

IN THE SUPREME COURT OF FLORIDA

CASE NO. _____

FILED CONCURRENTLY WITH INITIAL BRIEF IN
APPEAL NO. SC05-1512
LOWER TRIBUNAL CASE NO. 85-7084 CFANO

JAMES M. DAILEY,
Petitioner,

v.

JAMES McDONOUGH,
Secretary, Florida Department of Corrections
Respondent.

PETITION FOR WRIT OF HABEAS CORPUS

REQUEST FOR ORAL ARGUMENT

Mr. Dailey has been sentenced to death. A full opportunity to air the issues through oral argument is appropriate in this case, given the seriousness of the claims involved and the gravity of the penalty. Mr. Dailey, through counsel, accordingly urges that the Court permit oral argument.

BASIS FOR INVOKING JURISDICTION

This is an original action under Rule 9.100(a) of the Florida Rules of Appellate Procedure. This Court has original jurisdiction pursuant to 9.030(a)(3) and 9.142(a)(5) of the Florida Rules of Appellate Procedure and Article V, Sec. 3(b)(9) of the Florida Constitution.

STATEMENT OF THE FACTS

The Petitioner is filing this Petition concurrently with the Initial Brief filed in his appeal from the denial of relief pursuant to Florida Rule of Criminal Procedure 3.850. The facts as stated in the Initial Brief are adopted and incorporated for all purposes in this Petition.

Additional facts necessary to resolution of this Petition --

The January 22, 1986, Indictment charging Mr. Dailey with first degree murder charges him generally with violating "782.04(1)(a)," which encompasses the offenses of premeditated first degree murder and felony first degree murder. 1987 ROA 7-8 (Appendix Document 1).

The state throughout the trial emphasized the fact that the victim had been found nude. In its opening statement, the state drew the jury's attention to this fact (1987 ROA 745, 746) (Appendix Document 2). The state emphasized that the victim was 14 years old and partying with Mr. Dailey, smoking marijuana, drinking

alcohol, and getting into a bar and drinking using a fake ID. 1987 ROA 747-48. The state also noted that the jailhouse snitches would testify that they asked Mr. Dailey “Hey, you’re a big guy. Why didn’t you just overpower her?” 1987 ROA 753. And Mr. Dailey was alleged to have told a snitch “The girl was only 14 but she looked a lot older.” 1987 ROA 754. The witnesses throughout the trial testified consistently with these statements made by the state in opening.

At the charge conference, the state sought instructions on both premeditated murder and felony murder. 1987 ROA 1206 (Appendix Document 3). After argument, the trial judge removed all references to felony murder because the evidence was insufficient. 1987 ROA 1209. The state had noted to the court that one of the witnesses in the prior prosecution of Percy, the other man charged in the case, had testified that Percy had said they had taken the girl to the area of the homicide to commit sexual battery. 1987 ROA 1209.

NATURE OF RELIEF SOUGHT

James M. Dailey petitions the Court for a writ of habeas corpus directed to the respondent and any other appropriate agency or agencies therein to render the relief sought in this Petition.

SUMMARY OF THE ARGUMENT

Although *Ring v. Arizona*, 536 U.S. 584 (2002), and *Apprendi v. New Jersey*, 530 U.S. 466 (2000), have been held to not be retroactive, the development of the law in this area has been limited to the direct holdings of the cases, i.e. that the *Ring* holding as to the penalty phase of a capital trial is not retroactive.

The issue raised here is that the principles of *Ring* and *Apprendi* require a re-evaluation of the rationale for allowing an indictment alleging only first degree premeditated murder to be sufficient to include both premeditated or felony murder

Mr. Dailey also urges the settled law rejecting retroactive application of *Ring* to capital sentencing be re-examined and corrected to offer relief to all capital defendants sentenced under Florida's capital sentencing scheme.

ARGUMENT

STANDARD OF REVIEW

This is a question of law which is subject to de novo review. To the extent that any matters can be considered to be questions of fact, under the principles set forth by this Court in *Stephens v. State*, 748 So.2d 1028 (Fla. 1999), a mixed question of law and fact requires de-novo review.

DISCUSSION

I. NECESSITY OF SPECIFICITY IN INDICTMENT

THE INDICTMENT IS FUNDAMENTALLY FLAWED IN CHARGING PREMEDITATE MURDER BUT CITING TO THE GENERAL FIRST DEGREE MURDER STATUTE WHICH ENCOMPASSES THE SEPARATE CRIMES OF PREMEDITATED AND FELONY MURDER. APPELLATE COUNSEL WAS INEFFECTIVE FOR FAILING TO RAISE THIS CHALLENGE IN THE DIRECT APPEAL. THESE FAILURES ARE IN VIOLATION OF THE 5th, 6th, 8TH, AND 14TH AMENDMENTS OF THE UNITED STATES CONSTITUTION.

A. FEDERAL PRINCIPLES REQUIRE RELIEF

Florida's first degree murder statute establishes the crime of homicide when a human being is killed from a premeditated design. If found guilty of this crime, the wrongdoer is subject only to a sentence of life. Florida's statutes also create the separate crime of "aggravated homicide," which is a premeditated murder with aggravating circumstances. A jury may arguably find aggravated homicide in a bifurcated trial, but even if the aggravators may be deemed to have been found beyond a reasonable doubt, the simple fact remains that the defendant in this case was never indicted for "aggravated homicide." No indictment was entered which alleged not only premeditation but the fact of aggravation.

Florida's first degree murder statute also establishes the crime of felony murder when a human being is killed by a person engaged in certain felonies. If found guilty of this crime, the wrongdoer is subject only to a sentence of life.

Florida's statutes also create the separate crime of "aggravated felony murder," which is a felony murder with aggravating circumstances. A jury may arguably find aggravated felony murder in a bifurcated trial, but even if the aggravators may be deemed to have been found beyond a reasonable doubt, the simple fact remains that the defendant was never indicted for felony murder or "aggravated felony murder."

In this case, the state pursued a felony murder theory from the start, as indicated by its failed attempt at the charge conference to include felony murder in the instructions to the jury in the guilt phase. It was only because there was a failure of proof that the trial judge excluded the felony murder instructions. The state told the judge during the charge conference that it had failed to elicit testimony which had been elicited in the prior trial of codefendant Percy. In Percy's trial, a witness testified that Percy told him he took the victim to the place she died for sexual purposes – regardless of consent, the girl was underage and any sex would have constituted sexual battery. The Percy jury was instructed on felony murder apparently because of this testimony.

While Mr. Dailey did not suffer the constitutional deprivation of a general jury verdict which would have permitted a non-unanimous conviction (some jurors finding premeditation, some finding felony murder), he suffered constitutional violations of his right to a fair trial and due process from the outset of the

prosecution. By charging on a principle that allowed both theories to be pursued without specification or election by the state, the state gained the unconstitutional advantage of being able to pursue an ambiguous theory of guilt. This confused the issues presented to the jury in opening statements and in the presentation of the evidence, and confounded the defense in attempting to meet the charge when the exact nature of the charge remained undetermined and undeclared until the charge conference. Even at the charge conference, the state did not declare, but lost the option of arguing the felony murder theory to the jury.

Subsequent to the trial and direct appeal, the United States Supreme Court issued its opinion in *Ring v. Arizona*, 536 U.S. 584 (2002), extending the principles of *Apprendi v. New Jersey*, 530 U.S. 466 (2000), to capital cases.

This Court recently addressed some of the issues raised herein, in *Mansfield v. State*, 911 So.2d 1160 (Fla. 2005). The Court rejected a claim that the jury must be instructed that it must reach a unanimous verdict on premeditated or felony murder, or both. The Court also rejected a claim that *Ring* and *Apprendi* “changed the constitutional requirements for a death penalty jury,” finding that the defendant “fails to demonstrate *how* the holdings in *Ring* and *Apprendi* overruled the decision in *Schad [v. Arizona, 501 U.S. 624 (1991)]*.” *Id.* at 1179. Mr. Dailey respectfully urges that the issues raised in *Mansfield* and the instant case go beyond the jury instruction issue – the indictment is faulty in failing to charge both premeditated and

felony murder, and faulty in failing to designate the felony supporting the felony murder charge. As a result, the trial was fundamentally flawed when evidence of felony murder was permitted when the offense was not charged, albeit insufficient in this case to permit the instruction.

Ring and *Apprendi* overruled *Schad v. Arizona*, 501 U.S. 624 (1991), when they recognized that only a jury may decide whether every element of an offense has been proven beyond a reasonable doubt, and that the state cannot avoid this constitutional imperative by attempting to characterize essential elements of an offense in some other manner. In the case of felony murder, the state has characterized the essential element of premeditation as a presumption arising from the felony offense. Presumptions do not pass constitutional muster under the principles of *Ring* and *Apprendi*.

Another indicator that *Schad* does not reflect the current thinking of the Court is the lineup of supporters for the *Schad* decision who dissented to *Apprendi*. Justice Souter wrote an opinion in *Schad* which damned the constitutionality of a general verdict for first degree murder with faint approval.

Whether or not everyone would agree that the mental state that precipitates death in the course of robbery is the moral equivalent of premeditation, it is clear that such equivalence could reasonably be found, which is enough to rule out the argument that this moral

disparity bars treating them as alternative means to satisfy the mental element of a single offense.

We would not warrant that these considerations exhaust the universe of those potentially relevant to judgments about the legitimacy of defining certain facts as mere means to the commission of one offense. But they do suffice to persuade us that **the jury's options in this case did not fall beyond the constitutional bounds of fundamental fairness and rationality. We do not, of course, suggest that jury instructions requiring increased verdict specificity are not desirable, and in fact the Supreme Court of Arizona has itself recognized that separate verdict forms are useful in cases submitted to a jury on alternative theories of premeditated and felony murder. *State v. Smith*, 160 Ariz. 507, 513, 774 P. 2d 811, 817 (1989). We hold only that the Constitution did not command such a practice on the facts of this case.**

Schad, 501 U.S. at 643-44 (plurality opinion by Souter, J.) (footnote omitted).

Chief Justice Rehnquist and Justices Kennedy and O'Connor joined Souter in this holding. Justice Scalia agreed with the plurality that there was no need to require greater specificity in a first degree murder verdict. However, he rejected the plurality's reliance on "moral equivalence," and favored simple reliance on the fact that undifferentiated charging and conviction for murder has been the common law since at least the 16th century, was the norm when the due process clause was adopted, and is still the norm in federal law and in most states.

Thus, in *Schad*, Rehnquist, Kennedy, Souter, O'Connor, and Scalia approved the general crime of first degree murder, all but Scalia rendering a tepid acquiescence. Rehnquist, Kennedy, Souter, and O'Connor favored specific

verdicts, but found they were not commanded by the Constitution in the specific case and facts in *Schad*.

Evidence that *Ring* and *Apprendi* have overruled *Schad* is found in the language of *Apprendi* noting that presumptions are acceptable to sustain convictions.

[In] *Mullaney v. Wilbur*, 421 U.S. 684(1975) . . . we invalidated a Maine statute that **presumed** that a defendant who acted with an intent to kill possessed the "malice aforethought" necessary to constitute the State's murder offense (and therefore, was subject to that crime's associated punishment of life imprisonment).

Apprendi, 530 U.S. at 484.

The “moral equivalence” rationale of *Schad* is the functional equivalent of a presumption. While Justice Scalia rejected the moral equivalence rationale, the plurality based its decision on the principle. *Schad* was decided before principles such as that in *Mullaney* was given their full Constitutional authority in *Apprendi*.

Specific verdicts are unanimous verdicts by the jury as to a specific offense – premeditated and/or felony murder. They eliminate the need for the fiction of a presumption or a moral equivalence.

In *Apprendi*, O’Connor, Rhenquist, and Kennedy sided with the dissent, consistent with their position in *Schad* that it was not necessary to have unanimous verdicts as to all the specific facts for conviction (facts supporting an increased

sentenced are characterized in *Apprendi* and *Ring* as facts supporting a more serious offense, i.e. facts of conviction, not sentencing).

The other side of the coin, then, is that the *Apprendi* majority changed the landscape by re-invigorating the adherence to Constitutional fundamentals, i.e. a jury must find all the facts of conviction, no presumptions allowed.

In *Ring*, O'Connor and Rehnquist dissented. Kennedy joined the majority, but restated his belief that *Apprendi* was wrongly decided, concurring only because *Apprendi* was now the law.

Schad's tepid support for the continuation of the archaic and less desirable general homicide verdict in the face of the admitted preference for specific verdicts would appear to have lost any claim to moral authority with the renewed vigor of the principle that jurors must find every element of an offense beyond a reasonable doubt in *Apprendi* and *Ring*.

**B. STATE PRINCIPLES REQUIRE RELIEF –
FLORIDA'S RATIONALE FOR PERMITTING A GENERAL
INDICTMENT IS NO LONGER VIABLE AFTER *RING* AND
APPRENDI.**

Ring and *Apprendi* force a re-evaluation of the policies and rationales this state has relied upon to adopt and sustain the rule that a limited charge of premeditated murder is sufficient to charge and prosecute felony murder.

Regardless of the future of *Schad*, which permitted but did not require a general verdict, this state's reasons for permitting the inadequate indictment have been fatally undercut by *Ring* and *Apprendi*.

PRECLUSION OF FELONY MURDER THEORY DURING TRIAL

The indictment did not allege that the death occurred during the perpetration or attempt to perpetrate any of the enumerated felonies constituting felony murder. The state only described an act of premeditated murder but cited the more general homicide statute, section 782.04(1)(a). No facts were alleged in the indictment which would support a felony murder charge or conviction, i.e. no allegation was made that the death occurred during the commission or the attempted commission of a felony, and none of the felonies which serve as an element of felony murder was listed.

Defense counsel filed a Demurrer to the Indictment attacking it for failing to inform him of the nature of the offense with which he was charged. 1987 ROA 47. Defense counsel moved at the close of the state's guilt phase case for judgment of acquittal on the homicide charge. 1987 ROA 1196. The motion was denied. 1987 ROA 1197. The motion was renewed and denied at the close of the evidentiary phase. 1987 ROA 1226.

The Sixth and Fourteenth Amendments of the United States Constitution require a charging document enumerate the elements sufficiently to apprise the

defendant of what he must defend against. *Russell v. United States*, 369 U.S. 749 (1962). *See also* Art. I, § 16, Fla. Const. (same protection offered in state constitution). Due process requires specification of the theory of prosecution to prevent the jury from being instructed on an uncharged offense. *Tarpley v. Estelle*, 703 F.2d 157 (5th Cir. 1983). Due process also prevents the state and courts from relying on one theory at trial and another on appeal. *See Cole v. Arkansas*, 333 U.S. 196 (1948).

The Constitution requires the state to allege all the elements of the specific type of first degree murder with which it is charging the defendant, and failure to allege the specific elements fails to adequately apprise the defendant and will not permit a verdict for the unalleged theory. *Givens v. Housewright*, 786 F.2d 1378 (9th Cir. 1986) (charge of “willful” murder insufficient to allow prosecution or conviction for alternative method of murder by torture).

In Florida, felony murder, even though it is included within a single statutory section, is a separate offense defined in a separate subsection from premeditated murder. A defendant can be charged with both offenses separately and convicted and sentenced on each charge separately. *State v. Ferguson* 195 N.E.2d 794 (Ohio 1964) (Ohio statute, in a single section, defined two offenses: “No person shall purposely, and either of deliberate and premeditated malice, or by means of poison, or in perpetrating or attempting to perpetrate rape, arson,

robbery, or burglary, kill another.” *Id.* at 796). The Ohio courts concluded two offenses were defined through application of the *Blockburger*¹ test. *State v. McCullough*, 605 N.E.2d 962 (Ohio Ct. App. 1992).

While this Court has rejected applying the *Blockburger* test in the context of various homicide statutes, *see, e.g. Houser v. State*, 474 So.2d 1193, 1196 (Fla.1985) (vehicular homicide and DUI manslaughter), there does not appear to be a case where this Court has squarely rejected application of the *Blockburger* test to prevent separate convictions and sentences for premeditated and felony murder under the separate statutory provisions of sections 782.04(1)(a)(1) and 782.04(1)(a)(2). *See, e.g., Gordon v. State*, 780 So.2d 17 (Fla. 2001):

In a similar argument, Gordon highlights the principle that convictions for both premeditated murder and felony murder are impermissible when only one death occurred. *See Goss v. State*, 398 So.2d 998, 999 (Fla. 5th DCA 1981). We have held repeatedly that section 775.021 did not abrogate our previous pronouncements concerning punishments for singular homicides. *See Goodwin v. State*, 634 So.2d at 157-58 (Grimes, J. concurring) ("I believe that the Legislature could not have intended that a defendant could be convicted of two crimes of homicide for killing a single person."); *State v. Chapman*, 625 So.2d 838, 839 (Fla.1993); *Houser v. State*, 474 So.2d 1193, 1196 (Fla.1985) (noting that "only one homicide conviction and sentence may be imposed for a single death"); *Campbell-Eley*, 718 So.2d at 329; *Laines v. State*, 662 So.2d at 1250; *Goss v. State*, 398 So.2d at 999. **Indeed, this principle is based on notions of fundamental fairness which recognize the inequity that inheres in multiple punishments for a singular**

¹*Blockburger v. United States*, 284 U.S. 299 (1932).

killing. As Justice Shaw noted in his *Carawan* dissent, "physical injury and physical

injury causing death, merge into one and it is rationally defensible to conclude that **the legislature did not intend to impose cumulative punishments.**" *Carawan*, 515 So.2d at 173 (Shaw, J., dissenting).

780 So.2d at 25 (emphasis added).

Goss v. State, 398 So.2d 998 (Fla. 5th DCA 1981), cited in the quote from *Gordon*, above, reversed a felony murder conviction on two grounds – the defendant already was subject to both a premeditated murder conviction for the same victim and a conviction for the underlying felony which supported the felony murder conviction. No underlying felony conviction exists in this case. And, of course, *Goss* was a Fifth District decision, not a decision from this Court.

It is undeniable that premeditated and felony murder meet the requirements of *Blockburger* - the mutually exclusive elements are, for premeditated murder a requirement of premeditation, for felony murder a requirement of commission of one of the underlying felonies. To date, however, although the two homicide statutes are separate offenses under the *Blockburger* test, the “one death/one sentence” principle has overridden the *Blockburger* test. This “one death/one sentence” principle has been sustained even after the statutory *Blockburger* rule, section 775.021(4), was amended to limit application of the rule of lenity in *Blockburger* analysis. *State v. Chapman*, 625 So.2d 838 (Fla. 1993) (reaffirming *Houser* and “one death/one sentence” principle after 1988 amendment).

Ironically, the reason for adhering to the “one death/one sentence” principle has always been to ensure the defendant was treated fairly – in other words, this Court has always applied judicial lenity to the homicide statutes to guarantee the defendant a fair and equitable outcome. *Gordon*.

Thus, this Court recognizes that a policy reason exists to prohibit dual homicide convictions – fundamental fairness to protect against the inequity of “cumulative punishments,” *Gordon*, for a singular killing. Unfortunately, the inequity is prevented only when the defendant is convicted of noncapital homicide offenses such as attempted first degree murder, i.e. when the defendant is not subject to a sentence of life without parole or death. A defendant would suffer “cumulative punishments” if the court stacked the sentences in a noncapital homicide case.

However, when a defendant is convicted for a capital homicide, the need for protection from cumulative punishments simply does not exist. The defendant will be sentenced either to life without parole, or to death. In such a case, the legislature could define a dozen capital offenses, the defendant could be sentenced to a dozen life sentences, or a dozen deaths for a single homicide, and he would suffer absolutely no inequity, no unfair multiple punishments, because he has only one life to serve, one life to be taken.

No policy reason prohibits dual conviction for a capital murder – double life sentences without parole or double death sentences simply do not affect the defendant in any material manner. There is no need for application of the rule of lenity to capital homicide convictions to protect against “cumulative punishments.”

Even if dual capital convictions and sentences are not permitted, there is no prohibition to dual indictment, prosecution, and verdicts. In fact, as this Court is well aware, the state often charges capital homicide in two counts, premeditated and felony murder, and frequently obtains specific verdicts finding the defendant guilty of a dual finding of premeditated and felony murder, or by separate convictions for premeditated and felony murder, or both. The double jeopardy clause is not offended because the offenses truly are separate offenses under the *Blockburger* test. The legislature is not offended by cumulative punishments because only a single conviction and sentence is entered, regardless of how many homicide convictions are obtained for a single victim.

**SEPARATE INDICTMENTS ARE REQUIRED TO
CHARGE PREMEDITATED AND FELONY
MURDER**

Fundamental fairness and the avoidance of inequity have always guided this Court in its interpretation of the state’s homicide statutes. *Gordon*. If *stare decisis* in the past allowed a single indictment for premeditated murder to open the door to prosecution for the second discrete crime of felony murder, the

constitutional landscape has now changed. Fundamental fairness and avoidance of inequity now compel the state to separately charge and prove the two crimes of premeditated and felony murder.

The question before this Court is whether separate charges and convictions are required if the state pursues both theories, rather than to allow dual prosecutions at the mere discretion of the state attorney or the court upon a single indictment for premeditated murder. The answer is “yes,” in light of *Ring* and *Apprendi*. These landmark cases invigorate the fundamental principle that the jury find every element for which a defendant is convicted and sentenced.

The *Ring* Court noted that *Apprendi* essentially declares there is no distinction between an element of a crime and a sentence enhancer. A “sentence enhancer” is not a sentencing consideration, **it is the functional equivalent of an element of a crime.** A sentence enhancer does not amplify on a lower level offense, it actually creates a greater offense which is defined by the elements of the underlying offense plus the additional elements which had been designated “enhancers” but which are in truth elements of the greater crime, or, as *Ring/Apprendi* call it, the “aggravated crime.”

Apprendi repeatedly instructs . . . that the characterization of a fact or circumstance as an "element" or a "sentencing factor" is not determinative of the question "who decides," judge or jury. See, e.g.,

530 U.S., at 492, 120 S.Ct. 2348 (noting New Jersey's contention that "[t]he required finding of biased purpose is not an 'element' of a distinct hate crime offense, but rather the traditional 'sentencing factor' of motive," and calling this argument "nothing more than a disagreement with the rule we apply today"); *id.*, at 494, n. 19, 120 S.Ct. 2348 ("**[W]hen the term 'sentence enhancement' is used to describe an increase beyond the maximum authorized statutory sentence, it is the functional equivalent of an element of a greater offense than the one covered by the jury's guilty verdict.**"); *id.*, at 495, 120 S.Ct. 2348 ("[M]erely because the state legislature placed its hate crime sentence enhancer within the sentencing provisions of the criminal code does not mean that the finding of a biased purpose to intimidate is not an essential element of the offense." (internal quotation marks omitted)); see also *id.*, at 501, 120 S.Ct. 2348 (THOMAS, J., concurring) ("**[I]f the legislature defines some core crime and then provides for increasing the punishment of that crime upon a finding of some aggravating fact[,] ... the core crime and the aggravating fact together constitute an aggravated crime, just as much as grand larceny is an aggravated form of petit larceny. The aggravating fact is an element of the aggravated crime.**").

Ring, 536 U.S. at 605 (emphasis added).

Justice Scalia, in his concurrence in *Ring* (joined by Justice Thomas), states the principle even more firmly:

[A]ll facts essential to imposition of the level of punishment that the defendant receives--whether the statute calls them elements of the offense, sentencing factors, or Mary Jane--must be found by the jury beyond a reasonable doubt.

Ring, 536 U.S. at 610 (emphasis added).

In the context of Florida's first degree murder statute, this Court has found, essentially, that the legislature has called the distinguishing elements of premeditated and felony murder "Mary Jane."

Counsel for appellant contends that the evidence adduced by the State is legally insufficient to support a verdict and judgment of murder in the first degree because: (1) it fails to show premeditation; (2) or that the appellant shot Applebaum in the perpetration of the crime of robbery. The answer to the contention is that **the motive of the crime was robbery and evidence going to the point of premeditation is as a matter of law presumed.**

Leiby v. State, 50 So.2d 529, 531-32 (Fla. 1951) (emphasis added). In other words, by the *Leiby* reasoning, Florida has only a single crime, first degree premeditated murder, and the definition of felony murder merely creates a statutory presumption of premeditation. This analysis is antiquated and incorrect, for, as discussed above, premeditated murder and felony murder are unarguably separate offenses under the *Blockburger* test.

The fact that felony murder equates to premeditated murder only because the underlying felony creates a presumption runs afoul of the *Apprendi* Court's rejection of any presumption utilized to sustain a conviction.

[In] *Mullaney v. Wilbur*, 421 U.S. 684(1975) . . . we invalidated a Maine statute that **presumed** that a defendant who acted with an intent to kill possessed the "malice aforethought" necessary to constitute the State's murder offense (and therefore, was subject to that crime's associated punishment of life imprisonment).

Apprendi, 530 U.S. at 484. The *Apprendi* Court distinguished the *Mullaney v. Wilbur*, 421 U.S. 684(1975), presumption from a New York statute which allowed an affirmative defense of extreme emotional distress:

[T]he state law still required the State to prove every element of that State's offense of murder and its accompanying punishment. "No further facts are either **presumed or inferred** in order to constitute the crime." 432 U.S., at 205-206, 97 S.Ct. 2319. New York, unlike Maine, had not made malice aforethought, or any described *mens rea*, part of its statutory definition of second-degree murder; one could tell from the face of the statute that if one intended to cause the death of another person and did cause that death, one could be subject to sentence for a second-degree offense.

530 U.S. at 485 n.12.

The 1951 Florida Supreme Court in *Leiby* made it clear that the rationale for allowing a conviction for felony murder when only premeditated murder has been charged is because the underlying felony creates a presumption of premeditation, just as in *Mullaney*. A defendant charged with premeditated murder in a case where no premeditation can be shown is charged with the necessity of defending against the uncharged underlying felony to avoid operation of the presumption. One cannot tell from the face of the premeditated murder statute, section 782.04(1)(a)(1), that if one kills another during commission of one of certain felonies (which are not noticed in section 782.04(1)(a)(1)), a presumption of premeditation arises.

The evil is in allowing a charge of premeditated murder to open the door to a second charge of felony murder without any notice or specification. No presumption is required to substitute for premeditation when felony murder is overtly charged.

Historically in Florida jurisprudence, the originating rationale for allowing the state to pursue a felony murder theory when only premeditated murder is charged is found in *Sloan v. State*, 69 So. 871 (Fla. 1915). This Court allowed a general charge of premeditated murder to include felony murder. After noting that Arkansas was at the time the only state requiring felony murder be plead with specificity (well before the Ohio decision in *State v. Ferguson* 195 N.E.2d 794 (Ohio 1964)), this Court looked to other states for the contrary view:

In *State v. Meyers*, 99 Mo. 107, 12 S. W. 516, it is held that:
'An indictment in the usual form, charging murder to have been done deliberately and premeditatedly, is sufficient under the statute to charge murder in the first degree, regardless of whether the murder was committed in the perpetration of a felony or otherwise. **The perpetration or attempt to perpetrate any of the felonies mentioned in the statute, * * * during which perpetration or attempt a homicide is committed, stands in lieu of and is the legal equivalent of that premeditation and deliberation which otherwise are the necessary attributes of murder in the first degree.** In such case it is only necessary to make the charge in the ordinary way for murder in the first degree, and show the facts in evidence, and, if they establish that the homicide was committed in the perpetration or attempt to

perpetrate any of the felonies mentioned in the statute, this will be sufficient.'

In the case of *State v. McGinnis*, 158 Mo. 105, 59 S. W. 83, it was held that:

'It is proper, in a trial under an indictment which only charges murder, to instruct the jury that, if the homicide was committed in an attempt to commit robbery, the defendant was guilty of murder in the first degree. * * * And it is not error to give such instruction because the indictment tendered no such issue as robbery.'

In the case of *State v. Johnson*, 72 Iowa, 393, 34 N. W. 177, it is held that:

'A defendant may be found guilty of murder in the first degree upon the finding that he killed the decedent in the perpetration of robbery, without the allegation of that fact in the indictment.' *State v. Foster*, 136 Mo. 653, 38 S. W. 721; *Commonwealth v. Flanagan*, 7 Watts & S. (Pa.) 415; *State v. Weems*, 96 Iowa, 426, 65 N. W. 387; *Cox v. People*, 80 N. Y. 500; *People v. Giblin*, 115 N. Y. 196, 21 N. E. 1062, 4 L. R. A. 757; *People v. Flanigan*, 174 N. Y. 356, 66 N. E. 988; *Reyes v. State*, 10 Tex. App. 1; *Roach v. State*, 8 Tex. App. 478.

See the authorities cited in the copious notes to the case of *People v. Sullivan*, 173 N. Y. 122, 65 N. E. 989, as reported in 63 L. R. A. 353, 93 Am. St. Rep. 582; Wharton on Homicide (3d Ed.) § 574, p. 875 et seq., and authorities cited.

We cannot agree with the Arkansas court upon this question, but are of the opinion that the better reasoning is on the side of the majority of the courts cited above that hold to the contrary. There was therefore no error in giving the charge complained of.

Sloan v. State, 69 So. 871, 872 (Fla. 1915).

The *Sloan* Court conducted no independent analysis of what was fair and free from inequity – it merely adopted the majority position which, from reading the cases quoted in *Sloan*, was not based on any reasoned analysis of what was fair

and free from inequity. Again, the rationale is grounded on a presumption, as explained in the *State v. Meyers*, 99 Mo. 107, 12 S. W. 516 (1889), case, that the intent to commit the felony stands in lieu of premeditation.

When the requirement of fairness and equity is brought to bear on the regulation of homicide, it prevents “cumulative punishments” for a single death. *Gordon*. But this analysis fails to account for what is fair and equitable when the punishment is the ultimate - absolute life or death. Cumulative punishment is logically impossible in such a situation.

With the avoidance of cumulative punishment not a factor when the conviction is for capital homicide, the balancing which compelled rejection of the *Blockburger* distinction to prevent cumulative punishment is destroyed. This Court is free to look to other factors which affect fairness and freedom from inequity. In this light, it is clear that law grounded in the principles of *Ring* and *Apprendi* cannot abide a reading of Florida’s homicide statute which relieves the state from proving an essential element of an offense, premeditation, whether it is relieved by presumption or by substitution.

Ring and *Apprendi* rejected attempts to avoid the requirement that a jury find all elements of an offense by labeling the aggravating elements as “sentencing factors.” “If a State makes an increase in a defendant's authorized punishment contingent on the finding of a fact, that fact – **no matter how the State labels it** –

must be found by a jury beyond a reasonable doubt.” 536 U.S. at 602 (emphasis added).

Mr. Dailey acknowledges the Supreme Court’s pronouncement in *Schad v. Arizona*, 501 U.S. 624 (1991), which held a similar nonunanimous verdict did not violate the Constitution. Even though it is true the Supreme Court has approved some species of alternate *mens rea* requirements, this case is an extreme example that is not covered by *Schad*.² *Schad* was a plurality opinion which begrudgingly found that Arizona’s practice of obtaining a general homicide verdict when premeditated and felony murder theories were pursued at trial. The Court found the Constitution did not forbid a general verdict on the facts of that case, but that specific verdicts were the more desirable practice. Three of the Justices who were on the plurality panel in *Schad* later dissented to the majority opinion in *Apprendi*. This certainly suggests that the decision in *Apprendi* is antithetical to the weak acquiescence to general homicide verdicts in *Schad*.

Moreover, it is difficult to square nonunanimous verdicts with the Supreme Court’s requirement of jury findings for all elements of a crime in *Ring* and

² The Court in *Schad* specifically stated that the considerations in *Schad* do not “exhaust the universe of those potentially relevant to judgments about the legitimacy of defining certain facts as mere means to the commission of one offense”, but that the “jury’s options *in this case* did not fall beyond the constitutional bounds of fundamental fairness and rationality.” 501 U.S. at 645 (emphasis added).

Apprendi, and even with the Court's long standing emphasis on proof beyond a reasonable doubt espoused in *In re Winship*, 397 U.S. 358 (1970).

Furthermore, the Arizona first degree murder statute addressed in *Schad* is different from Florida's statute. The Arizona statute merely sets forth circumstances which constitute "murder in the first degree". *Schad*, 501 U.S. 629, 111 S.Ct. at 2495. There is no reference to "felony murder". The Florida statutes, on the other hand, specifically set out first degree premeditated murder in section 782.04(1)(a)(1) and specifically set out felony murder in section 782.04(1)(a)(2). In Florida, the statute provides for specific elements for each of these two types of murder. In other words, in Florida the statute creates separate crimes.

If ever a case cried out for fundamental fairness and equity, surely this is one of the most compelling situations that can exist in the capital homicide arena. This unjust, unfair, inequitable situation is apparent to at least one Florida appellate judge, even without the clear light of *Ring* and *Apprendi* illuminating yet one more embarrassing injustice in Florida's capital homicide house of cards.

HARRIS, J., concurring specially:

I concur because this case appears to be controlled by the plurality decision in *Schad v. Arizona*, 501 U.S. 624, 637, 111 S.Ct. 2491, 115 L.Ed.2d 555 (1991). However, I do so with some reservation and **suggest that our supreme court further consider the issue.** Admittedly **section 782.04, Florida Statutes, may establish first degree murder as a single crime which can be established if the jury finds that the unlawful killing occurs either as a result of premeditation or during the commission of a felony,**

as did the Arizona statute at issue in *Schad*. And the *Schad* plurality unquestionably held that even though the jury must unanimously agree that first degree murder was committed, it is free to mix and match the bases justifying its determination. [FN1]

FN1. Unfortunately, my suggestion to the contrary in a concurring/dissenting opinion in *State v. Reardon*, 763 So.2d 418 (Fla. 5th DCA 2000), was made in ignorance of *Schad* and **without contemplating that the Supreme Court would actually approve the mix and match concept when life is at stake.**

The reason given by the *Schad* court's plurality ruling was that since Arizona considered its first degree murder statute as creating a single offense subject to alternative proof, the United States Supreme Court should not second guess that decision. **But what if Florida considers premeditated murder and felony murder as separate and distinct crimes each constituting "first degree murder"? The further review I recommend relates to the conflict between reading the statute establishing the crime as creating a single offense subject to "either/or" proof and the jury instruction relating to first degree murder which sets forth "first degree premeditated murder" and "first degree felony murder" and establishes separate "elements" for each.**

In interpreting our first degree murder law, the Florida Supreme Court adopted a jury instruction which informs the jury that there are two ways in which the jury may convict for first degree murder, premeditated murder and felony murder. The instruction then informs the jury that to convict for "First Degree Premeditated Murder" *it must find the "element" of premeditation*. The instruction further informs the jury that to convict for "First Degree Felony Murder" *it must find the "element" that the death occurred as a consequence of the commission or attempted commission of a felony*. In our case, the jury responded to an interrogatory verdict with the following finding: "We the jury unanimously found the defendant guilty of murder in the first degree but could not reach a unanimous agreement as to which, premeditated or felony murder, was proven." No specific vote was given and it is therefore possible that not even a majority of the jurors found either theory of guilt to have been proved. Nowhere in the instruction is the jury advised that even though it fails to find either first

degree premeditated murder or first degree felony murder, a finding of guilt to a generic first degree murder offense may nevertheless result.

This dichotomy between the statute if read as creating a single crime and the jury instruction takes on additional significance when you consider that portion of the *Schad* plurality which states:

We do not, of course, suggest that jury instructions requiring increased verdict specificity are not desirable, and in fact the Supreme Court of Arizona has itself recognized that separate verdict forms are useful in cases submitted to a jury on alternative theories of premeditated and felony murder. [FN2]

FN2. In *State v. Smith*, 160 Ariz. 507, 774 P.2d 811, 817 (1989), the court held:

Thus, as a matter of sound administrative justice and efficiency in processing murder cases in the future, we urge trial courts, when a case is submitted to the jury on alternative theories of premeditated and felony murder, to give alternate forms of verdict so the jury may clearly indicate whether neither, one, or both theories apply. Why separate verdict forms to answer these questions unless it makes a difference? In our case, the jury was asked these exact questions and answered that neither theory applied.

It is troubling that in a situation in which the death penalty might be applicable that even though the jury determines that neither First Degree Premeditated Murder nor First Degree Felony murder was proved, the defendant can nevertheless be found guilty of the crime of First Degree Hybrid Murder, a possibility not included within the jury instructions, merely because all the jurors agreed that the killing occurred either by premeditation or during the commission of a felony.

I suggest that the current jury instruction may suggest that, like Arizona, Florida wishes to require specificity when during a capital murder prosecution the jury is called upon to decide whether a killing occurred based on premeditation or during the commission of a felony. Obviously if mix and match proof is

acceptable then the questions should not even be asked because specificity is irrelevant.

St. Nattis v. State, 827 So.2d 320, 320-21 (Fla. 5th DCA 2002) (Harris, J., concurring specially) (bold and underlined emphasis added, italics in original).

While Judge Harris was addressing a case in which the felony murder charge went to the jury, his opinion illustrates the conceptual injustice in Florida when the state is allowed to pursue a felony murder theory in a prosecution when only premeditated murder has been charged. The ambiguity prevented a fair defense by the hindrance and distraction of defending against an uncharged offense and could only serve to confuse the issues at trial.

Even without looking to the compulsion of *Ring* and *Apprendi*, Judge Harris recognized Florida's first degree murder scheme is fundamentally flawed. The ancient arbitrary dogma of *Sloan v. State*, 69 So. 871 (Fla. 1915), and its progeny befouls Florida's capital homicide law, committing defendants to death or life without parole without requiring a jury to find they committed any particular offense by unanimously finding all of the elements of at least one of Florida's capital homicide statutes.

II. FLORIDA’S DEATH SENTENCING STATUTE IS UNCONSTITUTIONAL UNDER *RING V. ARIZONA*, 536 U.S. 584 (2002).

The appellant recognizes the weight of the case law clearly is against the remainder of the argument in this petition. The arguments are made to preserve the issues.

Florida’s Death Penalty Statutory Scheme Violates the Federal Constitution.

In Florida, death is not the maximum penalty for a conviction of first degree murder. The statutory scheme does not permit a sentence greater than life predicated on the jury verdict alone. A penalty phase must then be conducted under 921.141. While the jury gives a recommendation, it is the judge who makes the findings and imposes the sentence.

In *Walton v. Arizona*, 497 U.S. 639 (1990), the United States Supreme Court recognized that for purposes of the Sixth Amendment, Florida’s death penalty statute is indistinguishable from the statute invalidated in *Ring*. The parallelism between the Arizona statute and the Florida statute was the major *Walton* theme:

We repeatedly have rejected constitutional challenges to Florida’s death-sentencing scheme, which provides for sentencing by the judge, not the jury. *Hildwin v. Florida*, 490 U.S. 638 (1989) (per curiam); *Spaziano v. Florida*, 468 U.S. 447 (1984); *Proffitt v. Florida*, 428 U.S. 242 (1976). In *Hildwin*, for example, we stated that “[t]his case presents us once again with the question whether the Sixth Amendment requires a jury to answer the question whether the Sixth Amendment requires a jury to specify the aggravating factors that

permit the imposition of capital punishment in Florida,” 490 U.S. at 638, and we ultimately concluded that “the Sixth Amendment does not require that the specific findings authorizing the imposition of the sentence of death be made by the jury.”

Walton v. Arizona, 497 U.S. at 640-641.

The distinctions Walton attempts to draw between the Florida and the Arizona schemes are not persuasive. It is true that in Florida the jury recommends a sentence, but it does not make factual findings with regard to the existence of mitigating and aggravating circumstances and its recommendation is not binding on the trial judge.

497 U.S. at 647. In *Ring*, the State and its *amici* agreed that overruling *Walton* necessarily meant Florida’s statute falls:

“*Walton* was not an aberration. *Proffitt*, *Spaziano*, *Cabana*, *Poland* and *Clemons* each rejected *Ring*’s basic premise. *Hildwin v. Florida*, 490 U.S. 638 (1989), made a similar finding, holding that although Florida state law required that a jury return an advisory sentencing verdict, the Sixth Amendment did not require the jury to specify the aggravating factors permitting imposition of a death sentence.”

Brief of Respondent in *Ring* at 31.

MS. NAPOLITANO: . . . it’s not just the cases you listed, Your Honor, that I think would be implicitly overruled, but let me give you a list: *Proffitt v. Florida*, *Spaziano*, *Cabana v. Bullock*, which does allow the -

QUESTION: But do you think it’s perfectly clear - you cite a couple of Florida cases - that if the Florida advisory jury made the findings of fact that would be - make them - the defendants eligible for the death penalty, that that case would be covered by the decision in this case?

MS. NAPOLITANO: Yes . . .

Tr. of Oral Arg. at 36.

“If defendant’s argument is accepted, it means a new sentencing trial for every capital case not yet final in Arizona, Alabama, Colorado, Delaware, Florida, Idaho, Indiana, Montana, and Nebraska”

Brief Amicus Curiae of Criminal Justice Legal Foundation at 21-22.

Application of *Ring* to Florida’s Sentencing Scheme

This Court has previously held that, “[b]ecause *Apprendi* did not overrule *Walton*, the basic scheme in Florida is not overruled either.” *Mills v. Moore*, 786 So.2d 532, 537 (Fla. 2001). *Ring* overruled *Walton* and the basic principle of *Hildwin v. Florida*, 490 U.S. 638 (1989) (*per curiam*).

***Apprendi*'s reasoning is irreconcilable with *Walton*'s holding in this regard, and today we overrule *Walton* in relevant part.**

Ring, 536 U.S. at 588-89.

Ring undermines the reasoning of this Court’s decision in *Mills* by recognizing: (a) that *Apprendi* applies to capital sentencing schemes;³ (b) that States may not avoid the Sixth Amendment requirements of *Apprendi* by simply “specifying] ‘death or life imprisonment’ as the only sentencing options,”⁴ *Ring*,

³ In *Mills*, this Court said that “the plain language of *Apprendi* indicates that the case is not intended to apply to capital [sentencing] schemes.” *Mills*, 786 So.2d at 537. Such statements appear at least four times in *Mills*.

⁴ *Mills* reasoned that because first-degree murder is a “capital felony,” and the dictionary defines such a felony as “punishable by death,” the finding of an aggravating circumstance did not expose the petitioner punishment in excess of the statutory maximum. *Mills*, 786 So.2d at 538.

536 U.S. at 603-04; and ©) that the relevant and dispositive question is whether under state law death is authorized by a guilty verdict standing alone.

This Court has held that the trial court must "independently weigh the evidence in aggravation and mitigation," and that "[u]nder no combination of circumstances can th[e] [jury's] recommendation usurp the judge's role by limiting his discretion." *Eutzy v. State*, 458 So.2d 755, 759 (Fla.1984), *cert. denied*, 471 U.S. 1045 (1985).

In one case, this Court vacated a sentence because the trial court had given "undue weight to the jury's recommendation of death and did not make an *independent* judgment of whether or not the death penalty should be imposed." *Ross v. State*, 386 So.2d 1191, 1197 (Fla. 1980) (emphasis added). Because the Florida death penalty statutory scheme thus requires fact-finding by the trial judge before a death sentence may be imposed, it is unconstitutional under the holding and rationale of *Ring*.

The Role of the Jury in Florida's Capital Sentencing Scheme Neither Satisfies the Sixth Amendment Nor Renders Harmless the Failure to Satisfy *Apprendi* and *Ring*.

It is true that the Florida statutory scheme, unlike that of Arizona, provides for an advisory jury verdict, but that has no bearing on the analysis set out above. Such a conclusion would turn a blind eye toward the US Supreme Court cases

which previously upheld both schemes by pointing out their similarities. *E.g. Walton*. The trial judge is directed by Section 921.141(3) to make the fact findings necessary to support a death sentence “notwithstanding the recommendation of the majority of the jury.” And unless the judge makes the “finding requiring the death sentence,” the defendant must be sentenced to life.

The more recent case of *Blakely v. Washington*, 542 US 296 (2004), clarifies the powerlessness of the trial court to impose any sentence not grounded on facts found by a jury. The state in *Blakely* argued that the judge had not sentenced outside the maximum allowed because felonies of the level involved carried a maximum sentence of ten years. However, Washington’s sentencing scheme established a “standard” sentence maximum of 53 months, but provided for judicial upward departure if the judge found aggravating factors beyond the elements of the offense. The Supreme Court looked beyond the ten-year maximum and instead found the controlling maximum to be the “standard” 53 months. The Court held:

Our precedents make clear, however, that the "statutory maximum" for *Apprendi* purposes is the maximum sentence a judge may impose *solely on the basis of the facts reflected in the jury verdict or admitted by the defendant*. See *Ring, supra*, at 602, 122 S.Ct. 2428 (" 'the maximum he would receive if punished according to the facts reflected in the jury verdict alone' " (quoting *Apprendi, supra*, at 483, 120 S.Ct. 2348)); *Harris v. United States*, 536 U.S. 545, 563, 122 S.Ct. 2406, 153 L.Ed.2d 524 (2002) (plurality opinion) (same); cf. *Apprendi, supra*, at 488, 120 S.Ct. 2348 (facts admitted by

the defendant). In other words, the relevant "statutory maximum" is not the maximum sentence a judge may impose after finding additional facts, but the maximum he may impose *without* any additional findings. **When a judge inflicts punishment that the jury's verdict alone does not allow, the jury has not found all the facts "which the law makes essential to the punishment," Bishop, *supra*, § 87, at 55, and the judge exceeds his proper authority.**

Blakely, slip op. at 4 (emphasis added).

Florida Juries Do Not Make Findings of Fact

This Court has rejected the idea that a defendant convicted of first degree murder has the right “to have the existence and validity of aggravating circumstances determined as they were placed before his jury.” *Engle v. State*, 438 So.2d 803, 813 (Fla. 1983), *explained in Davis v. State*, 703 So.2d 1055, 1061 (Fla. 1997). The statute specifically requires the judge to “set forth . . . findings upon which the sentence of death is based as to the *facts*,” but asks the jury generally to “render an advisory sentence . . . based upon the following *matters*” referring to the sufficiency of the aggravating and mitigating circumstances. Section 921.141(2) & (3) (emphasis added). Because Florida law does not require that any number of jurors agree that the State has proven the existence of a given aggravating circumstance before it may be deemed “found,” it is impossible to say that “the jury” found proof beyond a reasonable doubt of a particular aggravating circumstance. Thus, “the sentencing order is ‘a statutorily required personal evaluation by the trial judge of the aggravating and mitigating factors’ *that forms the*

basis of a sentence of life or death.” Morton v. State, 789 So.2d 324, 333 (Fla. 2001) (quoting Patton v. State, 784 So.2d 380 (Fla. 2000)).

As the Supreme Court said in *Walton*, “[a] Florida trial court no more has the assistance of a jury’s findings of fact with respect to sentencing issues than does a trial judge in Arizona.” *Walton*, 497 U.S. at 648. This Court has made the point even more strongly by repeatedly emphasizing that the trial judge’s findings must be made independently of the jury’s recommendation. *See Grossman v. State, 525 So.2d 833, 840 (Fla. 1988) (collecting cases).* Because the judge must find that “sufficient aggravating circumstances exist” “notwithstanding the recommendation of a majority of the jury,” Fla. Stat. § 921.141(3), she may consider and rely upon evidence not submitted to the jury. *Porter v. State, 400 So.2d 5 (Fla. 1981); Davis v. State, 703 So.2d 1055, 1061 (Fla. 1997).* The judge is also permitted to consider and rely upon aggravating circumstances that were not submitted to the jury. *Davis, 703 So.2d at 1061, citing Hoffman v. State, 474 So.2d 1178 (Fla. 1985) (court’s finding of “heinous, atrocious, or cruel” aggravating circumstance proper though jury was not instructed on it); Fitzpatrick v. State, 437 So.2d 1072, 1078 (Fla. 1983) (finding of previous conviction of violent felony was proper even though jury was not instructed on it); Engle, supra, 438 So.2d at 813.*

Florida Juries Are Not Required to Render a Verdict on Elements of Capital Murder

Although “[Florida’s] enumerated aggravating factors operate as ‘the functional equivalent of an element of a greater offense,’” and therefore must be found by a jury like any other element of an offense, *Ring*, slip op. at 23 (quoting *Apprendi*, 530 U.S. at 494), Florida law does not require the jury to reach a verdict on any of the factual determinations required before a death sentence could be imposed. Section 921.141(2) does not call for a jury verdict, but rather an “advisory sentence.” This Court has made it clear that “‘the jury’s sentencing recommendation in a capital case is *only advisory*. The trial court is to conduct its own weighing of the aggravating and mitigating circumstances” *Combs*, 525 So.2d at 858 (quoting *Spaziano v. Florida*, 468 U.S. 447, 451) (emphasis original in *Combs*). “The trial judge . . . is not bound by the jury’s recommendation, and is given final authority to determine the appropriate sentence.” *Engle*, 438 So.2d at 813. It is reversible error for a trial judge to consider herself bound to follow a jury’s recommendation and thus “not make an independent whether the death sentence should be imposed.” *Ross v. State*, 386 So.2d 1191, 1198 (Fla. 1980).

Because Florida law does not require any two, much less twelve, jurors to agree that the government has proved an aggravating circumstance beyond a reasonable doubt, or to agree on the same aggravating circumstances when advising

that “sufficient aggravating circumstances exist” to recommend a death sentence, there is no way to say that “the jury” rendered a verdict as to an aggravating circumstance or the sufficiency of them. As Justice Shaw observed in *Combs*, Florida law leaves these matters to speculation. *Combs*, 525 So.2d at 859 (Shaw, J., concurring).

The Advisory Verdict Is Not Based on Proof Beyond a Reasonable Doubt

“If a State makes an increase in a defendant’s authorized punishment contingent on the finding of a fact, that fact – no matter how the State labels it – must be found by a jury beyond a reasonable doubt.” *Ring*, 536 U.S. at 602; *Blakely*. One of the elements that had to be established for Mr. Dailey to be sentenced to death was that “sufficient aggravating circumstances exist” to call for a death sentence. Section 921.141(3).⁵ The jury was not instructed that it had to find this element proved beyond a reasonable doubt. In fact, it was not instructed on *any* standard by which to make this essential determination. Although the jury was told that individual jurors could consider only those aggravating circumstances that had been proved beyond a reasonable doubt, it was not required to find beyond a

⁵ It is important to note that although Florida law requires the judge to find that sufficient aggravating circumstances exist to form the basis for a death sentence, § 921.141(3), it only asks the jury to say whether sufficient aggravating circumstances exist to “recommend” a death sentence. § 921.141(2).

reasonable doubt “whether sufficient aggravating circumstances exist to justify the imposition of the death penalty.” *Id.*

A Unanimous Twelve Member Jury Verdict Is Required in Capital Cases under United States Constitutional Common Law.⁶ Florida’s Capital Sentencing Statute Is Therefore Unconstitutional on its Face and as Applied.

"[T]o guard against a spirit of oppression and tyranny on the part of rulers," and "as the great bulwark of [our] civil and political liberties," 2 J. Story, Commentaries on the Constitution of the United States 540-541 (4th ed. 1873), trial by jury has been understood to require that "*the truth of every accusation*, whether preferred in the shape of indictment, information, or appeal, should afterwards be confirmed by the unanimous suffrage of twelve of [the defendant's] equals and neighbours...." 4 W. Blackstone, Commentaries on the Laws of England 343 (1769) (cited in *Apprendi* (by its terms a noncapital case)).

It would be impermissible and unconstitutional to rely on the jury’s advisory sentence as the basis for the fact-findings required for a death sentence because the statute requires only a majority vote of the jury in support of that advisory sentence.

⁶In *Cabberiza v. Moore*, 217 F.3d 1329 (C.A.11 Fla.,2000) the court noted that the United States Supreme Court “has not had occasion to decide how many jurors, and what degree of unanimity, the Sixth and Fourteenth Amendments require in capital cases.” *Id.* n.15. *Duncan v. Louisiana*, 391 U.S. 145 (1968), and *Apodaca v. Oregon*, 406 U.S. 404 (1972) were noncapital cases. Both cases cite in their first footnotes the applicable state constitutional provisions, which require twelve person unanimous juries in capital cases. The Florida constitution likewise requires twelve person unanimous juries in capital cases.

In *Harris v. United States*, 536 U.S. 545 (2002), rendered on the same day as *Ring*, the Supreme Court held that under the *Apprendi* test “those facts setting the outer limits of a sentence, and of the judicial power to impose it, are the elements of the crime for the purposes of the constitutional analysis.” And in *Ring*, the Court held that the aggravating factors enumerated under Arizona law operated as “the functional equivalent of an element of a greater offense” and thus had to be found by a jury. In other words, pursuant to the reasoning set forth in *Apprendi*, *Jones*, and *Ring*, aggravating factors are equivalent to elements of the capital crime itself and must be treated as such.

In *Williams v. Florida*, 399 U.S. 78, at 103 (1970), the United States Supreme Court noted that: “In capital cases, for example, it appears that no state provides for less than 12 jurors—a fact that suggests implicit recognition of the value of the larger body as a means of legitimizing society’s decision to impose the death penalty.” Each of the thirty-eight states that use the death penalty require unanimous twelve person jury convictions.⁷ In its 1979 decision reversing a non-

⁷Ala.R.Cr.P 18.1; Ariz. Const. Art 2, s.23; Ark. Code Ann. §16-32-202; Cal. Const. Art. 1, §16; Colo. Const. Art 2, §23; Conn. St. 54-82(c), Conn.R.Super.Ct.C.R. §42-29; Del. Const. Art. 1, §4; Fla. Stat. Ann. § 913.10(1); Ga. Const. Art. 1, §1, P XI; Idaho. Const. Art. 1, §7; Ill. Const. Art. 1, §13; Ind. Const. Art. 1, §13; Kan. Const. Bill of Rights §5; Ky. Const. §7, Admin.Pro.Ct.Jus. A.P. 11 §27; La. C.Cr.P. Art. 782; Md. Const. Declaration Of Rights, Art. 5 ; Miss. Const. Art. 3, §31; Mo. Const. Art. 1, §22a; Mont. Const. Art. 2, §26; Neb. Rev. St. Const. Art. 1, §6; Nev. Rev. Stat. Const. Art. 1, §3; N.H. Const. PH, Art. 16; N.J. Stat. Ann. Const. Art. 1, p. 9; N.M. Const. Art. 1 §12; N.Y. Const. Art. 1, §2; N.C. Gen. Stat.

unanimous six person jury verdict in a non-capital case, the United States Supreme Court held that “We think this near-uniform judgement of the Nation provides a useful guide in delimiting the line between those jury practices that are constitutionally permissible and those that are not.” *Burch v. Louisiana*, 441 U.S. 130, 138 (1979). The federal government requires unanimous twelve person jury verdicts. “[T]he jury’s decision upon both guilt and whether the punishment of death should be imposed must be unanimous. This construction is more consonant with the general humanitarian purpose of the Anglo-American jury system.” *Andres v. United States*, 333 U.S. 740, 749 (1948). See generally *Richard A. Primus, When Democracy Is Not Self-Government: Toward a Defense of The Unanimity Rule For Criminal Juries*, 18 *Cardozo L. Rev.* 1417 (1997).

Juror Unanimity is Required by Florida Constitutional Law

Ring held that the existence of at least one statutory aggravating circumstance must be proven to a jury beyond a reasonable doubt. In essence, the aggravating circumstance is an essential element of a new crime that might be called

Ann. §15A-1201; Ohio Const. Art. 1, §5; Okla. Const. Art. 2, §19; Or. Const. Art. 1, §11, Or. Rev. Stat. §136.210; Pa. Stat. Ann. 42 Pa.C.S.A. §5104; S.C. Const. Art. V, §22; S.D. ST §23A-267; Tenn. Const. Art.1, §6; Tex. Const. Art.1, §5; Utah Const. Art. 1 §10; Va. Const. Art. 1, §8; Wash. Const. Art. 1, §21; Wyo. Const. Art. 1, §9.

“aggravated” or “death-eligible” first degree murder. The death recommendation in this case was not unanimous.

Florida requires that verdicts be unanimous.⁸ Although Florida's constitutional guarantee of a jury trial (Art. I, §§ 16, 22, Fla. Const.) has never been interpreted to require a unanimous jury verdict, Fla.R.Crim.P. 3.440 memorializes the long-standing practice in Florida of requiring a unanimous verdict: “[n]o [jury] verdict may be rendered unless all of the trial jurors concur in it.” No statute or rule of procedure in Florida has ever abolished this unanimity requirement for any criminal jury trial in this state. *See In re Florida Rules of Criminal Procedure*, 272 So.2d 65, 66-69 (Fla.1972) (Roberts, J., dissenting). It is therefore settled that “[i]n this state, the verdict of the jury must be unanimous” and that any interference with this right denies the defendant a fair trial. *Jones v. State*, 92 So.2d 261 (Fla.1956).

The Harmless Error Doctrine Cannot be Applied to Deny Relief

As Justice Scalia explained in *Sullivan v. Louisiana*, 508 U.S. 275 (1993): “[T]he jury verdict required by the Sixth Amendment is a jury verdict of guilty beyond a reasonable doubt.” *Sullivan*, 508 U.S. at 278.

Where the jury has not been instructed on the reasonable doubt standard, there has been no jury verdict within the meaning of the Sixth

⁸At least absent a waiver initiated by the defendant. *Flanning v. State*, 597 So.2d 864 (Fla. 3d DCA 1992). *See Nobles v. State*, 786 So.2d 56, Fla.App. 4 Dist., 2001, certifying question. *Flanning* is flatly inconsistent with *Jones*.

Amendment, [and] the entire premise of *Chapman*⁹ review is simply absent. There being no jury verdict of guilty-beyond-a-reasonable-doubt, the question whether the *same* verdict of guilty-beyond-a-reasonable-doubt would been rendered absent the constitutional error is utterly meaningless. There is no *object*, so to speak, upon which harmless-error scrutiny can operate.

Sullivan, 508 U.S. at 280. The same reasoning applies to lack of unanimity, failure to instruct the jury properly, and importantly, the lack of an actual verdict. Viewed differently, in a case such as this where the error is not requiring a jury verdict on the essential elements of aggravated capital murder, but delegating that responsibility to a court, “no matter how inescapable the findings to support the verdict might be,” for a court “to hypothesize a guilty verdict that was never rendered . . . would violate the jury-trial right.” *Id.* at 279. The review would perpetuate the error, not cure it.

In *State v. Overfelt*, 457 So.2d 1385 (1984), this Court held “that before a trial court may enhance a defendant’s sentence or apply the mandatory minimum sentence for use of a firearm, the jury must make a finding that the defendant committed the crime while using a firearm either by finding him guilty of a crime which involves a firearm or by answering a specific question of a special verdict form so indicating. . . . To allow a judge to find that an accused actually possessed a firearm when committing a felony in order to apply the enhancement or mandatory

⁹ *Chapman v. California*, 386 U.S. 18 (1967).

sentencing provisions of section 775.087 would be an invasion of the jury's historical function. . . ."

In *State v. Hargrove*, 694 So.2d 729 (1997), Justice Harding, writing for the majority, answered the following certified question:

When a defendant charged with committing a crime with the use of a firearm does not contest its use and instead defends on the ground that he was insane when he used the firearm, and the record is clear beyond any doubt that defendant did actually use the firearm, may the sentencing judge impose the mandatory minimum sentence for use of a firearm without a specific finding of that fact by the jury?

The court held that, despite clear and uncontested evidence that Hargrove used a firearm, his sentence could not be enhanced absent a jury verdict which specifically referred to the use of a firearm by special verdict form, interrogatory, or by reference "to the information where the information contained a charge of a crime committed with the use of a firearm." 694 So.2d at 731. *See also Tucker v. State*, 726 So.2d 768 (Fla.1999); *State v. Tripp*, 642 So.2d 728 (Fla.1994). In *State v. Estevez*, 753 So.2d 1 (Fla.1999), this Court held that the jury must expressly determine amount of cocaine involved before relevant mandatory minimum sentence under cocaine trafficking statute can be imposed, even in cases where evidence is uncontroverted.¹⁰ In none of these cases does the court employ a harmless error analysis. Instead, the court's concern was that such judicial fact-

¹⁰In *Estevez*, the court relied on *Jones v. United States*, 526 U.S. 227 (1999), one of *Ring*'s progenitors.

finding invaded the province of the jury. “Even where the use of a firearm is uncontested, the overriding concern of *Overfelt* still applies: the jury is the fact finder, and use of a firearm is a finding of fact.” *Hargrove* at 730-31. Such fact-finding by the judge “would be an invasion of the jury's historical function”. *Overfelt*, 1387.

Mr. Dailey’s Death Sentence Violates the State and Federal Constitutions Because the Elements of the Offense Necessary to Establish Capital Murder Were Not Charged in the Indictment

Jones v. United States, 526 U.S. 227 (1999), held that “under the Due Process Clause of the Fifth Amendment and the notice and jury guarantees of the Sixth Amendment, any fact (other than prior conviction) that increases the maximum penalty for a crime must be charged in an indictment, submitted to a jury, and proven beyond a reasonable doubt.” *Jones*, at 243, n.6. *Apprendi v. New Jersey*, 530 U.S. 466 (2000), held that the Fourteenth Amendment affords citizens the same protections when they are prosecuted under state law. *Apprendi*, 530 U.S. at 475-476.¹¹ *Ring* held that a death penalty statute’s “aggravating factors operate as ‘the functional equivalent of an element or a greater offense.’” *Ring*, quoting *Apprendi* at 494, n. 19. In *Jones*, the Supreme Court noted that “[m]uch turns on the determination that a fact is an element of an offense, rather than a

¹¹ The grand jury clause of the Fifth Amendment has not been held to apply to the States. *Apprendi*, 530 U.S. at 477, n.3.

sentencing consideration,” because “elements must be charged in the indictment.”
Jones, 526 U.S. at 232.

Like the Fifth Amendment to the United States Constitution, Article I, section 15 of the Florida Constitution provides that “No person shall be tried for a capital crime without presentment or indictment by a grand jury.” Florida law clearly requires every “element of the offense” to be alleged in the information or indictment. In *State v. Dye*, 346 So. 2d 538, 541 (Fla. 1977), This Court said “[a]n information must allege each of the essential elements of a crime to be valid. No essential element should be left to inference.” In *State v. Gray*, 435 So. 2d 816, 818 (Fla. 1983), this Court said “[w]here an indictment or information wholly omits to allege one or more of the essential elements of the crime, it fails to charge a crime under the laws of the state.” An indictment in violation of this rule cannot support a conviction; the conviction can be attacked at any stage, including “by habeas corpus.” *Gray*, 435 So.2d at 818. Finally, in *Chicone v. State*, 684 So. 2d 736, 744 (Fla. 1996), this Court said “[a]s a general rule, an information must allege each of the essential elements of a crime to be valid.”

The most “celebrated purpose” of the grand jury “is to stand between the government and the citizen” and protect individuals from the abuse of arbitrary prosecution. *United States v. Dionisio*, 410 U.S. 19, 33 (1973); *see also Wood v.*

Georgia, 370 U.S. 375, 390 (1962). The Supreme Court explained that function of the grand jury in *Dionisio*:

Properly functioning, the grand jury is to be the servant of neither the Government nor the courts, but of the people . . . As such, we assume that it comes to its task without bias or self-interest. Unlike the prosecutor or policeman, it has no election to win or executive appointment to keep.

Id., 410 U.S. at 35. The shielding function of the grand jury is uniquely important in capital cases. *See Campbell v. Louisiana*, 523 U.S. 392, 399 (1998) (recognizing that the grand jury “acts as a vital check against the wrongful exercise of power by the State and its prosecutors” with respect to “significant decisions such as how many counts to charge and . . . the important decision to charge a capital crime”).

The Sixth Amendment requires that “[i]n all criminal prosecutions, the accused shall . . . be informed of the nature and cause of the accusation” A conviction on a charge not made by the indictment is a denial of due process of law. *State v. Gray*, *supra*, citing *Thornhill v. Alabama*, 310 U.S. 88 (1940), and *De Jonge v. Oregon*, 299 U.S. 353 (1937).

Because the State did not submit to the grand jury, and the indictment did not state, the essential elements of the aggravated crime of capital murder, Mr. Dailey’s rights under Article I, section 15 of the Florida Constitution, and the Sixth Amendment to the federal Constitution were violated. By wholly omitting any reference to the aggravating circumstances that would be relied upon by the State in

seeking a death sentence, the indictment prejudicially hindered Mr. Dailey “in the preparation of a defense” to a sentence of death. Fla. R. Crim. Pro. 3.140(o).

Ring should be applied retroactively to Florida death sentences. Florida’s retroactivity principles are broader than the federal principles and permit retroactive application on state grounds alone.

CONCLUSION

For the multiple reasons explained herein, this Court should order the trial court to vacate the original judgment and order a new trial or dispense any other legal or equitable relief necessary to correct the errors addressed.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of this PETITION FOR WRIT OF HABEAS CORPUS has been furnished by U.S. Mail to Carol M. Dittmar and James Hellickson on this March 20, 2006.

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IN THE SUPREME COURT OF FLORIDA

CASE NO. _____

**JAMES M. DAILEY,
Petitioner,**

v.

**STATE OF FLORIDA
Respondent.**

**APPENDIX TO
PETITION FOR WRIT OF HABEAS CORPUS**

1. Indictment, 1987 ROA 7-8
2. Excerpt of opening statement, 1987 ROA 745-55
3. Excerpt of charge conference, 1987 ROA 1206-10