BASED UPON HIS FAILURE TO ALLEGE ANY OF THE LIMITED EXCEPTIONS REQUIRED BY ROBINSON v. STATE, 373 So. 2d 898 (Fla. 1979), FOR SUCH AN APPEAL.

The State initially submits that a separate basis for the Third District's denial of Petitioner's petition for belated appeal Indeed, in his petition, Petitioner alleged that, exists here. "After being adjudicated guilty by 'jury trial' in case number 93-1103, Mr. White informed his trial attorney (Mr. Michael Wheeler) that he wished to pursue a direct appeal." (R 2) (Emphasis that of Petitioner). Accordingly, it appears that Petitioner only sought to appeal his conviction and sentence following his jury trial in case number 93-1103. To be sure, there is nothing contained in the petition to indicate that Petitioner desired to pursue an appeal from the guilty plea he entered in case number 93-79. This being so, since an independent basis existed for the District Court's denial of Petitioner's petition for belated appeal other than the fact that Petitioner failed to set forth any of the exceptions required by <u>Robinson v. State</u>, 373 So.2d 898, 902-903 (Fla. 1979) for an appeal from a guilty plea, the District Court's decision should be sustained. Nevertheless, the State will discuss the Robinson decision as well as the subsequently-enacted statutory law and procedural rules restricting a defendant's right to appeal from a guilty plea.

This Court, in <u>Robinson</u> addressed the conditions under which an appeal could be taken from a guilty plea and held that there was no general right to an appeal on unknown and unidentified grounds as follows:

The appellant contends that he has a right to a general review of the plea by an appellate court to be certain that he was made aware of all the consequences of his plea and apprised of all the attendant constitutional rights waived. In effect, he is asserting a right of without a specific assertion wrongdoing. We reject this theory an automatic review from a guilty plea. The only type of appeal that requires this type of review is a death penalty case. See 921.141(4), Fla. Stat. (1977). Furthermore, we find that an appeal from a guilty plea should never be a substitute for a motion to withdraw a plea. If the record raises issues concerning the voluntary or intelligent character of the plea, that issue should first be presented to the trial court in accordance with the law and standards pertaining to a motion to withdraw plea. If the action of the trial court on such motion were adverse to the defendant, it would be subject to review on direct appeal. The standards for the withdrawal of a quilty plea both before and after sentence were discussed in detail in Williams v. State, 316 So.2d 267 (Fla. 1975). After sentence is imposed, the burden is on the defendant to prove that a manifest injustice has occurred. Williams v. ABAStandards Relating to Administration of Criminal Justice, Pleas of Guilty, 14-2.1 (1979). To adopt the view asserted by the appellant in this case would in effect eliminate both the necessity for a defendant to move for a withdrawal of his plea and the obligation to show a manifest injustice or prejudice as grounds for such a plea withdrawal after sentence.

<u>Id.</u>, 373 So.2d at 902-903.

This Court went on to hold that there was a limited and exclusive class of issues which occur contemporaneously with the entry of the plea that can properly be brought on direct appeal from a guilty plea. <u>Id.</u> at 902. The class consists of "only the following:

- (1) the subject matter jurisdiction,
- (2) the illegality of the sentence,
- (3) the failure of the government to abide by the plea agreement, and
- (4) the voluntary and intelligent character of the plea."

  Id.

As Robinson failed to assert any of these cognizable claims, this Court held the district court was justified in summarily dismissing the appeal as frivolous. <u>Id.</u> at 903.

Moreover, the United States Supreme Court has repeatedly held that there is no constitutional right to an appeal in non-capital criminal cases and that the states, if they grant such right, may place such terms and conditions, consistent with due process and equal protection, as they consider appropriate. See, Ross v. Moffitt, 417 U.S. 600, 611 (1974) ("[I]t is clear that the State need not provide any appeal at all."; Abney v. United States, 431 U.S. 651, 656 (1977) ("It is well settled that there is no constitutional right to an appeal" and "[t]he right to appeal as we

presently know it in criminal cases, is purely a creature of statute: in order to exercise that statutory right of appeal one must come within the terms of the applicable statute"); and Evitts v. Lucey, 469 U.S. 387, 393 (1985) ("Almost a century ago, the Court held that the Constitution does not require States to grant appeals as of right to criminal defendants seeking to review alleged trial court errors").

This Court recently analyzed U.S. Supreme Court case law and explicitly held that there was no right to appeal under the federal constitution. Amendments to Fla. Rules of Appellate Procedure, 685 So.2d 773, 774 (Fla. 1996), hereafter Amendments, ("The United States Supreme Court has consistently pointed out that there is no federal constitutional right of criminal defendants to a direct appeal.") This Court's interpretation of these decisions are controlling within Florida and district courts are not at liberty to interpret the federal constitution contrary to decisions of this Court or of the United States Supreme Court.

The Criminal Appeal Reform Act of 1996<sup>1</sup> along with the resulting changes in the Rules of both Appellate and Criminal Procedure<sup>2</sup>, which this Court adopted by <u>Amendments</u>, also supports the Respondent's position. By their terms, they are contrary to

<sup>&</sup>lt;sup>1</sup>Enacted by Ch 96-248.

<sup>&</sup>lt;sup>2</sup> Adopted by <u>Amendments to Florida Rules of Criminal Procedure</u>, 685 So.2d 1253 (Fla. 1996).

the district court holdings that there is an unfettered right to appeal from guilty pleas despite not meeting any of the statutory and rule criteria the Florida Legislature and this Court have implemented.

Before turning to the specifics of the Reform Act and implementing rules, it is useful to recall this Court's comments and action in 1995 on the problem of appeals from guilty pleas, prior to the enactment of the Reform Act in 1996, and the more recent comments in 1998 addressed to the commendable way in which the Florida Legislature and this Court, working "hand-in-hand" have implemented appellate reform.

First, see Amendments to Florida Rules of Appellate Procedure 9.020(g) and 9.140(b) and Florida Rule of Criminal Procedure 3.800, 21 Fla. L. Weekly S5 (Fla. 21 December 1995) ("It has come to our attention that scarce resources are being unnecessarily expended in appeals from guilty pleas and appeals relating to sentencing errors."). This Court's proposed rule of 1995 requiring that all sentencing errors be first brought to the attention of the trial court, together with the Robinson requirement that motions to withdraw the plea are a prerequisite to any appeal, are essentially what was subsequently adopted in the Reform Act, effective 1 July 1996, and implemented by this Court in its revised rules of criminal and appellate procedure which became effective 1 January 1997.

The second, more recent comment, addresses the post-Reform Act and its implementation by this Court. <u>See</u>, <u>Kalway v. Singletary</u>, 708 So.2d 267 (Fla. 1998):

Separation of powers is a potent doctrine that is central to our constitutional form of state government. See, Art.II,S3, Fla. Const. ("No person belonging to one branch shall exercise any power appertaining to either of the other branches unless expressly provided herein.") This does not mean, however, that two branches of state government in Florida cannot work hand-in-hand in promoting the public good or implementing the public will, as evidenced by our recent decision in Amendments to the Florida Rules of Appellate Procedure, 685 So.2d 773 (Fla. 1996), wherein we deferred to the legislature in limited matters relating to the constitutional right to appeal.

[W]e believe that the legislature implement this constitutional right and place reasonable condition upon it so long as they not thwart the litigant's legitimate appellate rights. Of course, this continues to have jurisdiction over practice and procedure relating to appeals.

#### <u>Id</u>., 708 So. 2d at 269.

With the above perspective in mind, which correctly recognizes the constitutional duty of the three branches of government to cooperatively work together for the greater public good, the state turns to the specific provisions of the Reform Act, Amendments, and the implementing rules of criminal and appellate procedure which are in direct and express conflict with the decision below.

Section 924.051(3), Florida Statutes (Supp. 1996) places the following condition precedent on the right to appeal.

(3) An appeal may not be taken from a judgment or order of a trial court unless a prejudicial error is alleged and is properly preserved or, if not properly preserved, would constitute fundamental error.

By its terms, this condition precedent applies to all appeals, including those entered following guilty or unreserved no contest pleas.

This Court explicitly upheld the authority of the legislature to condition the constitutional right to appeal upon the proper preservation of error in the trial court.

Applying this rationale to the amendment of section 924.051(3), we believe the legislature could reasonably condition the right to appeal upon the preservation of a prejudicial error of fundamental the assertion Anticipating that we might reach such a conclusion, this Court on June 27, promulgated an emergency amendment designated as new Florida Rule of Criminal Procedure 3.800(b) to authorize the filing of a motion to correct a defendant's sentence with ten days. [cite omitted] Because many sentencing errors are not immediately apparent sentencing, we felt that this rule would provide an avenue to preserve sentencing errors and thereby appeal them.

Amendments at 775.

This Court similarly construed section 924.051(4) as consistent with section 924.051(3).

We construe this provision of the Act [section 924.051(4)] to permit a defendant who pleads guilty or nolo contendere without reserving a legally dispositive issue to nevertheless appeal a sentencing error, providing it has been timely preserved by motion to correct the sentence. See State v. Iacovone, 660 So. 2d

1371 (Fla. 1995); <u>Williams v. State</u>, 492 So. 2d 1051 (Fla. 1986) (statutes will not be interpreted so as to yield an absurd result).

Accordingly, we have rewritten rule 9.140 to accomplish the objectives set forth above. Consistent with the legislature's philosophy of attempting to resolve more issues at the trial court level, we are also promulgating Florida Rule of Criminal Procedure 3.170 (1), which authorizes the filing of a motion to withdraw the plea after sentencing within thirty days from the rendition of the sentence, but only upon the grounds recognized by Robinson or otherwise provided by law. Id.

The terms of the new rules condition the right to appeal on the proper preservation of error in the trial court with the exception of fundamental error. See, criminal rule 3.170 (1) and its companion appellate rule 9.140(b)(2):

- 3.170(1) Motion to Withdraw the Plea After Sentencing. A defendant who pleads guilty or nolo contendere without expressly reserving the right to appeal a legally dispositive issue may file a motion to withdraw the plea within thirty days after rendition of the sentence, but only upon the grounds specified in Florida Rule of Appellate Procedure 9.140(b)(2)(B)(I) (v).
- 9.140(b)(2) Pleas. A defendant may not appeal from a guilty or nolo contendere plea except as follows:
- (A) A defendant who pleads guilty or nolo contendere may expressly reserve the right to appeal a prior dispositive order of the lower tribunal, identifying with particularity the point of law being reserved.
- (B) A defendant who pleads guilty or nolo contendere may otherwise directly appeal only
- (I) the lower tribunal's lack of <u>subject matter</u> jurisdiction;
- (ii) a violation of the plea agreement, <u>if preserved</u>
  by a motion to withdraw plea;

(iii) an involuntary plea, <u>if preserved by a motion</u> to withdraw plea;

- (iv) a sentencing error, if preserved;
- (v) as otherwise preserved by law.

This Court did not overlook the substantive requirement that sentencing errors be first raised in the trial court. Rule 9.140(d) requires:

- (d) Sentencing errors. A sentencing error may not be raised on appeal unless the alleged error has first been brought to the attention of the lower tribunal:
  - (1) at the time of sentencing; or
- (2) by motion pursuant to Florida Rule of Criminal Procedure 3.800(b).

It should be noted that this rule is simply an extension of the same rule which this Court proposed in December 1995 prior to the enactment of the Reform Act.

The state also invites the attention of the Court to the provisions of Florida Rule of Appellate Procedure 9.020(h)(1) and 9.020(h)(3). The first delays the rendition of final trial court orders when motions to correct sentence or withdraw pleas are pending in the trial court. Relevant portions of the second are instructive on whether an appeal may be taken when no issues have been properly preserved in the trial court.

(3) .... However, a pending motion to correct a sentence or order of probation or a motion to withdraw the plea after sentencing shall not be affected by the filing of a notice of appeal from a judgment of guilt. In such instance, the notice of appeal shall be treated as prematurely filed and the appeal is held in abeyance until the filing of a signed, written order disposing of such motion.

This Court recently reiterated its decision in Amendments

upholding and implementing the authority and decision of the Florida Legislature to place reasonable conditions on the right to appeal and to prohibit appeals where these conditions precedent were not met. See, Kalway v. Singletary, 708 So. 2d 267 (Fla. 1998), as discussed and quoted above.

The Court's attention is also invited to a recent en banc decision of the Fifth District Court of Appeal holding that there is no right to appeal from guilty or no contest pleas unless prejudicial errors have been reserved, preserved, or raised and ruled on by post-judgment motions during the thirty-day window provided by this Court. Maddox v. State, 709 So. 2d 617 (Fla. 5th DCA 1998). The decision in Maddox is noteworthy, not merely because of the holding, but because of the perceptive analysis and understanding of the Criminal Appeal Reform Act implementing rules promulgated by this Court in Amendments. Reasoned and written in the spirit of Kalway and Amendments, with a keen appreciation of, and deference to, the separation of powers doctrine, the Fifth District shows that appellate and trial courts, appellants, and appellees, i.e., everyone, will benefit from the interplay between the Act and the implementing rules. The Act and the rules together, "hand-in-hand," collectively present the parties with increased opportunities and rights to raise and preserve issues in the trial court and, if relief is not obtained, to then seek appellate review with a fully developed record and preserved issues which can be intelligently addressed on their merits by the parties and the appellate courts.

The forgoing principles are supported by decisions from the second and third district courts of appeal, which hold that there is no right to appeal from a guilty plea unless a motion to withdraw the plea has been filed or there is a Robinson issue. See, e.g., Gonzalez v. State, 685 So.2d 975 (Fla. 3rd DCA 1997) ("[T]he defendant's motion failed to allege with specificity any of the limited exceptions, dictated by Robinson v. State, 373 So.2d 898 (Fla. 1979), necessary for an appeal from a guilty plea.") and Bridges v. State, 518 So.2d 298,300 (Fla. 2nd DCA 1987):

Bridges's problem, however, is even more fundamental in that he cannot show that he would have had a right to appeal at all. Bridges entered a plea of guilty without reserving any appellate issues, received a sentence that is facially legal and which was accepted without contemporaneous objection, and did not move to withdraw that plea prior to the imposition of a sentence which on its face is lawful. Id.

To the same end, see <u>Loadhold v. State</u>, 683 So.2d 596 (Fla. 3rd DCA 1996) and <u>Zduniak v. State</u>, 620 So.2d 1083 (Fla. 2nd DCA 1993).

The primary decision upon which conflict is based is the First District's opinion in <u>Trowell v. State</u>, 706 So.2d 332 (Fla. 1st DCA 1998). In this opinion the district court relied on two lines of cases from this Court, <u>Baggett v. Wainwright</u>, 229 So.2d 239 (Fla.1969), and, from the U.S. Supreme Court, <u>Douglas v. California</u>, 372 U.S. 353, 83 S.Ct. 814, 9 L.Ed.2d 811 (1963). Baggett was adjudged guilty and sentenced in 1962. In 1969, he

filed a petition for writ of habeas corpus in this Court alleging he and his trial counsel, immediately following conviction, had informed the trial court that he was now indigent and requested that the trial court appoint appellate counsel to prosecute the appeal. Baggett further alleged that the trial court advised him it would do so, but failed to do so. Baggett alleged that two years later, upon inquiry, he was told by the trial court that his appeal was being handled by a public defender. Significantly, this Court summarized the thrust of Baggett's allegations as "an attempt to demonstrate that through State action Petitioner was deprived of, or inadequately afforded, assistance of counsel for the purpose of directly appealing his conviction." Baggett, 229 So.2d at 240-241. There was, in short, no question of Baggett's right to appeal following a conviction entered on a jury verdict. There was only the question of whether Baggett, as an indigent, had been denied the right to the assistance of counsel contrary to Douglas v. California, 372 U.S. 353, 83 S.Ct. 814, 9 L.Ed.2d 811 (1963).

This Court held that Baggett's allegations, if true, would show a denial of the assistance of counsel and that Baggett could not be required to show that his appeal would have successfully overturned the judgment<sup>3</sup>. In so holding, this Court cited to and

<sup>&</sup>lt;sup>3</sup> As it turned out, Baggett's allegations were false and there had been no denial of the assistance of counsel. <u>See</u>, <u>Baggett v. Wainwright</u>, 235 So.2d 486 (Fla. 1970) (Writ discharged,

relied in part on <u>Anders v. California</u>, 386 U.S. 738, 87 S.Ct. 1396, 18 L.Ed.2d 493 (1967) and <u>Rodriguez v. United States</u>, 395 U.S. 327, 89 S.Ct. 1715, 23 L.Ed.2d 340 (1969).

In <u>Trowell</u>, the district court's reliance on <u>Baggett</u>, <u>Douglas</u>, <u>Anders</u>, and <u>Rodriquez</u>, is completely misplaced. The cited cases stand for the unexceptionable proposition that **if** there is a right to an appeal then there is a right to the assistance of counsel if indigent. None of the cases were from guilty pleas and none presented the issue of whether they was a right to appeal from guilty pleas. Thus, by misapplying the cases, and specifically <u>Baggett</u> to a set of facts unlike <u>Baggett</u>, the district court created direct and express conflict with the very cases on which it relies. <u>Gibson v. Avis Rent-A-Car System</u>, <u>Inc. et al</u>, 386 So.2d 520, 521 (Fla. 1980) (Conflict jurisdiction is created "when a district court of appeal misapplies the law by relying on a decision materially at variance with the one under review.")

The Respondent further points out that the <u>Trowell</u> opinion also misapplied case law from the United States Supreme Court. The decisions in <u>Douglas</u>, <u>Anders</u>, and <u>Rodriguez</u> stand for the unexceptionable and uncontroverted principle that indigents must be afforded the right to counsel **if** they and similarly situated non-indigents have a right to an appeal. Nothing in these cases

neither Baggett nor his attorney told the trial court he was indigent, wished to appeal, and wanted counsel appointed.)

concerns the right to appeal from guilty pleas.

As the Third District Court of Appeals pointed out in Gonzalez v. State, 685 So. 2d 975 (Fla. 3d DCA 1997), the idea behind a defendant's right to assistance of counsel in making a first appeal of a conviction is that it is the responsibility of a knowledgeable appellate counsel to review the records to identify any appropriate issues to be raised on appeal. It would be unreasonable to infringe on a defendant's right to appeal in such a situation to require a pro se showing of what meritorious issues he intended to bring on appeal. Id. at 977. As Judge Minor points out in his dissenting opinion in Trowell, in situations of guilty pleas the defendants do not face the hardship of having to review a trial record in search of error without the benefit of counsel. defendant appealing a guilty plea does not have an entire record to review nor are they even allowed to try to establish innocence. Id. at 344. Because the issues allowed to be raised on appeal of a guilty plea are so limited, requiring the defendant to allege an issue cognizable on direct appeal is no more restrictive than is appropriate. Id. Anything less would result in an unjustified waste of judicial resources by an already over-burdened criminal justice system.

The claim that this requirement specifically violates the rights of indigent defendants is without merit. Ross v. Moffitt, 417 U.S. 600, 601 (1974), is particularly relevant. Contrary to the

rationale that indigency is critical to the right to appeal, indigency is irrelevant unless there is a showing that the state has, contrary to the <u>Douglas</u> line of cases, "arbitrarily cut off appeal rights for indigents while leaving open avenues of appeal for more affluent persons" 417 U.S. at 607, and "[u]nfairness results only if indigents are singled out by the State and denied meaningful access to the appellate system because of their poverty." 417 U.S. at 611. Nothing in section 924.06(3), Florida Statutes (1995) or its successor, section 924.051(4), Florida Statutes (Supp. 1996), draws any distinctions between the indigent and the non-indigent. Neither have a right to appeal unless conditions set out in the statute, as interpreted and implemented by this Court in <u>Amendments</u>, and in Florida Rule of Appellate Procedure 9.140(b)(2) are met. In short, whether you are rich or poor you do not have the right to take a groundless appeal.

Further it is important to consider, as Judge Minor pointed out in his dissent in <u>Trowell</u>, that the requirement is simply to identify a ground over which the court has jurisdiction to hear following a guilty plea and not, as other opinions have expressed, a requirement that the defendant show the claims to be meritorious. <u>Id</u>. Thus the majority in <u>Trowell</u> and the other cases holding there is an unfettered right to take a direct appeal from a guilty plea not only misapplied the law controlling appeals from guilty pleas they also misapplied the law on the primacy of jurisdiction. The

question of jurisdiction is a "primary concern ... which [a court] must address ... sua sponte when any doubt exists" even if the parties fail to raise the issue. Mapoles v. Wilson, 122 So. 2d 249 (Fla. 1st DCA 1960). Stein v. Darby, 126 So. 2d 313 (Fla. 1961); Cohen v. State, 121 So. 2d 155 (Fla. 1960). It is hornbook law that "[c]ourts are bound to take notice of the limits of their authority, and if want of jurisdiction appears at any stage of the proceeding, original or appellate, the court should notice the defect and enter an appropriate order. [cites omitted]." West 132 Feet v. City of Orlando, 80 Fla. 233, 86 So. 197, 198-199 (1920).

This holding was reaffirmed in <u>Bohlinger v. Higginbotham</u>, 70 So. 2d 911,914-915 (Fla. 1954) (When jurisdiction was brought in issue "the court should have considered and ruled on the merits of the [jurisdictional] issue" because "courts 'are bound to take notice of the limits of their authority, and if want of jurisdiction appears at any stage of the proceedings ... the court should notice the defect and enter an appropriate order.' [cites omitted]". The holding was followed in <u>Mendez v. Ortega</u>, 134 So. 2d 247, 248 (Fla. 1961) where the court reversed and remanded because the trial court lacked jurisdiction.

This must be done despite the fact that the question of jurisdiction was not raised by the pleadings or otherwise presented. Courts are bound to take notice of the limits of their authority and if want of jurisdiction appears at any stage of the proceedings, original or appellate, the

# court should notice the defect and enter an appropriate order. [cites omitted].

Accord, Swad v. Swad, 363 So. 2d 18 (Fla. 3d DCA 1978) ("Where a party questions the subject matter jurisdiction of the court proceeding with a cause, the court must carefully examine the question and make a determination of its jurisdiction".)

Historically, the First District followed this hornbook law. See, Ford Motor Company v. Averill, 355 So. 2d 220, 221 (Fla. 1st DCA 1978):

We, of course, have no authority to assume jurisdiction when there is none. We therefore have the duty and responsibility at any stage of the proceeding at which we discover jurisdiction lacking to immediately cease exercising same.

This Court recently reiterated the above rule of law that jurisdiction is a threshold or primary issue which must be immediately addressed and which, if found absent, ends review. Proceedings, orders, and decisions in the absence of jurisdiction are a nullity. Polk County v. Sofka, 702 So.2d 1243 (Fla. 1997).

In summary, the holding that there is an unfettered right to full appellate review of guilty pleas, belated or timely, regardless of the failure to preserve or identify a cognizable issue is contrary to this Court's case law, to Florida Statutes, this Court's rules of criminal and appellate procedure, and decisions of other district courts. At the same time, properly prohibiting unauthorized appeals enables parties with legitimate

issues and an authorized right to an appeal to more efficiently obtain such review as they will not have to compete for scarce judicial resources with parties such as those who have no cognizable issues and no right to an appeal. Further, through proper adherence to the simple jurisdictional requirement for obtaining a direct appeal of a guilty plea Florida taxpayers will not have to fund numerous wholly frivolous and abusive judicial proceedings.

#### CONCLUSION

Based upon the foregoing arguments and cited authorities, the Respondent respectfully requests this Court to find that the District Court properly denied the Petitioner's petition for belated appeal.

Respectfully Submitted,

ROBERT A. BUTTERWORTH Attorney General

DOUGLAS J. GLAID
Assistant Attorney General

Florida Bar No. 0249475 Office of the Attorney General Appellate Division

Republic Tower, 110 S.E. 6th St. Ft. Lauderdale, Florida 33301

Telephone: (954) 712-4600 Facsimile: (954) 712-4658

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing BRIEF OF RESPONDENT ON THE MERITS was mailed this  $\frac{18^{+4}}{4}$  day of September, 1998, to John E. Morrison, Asst. Public Defender, Counsel for Petitioner, 1320 N.W. 14th Street, Miami, Florida 33125.

DOUGLAS J. GLAID

Assistant Attorney General

# APPENDIX A

IN THE CIRCUIT COURT OF THE 16TH JUDICIAL CIRCUIT OF THE STATE OF FLORIDA IN AND FOR MONROE COUNTY

CRIMINAL DIVISION

CASE NUMBER:

93-79 CF

STATE OF FLORIDA

HARRY WHITE

#### PLEA(S)

1. Ple	I,ea(s)	lanny W	Ity, and e	, defendant herein, withdraw my enter a Plea(s) of:
(	)	Guilty	( )	Note Contendere to ADMITS TO VOGE
(	)	Guilty	( )	Nolo Contendere to (sale of locaine) 4 Poss. Cocaine)
(	)	Guilty		Nolo Contendere to

- 2. I understand that if the court accepts the pleas(s), I give up my right to a trial, at which I would have had the following rights: (1) to have a jury determine whether I am guilty or not guilty, or a hearing before a judge if charged with violation of probation; (2) to see and hear the witnesses testify, and to have my lawyer question them for me; (3) to subpoen and present witnesses and items of evidence in my defense and to present any defense I might have to the jury; (4) to testify or to remain silent and (5) to require the prosecutor to prove my guilt by admissible evidence beyond any reasonable doubt, or to the satisfaction of the court's conscience if charged with violation of probation, before I can be found guilty. I further understand that I give up my right to appeal all matters except the legality of my sentence or this Court's authority to hear this case. My lawyer has explained to me what an appeal is.
- 3. I understand that a Plea of Not Guilty denies that I committed the crime(s); a Plea of Guilty admits that I did commit the crimes(s); a Plea of Nolo Contendere (or "No Contest") says that I do not contest the evidence against me. I understand that if the Court accepts my plea(s) there will be no trial and the court will impose sentence(s) based upon my plea(s).
- 4. I have read the information/indictment/warrant in this case and I understand the charge(s) to which I enter my plea(s). My lawyer has explained to me the maximum penalty for the charge(s),

the essential elements of the crime(s), and possible defenses to the crime(s), and I understand these things. I understand that if I am on parole, my parole can be revoked and I can be returned to prison to complete that sentence; if I am on probation, my probation can be revoked and I can receive a separate sentence up to the maximum on the probation charge in addition to the sentence imposed on this case.

5.				s promised me anything to get me the plea(s), exce No exception	, P
	b.	(	)	The prosecutor agrees: -O	
	c.	(	)	The Court has agreed:	
6.				s pressured or forced me to enter the plea(s). I	_ 

- entering the plea(s) because:
  - I believe that I am guilty.
  - I believe that it is in my own best interest.

I enter the plea(s) voluntarily of my own free will.

- I give up my right to have the prosecutor recite to the judge the facts showing my quilt (factual basis) before he accepts my plea(s).
- by one (1) grid (in either direction) I will have the right to appeal my sentence.
- I understand and agree that if the judge permits me to remain at liberty pending sentencing I must notify my lawyer and bondsman or pretrial release officer of any change of my address or telephone number, and if the judge orders a Presentence Investigation (PSI) and I willfully fail to appear for an appointment with the probation officer for the PSI interview, the judge can revoke my release and place me in jail until the PSI interview has been completed or until my sentencing.
- My education consists of the following: under the influence of any drugs, medication or alcohol at the time I sign this plea. I am not suffering from mental problems at this time which affects my understanding of this plea.
- I have read every word in this written plea. I have 11.

# RL0268IM0227

discussed this written plea with my lawyer and I fully understand it. I am fully satisfied with the way my lawyer has handled this case for me.

12. I understand, and my attorney has explained to me that <u>if</u> I am <u>not</u> a United States Citizen, any plea of guilty or Nolo Contendere subjects me to deportation according to the Law and Regulations of the United States Immigration and Naturalization Service.

SWORN TO, SIGNED AND FILED in Open Court in the presence of defense counsel and Judge this QY day of November 1997.

CLERK OF THE CIRCUIT COURT

Defendant & Signature

Address:

Telephone:

#### CERTIFICATE OF DEFENDANT'S ATTORNEY

I, defendant's counsel of record, certify that: I have discussed this case with defendant, including the nature of the charge(s), essential elements of each, the evidence against him/her of which I am aware, the possible defenses he/she has, the maximum penalty for the charge(s) and his/her right to appeal. No promises have been made to the defendant other than as set forth in this plea or on the record. I believe he/she fully understands this written plea, the consequences of entering it, and that defendant does so of his/her own free will.

Counsel for Defendant

### CERTIFICATE OF PROSECUTOR

(Now) I hereby consent to the entry of the plea to the lesser charge(s).

(Nowe) I confirm that the premises set forth in paragraph 5b have been made.

Assistant State Attorney

PLEA(S)

	Probation Violator			In the Circuit Co	ourt, Sixteenth Jud	dicial Circuit
ate of Florida	Community Control Violator Retrial Resentence	*94 JAN	OR RECORD		oe County, Florid	
Samuel Efendant	Whita	MONROS	OBANA COUNTY, FLA	٠.		
The defend presented by _ presented by _ t	Michael Wh	JUDO		, the , and I	eing personally be attorney of record naving	
	entered a plea of guilty to the fol entered a plea of nolo contendere	lowing crime	(s)			
Count	Crime		Offense Number Number(s)	Degree of Crime	Case Number	OBTS Number
	Jalan Coc	eni	893.13	20	93-79-04	000389894
7.	Possesstand (	ecoine	<u> 5</u> 93.12		93-79-5	
			-			. }
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·			· · · · · · · · · · · · · · · · · · ·			
••			·····		,	
·						
and no ca	uuse being shown why the defendar ICATED GUILTY of the above c	nt should not be rime(s).	e adjudicated gui	ilty, IT IS ORDER	EDTHAT the defe	ndant is hereby
(611. 754	tuant to section 943.325, Florida S ) or lewd and lascivious conduct of cause being shown; IT IS ORDE	(cn. 800) the (	letendant shall l	be required to sub	mit blood specime	sexual battery

(White) - Clerk: CANARY - State Attorney; PINK - Defendant

818600 REC 1 38 PAGE 9319

Case Number XW93-19-CF OBTS Number 0003098942

	(As to Count)		
The defendant, being personally before the control of the control	been adjudicated guilty her n mitigation of sentence, an	rein, and the court	having given the detendant an
Check one if applicable.)			
and the Court having on	deferred imposition	n of sentence until	this date
and the Court having previously	entered a judgment in this cas	se on(date)	now resentences the defendant
and the Court having placed the defendant's probation/pommunity con		unity control and h	aving subsequently revoked the
It Is The Sentence Of The Court that:		;	
The defendant pay a fine of \$as the 5% surcharge required by section	pursuant to section 960.25, Florida Statutes.	n 775.083, Florida	Statutes, plus \$
The defendant is hereby committed to			
The defendant is hereby committed to t	he custody of the Sheriff of	Î	County, Florida.
The defendant is sentenced as a youthf			
To Be Imprisoned (Check one; unmar	ked sections are inappli	icable.):	
For a term of natural life.			
For a term of 5 years	•		
Said SENTENCE SUSPENDED for a p	period of	subject to	conditions set forth in this order.
If "split" sentence, complete the appropriate p	paragraph.		
Followed by a period of of Corrections according to the terms a	on probation/communand conditions of supervision	nity control under t n set forth in a sepa	he supervision of the Department trate order entered herein.
However, after serving a period of sentence shall be suspended and the	imprisonme defendant shall be placed under supervision of t	on probation/com	, the balance of the imunity control for a period of corrections according to the terms
and conditions of probation/community.  In the event the defendant is ordered to see the conditions of the conditions of the community of the conditions of	y control set forth in a separa serve additional split sentenc	ate order entered h es, all incarceration	erein. 1 portions shall be satisfied before

the defendant begins service of the supervision terms.

<u> </u>	,	•		
•		818600	[1238 RADEO 321	
Defendant Lary (	Whit	<u> </u>	Case Number KW-9379-CF	-
<u>U</u>		SPECIAL PROVISI	ONS	
		(As to Count		
By appropriate notation, the fo	ollowing prov	isions apply to the sentence i	imposed:	
Mandatory/Minimum Pr	ovisions:	·		
Firearm			year minimum imprisonment provisions of sections hereby imposed for the sentence specified in this co	
Drug Traffficking	P		mandatory minimum imprisonr  1), Florida Statutes, is hereby imposed for the sent	
Controlled Substance Within 1,000 Feet of School	8		year minimum imprisonment provisions of sections, is hereby imposed for the sentence specified in	
Habitual Felony Offender	e S	xtended term in accordance v	habitual felon offender and has been sentenced with the provisions of section 775.084(4)(a), Flores by the court are set forth in a separate order or s	rida
Habitual Violent Felony Offender	to F	o an extended term in accorda Florida Statutes. A minimum te	habitual violent felony offender and has been sente ance with the provisions of section 775.084(4)(berm of	), prior
Law Enforcement Protection Act			efendant shall serve a minimum ofyour young you with section 775.0823, Florida Statutes.	ears
Capital Offense			fendant shall serve no less than 25 years in accord 775.082(1), Florida Statutes.	tance
Short-Barreled Rifle, Shotgun, Machine Gun			rear minimum provisions of section 790.221(2), Fl for the sentence specified in this court.	orida
Continuing Criminal Enterprise	I	t is further ordered that the 25 Florida Statutes, are hereby in	-year minimum sentence provisions of section 89 nposed for the sentence specified in this count.	3.20,
Other Provisions:			•	
Retention of Jurisdiction		he court retains jurisdiction ( Forida Statutes (1983).	over the defendant pursuant to section 947.16(3)	,
Jail Credit			efendant shall be allowed a total of 187	_days
1/15/43-1/31/43, 2/1 Prison Credit	1122 2480	t is further ordered that the del	before imposition of this sentence.  3 4 3 5 4 3 5 4 3 5 4 3 5 4 3 5 4 3 5 4 3 5 4 3 5 5 3 4 3 5 5 5 5	erved
Consecutive/Concurrent As To Other Counts	I	t is further ordered that the se	entence imposed for this count shall run concurrent with the senter of this case.	nce

Defendant Sarry White

#### SENTENCE

(As to Count)
The defendant, being personally before this court, accompanied by the defendant's attorney of record, Market and the court having given the defendant an
opportunity to be heard and to offer matters in mitigation of sentence, and to show cause why the defendant should not be centenced as provided by law, and no cause being shown
Check one if applicable.)
and the Court having on deferred imposition of sentence until this date (date)
and the Court having previously entered a judgment in this case on now resentences the defendant (date)
and the Court having placed the defendant on probation/community control and having subsequently revoked the defendant's probation/community control.
It Is The Sentence Of The Court that:
The defendant pay a fine of \$, pursuant to section 775.083, Florida Statutes, plus \$ as the 5% surcharge required by section 960.25, Florida Statutes.
The defendant is hereby committed to the custody of the Department of Corrections.
The defendant is hereby committed to the custody of the Sheriff of County, Florida.
The defendant is sentenced as a youthful offender in accordance with section 958.04, Florida Statutes.
To Be Imprisoned (Check one; unmarked sections are inapplicable.):
For a term of natural life.
For a term of 5 years.
Said SENTENCE SUSPENDED for a period of subject to conditions set forth in this order.
f "split" sentence, complete the appropriate paragraph.
Followed by a period of on probation/community control under the supervision of the Department of Corrections according to the terms and conditions of supervision set forth in a separate order entered herein.
However, after serving a period of imprisonment in, the balance of the sentence shall be suspended and the defendant shall be placed on probation/community control for a period of under supervision of the Department of Corrections according to the terms
and conditions of probation/community control set forth in a separate order entered herein.  In the event the defendant is ordered to serve additional split sentences, all incarceration portions shall be satisfied before the defendant begins service of the supervision terms.

Defendant Larry L	OLite Case Number KW-93-79-CF				
	SPECIAL PROVISIONS				
	(As to Count )				
By appropriate notation, the following	owing provisions apply to the sentence imposed:				
Mandatory/Minimum Pro	isions:				
Firearm	It is further ordered that the 3-year minimum imprisonment provisions of section 775.087(2), Florida Statutes, is hereby imposed for the sentence specified in this count				
Drug Traffficking	It is further ordered that the mandatory minimum imprisonment provisions of section 893.135(1), Florida Statutes, is hereby imposed for the sentence specified in this count.				
Controlled Substance Within 1,000 Feet of School	It is further ordered that the 3-year minimum imprisonment provisions of section 893.13(1)(e)1, Florida Statutes, is hereby imposed for the sentence specified in this count.				
Habitual Felony Offender	The defendant is adjudicated a habitual felon offender and has been sentenced to are extended term in accordance with the provisions of section 775.084(4)(a), Florida Statutes. The requisite findings by the court are set forth in a separate order or stated on the record in open court.				
Habitual Violent Felony Offender	The defendant is adjudicated a habitual violent felony offender and has been sentenced to an extended term in accordance with the provisions of section 775.084(4)(b), Florida Statutes. A minimum term of year(s) must be served prior to release. The requisite findings of the court are set forth in a separate order or stated on the record in open court.				
Law Enforcement Protection Act	It is further ordered that the defendant shall serve a minimum of years before release in accordance with section 775.0823, Florida Statutes.				
Capital Offense	It is further ordered that the defendant shall serve no less than 25 years in accordance with the provisions of section 775.082(1), Florida Statutes.				
Short-Barreled Rifle, Shotgun, Machine Gun	It is further ordered that the 5-year minimum provisions of section 790.221(2), Florida Statutes, are hereby imposed for the sentence specified in this court.				
Continuing Criminal Enterprise	It is further ordered that the 25-year minimum sentence provisions of section 893.20 Florida Statutes, are hereby imposed for the sentence specified in this count:				
Other Provisions:					
Retention of Jurisdiction	The court retains jurisdiction over the defendant pursuant to section 947.16(3), Florida Statutes (1983).				
Jail Credit	It is further ordered that the defendant shall be allowed a total ofday				
(5]93 - 1 31 93, 11 93 - Prison Credit	as credit for time incarcerated before imposition of this sentence.    3  143-3 3  193-4 30 93-5 3 63   It is further ordered that the defendant be allowed credit for all time previously served on this count in the Department of Corrections prior to resentencing.				

Consecutive/Concurrent

As To Other Counts

It is further ordered that the sentence imposed for this count shall run

(check one) \_\_\_\_\_ consecutive to \_\_\_\_\_ concurrent with the sentence set forth in count \_\_\_\_\_ of this case.

0		818600	RECOLUMN		05=
Defendant Sarry	While		Case Number	KW93-79	
Other Provisions, continued:		·			
Consecutive/Concurrent As To Other Convictions	specified i (Check on with the fo (check one	•	to concurrer	at 🔪	
In the event the above sent County, Florida, is hereby order by the department together with	ed and directed to deli	iver the defendant to the	Department of Corr	ections at the facility o	lesignated
The defendant in open cou from this date with the clerk of the of the State on showing of indig	rt was advised of the his court and the defe	right to appeal from thi	is sentence by filing	notice of appeal with	in 30 days
In imposing the above sen	•	er recommends			
DONE AND ORDERED in this		19 <u>93</u>	Jun	County, Florid	la
				Lindge	
			1:04-0	Section 4月11日 - 「More in Literal Harris - Herry - 2 Ho Ma Common - 1 United	

)RIGINAL (White) - Clerk: CANARY - State Attorney; PINK - Defendant

STATE OF FLORIDA

A 18 18 A

LARRY WHITE DC# 381353 Defendant

() **		RCUIT	·	Court
		<u></u>		
	No. KW			

FOWLER/WHITE/rem

# ORDER OF REVOCATION OF COMMUNITY CONTROL

THIS CAUSE coming on to be heard, and being heard in the Fall term of this Court before Honorable <u>Richard J. Fowler</u>, Judge and it appearing that <u>Larry White</u>, hereinafter referred  $\sim$ to as the aforesaid, was on the 3rd day of May, A.D. 1993, convicted of the offense of Count I Sale of Cocaine, Count 4 Possession of Cocaine in the Circuit Court of Monroe County, which Court suspended the imposition of sentence and placed the aforesaid on CO community control for a term of two (2) years, in accordance with the provisions of Chapter 948, Florida Statutes, and

It further appearing that the aforesaid has not properly conducted himself but has violated the conditions of his community control in a material respect by

\* Violation of Conditions Five (5), Six (6), Eleven (11), Eleven (11), Eleven (11), Eleven  $\sim$ (11), as stated on Affidavit filed in August 1993.

On 12/15/93 the subject pled guilty to the violation of community control, he was sentenced to five (5) years for count 1 in the State of Florida Prison System consecutive  $\frac{1}{12}$ to five (5) years for count 2 and concurrent with KW93-1103.

IT, THEREFORE, IS ORDERED AND ADJUDGED that the community control of the aforesaid (3) defendant ought to be revoked and it is hereby revoked in accordance with Section 948.06 N Florida Statutes, and the said defendant is hereby ordered to remain in the custody of this  $\sim$ Court for the imposition of sentence in accordance with the provisions of law.

DONE AND ORDERED IN OPEN COURT, this 38 day of NUNC PRO TUNC: 12/15/93

CO

ODGE:

200

Recorded in Official Records Bou in Marros Courty, Florida Percent Ventical

DANNY L. KOLHAGE Clerk Circuit Court

Original: Copies:

Court File (FPC)

DC4-905A Rev.7/78

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FPC/Other State

File py:

DC 4-925C \ Rev 7/78