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IN THE SUPREME COURT OF THE STATE OF FLORIDA

CASE NO. 96489

5 DCA CASE NO. 99-1517

STATE OF FLORIDA, et al.,

Petitioner,

vs.

STACY CASTILLEGA,

Respondent.

ON DISCRETIONARY REVIEW FROM THE DISTRICT COURT OF APPEAL, FIFTH DISTRICT, AND THE FIFTH JUDICIAL CIRCUIT IN AND FOR HERNANDO COUNTY, FLORIDA

RESPONDENT'S ANSWER BRIEF ON JURISDICTION

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STATEMENT OF THE CASE AND FACTS

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On February 16, 1999, Chief Judge William T. Swigert of the Fifth Judicial Circuit, acting in and for Hernando County, Florida, did issue an Administrative Order, hereinafter entitled A99-6. The order stated that "any judge authorized to issue Capiases and Warrants in the Fifth Judicial Circuit shall, at the time of issuance, establish an amount of bond, which shall not be changed by any other judge except the one issuing the Capias or Warrant, or with the consent of same." Administrative Order A99-6, Fifth Judicial Circuit. (Appendix 1-2)

An arrest warrant for respondent Stacy Castillega was issued on May 26, 1999, by Hernando County Circuit Court Judge Jack Springstead. The warrant authorized the arrest of Respondent for the crimes of one count of Felony Sale of Marijuana and one Count of Misdemeanor Possession of Marijuana Under Twenty Grams. The warrant, signed by Judge Springstead, set bond in the amount of \$5,500 and did not authorize modification.

Petitioner was arrested on the warrant signed by Judge Springstead on May 26, 1999. Petitioner appeared before Hernando County Court Judge Peyton Hyslop, acting in his capacity of committing magistrate, at a First Appearance Hearing the following morning.

At that hearing, following the statutory inquiry, the

Honorable Peyton Hyslop found, as a matter of fact, that a reasonable condition of release would be a bond set in the amount of no greater than \$2,000 for the charges lodged against respondent. His finding was based upon Florida Rules of Criminal Procedure 3.131(b)(3).

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Pursuant to the order issued by the Honorable Judge William Swigert prohibiting the modification of bonds at First Appearance in the Fifth Judicial Circuit, the Honorable Peyton Hyslop declined to modify the bond.

On June 3, 1999, Respondent Castillega filed a Petition For Certiorari in the District Court of Appeal, Fifth District.

Castillega asserted that her right to a meaningful First Appearance as guaranteed to every arrested person by Article I Section XIV of the Florida Constitution and the Florida Rules of Criminal Procedure was violated. Castillega further asserted that A99-6 was not an Administrative Order as it "did not establish procedures for the uniform operation of the Circuit." (See <u>Valdez v.</u> <u>The Chief Judge of the Eleventh Judicial Circuit of Florida</u>, 640 So. 2d 1164 (Fla. 3rd DCA 1994). Rather, petitioner contended, A99-6 modified both the Florida Statutes and the Florida Rules of Criminal Procedure. Thus, the order was invalid and should be quashed.

The Fifth District Court of Appeals found that "a defendant is entitled to an independent bail determination in front of the first appearance judge after a consideration of all relevant factors." <u>Norris v. State</u>, 24 Fla. L. Weekly, D1866a (Fla. 5th DCA August 6,

1999). Accord, <u>Castillega v. State</u> (Fla. 5th DCA). "Binding the first appearance judge by the initial endorsement of bail amount on the warrant deprives the defendant of a meaningful bail determination at first appearance." <u>Norris</u> at 4.

The Fifth District Court of Appeals granted the writ of certiorari in <u>Norris</u> and quashed the order. <u>Id</u> at 5. <u>Castillega</u> at 1.

The Office of the Attorney General, Robert A. Butterworth, filed a Notice to Invoke Discretionary Jurisdiction on August 20, 1999, in <u>Norris</u> stating that "the decision (in <u>Norris</u>) expressly and directly conflicts with a decision of another district court of appeal or of the Supreme Court on the same question of law." Notice To Invoke Discretionary Jurisdiction, August 20, 1999. (Appendix 3-4). Like notice in <u>Castillega</u> was filed.

The Attorney General further filed a Motion To Stay Mandate in <u>Norris</u> on August 20, 1999. The Fifth District Court of Appeals denied the Motion to Stay.

CERTIFICATE OF FONT

The undersigned attorney hereby certifies that this brief is submitted in Courier New Font, 12 point, a font that is not proportionally spaced.

SUMMARY OF THE ARGUMENT

Discretionary jurisdiction in the Florida Supreme Court lies when a decision rendered by a Florida District Court of Appeals "expressly and directly conflict(s) with a decision of another district court of appeal or of the supreme court on the same question of law." Fl. R. Ap. Proc. 9.030 (a) (2) (A) (iv). The conflict can be neither inherent nor implied. Rather, it must be direct and express.

In <u>Norris</u> and <u>Castillega</u> (hereinafter referred to as <u>Norris</u>), the Fifth District Court of Appeals held that independent review by a first appearance judge of a bond set in a warrant issued must be conducted or the defendant is deprived of a meaningful first appearance. There is no appellate case in express or direct conflict with this case. The <u>McCoy</u> Court in the Third District Court of Appeals specifically held that when no box is checked permitting or denying modification of a bond set by the issuing judge the first appearance judge must conduct a bond inquiry.

Any implication that <u>Norris</u> conflicts with <u>McCoy</u> is insufficient to vest jurisdiction in this Honorable Court. Furthermore, dicta in <u>Norris</u> that the Court disagrees with the opinion in <u>McCoy</u> only inasmuch as it conflicts with <u>Norris</u>, does not

create an express or direct conflict. At best, conflict may be implied which is insufficient to form a basis for conflict jurisdiction.

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ARGUMENT

THERE IS NO EXPRESS AND DIRECT CONFLICT BETWEEN THE FIFTH DISTRICT'S DECISION IN <u>NORRIS</u> AND <u>CASTILLEGA</u> AND THE THIRD DISTRICT'S DECISION IN <u>McCOY</u>.

When two district courts of appeals render decisions that do not expressly and directly conflict with each other no conflict jurisdiction can lie. To invoke the Supreme Court's discretionary jurisdiction the minimum standard is that decisions rendered in two different courts of appeal must "expressly and directly conflict" with each other "on the same question of law." Fla. R. App. Proc. 9.030(a)(2)(A)(iv).

While both <u>Norris</u> and <u>McCoy</u> both address the issue of bond determinations at first appearances, the issues they raise are neither the same nor do they expressly and directly conflict with

each other. <u>Norris v. State</u>, 24 Fla. L. Weekly D1866a (Fla. 5th DCA August 6, 1999); <u>McCoy v. State</u>, 702 So. 2d 252 (Fla. 3d DCA 1077).

<u>Norris</u> held that a citizen arrested on a warrant is entitled to a first appearance bail inquiry to provide him with a "meaningful bail determination." <u>Norris</u> at 4. <u>McCoy</u> held that a warrant issued with no permission to authorize or deny authority to change the bond required that the first appearance judge has a *duty* to conduct a bond determination. <u>McCoy</u> at 253. (emphasis supplied).

<u>Norris</u> expressly mandates that all citizens arrested on warrants with predetermined bond amounts are absolutely entitled to a meaningful bond determination conducted by a first appearance magistrate. <u>Norris</u> at 4. Certainly, the <u>Norris</u> court's holding may be viewed as far more sweeping that that in <u>McCoy</u>. Nevertheless, it does not expressly and directly conflict with that court and that is the minimum standard required for review by this Honorable Court.

The only facts that this Honorable Court may consider in a request for jurisdiction must be contained within the four corners of the majority opinion. <u>Reaves v. State</u>, 485 So. 2d 829 (Fla. 1086). Those facts **can not be contained in a minority opinion**. <u>Id</u>. Thus, this Court in a conflict question cannot consider Justice J. Goshorn's dissenting opinion in <u>Norris</u>. <u>Norris</u> at 6. Furthermore, when the conflict at issue is either inherent or implied, jurisdiction in a conflict case is properly denied. <u>Dept. of HRS v.</u>

National Adotion Addoption Counseling Services, Inc., 498 So. 2d 888 (Fla. 1986).

The State misstates the exact holding in <u>Norris</u> by failing to include the express language of the Court. The State argues that the Court's language found that the holding in <u>Norris</u> found that <u>McCoy</u> "conflicts with this decision." <u>State v. Norris</u>, <u>Petitioner's Brief</u> <u>on Jurisdiction</u> at 2. (Quotes supplied in Petitioner's Brief). In fact, the exact language used by the <u>Norris</u> court was "*Inasmuch* as it conflicts with this decision, we disagree with the opinion in <u>McCoy</u> <u>v. State</u>, 702 So. 2d 252 (Fla. 3d DCA 1997), where the court *implies* that a first appearance judge only has the authority and duty to independently consider the appropriate conditions of release when the judge issuing the gwarrant does not specifically preclude the first appearance judge from doing so." <u>Norris</u> at 5. (Emphasis supplied).

The <u>Norris</u> court clearly precludes conflict jurisdiction from its express holding by the use of the words "inasmuch" and "implies." <u>Id.</u> Furthermore, it should be noted that the Fifth District Court of Appeals *DID NOT* certify the question to the Supreme Court as in direct conflict with o9ther district courts of appeal. Thus, it should be assumed that the Fifth District Court of Appeals *DID NOT FIND THE NORRIS DECISION TO BE IN CONFLICT WITH <u>MCCOY</u>. See Fl. R. App. Proc. 9.030(a)(2)(A)(vi).*

When the holdings in two specific appellate decisions do not directly address the same question of law there is no conflict. The

Court can only look to the expressed holding and not examine dicta even if it implies there may be a conflict. In <u>McCoy</u>, the dicta that seems to suggest or imply that a first appearance judge has the authority and duty to avoid considering appropriate conditions of bond release when precluded by the issuing judge is merely dicta and nothing more. Consequently, there is no precedential value in the <u>McCoy</u> dicta and no conflict with <u>Norris</u>.

CONCLUSION

The decision in <u>Norris</u> and, likewise, <u>Castillega</u>, does not expressly and directly conflict with that of the <u>McCoy</u> Court. Consequently, this Honorable Court has no jurisdiction to review the <u>Norris</u> and <u>Castillega</u> decisions.

RESPECTFULLY SUBMITTED

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CERTIFICATE OF SERVICE

I hereby certify that a true and correct copy of the foregoing has been furnished by U.S. Mail, Federal Express, hand delivery or Fax to Belle Schumann, Attorney General's Office, 444 Seabreeze Blvd., 5th Floor, Daytona Beach, Fl., 32118; the Office of the State Attorney and the Honorable Peyton Hyslop, Hernando County Judicial Center; the Honorable William T. Swigert, 110 N.W. 1st Ave., Ocala, Fl, 34601; and Greenfelder, Mander, Hanson, Murphy and Dwyer, 14217 Third Street, Dade City, FL 33523. *On Organia* 10, 1979.

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