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IN THE SUPREME COURT OF FLORIDA

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SALIM KAMAU LATIF,

Petitioner,

v.

CASE NO. 93,385

STATE OF FLORIDA,

Respondent.

ON DISCRETIONARY REVIEW FROM THE FIFTH DISTRICT COURT OF APPEAL

<u>RESPONDEN ' RIEF ON THE MERITS</u>

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#### SUMMARY OF ARGUMENT

The Petitioner submits that the issue in this case was properly preserved. It is the position of the State that it was not. The defense attorney abandoned the issue at the sentencing hearing by never getting the trial court to make a ruling on the question of possible error. It is the position of the State that the changes to the appeals process have placed such a requirement upon the appeal of sentencing error eliminating the various exceptions to preservation including that of "fundamental" error. Error if any in this case was not properly preserved, and the issue has been waived.

#### <u>ARGUMENT</u>

#### POINT OF LAW

WHETHER SENTENCING ERRORS HAVE TO BE INITIALLY PRESENTED TO THE TRIAL COURT AND RULED UPON IN ORDER TO BE PRESERVED.

The Fifth District Court of Appeal affirmed the judgment and sentence in this case citing to its opinion of <u>Maddox v. State</u>, 708 So. 2d 617 (Fla. 5th DCA 1998), rev. granted, No. 92,805 (Fla. July 7, 1998). In <u>Maddox</u>, the appellate court ruled *en banc* that only sentencing errors which have been preserved can be raised on direct appeal. This includes any sentencing errors which previously may have been labeled "fundamental." It is the position of the State that this is a correct interpretation of the recent changes to the appellate process. To understand how the Fifth District reached its conclusion, some background review of the previous law in this area is necessary.

First, a examination of case law prior to the Criminal Reform Act shows an inconsistent approach to whether an objection was needed to preserve a sentencing error. In the case Walcott v. State, 460 So. 2d 915, 917-921 (Fla. 5th DCA 1984), approved, 472 so. 2d 741 (Fla. 1985), Judge Cowart wrote a detailed analysis of the application of the contemporaneous objection rule to sentencing errors in his concurring opinion which pointed out many of the inconsistencies in the sentencing error cases. Adding to the inconsistencies of the necessity of a contemporaneous objection was

the expansive definition of fundamental error when used in the sentencing **context**.<sup>1</sup> Case law held that an illegal sentencing error was fundamental error since it could cause a defendant to serve a sentence longer than is permitted by law; however, cases called sentencing errors fundamental which ranged from sentences in excess of the statutory maximum to jail credit to improper costs to improper conditions of probation. See, Larson v. State, 572 So. 2d 1368 (Fla. 1991) (illegal conditions of probation can be raised without preservation), <u>Wood v. State</u>, 544 So. 2d 1004 (Fla. 1989), receded from, State v. Beasley, 580 So. 2d 139 (Fla. 1991) (failure to provide defendant notice and opportunity to be heard as to costs imposed constitutes fundamental error), <u>Vause v. State</u>, 502 So. 2d 511 (Fla. 1st DCA 1987) (improper imposition of mandatory minimum sentence constituted fundamental error); Ellis v. State, 455 So. 2d 1065 (Fla. 1st DCA 1984) (error in jail credit fundamental since defendant may serve in excess of sentence), Jenkins v. State, 444 So. 2d 947 (Fla. 1984), receded from, State v. Beasley, 580 So. 2d 139 (Fla. 1991) (costs could not be imposed without notice).

Eventually it seems, case law evolved which provided that sentencing errors apparent from the record could be reviewed by the appellate court whether preserved or not. <u>See, Taylor v. State</u>, 601 So. 2d 540 (Fla. 1992), <u>Dailey v. State</u>, 488 So. 2d 532 (Fla.

The Second District Court recently wrote in a case which will be reviewed in more detail later in this brief that "It is no secret that the courts have struggled to establish a meaningful definition of 'fundamental error' that would be predictive as compared to descriptive." <u>Denson v. State</u>, 711 So. 2d 1225 (Fla. 2d DCA 1998).

1986), <u>State v. Rhoden</u>, 448 So. 2d 1013 (Fla. 1984). In <u>Rhoden</u>, the defendant was sentenced as an adult despite the fact he was seventeen years old. <u>Id</u>. at 1015. However, the trial court never addressed the requirements of the statute **necessary to** sentence a juvenile **as** an adult. There was no objection at the trial level. <u>Id</u>. The State's argument that the error **was** not fundamental **and** that **an** objection **was** needed was rejected by this Court which wrote

> If the state's argument is followed to its logical end, a defendant could be sentenced to **a** term of years greater than the legislature mandated and, if no objection was made **at the time of sentencing**, the defendant could not appeal the illegal sentence.

Id. at 1016, (emphasis added).

The appellate system became more and more clogged with sentencing errors which were either raised for the first time on direct appeal or were not even raised at all by appellate counsel but were simply apparent on the record. As Judge Cowart wrote in his concurrence in the previously referenced <u>Walcott</u>:

> Those who legislate substantive rights and who promulgate procedural rules should consider if the time has not arrived to take action to improve the present rules and statutes. The first step might be to eliminate these vexatious questions, perhaps by eliminating the right of direct appeal of sentencing errors with the injustice that necessarily attends application of the concept of implied waiver to the failure of counsel to timely, knowingly, and intelligently present appealable sentencing errors for direct appellate review. Perhaps it would be better to have one simple procedure, permitting and requiring, any legal error in sentencing that can result in any

disadvantage to a defendant, to be presented once, specifically, explicitly, but at any time to the sentencing court for correction with the right to appeal from an adverse ruling.

460 So. 2d at 920, (emphasis added). More than a decade later, the better, simpler approach urged by Judge **Cowart** was attempted with an extensive overhaul of the appellate system in regards to criminal appeals. Included in this process was the Criminal Reform Act (Reform Act) which was codified in section 924.052, Fla. Stat. (Supp. 1996) as well as changes to the Rules of Criminal and Appellate Procedure.

It should be noted there is no right under the United States Constitution to an appeal in a non-capital criminal case. This point was specifically recognized by this Court when it recently wrote

> United The States Supreme Court has consistently pointed out that there is no federal constitutional right of criminal defendants to a direct appeal. Evitts v. Lucey, 469 U.S. 387, 393, 105 S.Ct. 830, 834, 83 L.Ed.2d 821 (1985) ("Almost a century ago the Court held that the Constitution does not require States to grant appeals as of right to criminal defendants seeking to review alleged trial court errors."). Accord, Abney v. United States, 431 U.S. 651, 656, 97 S.Ct. 2034, 2038-39, 52 L.Ed.2d 651 (1977); Ross v. Moffitt, 417 U.S. 600, 94 S.Ct. 2437, 41 L.Ed.2d 341 (1974).

See, Amendments to the Florida Rules of Appellate Procedure, 685 So. 2d 773, 774 (Fla. 1996). However, this Court also noted that article V, section 4(b) of the Florida Constitution was a

constitutional protection of the right to appeal. <u>Id</u>. This Court wrote

. . . we believe that the legislature may implement this constitutional right and place **reasonable conditions** upon it so long as they do not thwart the litigants' legitimate appellate rights. Of course, this Court continues to have jurisdiction over the practice and procedure relating to appeals.

Id. (emphasis added) (footnote omitted).

Immediately after the passage of section 924.051 which was the legislature implementing reasonable conditions upon the right to appeal, this Court exercised its jurisdiction over the appellate process and extensively amended Florida Rule Appellate Procedure 9.140 to work with the Reform Act. As applied to appeals after **a** plea of guilty or nolo contendere,<sup>2</sup> the amended Rule provides

(2) Pleas. A defendant may not appeal from a guilty or nolo contendere plea except **as** follows:

(A) A defendant who pleads guilty or nolo contendere may expressly reserve the right to appeal a prior dispositive order of the lower tribunal, identifying with particularity the point of law being reserved.

(B) A defendant who pleads guilty or nolo contendere **may** otherwise directly appeal only

(I) the lower tribunal's lack of subject matter jurisdiction;

The State will point out that the case of <u>State v. **Trowell**,</u> case no.: 92,393, is currently pending review by this Court as to the issue of appeals after a defendant has entered a plea. (ii) a violation of the plea agreement, if preserved by a motion to withdraw plea;

(iii) an involuntary plea, if preserved by a motion to withdraw plea;

(iv) a **sentencing error**, if **preserved**; or

(v) as otherwise provided by law. (emphasis added). The Rule was **also** further changed in order to specifically refer to sentencing errors:

(d) Sentencing Errors. A sentencing error <u>may not</u> be raised on appeal <u>unless</u> the alleged error has first been brought to the attention of the lower tribunal:

(1) at the time of sentencing; or(2) by motion pursuant to Florida Ruleof Criminal Procedure 3.800(b).

(emphasis added). The Rule 3.800(b) referred to above has itself been completely rewritten to provide that a "defendant may file **a** motion to correct the sentence or order of probation within thirty **days** after the rendition of the **sentence**."

It is these specific changes that led the Fifth District Court to find in <u>Maddox</u> that the concept of fundamental sentencing errors no longer exists.<sup>3</sup> As the court noted, only "preserved" errors can

3

The trial court's failure to comply with the statutory mandate is **a** sentencing

As additional support for the fact that fundamental errors only apply to trial errors, the Fifth District Court relied in <u>Maddox</u> on the case of <u>Summers v. State</u>, 684 So. 2d 729 (Fla. 1996). In <u>Summers</u>, this Court analyzed the issue whether failure to file written reasons to sentence a juvenile as an adult constitutes fundamental error. This Court wrote that:

be appealed. Sentencing issues become much more like other issues with there now being a specific requirement that they be preserved in order to be presented on appeal. <u>See</u>, section 90.104(1) (a), Fla. **Stat.** (1997) (requiring a specific objection to preserve an evidentiary issue); Fla. R. Crim. P. **3.390(d)** (requiring an objection to preserve a jury instruction issue). Further, the situation that **was** of concern in **Rhoden** that the subject matter of the objection would not be known to the defendant until the moment of sentencing is solved by the fact that there is still a thirty (**30**) day window in which to present any sentencing issues to the trial court for remedy and for preservation.

As the Fifth noted

The language of Rule 9.140(b) (2) (B) (iv) could not be clearer. And why should there be 'fundamental' error where the courts have created a 'failsafe' procedural device to correct any sentencing error or omission at the trial court level? Elimination of the concept of 'fundamental error' in sentencing will avoid the inconsistency and illogic that plagues the case law and will provide a much-needed clarity, certainty and finality.

Maddox, 708 So. 2d 617, 620 (Fla. 5th DCA 1998).

This leads to a review of the facts of the instant case. The Petitioner entered a plea of guilty to the charges of possession of cocaine with intent to sell and possession of drug paraphernalia. (R 23-24,44). At sentencing the defense attorney informed the

error, not fundamental error, which must be raised on direct appeal or it is waived.

Id.

court that the Petitioner was disputing a portion of his prior record. (R 58-59). The last statement made by defense counsel was "[i]f either of those offenses, you Honor, were deleted, the points, I think, would only be 2.6. I don't know that it would have any significant effect on the ultimate **sentence."** (R 58-59). When the reviewing the issue on appeal, the Fifth District Court found the issue abandoned by this statements made by the defense attorney.

Unlike the issue in <u>Maddox</u>, the key point in this case is that any objection was abandoned at the trial level. In <u>Maddox</u>, there was no objection made in the trial court. In this case the issue was initially brought to the attention of the trial court; however, a final ruling was never sought by the defense from the trial court. Section 924.051(1)(b), Fla. Stat. (1997), defines "preserved" as an issue which was timely raised <u>and ruled on by</u> the trial court. <u>See</u>, <u>Cowan v. State</u>, 701 So. 2d 353 (Fla. 1st DCA 1997), <u>Saldana v. State</u>, 698 So. 2d 338 (Fla. 5th DCA 1997), <u>Baldwin v. State</u>, 694 So. 2d 125 (Fla. 5th DCA 1997).<sup>4</sup> Based upon this abandonment of the issue, the State asserts that any alleged error was not preserved for appeal.

Complicating the analysis in this area is the fact that

Although incorporated into the Reform Act, the requirement of being specific in an objection and of obtaining a ruling by the trial court is not a new idea. <u>See, Steinhorst v. State</u>, 412 So. 2d 332 (Fla. 1982). Therefore, while this case did follow <u>Maddox</u> in that in involved unpreserved sentencing errors, it actually is an abandoned objection instead of one which was never made.

despite its relatively young age, the Reform Act has already led to multiple exceptions and interpretations. A review of just some of the First District Court of Appeals' cases shows a complete lack of consistency in its application of the Reform Act and helps highlight some of the perceived confusion:

> <u>Neal v. State</u>, 688 So. 2d 392 (Fla. 1st DCA 1997), <u>rev. denied</u>, 698 So. 2d 543 (Fla. 1997):

> - improper departure issue was not preserved for appeal and is barred from review

-- however, imposition of attorney fees is fundamental sentencing error which can be raised for first time on direct appeal

<u>Sanders v. state</u>, 698 So. 2d 377 (Fla. 1st DCA 1997):

-- imposition of a twenty year sentence for a second degree felony is an illegal sentence which must be classified a fundamental error and can be raised with no objection

<u>ewitt</u>, **702 So.** 2d 633 (Fla. 1st DCA 1997):

-- case discusses whether the sentencing issue was unlawful or illegal (with illegal being equated to fundamental); determines that issue of withholding adjudication with no probation was question of an unauthorized sentence which had to be preserved and was not.

<u>Pryor v. State</u>, 704 So. 2d 217 (Fla. 1st DCA 1998):

-- despite defendant's claim that the sentence was illegal since it exceeded the statutory maximum for a youthful offender, issue is barred from review since not fundamental and not preserved.

<u>Mason v State</u> 710 So. 2d 82 (Fla. 1st DCA 1998):'

-- sentence imposed exceeded statutory maximum, was fundamental, and could be raised on appeal although not preserved.

<u>Dodson v. State</u>, 710 So. 2d 159 (Fla. 1st DCA 1998):

•• imposition of discretionary costs without oral pronouncement and of a public defender's fee is fundamental and reversible error although not preserved.

-- issue was certified.

<u>Matthews v. State</u>, 714 So. 2d 469 (Fla. 1st DCA 1998):

-- despite being decided only seven days after <u>Dodson</u>, held cost issue was not preserved and could not be raised on direct appeal.

<u>Mike v. State</u>, 708 So. 2d 1042 (Fla. 1st DCA 1998):

-- six days later, public defender fee and costs reversed with citation to <u>Dodson</u> and again certifying issue.

Copeland v. State, 23 Fla. L. Weekly D1220 (Fla. 1st DCA May 12, 1998):

-- as to fact defendant habitualized on possession charge, issue is fundamental and sentence illegal.

-- as to fact, defendant did not even qualify to be found a habitual offender, sentences not illegal and issue not preserved. <u>Speights v. State</u> 711 So. 2d 167 (Fla.1st DCA 19981):

-- one day after <u>Copeland</u>, the court again finds imposition of habitual sentence for which the defendant did not qualify not to be illegal and not to be preserved; however, this time court issue is certified.

These are just some of the cases applying the new appeals process. Additionally, several of the other district courts have reviewed the Reform Act in en *banc* panel decisions. Much like in the Maddox, the Fourth District Court reviewed an appeal from a plea which had led the appellate attorney to file an Anders brief. See, Harriel v. State, 710 So. 2d 102 (Fla. 4th DCA 1998). The State had filed a motion to dismiss which the court had initially denied but which it ultimately granted. The Fourth specifically agreed with the majority of the Fifth's approach in Maddox; however, it noted disagreement with Maddox when holding that an illegal sentence exceeding the statutory maximum<sup>5</sup> was "fundamental error" which could be raised at any time. In a footnote, the Fourth also agreed with Maddox that costs type issues could not be raised without being preserved; however, it viewed such sentences as being unlawfully imposed - not illegal.

Next, the Second District Court of Appeal in the case <u>Denson</u> <u>v. State</u>, 711 So. 2d 1225 (Fla. 2d DCA 1998), reviewed the Reform Act and held that when an appellate court has jurisdiction through

<sup>&</sup>lt;sup>5</sup>This definition of illegal sentence being taken from this Court's holding in <u>Davis v. State</u>, 661 So. 2d 1193 (Fla. 1995).

the proper appeal of a preserved error it could then address all other errors which it referred to **as** "serious, patent" errors' creating yet another exception for review. Interestingly, the court wrote

> , there is little question that 'fundamental error' for purposes of the Criminal Reform Act is a narrower species of error than some of the errors previously described as fundamental by case law. Because the sentencing errors in this case could have been challenged by **a** motion pursuant to Florida Rule of Criminal Procedure 3.800(b) prior to appeal and because they may still be by challenged postconviction motions, neither of the sentencing errors in this case fits within this definition of fundamental error. Indeed, although we do not reach the issue, the Fifth District may be correct in concluding that no sentencing error is fundamental for purposes of this new act.

Id. at 1229. The Second also stated that it did not accept Harriel's position that an illegal sentence is fundamental error giving jurisdiction to the appellate court for its review. Id., n. 12.

The Fourth, then, again issued an *en banc* opinion again addressing the Reform Act in the case in the case of <u>Hyden V.</u> <u>State</u>, case no.: 97-0935 (Fla. 4th DCA June 3, 1998). Perhaps finally seeing the wisdom of the changes and the need for preservation, the court issued an aggressive decision in which it

<sup>&</sup>lt;sup>6</sup>There is also references in the opinion to "serious" errors, "patent" errors, and "illegal" sentence.

attempted to stress the fact the new **changes** existed and that they would be utilized. For example, the court used some of the following language:

In this district, we will no longer entertain on appeal the correction of sentencing errors not properly preserved.

Although in the past we have corrected such deviations from oral pronouncement of sentences, we will do so no more. (as to the imposition of a condition of probation without that condition being oral pronounced).

It is for the benefit of the criminal system as a whole, as well as the individual defendants, that this expeditious remedy of sentence correction has been made available. enforcement of Rule strict Our 9.140(d) should have the effect of alerting the criminal bar of the absolute necessity for reviewing the sentencing orders when received to whether correction is determine necessary. If they do not, relief will not be afforded on appeal.

(emphasis added). The court continued its analysis and held that the rule changes had sub *silentio* overruled the <u>Wood</u> issue finding that costs and fees now have to be preserved in order to be presented on appeal.

Also, the Third District wrote that a sentence in excess of the statutory maximum was a fundamental error which it could review even if not preserved; evidently, the court equates the definition of an illegal sentence with that of a fundamental sentencing error. See, Jordan, case no.: 97-2002 (Fla. 3d DCA September 16,

1998). Still yet, another twist was added by the Third District in the case Mizell v. State, case no.:. 97-3638 (Fla. 3d DCA August 26, 1998), in which it was confronted with the issue of whether the imposition of a fourteen year sentence for a misdemeanor could be corrected on appeal absent presenting the issue to the trial court. (seven felony counts were run concurrently; however, on one count the jury had found the defendant, guilty of the lesser included misdemeanor and a fourteen sentence had been improperly imposed). The defendant argued that the sentencing error was fundamental and whereas, the State submitted that Maddox was reviewable; The Third District noted some of the above cited controlling. conflicting decisions such as Harriel and Benson, and wrote that "Because we are able to reach what we think is the correct result without doing so, we respectfully decline, at least in this case, to involve ourselves in this fratricidal warfare." The court, sua sponte found ineffective assistance of counsel on the then, face of the appellate record and ordered correction upon remand. The court continued and stated that while it agreed with Maddox. that lack of preservation is an ineffective assistance of counsel issue it "strongly disagree(d) that anything is accomplished by not dealing with the matter at once."

There are several problems with this approach. First, assuming <u>Maddox</u> is correct, the changes to the process require all sentencing issues to be preserved by having been presented to the trial court before appellate review. As to cases involving pleas as does this case, this requirement might even be jurisdictional.

There is no exception in the rules for errors apparent on the face of the record. Additionally, to allow the appellate courts to circumvent the preservation requirement by use of ineffective assistance on its face could completely destroy the Reform Act. This exact point was recognized recently by the First District Court of Appeal when it refused to follow <u>Mizell</u> and wrote "[W]e decline appellant's invitation to address the issue as one involving ineffective assistance of counsel because to do so would effectively nullify the preservation requirement contained in section 924.051 (1997). See, Seccia v. State, case no.: 97-3046 (Fla. 1st DCA October 12, 1998). Further, under <u>Mizell</u>, even if the error is found not to be fundamental and not to be illegal (assuming these to be different for sake of argument), an appellate court could sua sponte find these errors to be the product of ineffective assistance.' Again, such an approach would basically destroy the entire Reform Act.

What these cases show is that in just the space of a few months, we have the attempt to get sentencing issues preserved by presentation to the trial court being eroded by exceptions. We have the "patently serious error" exception, the "illegal sentence error" exception, the "fundamental sentencing error" exception, and

Such an approach also is a concern given the fact the State is omitted from the process and is deprived of the opportunity to respond in any manner. As the United States Supreme Court noted, the analysis for prejudice involves the question of whether the proceeding was fundamentally unfair and is not merely outcome determinative. <u>See, Lockhart v. Fretwell</u>, 506 U.S. 364, 113 S.Ct. 838, 122 L.Ed.2d 180 (1993).

now even the "apparent on the face of the record thus ineffective assistance" exception. Additionally, none of these is defined. Basically, the exceptions will consume the reforms unless the Fifth's interpretation is correct that only preserved sentencing issues can be raised, or if exceptions do exist, they must be extremely limited and well-defined.'

To repeat the point well made by the Fifth District Court as to the fact that only preserved sentencing errors can be raised on appeal:

> Elimination of the concept of 'fundamental error' in sentencing will avoid the inconsistency and illogic that plagues the case law and will provide a much-needed clarity, certainty and finality.

Maddox, 708 So. 2d at 620. It is the State's position that this is the very reason that this Court amended the appellate rule specifically to address the appeal of sentencing errors. And to repeat the previously cited amendment of Rule 9.140(d) which specifically addresses the appeal of sentences:

> (d) Sentencing Errors. A sentencing error may not be raised on appeal unless the alleged error has first been brought to the attention of the lower tribunal:

> > (1) at the time of sentencing; or

If some exception is found to be required by the changes, it should only be for those rare errors so fundamental that the process itself is tainted. Even an illegal sentence is simply a violation of statute which in some situations is now even proper since the **clear** definition of illegal sentence seems to be one which is beyond the statutory maximum; however, a sentence actually can legally exceed the so-called statutory maximum if **such** sentence is warranted by the guideline scoresheet.

# (2) by motion pursuant to Florida Rule of Criminal Procedure 3.800 (b).

(emphasis added).

Based upon this, it is the State's position that this Court has clearly limited appeals of sentencing errors to only those which are preserved by presentation to the trial court; <sup>thus,</sup> eliminating the potentially expansive exception of fundamental error. In the instant case the issue **was** abandoned by defense **counsel and** should be found to be waived and non-fundamental.

#### CONCLUSION

Based on the arguments and authorities presented above, the State respectfully prays this Honorable Court affirm the holding of the Fifth District Court of Appeal.

Respectfully submitted,

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